Commission d'enquête sur les actions des responsables canadiens relativement à Maher Arar



Commission of Inquiry into the Actions of Canadian Officials in Relation to Maher Arar

Audience publique

Public Hearing

Commissaire

L'Honorable juge /
The Honourable Justice
Dennis R. O'Connor

Commissioner

Tenue à:

Held at:

Salon Algonquin Ancien hôtel de ville 111, Promenade Sussex Ottawa (Ontario) Algonquin Room Old City Hall 111 Sussex Drive Ottawa, Ontario

le mercredi 29 juin 2005

Wednesday, June 29, 2005

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1	Ottawa, Ontario / Ottawa (Ontario)
2	Upon commencing on Wednesday, June 29, 2005
3	at 10:00 a.m. / L'audience débute le mercredi
4	29 juin 2005 à 10 h 00
5	THE REGISTRAR: Please be seated.
6	Veuillez vous asseoir.
7	THE COMMISSIONER: Good morning,
8	Mr. Cavalluzzo.
9	MR. CAVALLUZZO: Good morning,
10	Commissioner.
11	Commissioner, at the outset I
12	would like to make an opening statement,
13	particularly in light of the ruling which you made
14	on May 12th in respect of the RCMP testimony, and
15	in particular Mr. Cabana's testimony.
16	I understand that subsequent to
17	that opening statement Ms Edwardh has some
18	preliminary matters which she would like to raise.
19	I think it would be appropriate at that time. We
20	can dispose of those preliminary matters and get
21	on to Mr. Cabana's testimony.
22	In your ruling of May 12th you
23	decided that Mr. Cabana should testify in respect
24	of the publicly available evidence of which he has
25	knowledge. As you know, we have already heard all

1	of Mr. Cabana's testimony in camera.
2	However, because of certain
3	national security confidentiality claims made by
4	the Government of Canada, certain parts of
5	Mr. Cabana's evidence cannot be disclosed at this
6	time.
7	However, whether or not such
8	evidence will be ultimately disclosed to the
9	public, of course, will be decided at the time of
10	the issuance of your interim report. In short,
11	some of the information not disclosed today may
12	eventually be disclosed to the public in your
13	interim report.
14	There is one other matter which
15	will further restrict the evidence of Mr. Cabana
16	apart from the national security confidentiality
17	claims, and that is the important matter of
18	fairness to Mr. Cabana.
19	Although an incident or an issue
20	may be publicly available, in order to provide a
21	full and complete answer Mr. Cabana would have to
22	refer and rely upon evidence subject to a national
23	security confidentiality claim of the government.
24	There could be unfair prejudice to Mr. Cabana to
25	compel him to testify publicly on a matter to

1	which he cannot give a full and complete answer
2	because of these NSC claims.
3	As a result, Commission counsel
4	has met with Government counsel and Mr. Cabana's
5	counsel over a period of days to ensure that not
6	only national security will be protected by our
7	procedure but at the same time we hope that the
8	procedure we have adopted will be fair to
9	Mr. Cabana because we are very sensitive to his
10	situation.
11	This has led to a procedure in
12	which we have agreed that certain areas are off
13	limits because of NSC claims or because of
14	fairness to Mr. Cabana. However, once again I
15	reiterate two very important things.
16	First of all, as the Commissioner,
17	you have, and will have, all of Mr. Cabana's
18	evidence in respect of the making and issuance of
19	your interim report. Second, some of the
20	information not disclosed today, as I said
21	earlier, will eventually be disclosed to the
22	public in your interim report, after you have made
23	rulings on these NSC claims.
24	However, as Commission counsel,
25	lead Commission counsel, I am thoroughly satisfied

1	that it is very beneficial to hear from the
2	officer in charge of Project A-OCANADA for several
3	reasons.
4	First, there is a great deal of
5	publicly available information which will give the
6	public an interesting and informative description
7	of the relevant events, starting with the
8	aftermath of $9/11$. We will review the creation of
9	Project A-OCANADA, its mandate, its composition,
10	who its members were, its reporting structure, the
11	training of its members, any information-sharing
12	arrangements and relationships which it had with
13	other agencies, including both foreign and
14	domestic agencies.
15	We will be reviewing with
16	Mr. Cabana relevant RCMP policies, as well as
17	relationships within the RCMP itself.
18	As to the circumstances of
19	Mr. Arar, we will focus on Project A-OCANADA's
20	interest in Mr. Arar, particularly after January
21	of 2000. This will entail for the most part a
22	detailed account of what the RCMP did in relation
23	to Mr. Arar particularly, after his detention in
24	the United States on September 26th of 2002.
25	For the period of his detention in

1	the United States, we will have a daily account of
2	what happened. After his removal to Syria, we
3	will also have, I believe, a good description of
4	what the RCMP did in relation to Mr. Arar while he
5	was detained in Syria.
6	The procedure is not perfect, but
7	I am satisfied that this story can be told in a
8	coherent manner which will be of interest both to
9	Mr. Arar, his counsel and the public. At the same
10	time I believe it is fair to Mr. Cabana, who
11	should not be placed in a circumstance in which he
12	cannot comment publicly without giving a full and
13	complete answer to the question.
14	With those opening comments,
15	Mr. Commissioner, I perhaps
16	THE COMMISSIONER: Let me just
17	endorse those comments. In particular, the need
18	for fairness to Mr. Cabana has been thoroughly
19	canvassed by Commission counsel with both
20	Government counsel and Mr. Cabana's counsel. As I
21	said in my ruling, it is paramount, it is critical
22	to today's hearing that it not proceed in a way
23	that is unfair to Mr. Cabana.
24	As Mr. Cavalluzzo pointed out, we
25	have heard Mr. Cabana's evidence thoroughly in

1	camera and it has been tested thoroughly, so I
2	think it is fair to say that I, and those who were
3	in camera, are satisfied that we have the full
4	picture.
5	It is important that people not
6	draw unfair conclusions at this point given the
7	nature of the way the evidence will be led, as
8	described by Mr. Cavalluzzo.
9	Finally, I should say that the
10	evidence was canvassed so as it won't be
11	misleading to the public, Mr. Cavalluzzo. That
12	was also one of the factors that was taken into
13	consideration in deciding what could be led.
14	Ms Edwardh?
15	MS EDWARDH: There are a number of
16	matters I would like to raise before we start with
17	the officer, Mr. Commissioner.
18	The first relates to a position
19	just articulated by Commission counsel, and one
20	that was brought to my attention in a letter sent
21	to Commission counsel by Mr. Fothergill.
22	I, on behalf of Mr. Arar, in
23	accordance with your rules, sent two documents to
24	all counsel and all intervenors. I should add
25	both of those documents were produced to us

1	through Access to Information.
2	These documents indicate that as
3	early as November 29th, 2001, Mr. Arar had been
4	placed on a terrorist watch list, and also
5	because the word "terrorist" is printed there
6	and also, that when his laptop computer and his
7	Palm Pilot was evaluated on December 20th, there
8	is a note made that this will be held for
9	evaluation and also for examination I am
LO	paraphrasing the note now by NCIS.
L1	When Mr. Cavalluzzo said in his
L2	submissions to you that certain areas were off
L3	limits, I rise because I am very concerned by such
L4	an approach because it is inconsistent with your
L5	ruling.
L6	The materials I forwarded to
L7	counsel produced this response from
L8	Mr. Fothergill.
L9	He acknowledges the correspondence
20	and also the documents that have been forwarded to
21	him in a timely manner. He says:
22	"Due to considerations of
23	National Security
24	Confidentiality and
25	administrative fairness, and

1	in accordance with the
2	direction of the Commissioner
3	on June 22nd, 2005, we
4	understand that
5	Superintendent Cabana will
6	not be questioned in public
7	about Project A-OCANADA's
8	initial interest in
9	Mr. Arar."
10	I take it that that area, given my
11	friend's comments about really proceeding with the
12	chronology commencing January, is one that has, on
13	some private basis without the hearing of
14	submissions from Mr. Arar, been determined. And
15	it is that I take objection to.
16	When the issue was fully argued
17	before you, and Mr. Arar was permitted to
18	participate, you made a ruling which my friend has
19	referred to, and you will find the portions of
20	your ruling that are of significance, starting
21	really with page 10 where you identify what may be
22	the prospective problems because, of course,
23	Commission counsel can deal with his
24	examination-in-chief and I, of course, don't
25	know what has been said in camera. So that is a

1	necessary problem for any cross-examiner.
2	But in your ruling at page 10, you
3	make the observation, at the fourth line of the
4	first paragraph and this is what I understood
5	to be what was circumscribed:
6	"The witnesses will not be
7	able to answer some questions
8	if"
9	And here is the portion I
10	underline.
11	" those questions are
12	directed towards the
13	propriety of certain actions
14	or the reasons why certain
15	decisions were taken."
16	Let's, for example, take the
17	period of time post-9/11 and take the surveillance
18	at Mango's Restaurant, the secondary inspection,
19	and issues like that. I am not interested in
20	asking the officer why. I want to establish the
21	investigative steps taken, to ask him on what
22	basis not the information but the legal
23	authority he acted on. And I do not intend to go
24	beyond your ruling.
25	Now, because I don't know the

1	information, I cannot avoid things that are dealt
2	with by national security confidentiality in fact,
3	and I have every confidence an experienced
4	officer, who has probably testified hundreds of
5	times in a criminal court, can say, "I'm sorry, I
6	object to answer that on the basis of national
7	security confidentiality".
8	The other issue of importance is
9	that we canvassed in the submissions we made to
10	you the whole question of whether areas should be
11	taken off the table, and you will recall it was
12	the position of the government that whole areas
13	should be taken off the table and it was a
14	position that counsel for Mr. Arar hotly
15	contested.
16	I see in your decision at pages 10
17	and 11 that you in effect deal with this issue.
18	Let me take you to page 11, the
19	second full paragraph, beginning with the language
20	"That said", where you state the following:
21	"That said, I am reluctant to
22	block out in advance areas of
23	cross-examination that are
24	off limits. I think that the
25	general directions I have

1	given in this ruling will
2	suffice for the present time.
3	During the course of the
4	hearing, if problematic
5	questions are asked, I will
6	direct that they need not be
7	answered and explain why. It
8	seems to me at this stage at
9	least that objections can be
10	dealt with on a
11	question-by-question basis
12	rather than in the abstract."
13	So I come today prepared to ask
14	questions knowing the caution that you presented,
15	that the officer's reasons for his decision may
16	fall outside the proper scope of cross-examination
17	and there may well be an objection taken. I
18	understand that.
19	But to hear this morning that
20	there has been some agreement reached with
21	Mr. Bayne that this officer is protected from
22	answering questions in a whole area of evidence in
23	my submission runs directly counter to your
24	ruling.
25	THE COMMISSIONER: Let me just

1	explain a bit about the process.
2	It is more than just an agreement
3	reached with Mr. Bayne. There was a hearing at
4	which I was present in which specifics of evidence
5	were discussed, and with a view to determining
6	what areas would require reference to national
7	security concerns if they were to be fairly
8	canvassed in evidence.
9	So it is more than just an
10	agreement. There was a discussion.
11	That hearing necessarily had to
12	take place in camera because there was reference
13	to in-camera evidence, so that we simply couldn't
14	have done that in public.
15	As I say, as Mr. Cavalluzzo said,
16	and I agree, this process is by no means perfect.
17	I mean, this is a public inquiry that is most
18	difficult to run, I can assure you. But it is
19	necessary and I am repeating that when this
20	witness and other witnesses give evidence in
21	public, that it not prove to be unfair to them and
22	to their interests.
23	It was for that reason, in the
24	matters that you are referring to, Ms Edwardh,
25	that when we looked at it in detail and considered

1	what evidence could be given in public and, more
2	importantly, what could not be given in public,
3	that it was decided that to lead some of the
4	evidence in those areas would, potentially because
5	it was only partial evidence, potentially be
6	misleading about those areas, which is something
7	that needs to be avoided, and also could
8	potentially be unfair to Inspector Cabana.
9	So there was a number of
10	investigative steps that took place in the fall of
11	2001 that, when we canvassed it, in my judgment
12	would have run afoul of both the misleading and
13	the unfairness part if they were canvassed at all.
14	MS EDWARDH: May I address you,
15	Mr. Commissioner?
16	THE COMMISSIONER: Please do.
17	MS EDWARDH: I, of course,
18	understand your duty of fairness to the officer
19	and fully expect that the procedural fairness that
20	is required will be extended to him, but my
21	interest here today is fairness to Mr. Arar.
22	We have received numerous, lengthy
23	public documents that touch upon these
24	investigative steps. Sometimes we have received
25	information to obtain that has been filed and

1	sworn to by officers in aid of criminal
2	investigations. And my problem, quite frankly,
3	not having been privy to this hearing and not
4	having been permitted to make submissions on this
5	issue, I don't know what is off limits. I can, I
6	suppose, divine it by what Mr. Cavalluzzo doesn't
7	see fit to touch. But with the greatest of
8	respect, Mr. Arar has an interest, a very strong
9	interest, in looking at some of these
10	investigative steps that we have been given
11	documents about.
12	I understand and will accept any
13	direction you provide to me should I trespass on
14	issues that affect the ability of the officer to
15	answer candidly, but my focus and my
16	cross-examination is more based upon those steps
17	rather than the reasons for them. I will make
18	submissions about the propriety of those steps,
19	even though I have not heard all the evidence wher
20	I come to making final submissions to you.
21	THE COMMISSIONER: That is one of
22	the difficulties with this inquiry: that
23	Mr. Arar's participation necessarily is not
24	complete. There is with this witness, and there
25	has been with other witnesses areas of evidence

