

TABLE OF CONTENTS

SECTION ONE

PILOTAGE DISTRICT OF QUEBEC

CHAPTER A

	PAGE
LEGISLATION.....	7
1. Law and Regulations.....	7
Preamble.....	7
(1) Special Provisions of the Canada Shipping Act and Orders Made by the Governor in Council Pursuant to the Canada Shipping Act.....	8
(a) Creation of the District.....	8
(b) District Limits.....	8
<i>Comments</i>	11
(c) Pilotage Authority.....	11
<i>Comments</i>	12
(d) Compulsory System.....	12
(e) Quebec District Pilot Fund.....	14
(2) Provisions not Contained in the Canada Shipping Act and Affecting the Organization of the Pilotage District.....	16
(a) The Corporation of Pilots for and below the Harbour of Quebec Act.....	16
(b) Payment of District Operating Costs.....	16
(3) Pilotage Authority's Enactments Approved by Governor in Council.....	16
(a) Appointment of Secretary-Treasurer and Payment of Dis- trict Expenses.....	16
<i>Comments</i>	20
(b) Delegation of Pilotage Authority's Powers.....	20
(c) Exemptions and Withdrawal of Exemptions.....	20
(d) General By-law Passed under Sec. 329 C.S.A.....	21
2. History of Legislation.....	23
(1) French Period (1608-1760).....	23
(2) Superintendent of Pilots as Pilotage Authority (1760-1805).....	25
(3) Public Corporations as Pilotage Authority (1805-1905).....	29
Preamble.....	29
(a) Trinity House as Pilotage Authority.....	30

Study of Canadian Pilotage

	PAGE
(b) Creation of the Quebec Pilots' Corporation.....	39
(c) The Pilotage Act, 1873.....	42
(d) Quebec Harbour Commissioners Pilotage Authority as Successors to Trinity House.....	44
(4) Pilotage Legislation (1877-1903).....	46
(5) Saguenay Pilotage District (1903-1905).....	48
(6) Transition Period (1905-1934)—The Minister Pilotage Authority as Successor to Trinity House.....	49
(a) 1905 Act.....	49
(b) 1906 Canada Shipping Act.....	50
(c) Lindsay Report—1913.....	53
(d) Answer of the Corporation of Pilots.....	58
(e) 1914 Act.....	59
(f) 1915 By-law.....	59
(g) 1916 Amendment to Canada Shipping Act.....	60
(h) 1916 By-law.....	61
(i) Robb Royal Commission—1918.....	61
(j) Paquet Case.....	64
(k) Pilots' Association.....	64
(l) 1927 C.S.A.....	66
(m) 1928 By-law.....	67
(n) 1933 Amendment to C.S.A.....	68
(o) Gibb Report and National Harbours Board.....	68
(7) The Minister as Pilotage Authority pursuant to C.S.A.—1934 to Date.....	68
(a) 1934 C.S.A.....	68
(b) Cannon Report—1942.....	70
(c) St. Lawrence River Ship Channel Committee—1946.....	71
(d) Survey by Captain F. S. Slocombe.....	72
(e) Audette Report—1949.....	74
(f) Amendments to C.S.A. (1948-1950).....	75
(g) Further Amendments to 1928 By-law.....	76
(h) 1957 General By-law and Amendments.....	76
(i) Pilots' Organizations.....	77
(j) Pilots' Strike—1962.....	77
(k) Quebec District Tariff Evolution.....	77

CHAPTER B

BRIEFS.....	79
(1) The Federation of the St. Lawrence River Pilots' Brief.....	80
(2) The Canadian Merchant Service Guild's Brief.....	88

	PAGE
(3) Captain Maurice Koenig's Brief.....	94
(4) Captain Lucien Bédard's Brief.....	94
(5) Brief by Twenty-One Pilots of the Quebec District.....	95
(6) Shipping Federation of Canada's Brief.....	96
(7) Dominion Marine Association's Brief.....	102
(8) Canadian Shipowners Association's Brief.....	104
(9) Imperial Oil Ltd. Brief.....	107
(10) Clarke Steamship Company Limited Brief.....	107
(11) Institut de Marine de la Province de Québec Brief.....	108
(12) The Lower St. Lawrence and Gulf Development Association's Brief.....	109
(13) Computing Devices of Canada Ltd. Brief.....	110

