

How the System Works..... and How to Work the System

The Chalmers Conference Canadian Conference of the Arts February 27, 2004

© Gowling Lafleur Henderson LLP 2003

This Afternoon's Program

Part I: How the System Works
A Reality Check: Politicians, Public Servants and Public Policy
The 6 Ps of Public-Policy Advocacy



The Program (cont'd)

♦Part 2 ... and How to Work the System

- A Strategic Approach
- Elements of Persuasion
- "Do It Yourself" Public Policy
- Coalitions:

• Strange Bedfellows vs the Usual Suspects

Three Phases of Meeting Politicians



A Reality Check: Politicians, Public Servants and Public Policy

How the System Really Works:

- The Players:
 - role of (and constraints on) of MPs and Senators
 - role of (and constraints on) Ministers
 - political staff and public servants
 - the "argument industry"
 - the courts
- The Process
 - so many demands, so little time
 - the role of "do-it-yourself" public policy



The 6 Ps of Public-Policy Advocacy

Principle / Purpose
Process
Precedent
Politics
Positioning
Perseverence



Purpose / Principle

in determining one's *objectives*, *principles* and *purpose*, take into account those of Government
 <u>consider Robert McNamara's advice on "empathy"</u>

- Consider Robert McNamara's advice on "empathy" "belief" and "facts (in *Fog of War*)
- key task for Government is determining the "bottom line" – i.e. the problem to be addressed
- your challenge: to know what the Government thinks it knows about your issue

 your objective: to make your purpose/objective/principle congruent with those of the decision-maker(s)



Process

Why It's Important

- key to a focussed effort
- who's "in" and who's "out" of the loop
- often determines issue definition and positioning
- indicates decision / representation points
- part of strategy blueprint
- statutory requirements basis for appeal



Process (cont'd)

Players / Venues / Dynamics of Decision-Making

- Bureaucratic
- Political
- International / Intergovernmental Entities

♦ Timetables:

- Research / Policy Development
- Consultations
- Cabinet Consideration
- Legislative Strategy
- Obligatory Dates



Precedent

- Administrative, Policy and Political
- Why It's Important
 - fairness, principle, uniform application, ease of interpretation and application
 - conservatism change only as required
 - often requires policy decision to change
 - must anticipate consequences, reactions and implications for future instances (i.e. similar propositions)



Politics

- The Binding Agents: Relationships, Alliances, Friendships, Loyalties, Discipline and Solidarity
- ♦ Belief: Biases, Principles, Hang-Ups and Faith
- Dreams: Ambitions, Visions, Objectives, Accomplishments and Legacies
- The Deals: IOUs, Favours, Future Considerations, Log-Rolling and Endorsements
- The Unpretty: Rivalries, Retaliations, Jealousies and Revenge
- Spin and Grin: Image, Credit, Profile, Positioning and Reputation
- The "Byproducts": Platforms, Policies, Frameworks, Precedents and Commitments



Positioning

- key to definitions of "issue", "objectives" and "success"
- must know both Govt's stated and <u>un</u>stated objectives
- Iinks to political and public-policy agenda
- ♦ your objective:
 - shift issue to favourable terrain for client/cause
 - help Govt solve its problem
 - "air war" linked to "ground war"
- "expectations management"
 - internally and externally
 - build on success success breeds success



Persistence

♦ in the face of:

- fatigue, expense, intervening priorities and change of personnel and leadership
- why it's important
 - (from Gov't perspective)
 - limited resources unlimited demands
 - squeaky wheel
 - officials' desire to get it over with and move on
 - (from advocate's perspective)
 - establishes and maintains personal and institutional credibility

heed to build on success



Part 2: How to Work the System

A Strategic Approach
Elements of Persuasion
"Do It Yourself" Public Policy
Coalitions:

Strange Bedfellows vs the Usual Suspects

Three Phases of Meeting Politicians



A Strategic Approach

Stage 1: Inquiry
Stage 2: Develop Theory and Theme
Stage 3: Test It, Listen, Observe, Modify
Stage 4: Roll Out, Led by Champion
Stage 5: Evaluate
Stage 6: Persist



Elements of Persuasion

compelling narrative
theory and theme
strategic language
confront your negatives
emphasize commonalities not differences
invest in future relationships



Meeting Politicians

Three Phases of Meeting Politicians
Before
During
After



Stage One – Before the Meeting

insight and information collection

- political history and current role
- affinity for issue at hand?
- what they need/want/fear
- determine appropriate narrative
 - language, metaphor

♦ Work the staff

Provide advance briefing material etc.



Stage Two – During the Meeting

- ♦ Be on time and prepared
- Prepare for "small stuff" and "Big Issue"
- Plan to be:
 - 40% on "send"
 - 60% on "receive"
- Send: stick to "theory" and "themes" not "debate"
- Receive:
 - ask for "advice"
 - identify and parse resistance
- Leave on time



Stage Three – After the Meeting

♦ Feedback

- debriefing session with other participants
- backchannel insight on "how'd we do?"
- identify issues and info for follow-up
- ♦ Follow-up
 - written thanks to politician and especially her/his staff
 - determined follow-up and relationship building
 - amend pitch accordingly
 - track and pursue the "ask"
 - plan for local follow-up in riding





Sean Moore Partner / Public Policy Advisor Gowling Lafleur Henderson LLP Tel. 613-786-0216 sean.moore@gowlings.com www.seanmoore.ca www.gowlings.com

© Gowling Lafleur Henderson LLP 2003