1	that we have heard in camera, and so Mr. Arar has
2	not had the opportunity, through you, to test that
3	evidence by cross-examination.
4	As I have indicated on several
5	occasions, with that in mind, Commission counsel,
6	I can assure you, has done their best to test the
7	evidence thoroughly in camera so that it doesn't
8	simply go in unchallenged, and I think they have
9	done an exceptionally good job.
10	But that is just simply one of the
11	things that results from the nature of this
12	process: that Mr. Arar, unfortunately, does not
13	have access to all of the evidence and does not
14	have the opportunity through you to test all of
15	the evidence, only some of it.
16	MS EDWARDH: Can you,
17	Mr. Commissioner, for my benefit at least, and
18	Mr. Arar's benefit, identify for me what are the
19	areas that I cannot ask questions about? I would
20	like on the public record what are the specific
21	factual areas that are known in the documents that
22	I can't question about.
23	THE COMMISSIONER: I think, as I
24	said in my ruling, we are going to have to play
25	this in the cross-examination to some extent as we

1	go.
2	The purpose of preparing the
3	examination-in-chief by Mr. Cavalluzzo and
4	distributing that was to identify areas which do
5	not transgress the directives that I have given
6	with respect to what can and cannot be canvassed.
7	I think you can start with the
8	assumption that Commission counsel, and indeed
9	myself, have done our best to maximize public
10	disclosure through this witness and to maximize
11	the amount of evidence that can be called through
12	the witness.
13	As Mr. Cavalluzzo indicated, he
14	has spent an enormous amount of time, I can tell
15	you, trying to work it out in order to do just
16	that. I would hope by now that it is clear that
17	the Commission Mr. Cavalluzzo, myself, and the
18	others involved have over the last several
19	months done everything we possibly can to maximize
20	disclosure. I am repeating now. We are not going
21	to, though, have public disclosure if it can prove
22	to be unfair to an individual or to an
23	institution.
24	The solution, the best solution, I
25	am satisfied, is that in my report, which will

1	come, I will report fully to the government and at
2	that time I will prepare a report, again, that
3	will maximize the disclosure of information that I
4	have heard in camera and my conclusions.
5	I am optimistic that at the end of
6	the day the conclusions that I reach, based on all
7	of the evidence, will be made public. I suppose
8	time will tell. But I can assure you and I
9	have said it before that my commitment is that
10	that occur.
11	MS EDWARDH: I appreciate,
12	Mr. Commissioner, the invitation to accept
13	Mr. Cavalluzzo's lead in the areas that are open.
14	I have the highest regard for his forensic skills.
15	But I don't entirely disregard our own. So it may
16	be, because I am not privy to what can't be talked
17	about in any detail, it is not through wanting to
18	be non-compliant but I do sometimes think we have
19	a slightly different approach than Mr. Cavalluzzo.
20	THE COMMISSIONER: Right.
21	MS EDWARDH: So do I take then
22	from your instruction that we will deal with this
23	on a question-by-question basis, as your ruling
24	indicated?

THE COMMISSIONER: I would hope

25

1	that when it becomes obvious that certain matters,
2	in my view, ought not be canvassed in public
3	because of concerns about either misleading or
4	unfairness to the witness, that the signal would
5	become clear and there wouldn't need to then be
6	repeated questions after it has become clear that
7	those matters ought not to be canvassed.
8	So when I say
9	question-by-question, I would hope that and I
10	am sure it would with you, Ms Edwardh that you
11	would pick up the signal of where I am headed,
12	whether you agree with me or not.
13	MS EDWARDH: Of course.
14	Sometimes it has been my
15	understanding, Mr. Commissioner, that it may be
16	that we have a question that learned counsel for
17	the Commission has not thought of, that we just
18	want on the record for you to think about.
19	THE COMMISSIONER: Absolutely.
20	MS EDWARDH: And it may be that we
21	just place it there, waiting for the witness to
22	make an objection, knowing that one is likely, but
23	it is one we are inviting you to consider.
24	So we will try and balance those
25	two concerns, and I of course will take my

1	direction from you, absolutely.
2	THE COMMISSIONER: Okay.
3	MS EDWARDH: The other question I
4	have very simply relates to the order of
5	cross-examination, and we can deal with that at an
6	appropriate time.
7	THE COMMISSIONER: Thank you, Ms
8	Edwardh.
9	I am just going to make a comment,
10	Mr. Copeland.
11	Let me just repeat what I said at
12	the beginning. I think it is important that the
13	public and the media understand the nature of this
14	process. Like Mr. Cavalluzzo, as I have said, I
15	am satisfied that it can be done in a way that is
16	not unfair to the witness and that will not
17	mislead the public. But, necessarily, that means
18	that the public in this hearing will not be
19	hearing the entire story.
20	For that reason, I caution the
21	public against drawing any premature conclusions
22	about the witness and what may have happened
23	because, as I say, there is evidence that has been
24	heard in camera. It may be that this is, in a
25	sense, a plea for patience, patience on the part

1	of many of those involved and the public as well,
2	to be patient and to wait until the report is
3	issued.
4	We have adopted a process where in
5	that report I will consider all of the evidence
6	and will base my conclusions on all of the
7	evidence.
8	Mr. Copeland?
9	MR. COPELAND: Thank you
10	Mr. Commissioner.
11	As I am sure you are aware,
12	although some in the room may not be aware, I am
13	counsel for Abdullah Almalki.
14	As, again you are aware, he was
15	initially refused standing when an application was
16	brought by Mr. Edelson. So far as I am aware,
17	Mr. Almalki was not notified of the evidence that
18	was being heard at this inquiry that affected his
19	reputation. He became aware of that evidence and,
20	as you are aware, in my absence last week,
21	Ms Jackman brought an application for standing on
22	my part on behalf of Mr. Almalki.
23	And so far as I understand your
24	ruling and I apologize, but I only returned to
25	Toronto late Saturday night we have been

1	granted standing so far for the testimony of
2	Mr. Cabana.
3	THE COMMISSIONER: Right.
4	MR. COPELAND: My client is very
5	concerned about what the RCMP and CSIS have done
6	to his reputation. He is very concerned about how
7	the actions of the RCMP and CSIS led to his
8	detention and severe interrogation in Syria. He
9	is very concerned about how the evidence at this
LO	inquiry will impact on his reputation.
L1	I am greatly hampered in
L2	representing him by the non-participation to date
L3	and by the lack of detailed knowledge that I have
L4	about evidence that has gone in at this inquiry.
L5	I also will have, I think, some great problems
L6	knowing what areas I can examine on much like
L7	Ms Edwardh as to what is permissible and what
L8	is going to get barred by national security, and I
L9	have the additional difficulty that at this point
20	I am not quite sure what areas I am allowed to ask
21	questions about generally, what issues will be
22	raised.
23	So I just wanted to alert you to
24	that. I may have questions of this officer that
25	get into the national security issues, and T

1	expect that I will be shut down when that happens.
2	But I just wanted to make you aware of the
3	concerns that I have.
4	THE COMMISSIONER: Just to
5	clarify, Mr. Copeland, I was aware of the
6	application that Ms Jackman brought on behalf of
7	her client and on your behalf for Mr. Almalki.
8	What I indicated through Mr. Cavalluzzo is I would
9	rule, and I now rule, is that you do have standing
10	for purposes of dealing with evidence that relates
11	to your client and for purposes of addressing
12	evidence that may adversely affect your client's
13	reputation.
14	As I understand it, the evidence
15	that will be led through this witness will mention
16	your client from time to time. I am not sure of
17	the exact details. But in any event, it will.
18	So your standing and your
19	participation will be with respect to that issue.
20	As a general guideline I would say
21	to you that your cross-examination of the witness
22	should be limited to the interest which gives rise
23	to your standing.
24	So it is not a grant of standing,
25	if you will, generally for all of the issues in

1	the inquiry; it is a focused grant of standing. I
2	will accompany the grant of standing with a
3	recommendation of funding with respect to the
4	grant.
5	MR. COPELAND: Thank you.
6	THE COMMISSIONER: Thank you.
7	MS JACKMAN: I echo what
8	Mr. Copeland said.
9	THE COMMISSIONER: Thanks,
10	Ms Jackman, and I make then the same order that I
11	did with respect to you and to your client in
12	exactly the same terms.
13	Just to indicate for the record,
14	your client's name.
15	MS JACKMAN: I am appearing for
16	Ahmed El Maati.
17	MS McISAAC: Mr. Commissioner, we
18	were completely unaware of either of these
19	applications and had no foreknowledge that this
20	application was going to be made this morning, or
21	any opportunity to make representations.
22	THE COMMISSIONER: Actually, it is
23	consistent with the ruling that I made back in my
24	initial ruling denying standing to these two when
25	they applied at the outset.

1	I apologize for that, Ms McIsaac.
2	Would you like an opportunity to oppose these
3	applications?
4	MS McISAAC: I would like an
5	opportunity to think about them, sir, because I am
6	not sure what the implications are.
7	THE COMMISSIONER: I have made a
8	tentative ruling.
9	Ms McIsaac, do you oppose these
LO	two counsel asking questions of this witness with
L1	respect to evidence that affects their clients and
L2	their clients' reputation?
L3	MS McISAAC: May I reserve my
L4	comments on that until I have had an opportunity
L5	to think about it, sir?
L6	THE COMMISSIONER: It is just that
L7	that will be coming up fairly soon.
L8	MS McISAAC: Yes. I will
L9	certainly advise you prior to that happening. I
20	have to seek instructions as well.
21	THE COMMISSIONER: I might just
22	indicate for the record that I had, at the
23	beginning when I made rulings on standing earlier,
24	made what I considered to be a rather normal
25	direction in a public inquiry of this sort: that

1	the type of standing that I have now granted to
2	these two counsel would be available.
3	Ms Edwardh?
4	MS EDWARDH: Could I take a
5	position with respect to the application?
6	I want to make two observations,
7	Mr. Commissioner.
8	When all the applications for
9	standing came forward, no one was given an
10	opportunity to comment on other applicants. It
11	was a matter for your discretion, as a matter of
12	fairness to the persons. I certainly remind you
13	of that process, because I think that no one other
14	than you should determine the propriety of the
15	grant of standing.
16	THE COMMISSIONER: Thank you.
17	We will simply wait until we hear
18	from Ms McIsaac.
19	In that sense, I guess the ruling
20	that I made this morning will be provisional or
21	held in abeyance until we hear from you,
22	Ms McIsaac.
23	MS McISAAC: Thank you, sir.
24	THE COMMISSIONER: Are we ready to
25	begin?

1	MR. CAVALLUZZO: Just on that
2	point, Commissioner, I want to remind counsel that
3	there have been several grants of standing with
4	counsel here today without notice to other
5	parties. These matters are within your
6	discretion.
7	THE COMMISSIONER: Absolutely.
8	MR. CAVALLUZZO: I reiterate
9	Ms Edwardh's point.
10	THE COMMISSIONER: I agree. I am
11	looking at at least three counsel in the back row
12	who we didn't go through the formality of giving
13	notice, and I don't recall Mr. Arar being given
14	notice and an opportunity to object. That
15	certainly has not been the process.
16	That said, Ms McIsaac makes the
17	request, and I think if she wishes to consider it,
18	she may do so.
19	MR. CAVALLUZZO: Thank you,
20	Commissioner.
21	I wonder if we might start now
22	with the evidence of Mr. Michael Cabana, and I
23	would ask that he be sworn.
24	THE COMMISSIONER: He has been
25	sworn in, in the in-camera proceedings, and I

1	think the oath that was administered previously is
2	sufficient, so we can just carry on.
3	PREVIOUSLY SWORN: MICHEL CABANA
4	MR. CAVALLUZZO: At the outset of
5	Mr. Cabana's testimony I would like to introduce a
6	number of exhibits at this point in time.
7	First of all, we have Mr. Cabana's
8	personal notes.
9	THE COMMISSIONER: And the exhibit
10	number for that?
11	THE REGISTRAR: 166.
12	MR. CAVALLUZZO: Yes, 166 would be
13	his personal notes.
14	EXHIBIT NO. P-166: Personal
15	Notes of Michel Cabana
16	MR. CAVALLUZZO: Second is the
17	affidavit of Randy Walsh, which is the ITO for the
18	search warrants in January of 2002, which we will
19	be dealing with.
20	THE COMMISSIONER: 167.
21	EXHIBIT NO. P-167: Affidavit
22	of Randy Walsh (New Version
23	of Exhibit P-85, Vol. 2,
24	Tab 43)
25	MR. CAVALLUZZO: Finally for

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1	counsel, in Exhibit P-131 we have a table of
2	concordance for redacted exhibits. We have
3	updated that, and that should be now placed as
4	part of P-131.
5	THE COMMISSIONER: So this
6	replaces the previous 131?
7	MR. CAVALLUZZO: That's correct.
8	THE COMMISSIONER: Thank you.
9	EXAMINATION
10	MR. CAVALLUZZO: Mr. Cabana, I
11	would like to initially deal with your education
12	and professional background, but I just want to
13	state at the outset that you were the officer in
14	charge of Project A-OCANADA between its creation
15	in October of 2001 and February of 2003.
16	Is that correct?
17	MR. CABANA: That's correct.
18	MR. CAVALLUZZO: In terms of your
19	education, you received a diploma or degree in
20	business administration at CJEP in Quebec?
21	MR. CABANA: That's correct.
22	MR. CAVALLUZZO: And you joined
23	the RCMP when?
24	MR. CABANA: I joined the RCMP in
25	June 1981.