CHAPTER C

EVIDENCE.....	113
Preamble.....	113
Trips and Turns.....	113
Number of Pilots.....	116
1. General Description.....	119
(1) District Limits.....	119
(a) Eastern Limit Problem.....	119
(b) Western Limit.....	121
(2) Physical Features.....	122
(a) General Description of Quebec District.....	122
(b) Main Navigational Features.....	123
(c) North and South Channels of the St. Lawrence.....	126
(d) Quebec District Described in Three Sections.....	128
(i) St. Lawrence River—Les Escoumins to Goose Cape.....	128
(ii) St. Lawrence River—Goose Cape to Quebec City.....	130
(iii) Saguenay River.....	138
(3) Principal Harbours.....	141
(a) Quebec Harbour.....	141
(b) Ha Ha Bay Harbour.....	144
(c) Chicoutimi Harbour.....	146
(d) Other Harbours.....	148
(4) Maritime and Pilotage Traffic.....	148
Speed Limit.....	152

Study of Canadian Pilotage

	PAGE
(5) Aids to Navigation.....	155
(a) Proposals for Improving the Ship Channel.....	157
(b) Lighthouses.....	160
(c) Range Lights.....	160
(d) Floating Aids to Navigation.....	162
(e) Direction-Finding.....	163
(f) Decca System.....	164
(g) Removal of Lightships.....	164
(h) Aids to Navigation on the Saguenay River.....	166
(i) Efficiency of Aids to Navigation.....	167
<i>Comments</i>	169
(j) Centre Line.....	169
(k) Notices to Shipping and Notices to Mariners.....	170
<i>Comments</i>	171
(l) Cost of Aids to Navigation.....	171
(m) Racon and Ramark.....	172
(n) Navigational Instruments in Ships.....	172
(o) St. Lawrence River Navigation Safety Regulations.....	177
(p) D.O.T. Marine Information and Telecommunication Services.....	177
(i) The former Marine Reporting Service.....	178
(ii) Marine Traffic Control System and Marine Information Service.....	180
<i>Comments</i>	187
(iii) Telecommunications.....	190
<i>Comments</i>	197
(6) Winter Navigation.....	197
(a) Ice Advisory Service.....	200
(b) Winter Navigation in the Gulf of St. Lawrence.....	201
(c) Winter Navigation on the St. Lawrence River.....	201
(d) Winter Traffic Statistics.....	203
2. Nature of Pilotage Service.....	205
(1) Nature of the Service.....	205
Bill S-3.....	210
Recommendations Received.....	211
3. Organization.....	211
(1) Pilotage Authority.....	211
(2) Supervisor of Pilots.....	212

Contents

	PAGE
(3) Pilots' Committee.....	214
(4) Advisory Committee.....	217
(5) Regional Superintendent of Pilots.....	221
(6) Department of Transport Personnel as Advisers to the Authority.....	223
4. Pilots.....	225
(1) Recruiting and Qualifications of Pilots.....	225
(a) Number of Pilots.....	225
<i>Comments</i>	230
(b) Recruiting and Apprenticeship.....	231
(i) Temporary licences.....	244
(ii) Nepotism under the 1860 Corporation system.....	247
(iii) Admission and Promotion Committee.....	248
(iv) Grade system.....	251
<i>Comments</i>	257
(v) Special cases.....	258
<i>Comments</i>	258
<i>General Comments</i>	259
(2) Pilots' Organizations.....	262
(a) Corporation of Pilots for and below the Harbour of Quebec.....	263
(b) L'Association des Pilotes licenciés pour le Havre de Québec et en aval.....	266
(c) Corporation of the Lower St. Lawrence Pilots.....	272
(i) Creation of the Corporation.....	272
(ii) Meetings.....	277
(iii) Elections.....	277
(iv) Items for the agenda.....	278
(v) By-law amendment, cancellation or addition.....	279
(vi) Remuneration of Directors.....	280
(vii) Consultative procedure.....	281
(viii) Affiliation.....	281
(ix) Corporation committees.....	281
(x) Finance.....	282
(xi) Audits.....	288
<i>Comments</i>	289
(xii) Bulletins and reports.....	290
(xiii) Dissidence among pilots.....	291
(xiv) Petition by 21 pilots.....	296
(d) The Federation of the St. Lawrence River Pilots.....	296
(i) Finances.....	303
(ii) Remuneration of Federation Directors.....	304