1	MR. CAVALLUZZO: Perhaps at this
2	time we may identify Mr. Cabana's curriculum
3	vitae, which was an exhibit in the in-camera
4	proceedings but can be made an exhibit in these
5	public proceedings.
6	THE COMMISSIONER: 168.
7	EXHIBIT NO. P-168:
8	Curriculum Vitae
9	Superintendent Mike Cabana
LO	MR. CAVALLUZZO: You told us you
L1	joined the RCMP in June of 1981, and if I can just
L2	highlight your career with the RCMP, for five and
L3	a half years you were in Moncton, New Brunswick,
L4	with the drug police.
L5	Is that correct?
L6	MR. CABANA: I held different
L7	postings around the Moncton area. At one point in
L8	time I was with the drug section, yes.
L9	MR. CAVALLUZZO: And you were a
20	major crime investigator in that area?
21	MR. CABANA: Yes, I was.
22	MR. CAVALLUZZO: From Moncton you
23	moved on to Fredericton Highway Patrol, then a
24	major crime unit within Fredericton itself?
25	MR. CABANA: That's correct.

1	MR. CAVALLUZZO: Between 1992 and
2	1993 you were with the Anti Drug Profiteering
3	Unit?
4	MR. CABANA: That's correct.
5	MR. CAVALLUZZO: And where was
6	that located?
7	MR. CABANA: That was in
8	Fredericton as well, sir.
9	MR. CAVALLUZZO: In 1997 you were
10	transferred to Ottawa headquarters with the
11	Integrated Proceeds of Crime Unit?
12	MR. CABANA: At the branch, at
13	headquarters with the Proceeds of Crime Branch.
14	MR. CAVALLUZZO: In 1999 you were
15	seconded to IPOC major project investigating a
16	multi-million dollar fraud case involving
17	organized crime?
18	MR. CABANA: That's correct.
19	MR. CAVALLUZZO: And during your
20	time with the IPOC, you gained experience in
21	integrated teams through the IPOC?
22	MR. CABANA: Yes.
23	MR. CAVALLUZZO: Obviously we will
24	come back to this, but you obviously operated with
25	a number of agencies outside the RCMP?

1	MR. CABANA: Yes, I did.
2	MR. CAVALLUZZO: Your expertise is
3	in criminal operations and not in national
4	security investigations?
5	MR. CABANA: That's correct.
6	MR. CAVALLUZZO: As I said
7	earlier, before your appointment as the OIC at
8	Project A-OCANADA, you were made the OIC of the
9	IPOC in 2001?
10	MR. CABANA: In the fall of 2001,
11	yes.
12	MR. CAVALLUZZO: On October 5,
13	2001, Project A-OCANADA was created in the "A"
14	Division in Ottawa and at that point in time you
15	became the Officer in Charge?
16	MR. CABANA: Yes, I did.
17	MR. CAVALLUZZO: You maintained
18	that position until February 4th of 2003?
19	MR. CABANA: Yes, that's correct.
20	MR. CAVALLUZZO: And when you left
21	the OIC position of Project A-OCANADA, where did
22	you go?
23	MR. CABANA: While I was the OIC
24	of Project A-OCANADA, I continued with my
2.5	functions as the OTC of the TPOC unit at "A"

1	Division, and I simply continued with those
2	duties.
3	MR. CAVALLUZZO: Sorry, I didn't
4	hear the last part of that answer.
5	MR. CABANA: I'm sorry. While I
6	was the OIC of Project A-OCANADA, I continued with
7	my duties as the OIC of the IPOC unit in Ottawa,
8	and upon concluding my responsibilities with
9	Project A-OCANADA, I simply continued with the
10	duties of OIC of the IPOC unit.
11	MR. CAVALLUZZO: So you maintained
12	the position of OIC of IPOC while you were the OIC
13	of Project A-OCANADA?
14	MR. CABANA: Yes, I did.
15	MR. CAVALLUZZO: Finally, on April
16	26th of 2004, you were moved to your present
17	position. Is that correct?
18	MR. CABANA: That's correct, sir.
19	MR. CAVALLUZZO: And that is in
20	Montreal?
21	MR. CABANA: Yes, it is.
22	MR. CAVALLUZZO: And what is that
23	position?
24	MR. CABANA: I am the assistant
25	Criminal Operations Officer for the Province of

Τ	Quebec, responsible for national security and
2	border integrity.
3	MR. CAVALLUZZO: At the outset of
4	your evidence, Mr. Cabana, I would like to give
5	some context to the investigations that we are
6	going to be referring to, and in particular, at
7	the outset I would like to deal with the context
8	of the aftermath of $9/11$ and ask you initially,
9	after the impact of 9/11, September 11th of 2001,
LO	what impact that had on the investigators of the
L1	RCMP in the Ottawa area in which you were located?
L2	MR. CABANA: Well, as you can
L3	imagine, the impact was quite severe, from a
L4	member's perspective, if that is what we are
L5	focusing on now. I guess the best way to term it
L6	is life as we knew it for the investigators
L7	stopped on 9/11.
L8	The priorities that everybody had
L9	been assigned to, or working on, prior to 9/11
20	were basically put on the shelf and everybody was
21	redirected to try to address the threat and the
22	crisis that was ongoing with respect to terrorist
23	attacks.
24	There was a significant amount of
25	pressure that was being put on the investigators,

1	not necessarily from U.S. agencies. There was
2	some pressure that was being put, of course, from
3	management on investigators, on the teams, but I
4	would say the greatest pressure actually came from
5	within the group itself, from the investigators.
6	Everybody was horrified with the
7	attacks that had taken place on 9/11. The
8	information, which unfortunately I'm prevented
9	from referring to, that reached us clearly
10	identified a continuation of an imminent threat,
11	including a threat to Canada, and everybody was
12	concerned to do everything in their power to make
13	sure that no further attacks occurred.
14	It wasn't a situation where we
15	were focusing necessarily on preventing attacks in
16	Canada. I guess the best way I can describe it is
17	the borders, as we knew it, had come down. All
18	agencies, domestic, provincial, municipal and
19	foreign, were working together to prevent any
20	further attacks from occurring anywhere around the
21	world.
22	MR. CAVALLUZZO: We heard from the
23	public contextual evidence of Deputy Commissioner
24	Loeppky that resources were diverted to these
25	kinds of investigations and duties and

1	responsibilities which flowed from the events of
2	9/11.
3	Is that correct?
4	MR. CABANA: That is absolutely
5	true. I guess it was unprecedented. I have been
6	in law enforcement for 25 24 years now, and I
7	have never experienced anything like this, where
8	the partnership and the collaboration between law
9	enforcement and government agencies, again both
10	domestic and foreign, was I had never seen
11	anything like that.
12	Everybody was focused on ensuring
13	that appropriate resources were being assigned to
14	address this new threat, if you want.
15	MR. CAVALLUZZO: We have heard in
16	the evidence something called Project Shock. I
17	wonder if you might describe what Project Shock
18	was, which I understand was created around that
19	time?
20	MR. CABANA: Project Shock was the
21	initial response, if you want, of the RCMP to the
22	attacks on 9/11. Project Shock was put in place
23	at the headquarters level, at CID, in an effort to
24	coordinate, if you want, the flow of information
25	that was coming in and coordinate all the efforts

1	to make sure that no further attacks occurred.
2	Similar projects were created
3	across the country, in all the different
4	provinces, including in "A" Division.
5	MR. CAVALLUZZO: We have heard in
6	the evidence, the contextual evidence, that there
7	was something in each division called NSIS, which
8	is responsible for national security matters.
9	Did the NSIS have any particular
10	responsibility in respect of Project Shock?
11	MR. CABANA: Very much so. In
12	each of the provinces well, I would say in the
13	majority of the provinces, the parallel projects
14	that were put in place under Shock fell under the
15	responsibility of the NSIS units. The NSIS units
16	were not equipped at the time to handle the volume
17	of information that was coming in, so members were
18	seconded to supplement these teams.
19	I believe across the country there
20	is upwards of over 2,000 resources, members and
21	support staff, that were redirected from criminal
22	operations to try to address this.
23	MR. CAVALLUZZO: Right. And prior
24	to 9/11, were the NSIS units involved in
25	investigations or were they more involved in

1	intelligence-gathering and analysis?
2	MR. CABANA: I would say that
3	prior to 9/11, the NSIS units were more focused on
4	intelligence type of national security work. The
5	in-depth type of criminal investigations, even
6	though it related to terrorism, was not common.
7	MR. CAVALLUZZO: I understand as a
8	result of and obviously we are focusing on the
9	"A" Division in Ottawa.
10	I understand that as a result of
11	the massive amount of tips and calls and so on
12	that came in resulting from 9/11 and part of
13	Project Shock that you were called upon to create
14	some kind of information or case management system
15	for the NSIS in the "A" Division?
16	MR. CABANA: Yes. I believe it
17	was around September 12th that the criminal
18	operations officer, referred to as CROPS officer,
19	requested that I attend the NSIS unit to structure
20	the unit and put in place a case management system
21	to be able to better coordinate the flow of the
22	information, because prior to 9/11 these units had
23	never been faced with the amount of information
24	that was reaching them on a daily basis.
25	MR. CAVALLUZZO: Okay.

1	Commissioner, at this point in
2	time, we are going to deal with the CSIS
3	notification in September-October 2001 of
4	suspects, and we do have public information in
5	that regard.
6	Mr. Cabana may not have and
7	does not have direct knowledge of this, and as
8	a result of this, in order to maintain a flow in
9	his direct examination, I intend now to read into
10	the record portions of the draft summary of the
11	CSIS evidence that you prepared, as well as the
12	public version of the Walsh ITO, which has just
13	been introduced as an exhibit.
14	THE COMMISSIONER: These will be
15	matters about which Inspector Cabana does not have
16	direct knowledge himself so he cannot testify.
17	MR. CAVALLUZZO: That's right.
18	THE COMMISSIONER: This is just to
19	give some continuity and coherence to the evidence
20	you are leading?
21	MR. CAVALLUZZO: That's right.
22	THE COMMISSIONER: And you are now
23	going to read in matters that are in the public
24	record.
25	MR. CAVALLUZZO: That's correct.

1	If counsel want to cross-examine
2	me on it afterwards, I'm prepared to be
3	cross-examined.
4	THE COMMISSIONER: That I would
5	like to see.
6	Laughter / Rires
7	MR. CAVALLUZZO: If we can
8	commence, I am reading from the draft summary of
9	the CSIS evidence that the Commission prepared,
10	Mr. Cabana. I will just read it into the record.
11	MR. CABANA: Yes, sir.
12	MR. CAVALLUZZO: At paragraph 4,
13	it states:
14	"Within one month of
15	September 11th, 2001, CSIS
16	transferred to the RCMP
17	primary responsibility for
18	national security
19	investigations on a number of
20	targets that were believed to
21	warrant criminal
22	investigation and possible
23	charges."
24	And then there's a redaction.
25	"An RCMP-coordinated

1	investigation project was
2	created. The project was
3	called Project OCanada, and
4	its operation in Ottawa was
5	called Project A-OCANADA."
6	Just stopping there, Mr. Cabana,
7	of course Project OCANADA was in the Toronto area?
8	MR. CABANA: Yes, it was.
9	MR. CAVALLUZZO: Moving on now to
LO	paragraph 5, it states:
L1	"This transfer of
L2	investigations allowed CSIS
L3	to focus its resources on
L4	security threats that were
L5	less clear and to search for
L6	new threats. It was the most
L7	extensive transfer of
L8	investigations ever made by
L9	CSIS to the RCMP. The
20	transfer of investigations
21	was not made simply because
22	of resource limits. CSIS
23	believed that there was a
24	good possibility that the
25	RCMP would be able to lay

1	criminal charges against the
2	individuals whose files had
3	been transferred. Even with
4	its resource allocation
5	before the budget cutbacks is
6	the 1990s, CSIS would have
7	made the same decision to
8	transfer the investigations.
9	As yet there have been no
10	prosecutions of any of the
11	individuals in question.
12	However, criminal
13	investigations continue, as
14	does the prospect of crimina
15	charges under the new
16	anti-terrorism legislation
17	that was introduced in Bill
18	C-36."
19	And that is the portion I read in
20	from the summary of the CSIS evidence.
21	I would refer now to paragraph 13
22	of the public version of the Walsh ITO, and it
23	states:
24	"A police investigation
25	targeting a suspected

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1	terrorist cell operating in
2	the and started in
3	late September 2001 as a
4	result of information
5	provided by CSIS. CSIS had
6	provided the named of
7	suspected terrorists in
8	and later, the name of a
9	suspected for the
10	terrorist network who lived
11	in A Joint Force
12	Investigative Team was
13	established in to
14	investigate the group of
15	suspects and this team was
16	assigned the project name
17	'OCANADA'. Shortly
18	thereafter, a similar Joint
19	Force Investigative Team was
20	established in and
21	assigned the name 'A-OCANADA
22	to investigate the
23	allegations about the
24	terrorist suspect."
25	Commissioner, now we will flesh

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1	out that information through the evidence of
2	Mr. Cabana.
3	I am going to lead you a bit,
4	Mr. Cabana, in order to expedite the matter so
5	that we can get quickly to the creation of Project
6	A-OCANADA. So I would like to first deal with the
7	creation of Project OCanada, which you told us was
8	located in the Toronto area.
9	I understand that in late
10	September of 2001, a joint force investigative
11	team was established to investigate and was
12	assigned the project name OCanada in Toronto?
13	MR. CABANA: That's correct, sir.
14	MR. CAVALLUZZO: And by a joint
15	force investigative team, can you give us some
16	idea of what that means in layman's language?
17	MR. CABANA: It means there is
18	input and representation from different law
19	enforcement and government bodies on the
20	investigative team. So it's not strictly an RCMP
21	made-up team, if you want.
22	MR. CAVALLUZZO: And I understand
23	that on September 24th of 2001, a joint management
24	team was formed with senior officers of the RCMP
25	and two other police agencies. The JMT, as it's

1	referred to, was formed specifically to provide
2	guidance for Project A-OCANADA and a case
3	management team was also formalized at that time.
4	Is that correct?
5	MR. CABANA: In relation to
6	Project OCanada?
7	MR. CAVALLUZZO: That's correct.
8	MR. CABANA: That's correct, sir.
9	MR. CAVALLUZZO: On September 27th
10	of 2001, we understand that there was a briefing
11	for Project OCanada, including profile sheets and
12	information on named targets. Personnel were
13	advised that they were now part of a CFSEU, and I
14	understand that stands for a Combined Forces
15	Special Enforcement Unit?
16	MR. CABANA: That's correct.
17	MR. CAVALLUZZO: And this
18	initiative was governed by a particular MOU
19	between the different agencies.
20	When we come to Ottawa, I
21	understand that in early October 2001, shortly
22	after OCanada was created, that a similar joint
23	force investigative team was established and
24	assigned the project name A-OCANADA?
25	MR. CABANA: That's correct, sir.

1	MR. CAVALLUZZO: I understand that
2	there were a number of targets that A-OCANADA was
3	to investigate, and one of the Ottawa targets I
4	understand was Abdullah Almalki.
5	Is that correct?
6	MR. CABANA: Yes sir.
7	MR. CAVALLUZZO: Now I would like
8	to
9	MR. COPELAND: Excuse me.
10	Mr. Commissioner, again, partly
11	because of the lateness of my arrival, I'm not
12	quite sure how I'm going to deal with issues of my
13	client's name coming up, and I gather it comes up
14	fairly regularly.
15	Everything that comes up in
16	relation to my client obviously is going to affect
17	his reputation, so perhaps I will just say at the
18	outset that I'm very concerned about how easily
19	his name is thrown around in relation to this.
20	There is no question it is now a
21	matter of public record, partly because of what
22	has come out at this inquiry and very much because
23	of what appear to be leaks, I would assume by
24	either CSIS or the RCMP earlier on, that linked
25	him to these parts of the investigation; also

1	partly as a result of the applications before the
2	various judges in the Ontario Court of Justice,
3	the Superior Court of Justice, the Ontario Court
4	of Appeal and the Federal Court.
5	So it has come out in a number of
6	ways, but I'm very concerned that when it comes
7	out just as bluntly as that, that he is a main
8	focus of the investigation. He is obviously very
9	aware that that is now the position, but every
10	time that his name is mentioned and everything
11	that the RCMP have CSIS have done have greatly
12	affected his reputation.
13	THE COMMISSIONER: I think it's a
14	fair point you raise, Mr. Copeland, and as you
15	indicate, other than through this inquiry, there
16	has been extensive disclosure through a variety of
17	sources. So to the extent that there is an
18	unfairness, I guess that has occurred.
19	What I can do here, and let me do
20	it at this point and you may want to think how
21	I might better do this.
22	I would simply say to people the
23	fact that your client's name and indeed this
24	would apply to Mr. El Maati, who is Ms Jackman's
25	client is mentioned in the course of the

1	evidence, as it now has been and will again, does
2	not mean that these individuals are guilty of
3	anything.
4	Indeed, as you would quickly point
5	out, they have never been charged
6	MR. COPELAND: That was one of the
7	things I intended to point out.
8	THE COMMISSIONER: with any
9	offence.
10	We talk about fairness here
11	insofar as the witness is concerned. That is
12	important. But the process should be fair to
13	everyone.
14	And there would be, I can tell
15	you, information in camera that would relate to
16	your client and to Mr. El Maati which they,
17	unfortunately, don't know about, because the
18	government claims national security
19	confidentiality.
20	The point I'm making is that
21	people, the public and the media, should not draw
22	conclusions that because names are mentioned that
23	that necessarily means they have done anything
24	wrong at all. Indeed, the public and the media
25	should be aware that they don't have an

1	opportunity to address information that they don't
2	know about, and so there is a danger that people,
3	in hearing names mentioned in evidence in this
4	inquiry, could jump to wrong conclusions.
5	I simply make that request, that
6	the public not draw conclusions.
7	If there is something else that
8	you and Ms Jackman think of that I can do to
9	promote that idea of fairness to your clients, I
10	would certainly be open to hearing submissions
11	from you and from Ms McIsaac and other counsel.
12	MR. COPELAND: Let me say that I
13	won't rise every time my client's name is
14	mentioned, but that is the concern that I have
15	throughout these proceedings.
16	THE COMMISSIONER: As I say, I'm
17	pleased to hear from counsel again with respect to
18	how we do it.
19	MR. COPELAND: Thank you.
20	THE COMMISSIONER: I have made
21	and I will go on about this because it is
22	important.
23	I have made the same comment with
24	respect to Inspector Cabana: that people should
25	not draw conclusions adverse to him from the

1	evidence because, as I said in my ruling, there
2	may be things in camera which could explain a
3	certain course of conduct that he is not able to
4	refer to.
5	So that this process, both from
6	Inspector Cabana's standpoint and from others
7	whose names may be mentioned, as we keep saying,
8	is not perfect. Nonetheless, we are satisfied
9	there is value to hearing the evidence.
10	If people heed the caution not to
11	draw conclusions that are adverse to anyone's
12	interest, my report will be coming at some point,
13	and I'm going to repeat that caution, as
14	necessary, throughout the proceeding.
15	Thank you, Mr. Copeland.
16	MR. COPELAND: Could I just make
17	one other comment, Mr. Commissioner?
18	THE COMMISSIONER: Sure.
19	MR. COPELAND: It is certainly a
20	concern of my client that there are patterns of
21	behaviour in relation to what happened to various
22	people who were incarcerated in Syria that should
23	impact on your work, and I just want to emphasize
24	that my client's treatment in Syria, while not the
25	same as Mr. Arar's, was not a pleasant experience,

1	and I will be hoping that I can explore some of
2	that.
3	I may have some difficulties with
4	you on that subject, but I just want to make you
5	aware of that.
6	THE COMMISSIONER: Thank you.
7	Mr. Fothergill?
8	MR. FOTHERGILL: Thank you,
9	Commissioner. I wonder if I might say something
10	from a national security confidentiality
11	perspective.
12	From our perspective, we would
13	have preferred that none of the targets of either
14	Project OCanada or Project A-OCANADA ever be made
15	public, in part for reasons of protecting the
16	integrity of the investigation, but also
17	respecting the privacy rights of those involved.
18	I just want to say that the only
19	reason why Mr. Almalki and Mr. El Maati have been
20	identified is because I think our hand was forced
21	by disclosure in other fora.
22	I think it's probably worth noting
23	that they are not the only targets. I think it
24	may be one way to proceed that we refrain from
25	naming them whenever possible, because I think

1	from the perspective of your mandate, the
2	importance of the individual identities of the
3	other targets is not terribly important.
4	So I think, in fairness to all, if
5	we can just acknowledge that these are not the
6	only targets, that we should not pay undue
7	attention to them, and as we move forward in the
8	evidence, if we can generally refrain from naming
9	them but simply refer to another target, we may be
LO	able to alleviate some of the concerns expressed
L1	by Mr. Copeland.
L2	THE COMMISSIONER: I think that's
L3	a good idea, and to the extent the evidence can
L4	still be coherent in doing it that way, I agree.
L5	Let me repeat the point that both
L6	of you have now made: that the disclosure of
L7	these names was through other fora long before we
L8	got to it here, and in that sense, the horse was a
L9	long way out of the barn.
20	MS JACKMAN: The only concern I
21	have with Mr. Fothergill's suggestion,
22	Mr. Commissioner, is that we need to know which
23	target is our client. So if they just say an
24	unnamed target, I won't know if they are talking
25	about Mr. Almalki or Mr. El Maati. It creates

1	difficulties.
2	THE COMMISSIONER: Mr. Cavalluzzo
3	MR. CAVALLUZZO: I will deal with
4	it. I will ensure the name is not used. I will
5	also ensure that counsel for the particular
6	unnamed target at a particular point in time is
7	aware that that is who we are talking about.
8	THE COMMISSIONER: Hopefully if
9	you have been given a statement of anticipated
LO	evidence, or whatever it's called, you can do
L1	that.
L2	Certainly, Mr. Cavalluzzo, if you
L3	cooperate with both counsel, we can address that
L4	concern. Thank you.
L5	Go ahead.
L6	MR. CAVALLUZZO: I guess the only
L7	other matter for the record is you have stated,
L8	Mr. Commissioner, with Mr. Copeland, that
L9	Mr. Almalki has not been charged. I think the
20	same thing should be said about Mr. El Maati.
21	THE COMMISSIONER: I'm sorry, I
22	meant to say it about both. Neither of those two
23	individuals have been charged.
24	MR. CAVALLUZZO: Mr. Cabana, if we
25	can come back to your evidence. I want to deal now

1	with once again we are in the aftermath of
2	9/11, and I want to look now to
3	information-sharing with other agencies,
4	relationships with other agencies.
5	If we could start now in the
6	context of Project Shock, can you give us some
7	idea of what was the understanding with respect to
8	cooperation with other agencies, and particularly
9	focusing on the sharing of information?
LO	MR. CABANA: I guess to understand
L1	the information-sharing process that was put in
L2	place, you have to look at the actual mandate that
L3	flowed from the creation of Project Shock.
L 4	There is actually three mandates
L5	that investigators were provided with or directed
L6	with.
L7	The first mandate, of course, was
L8	prevention. In other words, we were directed to
L9	adopt a zero tolerance and I guess the best way
20	to term it leave no stones unturned. We were
21	to do everything in our power to prevent anything
22	else from happening.
23	The second part of the mandate, of
24	course, dealt with intelligence. We had to ensure
25	that we could gather and exchange, share

1	intelligence, as quickly as possible, and the
2	explanation/justification behind it, I guess, goes
3	to the actual attacks on 9/11 and the fact that
4	one of the first steps that we took upon creating
5	Project Shock is communicating with our
6	counterparts in the U.S. and ask what should we be
7	looking for. Were there any indicators, anything
8	we should be aware of in trying to identify or
9	focus on the threat to Canada?
10	And the reality was that at the
11	time there was nothing. In other words, there
12	were pieces of the puzzle that were there that
13	nobody knew were there.
14	So it's a little different than a
15	normal criminal investigation, where normally you
16	know what you are looking for. In this case here
17	we knew there was something, but we didn't know
18	what we were looking for.
19	So in order for us to be able to
20	assess and make sure that we didn't miss this
21	piece of the puzzle, we had to ensure timely
22	sharing of all intelligence.
23	And of course the third part of
24	the mandate dealt with prosecution.
25	MR. CAVALLUZZO: In respect of

1	those three mandates you have talked about
2	prevention, intelligence and prosecution was
3	there a priority in respect of any of these one of
4	three mandates?
5	MR. CABANA: First and foremost
6	mandate was prevention. In other words, you do
7	everything you can to make sure nothing happens
8	anywhere. If at the end of the day we are
9	successful in prosecuting individuals or groups,
10	that's fine. But right now the priority is not to
11	accumulate the information in an admissible
12	format; the priority is to make sure that nothing
13	blows up.
14	MR. CAVALLUZZO: Was there at this
15	point in time development or establishment of a
16	partnership arrangement with a number of law
17	enforcement and perhaps security intelligence
18	agencies?
19	MR. CABANA: I'm not sure I
20	understood the question.
21	MR. CAVALLUZZO: As a result of
22	9/11 and as a result of the information-sharing
23	that we are going to be getting into, did the RCMP
24	have a number of partners that they were going to
25	have or stakeholders that they were going to

1	deal with in respect of carrying out this mandate?
2	MR. CABANA: Yes, there was a
3	large number of stakeholders. Some agencies were
4	more prominent in the partnership that was
5	established, and there were discussions and
6	agreements that were put in place with respect to
7	information-sharing and directives.
8	I guess the description that I
9	received to the situation, which was very unusual,
10	was that the investigation that we were conducting
11	was to be an open-book investigation. We were
12	working in close partnerships with domestic and
13	foreign agencies, and the marching orders that we
14	received is to make sure that all available
15	information is shared with these agencies, and
16	again it goes to the prevention mandate.
17	MR. CAVALLUZZO: You have told us
18	that you were working with foreign agencies, and I
19	think you can name those foreign agencies that you
20	would be working with.
21	MR. FOTHERGILL: Excuse me,
22	Commissioner, with respect. There is a claim of
23	national security confidentiality with respect to
24	the identity of the U.S. agencies with the
25	exception of the FBI.