Study of Canadian Pilotage

	PAGE
(e) Guild Membership.....	306
(3) Leave of Absence.....	306
<i>Comments</i>	310
(4) Contention about Statistics.....	311
(5) Pilots' Status and Working Conditions.....	314
(6) Pilots' Log-book.....	316
<i>Comments</i>	317
(7) Co-operation with Various Authorities.....	317
(8) Canuk Trader Case.....	321
(9) Berthing Problems in Quebec Harbour.....	322
(a) Quebec Harbour Pilotage Statistics.....	328
(b) Analysis of Quebec Pilots' Performance.....	333
(c) Analysis of Montreal Pilots' Performance.....	335
(d) Recommendation Received.....	340
(10) Revolts against Pilotage Authority.....	345
(11) Threatened Strike in 1960.....	345
<i>Comments</i>	355
(12) The 1962 Strike.....	356
<i>Comments</i>	364
(13) Shipping Casualties.....	365
Preamble.....	365
(A) Formal Inquiries.....	367
(a) S.S. <i>John E.F. Misener</i> , grounding, November 6, 1959.....	367
(b) Collision between S.S. <i>Tritonica</i> and S.S. <i>Roonagh Head</i> , July 20, 1963.....	368
(c) Collision between S.S. <i>Leecliffe Hall</i> and M.V. <i>Apollonia</i> , the loss of the <i>Apollonia</i> and loss of life, September 5, 1964....	370
(d) M.V. <i>Lawrencecliffe Hall</i> and S.S. <i>Sunek</i> , collision, November 16, 1965.....	373
(e) S.S. <i>Exiria</i> , grounding, June 23, 1967.....	376
<i>Comments</i>	378
(B) Preliminary Inquiries.....	379
(C) Inquiries under Sec. 579 C.S.A.....	380
<i>Comments</i>	381
(D) Discipline.....	381
Examples of Disciplinary Cases.....	385
(a) M.V. <i>Arrow</i> incident.....	385
(b) S.S. <i>Oak Hill</i> and M.V. <i>Continental Pioneer</i> cases.....	389
(c) Collision between M.V. <i>Cartier</i> and M.T. <i>Seven Skies</i>	393
(d) M.V. <i>Irvingstream</i> case.....	396

	PAGE
(e) Case of pilot No. 70.....	397
(f) Case of ex-pilot J. Patrice Drapeau.....	399
<i>Comments</i>	400
General Remarks.....	400
5. Pilotage Operations.....	401
(1) Pilot Stations and Pilot Boarding Stations.....	401
(a) Les Escoumins Pilot Station.....	403
(b) Quebec City Pilot Station.....	410
<i>Comments</i>	412
(2) Information Required by Pilots before Embarking.....	413
<i>Comments</i>	415
(3) Pilot Vessel Service.....	418
(a) Quebec Station Pilot Vessel Service.....	423
<i>Comments</i>	426
(b) Tugs.....	427
(4) Despatching.....	429
(a) Despatching Rules.....	433
(b) Unwritten Despatching Rules.....	436
(c) Movages.....	437
(d) Trial Trips.....	438
(e) Special Despatching.....	438
(f) Winter Despatching.....	439
(g) Notification to Pilots.....	441
(h) Pilots Going outside District Limits.....	441
(i) Notice of Requirement for Pilots and Difficulties Arising from Inaccuracy or Absence.....	442
(5) Workload.....	445
(a) Remarks on Statistics.....	446
(b) Workload Statistics.....	448
<i>Comments</i>	462
6. Pilotage Revenue and Tariff.....	463
Preamble.....	463
(1) Pilotage Voyage Charges (Trip Charges).....	466
(a) Basic Rates.....	466
(b) Class A Additional Charge.....	468
(c) Winter Tariff or Assistant Pilots' Remuneration.....	469
<i>Comments</i>	471
(2) Movage Rates.....	472
(3) Detention.....	473