1	MR. CAVALLUZZO: Okay. One of
2	your partners was the FBI, and there were a number
3	of other
4	MR. CABANA: FBI and friends.
5	MR. CAVALLUZZO: And friends.
6	American friends, though?
7	MR. CABANA: Yes.
8	MR. CAVALLUZZO: American friends.
9	Okay.
10	You have talked about this
11	open-book investigation in terms of
12	information-sharing, and I assume what you are
13	talking about is the feeling was that you couldn't
14	tolerate delays in terms of sharing of information
15	if you were going to try and prevent the kind of
16	incident we saw in 9/11?
17	MR. CABANA: Very much so. In the
18	discussions post-9/11, some of the discussions
19	focused on the importance of ensuring that nobody
20	was holding any information that might be or
21	appear innocuous to them but, taken into the
22	context of other information that other agencies
23	had in their possession, might be that piece of
24	the puzzle that we are talking about.
25	MR. CAVALLUZZO: We have heard

1	reference in terms of the understandings that
2	might have been reached at this time, something
3	called caveats are down. We know what caveats
4	are. I won't take you to the RCMP caveat.
5	But have you heard the expression
6	"caveats are down"?
7	MR. CABANA: Yes, I did very early
8	in the project, actually when the project here in
9	Ottawa was created. Again it goes to directives
10	that we received to the effect that we had to
11	share all information with these agencies without
12	any delays.
13	In other words, the way it was
14	described to us is you are working hand in hand
15	with these people now, and when you are working in
16	partnership with agencies, caveats don't apply.
17	MR. CAVALLUZZO: Perhaps you could
18	give us an understanding of what that means,
19	"caveats don't apply". Does that mean that if the
20	RCMP gave information to another agency, that that
21	agency could use that information to whichever end
22	it believed possible?
23	MR. CABANA: No. The way I
24	understood the agreement that was put in place
25	post-9/11 is there was an agreement amongst these

1	agencies that the information was going to be
2	free-flowing amongst the agencies. Everybody
3	understood what the purpose of the sharing was and
4	the procedure that had to be followed if this
5	information was to be used for anything.
6	In other words, it was
7	intelligence that was being shared for
8	intelligence purposes. If it was to be used in
9	the context of criminal proceedings, there were
10	clear procedures that had to be followed.
11	MR. CAVALLUZZO: Right. And they
12	would be procedures with the RCMP so that the RCMP
13	would have the ultimate say as to whether that
14	information could be used in the criminal
15	prosecution.
16	Is that correct?
17	MR. CABANA: With respect to the
18	RCMP, yes.
19	MR. CAVALLUZZO: I'm going to
20	refer to a couple of documents, but before doing
21	this I just want to ensure that this free flow of
22	information, caveats are down, open-book
23	investigation, is an understanding which you
24	obtained from your superiors.
25	MR. CABANA: Oh, very much so. It

1	was the direction that was discussed at numerous
2	meetings, video conferences, and it's also the
3	directives that I received from my immediate
4	superiors from the criminal operations office.
5	MR. CAVALLUZZO: When we come to
6	the composition of A-OCANADA, we are going to have
7	you name those officers.
8	But let's look at a couple of
9	documents relating to information-sharing.
10	I am referring initially to
11	Exhibit P-85, Volume 1.
12	Mr. Cabana and Commissioner, if
13	you would look to the material, or the briefing
14	note, behind tab 21, this was a briefing note
15	which is dated February 4th of 2004. It was
16	created by the Head of CID for Commissioner
17	Zaccardelli, and it described the
18	information-sharing arrangement in the following
19	words.
20	It states:
21	"Following the events of
22	9/11, a new era of openness
23	and an environment of sharing
24	was necessitated by the need
25	to prevent further terrorist

1	acts from happening. In
2	particular, the RCMP [and
3	others] agreed that all
4	information would be shared
5	between agencies as a matter
6	of course. Further, it was
7	agreed at Senior levels that
8	it would be the exception
9	rather than the rule to seek
10	permission prior to utilizing
11	or sharing the information
12	between the parties to the
13	agreement."
14	And then it says:
15	"[Certain parties] met
16	periodically and shared
17	information of relevance to
18	ongoing investigations."
19	Does that description that was
20	given to the Commissioner accord with your
21	understanding of what was going on in 2001, 2002
22	and 2003?
23	MR. CABANA: Very much so. This
24	makes reference to the agreement, inter-agency
25	agreement.

1	MR. CAVALLUZZO: You had no direct
2	knowledge of the inter-agency agreement, but you
3	knew that at senior levels this agreement was
4	reached?
5	MR. CABANA: I wasn't party to
6	these initial discussions. It was just related to
7	me in the directions that I received.
8	MR. CAVALLUZZO: I would like to
9	now just finally look at Exhibit P-85, Volume 5.
10	If you go behind tab 22 of Volume
11	5, this is an e-mail from Richard Proulx. As we
12	know, Richard Proulx was the head of CID at the
13	material time, so would be responsible for
14	national security investigations, and it's to
15	others.
16	It is dated September 26th of
17	2001, and it captures a telephone conference
18	between the Commissioner of the RCMP and a number
19	of Chiefs of Police across the country.
20	There are certain points that I
21	would reference.
22	For example, in the second bullet
23	point down, it says:
24	"- They all agree with some
25	form of integration of

1	security and law enforcement
2	agencies (i.e., JFO that
3	includes RCMP, CSIS, CCRA
4	- All mentioned that sharing
5	of intelligence is a must and
6	they need to be in the know."
7	It goes on, in the next bullet
8	point:
9	"The Commissioner reassure
10	them that all necessary
11	intelligence will be shared
12	and that a protocol/process
13	will be put in place within
14	the RCMP to accomplish that."
15	To your knowledge, was there ever
16	a protocol or process put in place within the RCMP
17	to deal with this sharing of information?
18	MR. CABANA: Other than the
19	initial agreement, inter-agency agreement?
20	MR. CAVALLUZZO: Right.
21	MR. CABANA: No.
22	MR. CAVALLUZZO: Then it refers to
23	other things, such as all daily situation reports
24	will be delivered to Chiefs of Police, Deputy
25	Chiefs, and so on.

1	The only other reference I would
2	make is on the second page of that e-mail.
3	The postscript states:
4	"Since most of the
5	correspondence exchanged will
6	be classified material, they
7	should be reminded not to
8	disseminate further without
9	proper authorization from the
10	originator."
11	We will be coming back to that
12	designation of classified material.
13	There are a number of policies,
14	Inspector Cabana, that I would like to briefly
15	deal with you. These are, in my view, the
16	relevant policies dealing with the issues and
17	items that we are going to be dealing with in your
18	testimony.
19	I would now refer you to Exhibit
20	12, which is the Loeppky Book of Documents.
21	If we could first look at what we
22	have just referred to, the designation or
23	classification of information, if you look
24	initially, Inspector Cabana, to tab 26, we have an
25	administrative quideline or policy of the RCMP

1	entitled "Organizational and Administrative
2	Security".
3	MR. CABANA: Yes.
4	MR. CAVALLUZZO: And the first
5	reference to you would be to section J.
6	Section J, for the purposes of the
7	RCMP this can be found, if you look at the top
8	right corner, at page 3 of 11 is really the
9	classification or designation of information.
10	In the first paragraph of J, we
11	see what classified information is, that is:
12	"Materiel assets deemed to be
13	sensitive in the national
14	interest must be CLASSIFIED."
15	And then it goes on and it says in
16	J.2 on the next page:
17	"Materiel assets with value
18	or importance that warrant
19	safeguarding must be
20	DESIGNATED."
21	So information that is publicly
22	available is not to be classified or designated.
23	This is really for counsel and the
24	Commissioner just to take them through this
25	quickly, because we will be coming back to these

1	rules.
2	J.6 is important because it deals
3	with when classified information is received.
4	It says:
5	"When CLASSIFIED information
6	is received from another
7	federal institution or
8	agency, a provincial,
9	municipal or regional
10	government, foreign
11	government, or from an
12	international organization or
13	nations or one of its
14	institutions, it must be
15	protected at the
16	CONFIDENTIAL, SECRET or TOP
17	SECRET levels, or if
18	applicable, in accordance
19	with an agreement between the
20	RCMP and the government or
21	institution concerned."
22	Then it says in the next
23	paragraph:
24	"The written permission of
25	the originator is required to

1	release or downgrade
2	CLASSIFIED information."
3	I'm not going to take you through
4	that, but for counsel's interest, in section K we
5	have what is called the "Injury Testing"; that is
6	how something is classified as or is
7	classified, as well as designated.
8	For example, in respect of
9	designated protected information on the next page
10	you should be aware of paragraph K.5 because we
11	are dealing with protected information, and we
12	will be coming to this in respect of Project
13	A-OCANADA: that there are three categories there,
14	PROTECTED-A, PROTECTED-B and PROTECTED-C.
15	PROTECTED-A is information of low
16	sensitivity; B being particularly sensitive
17	information; and PROTECTED-C being extremely
18	sensitive information.
19	In respect of the general rule
20	relating to the release of classified or
21	designated information, if we could go now to
22	section N at page 7, we see the general rule in
23	N.1, which states:
24	"CLASSIFIED/DESIGNATED
25	information may be released

1	only to an individual who has
2	a need to know and possesses
3	a security clearance or
4	reliability status
5	commensurate with the
6	sensitivity of the
7	information being released."
8	So we see that there are two
9	conditions there. One is the need to know, and
LO	secondly is the appropriate security clearance or
L1	reliability status.
L2	And I'm going to come now to
L3	caveats, which we referred to earlier, and it
L4	states in N.2:
L5	"When sensitive information
L6	CLASSIFIED in the national
L7	interest is shared with or
L8	released to other
L9	governments, departments or
20	organizations not covered by
21	the Security Policy and
22	Standards of the Government
23	of Canada, the RCMP must
24	ensure, through written
25	agreements, e.g. MOU, that

1	appropriate safeguards are
2	established for the
3	safekeeping of the
4	information. For appropriate
5	statements, see App. XI-1-5."
6	This provision, you would agree
7	with me, Inspector Cabana, would relate to,
8	obviously, the FBI and American friends as a
9	result of the fact that they are obviously not
10	covered by the Canadian security policy?
11	MR. CABANA: That's correct.
12	MR. CAVALLUZZO: If we see the
13	precedent, or statement which is to be included,
14	if we go to Appendix XI-1-5 at the back, it's two
15	pages from the back, we see the caveats that are
16	to be inserted in respect of classified
17	information I'm sorry, you don't have that?
18	Do you have it now?
19	MR. CABANA: Yes.
20	MR. CAVALLUZZO: We see the
21	caveats which are to be inserted in respect of
22	classified information, and in particular, if we
23	are dealing with the FBI and American friends in
24	paragraph (b) it states:
25	"The following statement must

1

be included on all outgoing

2	correspondence, messages and
3	documents being passed to
4	other domestic and foreign
5	law enforcement
6	agencies/departments."
7	And then it is stated in quotes:
8	"'This document is the
9	property of the RCMP. It is
10	loaned to your
11	agency/department in
12	confidence and it is not to
13	be reclassified or further
14	disseminated without the
15	consent of the originator.'"
16	And then there are other caveats
17	as well.
18	And then in the second paragraph
19	we see which caveats are to be inserted in
20	designated information.
21	In regard to privacy concerns, if
22	we move now, Inspector Cabana, to tab 27, this is
23	another operational guideline entitled "I.3
24	Assistance".
25	If we go to section L, there are a

1	number of relevant areas here but there is only a
2	couple that I would like to deal with.
3	Unfortunately, this portion is not
4	paginated, but if you go to L it's at the
5	top the title in section L is "Release of
6	Information". I will just read to you the
7	important aspects here.
8	The general rule is set out in
9	L.2.a and it states that:
10	"1. The disclosure of
11	personal information must be
12	made in accordance with the
13	Privacy Act.
14	2. Subsection 8(1), Privacy
15	Act, forbids disclosure of
16	personal information without
17	the consent of the person to
18	whom the information
19	relates."
20	And then it states that subsection
21	8(2) lists exceptions to subsection 8(1).
22	It would seem to me that the
23	relevant exception to our situation is L.2.b.,
24	"Consistent use Disclosure".
25	I that correct?

1	MR. CABANA: Yes, sir.
2	MR. CAVALLUZZO: That provides,
3	for those that do not have the document here:
4	"As law enforcement is
5	considered one broad
6	consistent use, the RCMP may
7	collect personal information
8	for one law enforcement
9	purpose and release it for
10	another law enforcement
11	purpose.
12	1. A member must not seek or
13	collect personal information
14	solely for the purpose of
15	facilitating inquiries or
16	investigations undertaken by
17	another law enforcement or
18	government agency.
19	2. In such a case, a law
20	enforcement or government
21	agency should be advised to
22	seek direct access to the
23	desired information."
24	And then another important
25	provision is in subparagraph 2.