	PAGE
(4) Cancellation.....	474
(5) Quarantine, Detention and Overcarriage.....	475
(6) Compass Adjustment and Direction-Finder Calibration.....	476
(7) Miscellaneous Items.....	476
(8) Meal Allowance.....	476
(9) Dues Collected from Ships Not Employing Pilots.....	477
(10) Fines.....	477
(11) Unofficial Earnings.....	477
Cost of Pilotage to the Government.....	478
7. Pilots' Remuneration and Pooling.....	478
Advance Distribution.....	485
Final Distribution.....	486
Comments.....	493
8. Financial Administration.....	493
Preamble.....	493
(1) Collection of Dues.....	495
(2) Accounting.....	496
9. Pension Fund.....	499
CHAPTER D	
CHAPTER E	
APPENDICES.....	507
A. Shipping Casualties, Accidents and Incidents Involving Pilots:	
(1) Table—Comparative statistical analysis for the ten-year period 1959–1968 inclusive.....	508
(2) Summary—Detailed analysis for the years 1963 and 1968.....	510
B. (1) Graphs a. June 1962 workload of pilot Paul Emile Cloutier.....	515
b. June 1963 workload of pilot Paul Emile Cloutier.....	516
c. June 1964 workload of pilot Paul Emile Cloutier.....	517
(2) Tables a. Comparative detailed analysis of workload of pilot Paul Emile Cloutier during the month of June for the three-year period 1962, 1963 and 1964.....	518
b. Comparative summary of workload of pilot Paul Emile Cloutier during the month of June for the three-year period 1962, 1963 and 1964.....	520
C. (1) Graph—Showing the variation in the aggregate number of trips on a per month basis for the years 1963–1968 inclusive.....	521
(2) Table—Aggregate number of trips by Quebec pilots each month during the years 1963–1968 inclusive.....	523
D. (1) Table—Comparative summary of workload of busiest pilot during busiest month for the three-year period 1962, 1963 and 1964.....	524
(2) Table—Comparative summary of workload of busiest pilot during least busy month for the three-year period 1962, 1963 and 1964.....	524

SECTION TWO

LOWER ST. LAWRENCE RIVER PORTS AND AREAS

Preamble.....	526
Subsection I	
BAIE-COMEAU	
Baie-Comeau.....	530
Subsection II	
PORT-CARTIER	
Port-Cartier.....	538
Subsection III	
SEPT-ÎLES	
Sept-Îles.....	546
Subsection IV	
HAVRE ST-PIERRE	
Havre St-Pierre.....	556

SECTION THREE

PILOTAGE DISTRICT OF MONTREAL

CHAPTER A

LEGISLATION.....	563
1. Law and Regulations.....	563
Preamble.....	563
(1) Special Provisions of the Canada Shipping Act and Orders Made by the Governor in Council Pursuant to the Canada Shipping Act.....	564
(a) Creation of the District.....	564
(b) District Limits.....	564
(c) Pilotage Authority.....	567
(d) Compulsory System.....	567
(2) Legislation not Contained in, nor Emanating from, the Canada Shipping Act and Affecting the Organization of the Pilotage District.....	567
(a) The Corporation of the Pilots for and above the Harbour of Quebec.....	567
(b) Payment of District Operating Expenses.....	568

	PAGE
(3) Pilotage Authority's Enactments Approved by Governor in Council.....	568
(a) Appointment of Secretary-Treasurer and Payment of District Expenses.....	568
(b) Delegation of Pilotage Authority's Powers.....	568
(c) Exemptions and Withdrawal of Exemptions.....	569
(d) General By-law Passed under sec. 329 C.S.A.....	570
General Provisions.....	570
River Pilots.....	570
Harbour Pilots.....	573
2. History of Legislation.....	575

CHAPTER B

BRIEFS.....	615
(1) Federation of St. Lawrence River Pilots.....	615
(2) Shipping Federation of Canada.....	616
(3) Canadian Merchant Service Guild.....	616
(4) Clarke Steamship Company Limited.....	616

CHAPTER C

EVIDENCE.....	617
Preamble.....	617
1. General Description.....	621
(1) District Limits.....	621
(a) Pilot Limits.....	621
(b) Problems Resulting from the Obsolete Definition of the Western Limit.....	627
(2) Physical Features.....	629
(a) Montreal Harbour Proper.....	629
(b) Marien Street Wharf—Trois-Rivières Sector.....	631
(c) Trois-Rivières—Quebec Sector.....	632
(3) Principal Harbours.....	633
(a) Montreal Harbour.....	633
(i) Harbour traffic control.....	634
<i>Comments</i>	641
(ii) Speed limit.....	642
(iii) Notices to Shipping.....	642
(iv) Draught control—under keel clearance requirement.....	643
<i>Comments</i>	645
(b) Sorel Harbour.....	646
(c) Trois-Rivières Harbour.....	647

	PAGE
(4) Maritime and Pilotage Traffic.....	647
(5) Improvements to, and Maintenance of, the Ship Channel.....	648
(6) Aids to Navigation.....	653
(7) St. Lawrence River Navigation Safety Regulations.....	655
(8) D.O.T. Marine Information and Telecommunication Services.....	656
(9) Winter Navigation.....	657
2. Nature of Pilotage Service.....	658
3. Organization.....	660
(1) Montreal Advisory Committee.....	661
(2) Recommendations Received regarding the Re-organization of the District..	664
4. Pilots.....	667
(1) Number of Pilots.....	667
(2) Recruiting and Training of Pilots.....	668
(a) Recruiting and Training of River Pilots.....	668
<i>Comments</i>	671
Temporary Licences.....	672
<i>Comment</i>	672
Grading of Pilots.....	673
(b) Recruiting and Training of Harbour Pilots.....	675
<i>Comments</i>	681
(3) Pilots' Organizations.....	682
(a) The United Montreal Pilots.....	683
(b) The Mid-St. Lawrence Pilots' Corporation.....	684
(c) The Corporation of the Montreal Harbour Pilots.....	687
<i>Comments</i>	688
(d) Finance.....	688
Mid-St. Lawrence Pilots' Corporation.....	688
Financial Operations—Harbour Pilots' Corporation.....	695
(4) Conflicts between Pilots, Shipping Interests and Pilotage Authority.....	702
(5) Dispute between the Montreal Harbour Pilots and the Cornwall Pilots over the Changeover Point at St. Lambert Lock.....	713
(6) Leave of Absence.....	721
(A) River Pilots.....	721
(a) Rules governing leave of absence.....	721
(b) Regular leave of absence and annual holidays.....	723
(c) Sick leave and absence on Corporation duty.....	724
(B) Harbour Pilots.....	724
(a) Absence and leave system.....	724
(b) Free turns.....	725

	PAGE
(7) Shipping Casualties.....	726
(A) Formal Inquiries.....	727
(a) Collision between M. V. <i>Transatlantic</i> and M.V. <i>Hermes</i> April 10, 1965.....	727
(b) Sinking of dredge <i>Manseau 101</i> September 30, 1966.....	729
(B) Inquiries under Sec. 579 C.S.A.....	730
(a) M.V. <i>Beechmore</i> , grounding, August 5, 1961.....	730
(b) M.S. <i>Timna</i> , grounding, August 19, 1961.....	731
(C) Preliminary Inquiries.....	734
(D) Cases before the Admiralty Court and the Exchequer Court.....	735
(a) Collision between the tank ship <i>Britamlube</i> and the <i>Prins</i> <i>Frederick Willen</i> June 20, 1958, in the harbour of Montreal..	735
(E) Discipline.....	736
5. Pilotage Operations.....	738
(1) Pilot Stations and Pilot Boarding Stations.....	738
<i>Comments</i>	741
(2) Pilot Vessel Service.....	743
(3) Tug Service.....	745
(4) Despatching Procedure.....	747
(A) Despatching Procedure for River Pilots.....	747
(a) Lower and upper sectors.....	748
(b) Tour de rôle.....	748
(c) Despatching turns.....	749
(d) Grades.....	750
(e) Rest periods between trip assignments.....	751
(f) Change of place on the roster and miscellaneous provisions..	751
(g) Movages.....	751
(h) Despatching planning.....	752
(B) Despatching Procedure for Harbour Pilots.....	754
(C) Failures of the Despatching System; St. Lambert Lock Problem	755
<i>Comments</i>	758
(5) Workload.....	760
(A) River Pilots' Workload	760
<i>Comments</i>	769