1	It provides:
2	"Under the provisions of
3	L.2.b.1, the RCMP may
4	disclose personal information
5	to the following agencies for
6	legitimate investigative
7	purposes in connection with
8	their official duties and
9	responsibilities relating to
10	enforcement or administration
11	of law:
12	1. Canadian law enforcement
13	agencies and correctional
14	services, and investigative,
15	enforcement and support
16	bodies of federal, provincial
17	or territorial governments;
18	and
19	2. foreign law enforcement
20	agencies, correctional
21	services and investigative or
22	enforcement bodies of
23	government departments."
24	I am going to ask a question at
25	this point in time, and giving my friend an

1	opportunity to respond I don't know if this is
2	permitted.
3	Is it your understanding that our
4	American that one of the American agencies,
5	such as the Central Intelligence Agency, that is
6	the CIA, would that be a foreign law enforcement
7	agency within the meaning of this RCMP policy?
8	And just wait to answer the
9	question.
LO	MR. FOTHERGILL: I have no
L1	objection.
L2	MR. CAVALLUZZO: Thank you.
L3	Could you answer that question?
L4	MR. CABANA: Yes, sir, I believe
L5	it would be.
L6	MR. CAVALLUZZO: We normally
L7	consider the CIA to be an intelligence agency, and
L8	the wording here is "a foreign law enforcement
L9	agency".
20	Could you tell us why you believe
21	that the CIA would be a foreign law enforcement
22	agency within the meaning of this policy?
23	MR. CABANA: Because by the
24	definition, the CIA is an investigative body.
25	MR. CAVALLUZZO: In respect of

1	that, that understanding that the CIA is an
2	investigative body, is that understanding which
3	you have, is that common within the RCMP, to your
4	knowledge?
5	MR. CABANA: Yes, it is, and even
6	more so following 9/11.
7	MR. CAVALLUZZO: Then finally in
8	paragraph 3 there are other references that we
9	need not make at this point in time.
10	In regard to the caveat that we
11	saw, I have a question.
12	You said at senior levels we had
13	this caveats are down or open-book investigation
14	arrangement. So it would appear that the policy
15	that we reviewed relating to caveats was in some
16	sense suspended as a result of this understanding
17	or agreement reached at senior levels.
18	MR. CABANA: I'm not sure I would
19	term it as suspended. If you look at the policy,
20	the policy makes reference to the fact that under
21	certain circumstances the information can flow
22	without caveat if there are proper MOUs in place
23	and things of that nature.
24	Policy, RCMP policy, is devised as
25	a guideline, and it's a guideline that we base

1	some of our investigative steps, how we go about
2	developing the different investigations.
3	The policy, RCMP policy, was
4	clearly not developed with the prospect of dealing
5	with an event like 9/11. MOUs developed, like is
6	being referred to in a policy for sharing of
7	information, is a process that takes a lot of
8	time. I have been involved in some of these
9	processes, and they take actually several months
10	and sometimes even more than a year.
11	Clearly under the circumstances of
12	9/11, that was not feasible, and I think that goes
13	to the actual agreement, inter-agency agreement,
14	that was put in place.
15	MR. CAVALLUZZO: The policy or the
16	reference you are making is to paragraph N.2 that
17	we referred to earlier in the previous tab. And
18	that provides that if you are going to share
19	information, for example, with a foreign agency
20	this is at page 7 of 11 of the previous tab.
21	THE COMMISSIONER: Of tab 26?
22	MR. CAVALLUZZO: Of tab 26, yes.
23	THE COMMISSIONER: Right.
24	MR. CAVALLUZZO: I just want to
25	make sure I understand your evidence here.

1	Once again, if you look at the top
2	of the page it's 7 of 11 it says at N.2 at
3	the bottom:
4	"When sensitive information
5	CLASSIFIED in the national
6	interest is shared with or
7	released to other
8	governments, departments or
9	organizations not covered
10	by"
11	The government policy, and that is
12	what we have been talking about with the federal
13	agencies.
14	" the RCMP must ensure,
15	through written agreements,
16	e.g. MOU, that appropriate
17	safeguards are established
18	for the safekeeping of the
19	information."
20	That is what you are referring to?
21	MR. CABANA: That is what I'm
22	referring to when I suggest that the inter-agency
23	agreement dealt with this.
24	MR. CAVALLUZZO: It says it must
25	be a written MOU. Was there a written MOU between

1	the agencies, to your knowledge?
2	MR. CABANA: Not to my knowledge,
3	no.
4	MR. CAVALLUZZO: So you have never
5	seen a written
6	MR. CABANA: I have never seen a
7	written agreement, no.
8	MR. CAVALLUZZO: Just before we
9	move on from the sharing of information, while you
10	were on Project A-OCANADA, which would bring us
11	once again to February of 2003, was there any
12	notice that that open-book arrangement, the
13	caveats-are-down policy, was no longer apt and
14	that you were going to revert back to caveats?
15	MR. CABANA: Not when I was
16	attached to that project, no, sir.
17	MR. CAVALLUZZO: Okay.
18	Let us move on then, staying in
19	the same tab 27. I want to deal briefly to the
20	arrangements that RCMP has with CSIS respecting
21	the release of information.
22	That can be found in section E of
23	this particular policy, and that is the fourth
24	page in.
25	In E.15.a, we see how requests for

1	assistance are made, and that is that the RCMP
2	provides general police assistance to CSIS.
3	Paragraph (b) talks about the use
4	of CSIS information in judicial proceedings.
5	What I would like to focus on is
6	(c), which deals with when information is released
7	by the RCMP.
8	It says, first of all, in
9	paragraph 1:
10	"Release of criminal
11	information/intelligence from
12	operational case files will
13	be made on a case-by-case,
14	need-to-know basis,
15	consistent with the terms
16	outlined in Part III of the
17	MOU between the RCMP and
18	CSIS."
19	We have reviewed that with Deputy
20	Commissioner Loeppky and which is part of this
21	Book of Documents.
22	Then it goes on to say:
23	"All information released
24	must contain caveats as
25	outlined in App. T-3-8."

1	If we go to Appendix I-3-8, let's
2	take a look at that. It is at the back.
3	THE COMMISSIONER: Is that the
4	last page?
5	MR. CAVALLUZZO: No, it's the
6	unfortunately this isn't paginated. It's about
7	seven or eight pages from the back. It is
8	entitled "Conditions for the Dissemination of
9	National Security Information".
10	Do you have that, Inspector?
11	MR. CABANA: No, sir, I don't.
12	MS EDWARDH: Mr. Commissioner, in
13	our book, it is the very last page of this tab.
14	MR. CAVALLUZZO: Is that right?
15	THE COMMISSIONER: Do you have it
16	at the last page?
17	MR. CABANA: Yes, I do.
18	MR. CAVALLUZZO: In any event, the
19	second paragraph I would focus in for relevance.
20	This once again is entitled
21	"Conditions for the Dissemination of National
22	Security Information", and in the second paragraph
23	it states:
24	"The following conditions
25	must also be included in all

1	outgoing correspondence,
2	messages and documents being
3	passed to other domestic and
4	foreign law enforcement
5	agencies/departments."
6	And then we have the two caveats,
7	which were the second and third caveats of the
8	last policy.
9	I would like to move on to the
10	issue of foreign travel.
11	Before doing that, it may be an
12	appropriate time to break as it's 11:35.
13	THE COMMISSIONER: Just before we
14	break.
15	Mr. Bayne, I didn't mean to leave
16	you out of the earlier discussion with respect to
17	any things I should say with respect to fairness
18	to your client. In my ruling, you will recall
19	that I indicated that I would give admonitions
20	from time to time about people not drawing
21	premature conclusions and so on.
22	If you have any submissions along
23	those lines, particularly having regard to my
24	ruling, please feel free to make them as you see
25	fit.

1	MR. BAYNE: Thank you. I have
2	nothing so far to add.
3	THE COMMISSIONER: Then we will
4	take a 15-minute break.
5	THE REGISTRAR: Please stand.
6	Upon recessing at 11:34 a.m. /
7	Suspension à 11 h 34
8	Upon resuming at 11:52 a.m. /
9	Reprise à 11 h 52
10	THE REGISTRAR: Please be seated.
11	Veuillez vous asseoir.
12	MR. CAVALLUZZO: Mr. Cabana, we
13	were just about to go on to the question of
14	foreign travel, and I wonder if you might now go
15	to tab 29.
16	This is the policy entitled
17	"Investigation Guidelines", and the reference here
18	would be to section I, at page 4 of 14.
19	MR. CABANA: Yes.
20	MR. CAVALLUZZO: And just reading
21	some paragraphs for counsel that don't have access
22	to this book at this time, paragraph 1.a states:
23	"A member will not undertake
24	any investigational activity
25	in a foreign country without

1	the knowledge of the Liaison
2	Officer and the explicit
3	consent of the foreign
4	country."
5	Then it goes on:
6	"1. A member has no legal
7	authority to conduct
8	enquiries in the country
9	being visited unless
10	authorized by the country.
11	2. A member must be
12	accompanied by a
13	representative of the foreign
14	country during the course of
15	the investigation.
16	3. In many countries it is
17	an offence for an agent of a
18	foreign government to conduct
19	enquiries."
20	If we go on to the next page and
21	1.b, it states:
22	"Travel to a foreign country
23	for investigational purposes
24	is restricted to:
25	1. Canadian investigations

1	requiring evidence or
2	information to be gathered in
3	a foreign country, or
4	2. foreign cases of
5	enforcement interest to
6	Canada requiring evidence or
7	information to be gathered in
8	the foreign country by RCMP
9	personnel or technical
10	equipment."
11	Stopping there, I have a question
12	for you.
13	It says in the first paragraph.
14	"Travel to a foreign country
15	for investigational purposes
16	is restricted to:
17	1. Canadian investigations
18	requiring evidence or
19	information to be gathered in
20	a foreign country."
21	Would that apply, Mr. Cabana, to a
22	situation in which the RCMP wanted to interview a
23	Canadian who was detained in a foreign country?
24	MR. CABANA: Yes, sir, it would.
25	MR. CAVALLUZZO: Okav. And then

1	if we could, there are a couple of other
2	paragraphs on this page.
3	Paragraph I.1.d:
4	"With the exception of an LO,
5	a member must not use a
6	foreign agency to contact
7	another foreign agency."
8	And finally at I.2.b, in terms of
9	approval:
10	"If the travel request
11	requires National
12	Headquarters approval, submit
13	your request to division
14	immediately upon knowing the
15	need to travel to a foreign
16	country."
17	If an RCMP officer wanted to
18	travel to a foreign country, once again to
19	interview a Canadian detained in that foreign
20	country, would he or she need the approval of
21	national headquarters?
22	MR. CABANA: Yes, he would.
23	MR. CAVALLUZZO: Then if we go to
24	page 7 of 14, which deals with the interviews
25	themselves, paragraph I.2.g states:

1	"Do not contact or interview
2	Canadians in custody in a
3	foreign country unless:
4	1. the interview was
5	requested through a Canadian
6	government representative, or
7	consent to the interview is
8	given in writing, and
9	2. the interview has been
10	approved by the head of the
11	foreign post."
12	The question that I would have for
13	you is: Does the Charter of Rights and Freedoms
14	apply to you as an RCMP officer when you are
15	interviewing a Canadian detained abroad or in a
16	foreign nation?
17	MR. CABANA: Very much so, sir.
18	MR. CAVALLUZZO: It does.
19	MR. CABANA: Yes.
20	MR. CAVALLUZZO: The second
21	question I would have is: Does the Charter of
22	Rights and Freedoms apply when you submit
23	questions to a foreign agency to ask that Canadian
24	who is detained abroad?
25	MR. CABANA: It would be in

1	relation to a suspect or in relation to a
2	potential witness?
3	MR. CAVALLUZZO: Starting first
4	with a suspect.
5	MR. CABANA: I think that would be
6	a legal issue. It would be an issue to be debated
7	in court over the admissibility of any statement
8	that was to be obtained.
9	If the interview is a direct
10	request from Canada, I would submit that, yes, it
11	probably does. If it is an interview that is
12	being conducted independently by the foreign
13	state, no, I would say it doesn't.
14	MR. CAVALLUZZO: But what about a
15	situation where you know that a foreign agency is
16	going to be questioning the Canadian detained
17	abroad and they call upon you for any questions
18	you may want to ask the Canadian. Would that
19	invoke the application of the Charter or would it
20	not, dealing once again, first, with a suspect,
21	then dealing with a witness?
22	MR. CABANA: If the interview is
23	being conducted in the context of their
24	investigation for their own process, then I would
25	submit that their legal requirements would apply.

1	MR. CAVALLUZZO: So the foreign			
2	legal requirements would apply, not the Charter of			
3	Rights?			
4	MR. CABANA: Not the Charter of			
5	Rights.			
6	MR. CAVALLUZZO: Okay. And what			
7	if the foreign nation abroad has the person			
8	detained and says to the Canadian agency, "We h			
9	this guy or woman detained, Canadian, would you			
10	like us to ask any questions for you?" Would the			
11	Charter apply in that circumstance?			
12	MR. CABANA: Again, like I say,			
13	this is something that would be open to debate and			
14	in a situation like that consultation would take			
15	place with our legal advisors to see the best			
16	course of action and whether or not we need to			
17	concern ourselves with the Charter.			
18	Right now I would say it's not a			
19	clear I couldn't give you a clear answer on			
20	that. My inclination would be that, yes, it would			
21	apply.			
22	MR. CAVALLUZZO: Let us move now			
23	to when the RCMP is dealing with countries with			
24	poor human rights records and go to tab 31, which			
25	is the policy entitled "Information Sources", and			

1	go to section M, which can be found at page 17 of
2	the tab.
3	MR. CABANA: Yes, sir.
4	MR. CAVALLUZZO: This section
5	deals with foreign liaison, and I would like to
6	just focus on two or three paragraphs.
7	If you go to the next page under
8	paragraph M.1.c, it states:
9	"The Department of Foreign
10	Affairs and International
11	Trade formalizes agreements
12	between the RCMP and foreign
13	police, security or
14	intelligence agencies."
15	And M.3.a provides:
16	"The RCMP will not become
17	involved or appear to be
18	involved in any activity that
19	might be considered a
20	violation of the rights of an
21	individual, unless there is a
22	need to comply with the
23	following international
24	conventions:"
25	And then five conventions are

1	therein set out.	
2	MR. CABANA: Yes, sir.	
3	MR. CAVALLUZZO: Finally, in	M.3.b
4	it states:	
5	"The disclosure of	
6	information to an agency	of a
7	foreign government that	does
8	not share Canada's respe	ct
9	for democratic or human	
10	rights may be considered	if
11	it:	
12	1. is justified because	of
13	Canadian security or	
14	law-enforcement interest	S,
15	2. can be controlled by	
16	specific terms and	
17	conditions, and	
18	3. does not have a nega	tive
19	human rights connotation	1."
20	And that particular policy we	e will
21	come back to in the course of your evidence.	
22	Finally, Inspector Cabana, is	E we
23	could just go then to tab 34, this is the pol	icy
24	respecting national security investigations	which
25	was in evistence at the noint in time that we	are

1	going to be dealing with today.
2	The first question I would have
3	for you, Mr. Cabana, is whether this particular
4	policy, that is, the policy relating to national
5	security investigations, applied to the
6	investigation of Project A-OCANADA?
7	MR. CABANA: No, sir, it did not.
8	We were involved in a criminal investigation.
9	MR. CAVALLUZZO: Okay. And we
10	will come back to that.
11	There are just certain points in
12	the policy, the national security policy, that I
13	would refer to.
14	First of all in B.2 on the first
15	page is deals with the MOU between CSIS and the
16	RCMP, once again which is part of this Book of
17	Documents and which we reviewed with Deputy
18	Commissioner Loeppky.
19	C.1 provides that:
20	"Members will not gather
21	information on or investigate
22	organizations engaged in
23	lawful activity."
24	C.2:
25	"Members will restrict

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1	investigations to persons
2	within organizations
3	allegedly committing criminal
4	acts and will not
5	unnecessarily expand
6	investigations to the
7	organizations themselves."
8	And then it goes in paragraph D.1
9	and provides that:
LO	"For an effective National
L1	Security Investigations
L2	Program, all information
L3	concerning real and potential
L4	national security threats
L5	must be entered promptly on
L6	the Secure Criminal
L7	Information System"
L8	That is something called SCIS, and
L9	we will come back to that when we are dealing with
20	the information or data systems that Project
21	A-OCANADA had.
22	In paragraph E, we have the
23	mandate in respect of national security
24	investigations, which I leave for counsel to read.
25	In E.2 we have the reporting

1	structure, and we see that there is a reporting
2	structure to national headquarters, and we'll
3	compare that to the reporting relationship with
4	Project A-OCANADA.
5	I am not going to read these but
6	point out to counsel that they are relevant.
7	E.2.b deals with the foreign
8	liaison officer.
9	E.2.c deals with the RCMP/CSIS
10	liaison officer, as do the remaining paragraphs of
11	the policy.
12	As I say, this is the policy that
13	was in effect at the material time.
14	The next two or three tabs show
15	the evolution of that policy to its current state
16	today, which can be found behind tabs 37 and 38.
17	I would like to move on,
18	Mr. Cabana, now to the mandate of Project
19	A-OCANADA.
20	You told us before, in respect of
21	Project Shock, that the three-part mandate was
22	prevention, intelligence, and prosecution. Is it
23	fair to say that that would be the same mandate
24	which existed in respect of Project A-OCANADA?
25	MR. CABANA: Yes, sir.

1	MR. CAVALLUZZO: In terms of the
2	composition let's just deal a little more with
3	the mandate before we go on to the composition of
4	A-OCANADA.
5	We understand that originally
6	A-OCANADA was created to assist Project OCanada,
7	which is the Toronto unit. Is that correct?
8	MR. CABANA: That's correct, sir.
9	MR. CAVALLUZZO: And very shortly
LO	after the creation of Project OCanada, it became
L1	known that there were certain targets in the
L2	Ottawa area. Is that correct?
L3	MR. CABANA: That's correct.
L4	MR. CAVALLUZZO: And I understand
L5	that that is what gave rise to the creation of
L6	Project A-OCANADA?
L7	MR. CABANA: Well, the actual
L8	creation of Project A-OCANADA stemmed from the
L9	request for assistance that was received from the
20	Toronto group. Over a very short period of time,
21	as you pointed out, there was targets from the
22	Ottawa area that were identified, and the team
23	became autonomous.
24	MR. CAVALLUZZO: It became
25	autonomous over time?

1	MR. CABANA: Over a period of
2	time, yes.
3	MR. CAVALLUZZO: And in respect of
4	the focus of A-OCANADA, I understand that there
5	was a financial transaction focus.
6	Is that correct?
7	MR. CABANA: The focus, the main
8	focus of our investigation dealt with a very
9	strong international financial component.
LO	MR. CAVALLUZZO: Right. And also,
L1	obviously, with terrorist activity as well?
L2	MR. CABANA: Very much so, yes.
L3	MR. CAVALLUZZO: The question that
L4	I would have is that here in the "A" Division we
L5	already have something called the NSIS that is
L6	mandated to deal with national security concerns,
L7	and I'm just wondering why the "A" Division
L8	decided not to give this particular project to the
L9	NSIS rather than as it did, create a separate
20	project?
21	MR. CABANA: Well, that decision
22	was made at the Criminal Operations Officer level.
23	The decision, from my understanding, was based
24	mostly on the fact that, as I stated, NSIS were
25	responsible, still by the beginning of October,

1	for the influx of the tips in relation to Project
2	Shock. NSIS, still at that point in time, had a
3	large contingent of members that had been seconded
4	to assist with these tips, and they were not in a
5	position to take over management of a major
6	criminal investigation.
7	That, coupled with the fact that,
8	as I pointed out, the NSIS unit pre-9/11 were not
9	focused on conducting major criminal
10	investigations and did not have some of the
11	expertise, especially in relation to financial
12	types of investigations that was required.
13	MR. CAVALLUZZO: And this, we will
14	call it a task force, was created, as we heard
15	earlier, sometime in early October.
16	Who put the team together? Who
17	put Project A-OCANADA together?
18	MR. CABANA: I guess it was a
19	combination of efforts. The criminal operations
20	office made arrangements to bring the majority of
21	the partners to the table and looked after
22	secondment of necessary resources from those
23	agencies. I myself looked at gathering specific
24	individuals from within the division based on
25	their expertise or expertise that I felt was

1	required.
2	MR. CAVALLUZZO: And what was that
3	expertise that was required, did you feel?
4	MR. CABANA: Well, it was actually
5	a wide range of expertise. Of course, the
6	financial aspect of the investigation dictated
7	that we needed individuals with a strong financial
8	background, so there were members from our
9	commercial crime unit that were seconded. There
10	was a strong contingent from the IPOC unit, and
11	that's simply because of the fact that those are
12	the individuals I was working with and I knew
13	their capabilities.
14	MR. CAVALLUZZO: Right.
15	MR. CABANA: There was individuals
16	from our immigration section that were seconded to
17	the group, criminal intelligence, drug unit. Of
18	course we had individuals also, because of the
19	national security aspect of the investigation,
20	from NSIS that were seconded to the team.
21	We had legal advisors from Justice
22	that were also seconded to the team. In fact,
23	they were the same legal advisors from the IPOC
24	unit.
25	MR. CAVALLUZZO: Did they continue

1	on, as you did, as being legal advisors to the
2	IPOC unit?
3	MR. CABANA: Yes, on the IPOC
4	unit, I had a significant number of legal advisors
5	from Justice Department that were part of the
6	unit, so they were able to carry or look after
7	both teams.
8	MR. CAVALLUZZO: As far as the
9	NSIS person is concerned, I understand that there
10	was one person from NSIS that was dedicated to
11	Project A-OCANADA and remained there from its
12	outset until after you left in February 2002.
13	MR. CABANA: That's correct. From
14	the inception of the team, there was one member
15	from NSIS whom I felt probably had the best level
16	of expertise that was required for our team. He
17	was seconded fulltime to the team, and over the
18	progression of the file, other people from NSIS
19	joined.
20	MR. CAVALLUZZO: But he would
21	agree with me, at least from what you are saying,
22	that the main focus was the expertise in financial
23	transactions, and that's why the bulk of the
24	people came from the IPOC?
25	MR. CABANA: Yes, that's correct.

1	MR. CAVALLUZZO: Now, in respect
2	of other agencies we know that there were other
3	agencies; this is an integrated police unit. I
4	understand that there were participants from the
5	Ontario Provincial Police?
6	MR. CABANA: That's correct.
7	MR. CAVALLUZZO: And I understand
8	there was somebody from the Ottawa Police Service?
9	MR. CABANA: More than one
10	individual from each of the agencies.
11	MR. CAVALLUZZO: We know that two
12	individuals, one from the Ottawa Police Service
13	and one from the Ontario Provincial Police, were
14	the co-managers of the project who directly
15	reported to you?
16	MR. CABANA: That's correct.
17	MR. CAVALLUZZO: And then there
18	were other people from Customs, from
19	MR. CABANA: Revenue Canada.
20	MR. CAVALLUZZO: Revenue Canada,
21	right.
22	MR. CABANA: That joined the team
23	as well.
24	MR. CAVALLUZZO: And at its
25	height, could you help us, how many investigators

1	would there have been in Project A-OCANADA?
2	MR. CABANA: Actual investigators,
3	I would say between approximately 20. We had
4	upwards of 40 people on the team. That is
5	including, of course, support staff and case
6	managers.
7	MR. CAVALLUZZO: And Project
8	A-OCANADA was located somewhere in Ottawa,
9	obviously?
10	MR. CABANA: Yes, it was located
11	at the "A" Division Headquarters.
12	MR. CAVALLUZZO: A question that I
13	would have: Were there any Muslim investigators
14	on Project A-OCANADA?
15	MR. CABANA: Yes, there was.
16	MR. CAVALLUZZO: I understand
17	there was one from the Ottawa Police Service who
18	stayed for a period of time and left.
19	MR. CABANA: That's correct, there
20	was one individual from the Ottawa Police Service
21	that was seconded to the team for a period of
22	time. There was also individuals from Sûreté du
23	Québec that were seconded.
24	MR. CAVALLUZZO: And I understand
25	that those persons from the Sûreté acted as

1	translators, analyzers of information that
2	required it was information that had to be
3	translated from Arabic.
4	Is that correct?
5	MR. CABANA: Well, they were in
6	their day job, I guess, they were investigators.
7	When they joined our team, because of the need for
8	analysing and putting the information in proper
9	context, documents in Arabic, they were assigned
LO	that task. But they were part of the
L1	investigative team.
L2	MR. CAVALLUZZO: A final question
L3	in this regard. The person from the Ottawa Police
L4	Service, I understand that he only stayed for a
L5	short period of time?
L6	MR. CABANA: Well, yes, a short
L7	period of time. Several months, yes.
L8	MR. CAVALLUZZO: I would like to
L9	move on to the training of the members of
20	A-OCANADA.
21	First of all, we reviewed and
22	maybe we can do it quickly now with Deputy
23	Commissioner Loeppky the national security
24	training program, which can be found in his Book
) E	of Dogumenta Erbibit D 10 of tab 45

1	We heard evidence in respect of
2	this, Inspector Cabana; that this is a two-week
3	course, a 10-day course, that has been put
4	together by the RCMP in respect of national
5	security investigations.
6	If you have it there, its purpose
7	is described at page 4, for example.
8	It says:
9	"The purpose of the National
10	Security Enforcement Course
11	is to provide course
12	candidates with an
13	understanding of
14	intelligence-led policing in
15	the context of the national
16	priorities of terrorism.
17	This course is designed so
18	that persons working on
19	investigations relating to
20	terrorism acquire
21	introductory, current
22	knowledge and skills to
23	standardize and increase the
24	level of expertise of field
25	personnel required to perform

1	these duties."
2	You can see, as I say, on the next
3	page that it is a 10-day course, and the syllabus,
4	or the cases or the subject matters that are
5	studied can be found at page 9 and following.
6	There's an overview of the
7	national security program that is given. There's
8	something on criminal intelligence and threat
9	assessment, something on anti-globalization
10	criminal protest movements, the psychology of
11	terrorism, cultures, Middle East and Islamic
12	perspectives, the roots of terrorism, terrorist
13	threats, the national counter-terrorist plan,
14	terrorist funding, and the financial investigation
15	branch, and so on and so forth.
16	As I say, we reviewed this program
17	with Deputy Commissioner Loeppky, and would ask
18	you, as the officer in charge of Project
19	A-OCANADA, had you taken this course?
20	MR. CABANA: Myself?
21	MR. CAVALLUZZO: Yes.
22	MR. CABANA: No.
23	MR. CAVALLUZZO: Had any members
24	of Project A-OCANADA taken that course?
25	MP CARAMA: Vec well especially

1	the members from the NSIS unit that were seconded.
2	Of course, they had received the training.
3	MR. CAVALLUZZO: And that would be
4	the one person that was dedicated and the other
5	persons that would rotate through?
6	MR. CABANA: Well, there was
7	actually three individuals, including the person
8	that came on the team initially.
9	MR. CAVALLUZZO: Right.
LO	MR. CABANA: There were three
L1	individuals who were fulltime, but they didn't all
L2	start at the beginning. And there was another
L3	individual that was in on and off, I guess,
L4	because he still had NSIS responsibilities.
L5	MR. CAVALLUZZO: So that would
L6	mean, if you had 20 investigators, that about
L7	three or four may have taken the national security
L8	course?
L9	MR. CABANA: Approximately, yes.
20	MR. CAVALLUZZO: The next question
21	that I would have is and I want to just focus
22	on you, and then we will go to the other members
23	of Project A-OCANADA whether you had any
24	experience dealing with foreign agencies before
25	the creation of A-OCANADA?