	PAGE
(b) Harbour Pilots' Workload.....	770
(a) Aggregate workload.....	770
(b) Pilot J. J. Ménard's workload.....	772
6. Pilotage Revenue and Tariff.....	776
Preamble.....	776
(1) Pilotage Revenue and Tariff—River Pilots.....	776
(A) Pilotage Voyage Charges (Trip Charges).....	776
(a) Basic rates.....	778
<i>Comments</i>	780
(b) Seaway charge.....	781
(c) Winter tariff or assistant pilot's remuneration.....	782
(d) Other components.....	782
<i>Comments</i>	782
(B) Movage Rates.....	782
<i>Comments</i>	783
(C) Detention.....	783
<i>Comments</i>	784
(D) Cancellation.....	785
(E) Travelling Allowance.....	785
<i>Comments</i>	786
(F) Compass Adjustments.....	786
(G) Unofficial Earnings.....	786
(H) Pilotage Dues Payable to the Receiver General of Canada.....	786
(2) Pilotage Revenues and Tariff—Harbour Pilots.....	787
(A) Movage Rates.....	787
<i>Comments</i>	790
(B) Detention and Cancellation Charges.....	791
<i>Comments</i>	792
(C) District Revenue Derived from Sources other than Pilotage Dues.....	792
7. Pilots' Remuneration and Pooling System.....	793
(1) River Pilots.....	793
(a) Pooling Procedure.....	797
(b) Extent of Distribution.....	798
(c) Establishment of Sharing Rights.....	799
<i>Comments</i>	801

	PAGE
(d) Pilotage Income.....	801
(2) Harbour Pilots.....	803
(a) Method of Remuneration and Pooling System.....	803
<i>Comments</i>	807
(b) Pilotage Income.....	808
<i>Comments</i>	810
8. District Financial Administration.....	810
Preamble.....	810
9. Pension Fund.....	819
CHAPTER D	
CHAPTER E	
APPENDICES.....	823
<i>I. Montreal River Pilots</i>	
A. Shipping Casualties, Accidents and Incidents with a Montreal River Pilot on Board:	
(1) Table—Comparative statistical analysis during the ten-year period 1959-1968 inclusive.....	825
(2) Summary—Detailed analysis for the years 1965 and 1966.....	827
B. (1) Graphs—	
a. June 1962 workload of Montreal river pilot J. B. Bélanger....	833
b. June 1963 workload of Montreal river pilot J. B. Bélanger....	834
c. June 1964 workload of Montreal river pilot J. B. Bélanger....	835
(2) Tables—	
a. Comparative detailed analysis of workload of pilot J. B. Bélanger for the month of June for the three-year period 1962, 1963 and 1964.....	836
b. Comparative summary of workload of pilot J. B. Bélanger during the month of June for the three-year period 1962, 1963 and 1964.....	840
(3) Tables—	
a. Comparative summary of workload of busiest pilot during busiest month for the three-year period 1962, 1963 and 1964....	842
b. Comparative summary of workload of busiest pilot during least busy month for the three-year period 1962, 1963 and 1964	843
C. Trips by Montreal River Pilots Each Month during 1963-1968 Inclusive:	
(1) Graph—	
a. Between Montreal and Trois-Rivières.....	844
b. Between Quebec and Trois-Rivières.....	845
(2) Table —Aggregate number.....	846

	PAGE
D. Montreal River Pilots—Comparative Analysis of Winter Navigation Trips:	
(1) Table —Total number of trips.....	847
(2) Table —Total full and half trips.....	848
(3) Table —Number of uninterrupted trips.....	849
(4) Table —Number of trips interrupted for night.....	850
(5) Table —Number of trips interrupted for ice.....	851
(6) Table —Number of trips interrupted for other than night or ice.....	852
(7) Table —Number of trips with vessel reinforced for ice.....	853
(8) Table —Number of trips with vessel not reinforced for ice.....	854
(9) Table —Comparative summary of winter navigation trips.....	855
<i>II. Montreal Harbour Pilots</i>	
A. Shipping Casualties, Accidents and Incidents with a Montreal Harbour Pilot on Board:	
(1) Table —Comparative statistical analysis during the ten-year period 1959-1968.....	856
(2) Summary—Detailed analysis for the years 1959 and 1968.....	858
B. (1) Graph—June 1964 workload of Montreal harbour pilot J. J. Ménard....	861
(2) Tables— <i>a.</i> Analysis of workload of pilot J. J. Ménard for the month of June 1964.....	862
<i>b.</i> Summary of workload of pilot J. J. Ménard for the month of June 1964.....	863
(3) Table —Comparative summary of workload of busiest pilot during busiest and least busy months for the three-year period 1962, 1963 and 1964.....	864
C. Trips by Montreal Harbour Pilots Each Month during 1963-1968 Inclusive:	
(1) Graph—Comparison during the years 1963-1968.....	866
(2) Table —Aggregate number during the years 1963-1968.....	867

SECTION FOUR

PILOTAGE DISTRICT OF CORNWALL

CHAPTER A

LEGISLATION.....	871
1. Law and Regulations.....	871
Preamble.....	871
(1) Orders in Council Made Pursuant to the Canada Shipping Act.....	871
(a) Creation of the District.....	871
(b) Limits of the District as Stated in Order in Council.....	871
(i) Eastern limit.....	871
(ii) Western limit.....	872
<i>Comment</i>	872

	PAGE
(c) Pilotage Authority.....	872
(d) Compulsory Payment of Pilotage Dues.....	873
(2) Pilotage Authority's Enactments Confirmed by Governor in Council.....	873
(a) Appointment of Secretary-Treasurer and Authorization for Payment of District Expenses.....	873
(b) Delegation of Pilotage Authority's Powers.....	873
(c) Exemptions and Withdrawal of Exemptions.....	873
(d) General By-law Passed under Sec. 329 C.S.A.....	874
<i>Comment</i>	876
2. History of Legislation.....	876
(1) First Period (1805-1934).....	876
Lachine Section.....	876
Soulanges Section.....	877
International Rapids and Thousand Islands Sections.....	877
(2) Second Period (1934-1952).....	878
(a) Creation of the District.....	878
(b) General By-law.....	878
(c) Slocombe Survey, 1947.....	879
Special Features.....	879
Conditions of Service.....	879
(d) Audette Committee of 1949.....	880
(e) Changes in Demand for Pilotage.....	880
(3) Third Period (1952-1960).....	881
(a) Changes in 1952.....	881
(b) 1955: First Work Stoppage by the Pilots.....	882
(c) 1956: Formation of the First Corporation of Pilots.....	883
(d) 1957: Second Work Stoppage by the Pilots.....	884
(e) 1958: Third Work Stoppage by the Pilots.....	887
(f) 1959: Problems Created by the Opening of the Seaway and Fourth Work Stoppage by the Pilots.....	889
(g) 1960: Abolition of the St. Lawrence-Kingston-Ottawa Pilotage District.....	893

CHAPTER B

BRIEFS.....	897
(1) Federation of the St. Lawrence River Pilots on behalf of the Corporation of the St. Lawrence and Seaway Pilots.....	897
(2) St. Lawrence Seaway Authority.....	898

CHAPTER C

EVIDENCE.....	899
1. General Description.....	899
(1) District Limits.....	899
<i>Comments</i>	902
(2) Physical Features.....	903
(a) Seaway Approach and St. Lambert Lock.....	903
(b) Laprairie Basin and Côte Ste-Catherine Lock.....	904
(c) Lake St. Louis and Lower and Upper Beauharnois Locks....	904
(3) The St. Lawrence Seaway.....	904
(a) General Description.....	904
(b) Administration.....	905
(c) Regulations.....	906
(d) The Seaway Handbook.....	907
(e) Condition of Vessels for Transit.....	907
(f) Inspection of Vessels.....	908
(g) Transit Regulations.....	909
(i) Traffic control system.....	909
(ii) Proceeding in and out of the Seaway.....	909
(iii) Proceeding through the Seaway.....	910
(iv) Speed regulations.....	911
(h) Lockage Procedure.....	912
(i) Navigational Problems.....	913
(i) Currents and weather.....	913
(ii) Squat.....	913
(iii) Interference with visibility by derricks.....	914
(iv) Pleasure craft and ships not sharing the channel.....	914
(v) Linesmen at the approach walls.....	915
(vi) Cost of linesmen for approach walls.....	916
(vii) Wheelmen in ocean vessels.....	917
<i>Comments</i>	918
(viii) Communication between ships and Seaway bridge operators.....	919
(ix) Language problems.....	921
(j) Maintenance of the Seaway.....	921
(k) Seaway Notices and Notices to Shipping.....	922
(4) Aids to Navigation.....	923
(5) Maritime and Pilotage Traffic.....	923
<i>Comments</i>	927

	PAGE
(6) Rules of the Road for the Great Lakes	927
(a) Fog Signals for Vessels Underway and at Anchor	928
(b) Lights	929
(c) Right of Way in Rivers and Channels and Signals for Meeting and Passing	929
(d) Danger Signal	929
2. Nature of Pilotage Service	929
<i>Comments</i>	931
3. Organization	931
(1) Recommendation Received	932
4. Pilots	933
(1) Number of Pilots	933
(2) Recruiting and Training	934
<i>Comments</i>	937
(3) Pilots' Organization	939
(a) Finance	940
(4) Leave of Absence	947
(a) Absence due to Illness or Injury	949
(b) Periodic Holidays	949
(c) Absence to Attend Board Meetings and Transact Other Corporation Business	949
(5) Discipline	950
(6) Shipping Casualties	950
(a) Reports and Investigations of Shipping Casualties	950
(b) Remarks on Shipping Casualties	952
5. Pilotage Operations	954
(1) Boarding Areas, Pilot Stations and Pilotage Offices	954
(2) Pilot Vessel Service and Land Transportation	956
(3) Tug Assistance	958
(4) Despatching Procedure	958
(a) Assignment List	959
(b) Transfer of Pilots	960
(c) Change of Turns, Cancellations and Missed Turns	960
(d) Movages	960
(e) Complaints about the Despatching System	961
(5) Workload	961

SECTION FIVE
RECOMMENDATIONS

RECOMMENDATIONS.....	1005
Recommendations Affecting the Pilotage Districts of Quebec, Montreal and Cornwall, and Lower St. Lawrence River Ports.....	1005
Preamble.....	1005
1. The Present Pilotage Districts of Quebec, Montreal and Cornwall to Be Reduced to Two Districts with a Common Boundary at Trois-Rivières and Headquarters in Quebec and Montreal Respectively; Pilotage Services between Les Escoumins and Cornwall (Snell Lock) to Continue to Be Provided on a Sector Basis by the Existing Groups of Pilots.....	1005
2. Appropriate Steps to Be Taken to Validate the Present Seaward Limit (Les Escoumins) of the Pilotage District of Quebec, and Also, as an Interim Measure, the Present Western Limit (St. Lambert Lock) of the Pilotage District of Montreal.....	1008
3. Appropriate Steps to Be Taken to Extend Westward to Snell Lock the Present Limit of the Pilotage District of Cornwall (or of the Proposed District of Montreal).....	1009
4. Pilotage in the Sector between Les Escoumins and Quebec, Including the Saguenay, to Be Classified a Public Service; Pilotage in the Other Sectors between Quebec and Cornwall (Snell Lock) to Be Classified an Essential Public Service.....	1010
Les Escoumins-Quebec Sector.....	1010
Quebec-Trois-Rivières, and Trois-Rivières-St. Lambert Lock Sectors..	1011
St. Lambert Lock-Snell Lock Sector.....	1012
5. Pilotage in the Lower St. Lawrence and Gulf Ports to Be Classified a Private Service; Persons Performing Pilotage or Willing to Pilot in This Area and Who Meet the Qualifications to Be Entitled to a Certificate of Approval from the Duly Designated Pilotage Authority.....	1012
6. Berthing and Unberthing Vessels in the Harbour of Quebec to Remain Part of the Pilotage Trip but the Rate Structure to Be Amended to Provide a Separate Berthing and Unberthing Charge.....	1014
7. The Grade System to Be Extended to All Groups of Pilots; the Exclusive Competency of Grade A Pilots to Be Established at a Very High Level to Comprise Only the Most Difficult and Extraordinary Cases; Permanent Licences to Be Issued Only when a Pilot Reaches Grade B; Grade C pilots to Receive a Temporary (Probationary) Licence.....	1018
8. The Direction of the Service in the St. Lawrence River Districts to Remain in Law, and Become in Fact, the Sole Responsibility of the Pilotage Authority of Each District; the Equalization of Trips System to Be Abandoned; Assignments to Be Made according to a Regular Tour de Rôle Based on Availability for Duty with Due Regard for Pilots' Grades and Safety of Navigation.....	1020
9. In the Proposed Districts of Quebec and Montreal, the Remuneration of Pilots (unless they are Salaried Employees) to Be a Share of a Pool Administered by the Pilotage Authority of All Pilotage Revenues Based on the Pilots' Earnings, Availability and Grades; Pilots' Corporation Expenses to Be Financed through Membership Dues Deducted at Source from the Pilots' Shares in the Pool.....	1024
10. For Purposes of Winter Tariff and Double Pilotage Assignments, the Winter Season to Coincide with the Period when Winter Conditions Actually Prevail.....	1026
11. The 1850 Act Incorporating the Montreal Pilots and the 1860 Act Incorporating the Quebec Pilots to Be Formally Repealed.....	1027