1	MR. CABANA: Yes, sir, I did.
2	MR. CAVALLUZZO: And which agency
3	was that?
4	MR. CABANA: Internationally?
5	MR. CAVALLUZZO: Well, dealing
6	first with the United States.
7	MR. CABANA: The FBI, U.S.
8	Customs, mostly.
9	MR. CAVALLUZZO: And in respect
10	of this is a question that I think is not
11	problematic, but just hold on until I ask the
12	question and give someone an opportunity to
13	interject.
14	What would your normal
15	relationship with the CIA be before the creation
16	of A-OCANADA in your role as an RCMP investigator?
17	MR. FOTHERGILL: There is no
18	objection, and perhaps I can provide some
19	clarification.
20	Mr. Cavalluzzo is certainly at
21	liberty to talk about the policy of dealing with
22	any agency, much as Deputy Commissioner Loeppky
23	did in the public forum.
24	Where the objection lies is the
25	particular involvement of particular agencies in

1	the A-OCANADA investigation.
2	MR. CAVALLUZZO: Okay. So you can
3	respond to that, Mr. Cabana.
4	MR. CABANA: And we are talking
5	about prior to 9/11?
6	MR. CAVALLUZZO: Prior to 9/11,
7	yes.
8	MR. CABANA: I had no relationship
9	with the CIA.
10	MR. CAVALLUZZO: And would that be
11	true as well, to your knowledge, with respect to
12	the other members of A-OCANADA?
13	MR. CABANA: Not all of them.
14	Some of them had had prior working relationship
15	with the CIA.
16	MR. CAVALLUZZO: In regard to you,
17	before we move on to the other members, did you
18	have any training in respect of human rights
19	issues that may flow from a national security
20	investigation?
21	MR. CABANA: There is no human
22	rights training per se available within the RCMP.
23	There is always components within, I would submit,
24	practically every investigative or operational
25	type of courses within the RCMP dealing with

1	Charter issues.
2	But with respect to human rights
3	type of training, I'm not aware of any.
4	MR. CAVALLUZZO: Would you have
5	had any training in respect of the human rights
6	records of countries that you may deal with now
7	that, as you say, the borders came down, and it
8	was a global war against terror, so that you would
9	be dealing with different foreign countries? Were
10	you trained in respect of the human rights records
11	of these countries you may be dealing with?
12	MR. CABANA: Again, I'm not aware
13	of any training available in the RCMP dealing
14	specifically with human rights records of foreign
15	countries.
16	MR. CAVALLUZZO: We will come to
17	this, but in respect of that you would rely upon
18	the expertise of other agencies in that regard?
19	MR. CABANA: Any time that we deal
20	with foreign agencies, there's always consultation
21	process that takes place with our headquarters and
22	with other government agencies. And I would rely
23	on these experts, yes.
24	MR. CAVALLUZZO: Okay. Did you
25	have any training in respect of Muslim gulture

1	values, practices, and so on?
2	MR. CABANA: Again, to my
3	knowledge, there is no training available in the
4	RCMP with respect to Muslim customs. There are
5	cross-cultural types of courses that deal with
6	different ethnic groups and beliefs and
7	relationships. But I think I should probably
8	point out at this time that, first of all, this
9	investigation was not focusing on the Muslim
10	community far from it. The individuals that
11	were subject of the investigation were identified
12	to us, and those were the individuals we were
13	investigating.
14	MR. CAVALLUZZO: Right. These
15	courses, these cross-cultural courses that you
16	refer to, did you take any of them?
17	MR. CABANA: No, I don't believe I
18	did.
19	MR. CAVALLUZZO: Finally, did you
20	take any training in respect of Bill C-36?
21	I understand there is a three-day
22	course given to the RCMP members.
23	MR. CABANA: No. Bill C-36
24	training flowed again from 9/11. It became
25	available. I would say, probably around April of

1	2002, if I remember correctly, April-May. And as
2	with any new type of training initiative, seating
3	was limited, and I ensured that if we were going
4	to be assigned seats to participate in the
5	training, it would be provided to investigators.
6	Of course, when C-36 was enacted,
7	I reviewed C-36 and we had numerous discussions
8	with Justice, with our advisors, over the impact
9	of C-36.
10	MR. CAVALLUZZO: I would like to
11	move on to your members, and that is whether we
12	have talked about your members and whether they
13	had taken the national security investigation
14	course, and we have dealt with that.
15	Now what about in respect of
16	training on Muslim values, practices, and so on?
17	Your answer would be the same; that is, that there
18	are no such courses, there are just these
19	cross-cultural courses that may be offered?
20	MR. CABANA: Exactly. There are
21	cross-cultural courses offered. Some of the
22	members on the team had been on those courses. We
23	had NSIS members on our team that had and you
24	have to go back to the structure, the composition,
25	of the team.

1	Like I said initially, when the
2	team was put together, individuals were selected
3	specifically based on the expertise that they
4	could bring to the team. That was also true with
5	respect to investigative capabilities as well as
6	knowledge of national security issues and with the
7	participation of Muslim investigators. The
8	concern, of course, was to make sure that we
9	interpreted everything properly and we didn't take
10	any action that would be offensive to the
11	community.
12	MR. CAVALLUZZO: Did you try to
13	ensure that your members or the members of Project
14	A-OCANADA took whatever courses were available
15	relating to Muslim values, culture, and practices,
16	or did you feel that that wasn't relevant because
17	this was, in your view, a financial investigation?
18	MR. CABANA: Not at all. Not at
19	all. First of all, formal Muslim training, it's
20	just not there.
21	There were informal sessions that
22	were put in place. And I'm going by recollection
23	here, but I believe that some of these workshops,
24	if we can term them that, were initiated by CID.
25	Some of them were initiated by "A" Division, just

1	to try to gain a better understanding, where we
2	had lecturers come in for an hour, two hours,
3	three hours.
4	In these circumstances, I would
5	release members to attend. But I was not in the
6	position to be able to release all investigators
7	because we were still operating in a situation of
8	crisis.
9	MR. CAVALLUZZO: These courses,
10	did you ever suggest that there should be some
11	kind of formalized training in respect of
12	MR. CABANA: I was involved in
13	managing a criminal investigation. Again, the
14	focus of our investigation was the commission of a
15	criminal offence. Whether a criminal offence was
16	committed by somebody from the Muslim community,
17	Chinese community, or a Canadian community, it
18	really didn't make any difference. We were
19	looking at the commission of an offence.
20	MR. CAVALLUZZO: Okay. In terms
21	of training on Bill C-36, the three-day course,
22	was it the same kind of thing? Those that could
23	be released took the course; those that
24	couldn't
25	MR. CABANA: Well, that training,

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1	like I said, had limited seating, so it wasn't a
2	situation where I could release everybody to go
3	attend the training. If we were provided with
4	three positions to attend the training, that's how
5	many people I sent.
6	Headquarters, when C-36 was
7	enacted and I believe it was done through
8	Justice prepared a training and an information
9	package, if you want, with a CD and a manual.
10	That was distributed to the members.
11	MR. CAVALLUZZO: That just
12	reminded me that Deputy Commissioner Loeppky
13	stated in his contextual evidence that there was a
14	booklet that was produced by another police force
15	called "Islam & Muslims: What Police Officers
16	Need to Know". That's at tab 47 of the Book of
17	Documents.
18	I would ask you whether you had
19	the opportunity to read that particular booklet.
20	MR. CABANA: I don't remember
21	seeing this book, but I see here its copyright is
22	dated 2002, so maybe it wasn't available at the
23	time. It probably became available during the
24	course of 2002, but I don't remember seeing it.
25	MR. CAVALLUZZO: Just before we

1	move off training, there are two e-mails I would
2	ask you to identify, which we reviewed with you.
3	Pause
4	THE COMMISSIONER: Should these be
5	marked together or separately, Mr. Cavalluzzo?
6	MR. CAVALLUZZO: I believe
7	separately.
8	THE COMMISSIONER: Okay.
9	MR. CAVALLUZZO: Could you tell
10	us, Commissioner they are both dated the same
11	day, November 7th. If we deal with the first
12	one
13	MR. CABANA: Sir, if I may, this
14	one here and I don't have any numbers on it.
15	THE COMMISSIONER: Let's get some
16	numbers on them before we go any further.
17	MR. CABANA: Well, this is a
18	duplicate of this.
19	THE COMMISSIONER: Oh, they are
20	duplicates?
21	MR. CAVALLUZZO: Oh, I see.
22	That's correct.
23	MR. CABANA: The bottom part of
24	this one, and the top part
25	THE COMMISSIONER: So we only need

1	the longer one.
2	MR. CABANA: I believe you do.
3	THE COMMISSIONER: Good one. That
4	will be P-169.
5	EXHIBIT NO. P-169: E-mail
6	dated 7 November 2001
7	MR. CAVALLUZZO: Just to be clear,
8	the recipient list in the long one has been
9	redacted, so you should crib the names from
10	that
11	THE COMMISSIONER: Okay. We will
12	make the shorter one P-170 so it's on the record.
13	Go ahead.
14	EXHIBIT NO. P-170: E-mail
15	dated 7 November 2001
16	MR. CAVALLUZZO: Inspector Cabana,
17	let's deal first with 169. Exhibit 169 we
18	referred to as the longer one?
19	MR. CABANA: Yes, sir.
20	MR. CAVALLUZZO: It is in French.
21	I wonder if you might read that for us in English,
22	if you could translate that?
23	MR. CABANA: In English?
24	MR. CAVALLUZZO: Yes. I would do
25	it, but we might be here all day.

1	MR. CABANA: I will start with the
2	bottom part
3	MR. CAVALLUZZO: Yes, start with
4	the bottom part. That's the logical
5	THE COMMISSIONER: It's dated
6	November 7th, 2001, first of all.
7	Is that right?
8	MR. CABANA: November 7, 2001, at
9	12:02, sir.
10	THE COMMISSIONER: Thank you. Go
11	ahead.
12	MR. CABANA: It says:
13	"As you know, the
14	investigation we are
15	presently conducting with
16	respect to terrorism, in
17	particular Middle East
18	groups, led to a realignment
19	of investigators who aren't
20	necessarily familiar with the
21	Muslim culture, the Islamic
22	religion, for example, the
23	names and surnames which can
24	lead to confusion for certain
25	North American investigators.

1	I have requested and it's
2	blanked out of CSIS to
3	identify an individual,
4	resource individual, who
5	could conduct a two-hour
6	presentation for
7	investigators and our
8	partners of the investigative
9	group"
10	And that would be in relation to
11	the NSIS investigative group.
12	Then this is blanked.
13	" identified a person
14	employed by CSIS who is a
15	specialist in Middle Eastern
16	affairs. I would like to
17	know if you are interested in
18	participating in this
19	presentation. I tentatively
20	scheduled or reserved the
21	auditorium at the Canadian
22	Police College for next
23	Tuesday, November 13th,
24	between 8 and noon."
25	And the bottom basically says:

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1	"Please confirm the number of
2	participants so that I can
3	make the necessary
4	arrangements."
5	The top part, which is again
6	November 7th, 2001, at 1313, is a response.
7	It says:
8	"Tuesday is not good for us
9	because we have eight drug
10	investigators who will be
11	taking part in searches in
12	relation to Project Angle.
13	It's also the only day where
14	we can focus on Project
15	Shock. 14th will be
16	debriefings and equipment
17	will be distributed and the
18	15th the G-20 is slated to
19	start. In addition, at the
20	request of Mr. Couture, we
21	have identified a Concordia
22	University professor who
23	could be an independent
24	consultant for 'A' Division
25	who could also conduct

1	presentations to our members.
2	We intended on doing this
3	after G-20. I contacted
4	somebody from procurement
5	unit to obtain examples or
б	precedents of contracts for
7	such negotiated agreement.
8	I'm waiting for a response.
9	I will consult with
10	Mr. Lanthier and advise."
11	That's basically in a nutshell
12	what it says.
13	MR. CAVALLUZZO: Mr. Lanthier is
14	the head of NSIS at that time, of the "A"
15	Division?
16	MR. CABANA: Yes, he would be as
17	of November, 2001.
18	MR. CAVALLUZZO: Did you have your
19	members participate in this in terms of the offer
20	that was made?
21	MR. CABANA: I believe we did,
22	yes.
23	MR. CAVALLUZZO: How many members
24	would have
25	MR. CABANA: I have no idea. This

1	offer would have been transmitted or relayed to
2	the team leaders who would have selected
3	individuals based on their availability.
4	MR. CAVALLUZZO: What about this
5	reference to this person from Concordia University
6	who could act as an independent consultant for "A'
7	Division. Was that ever done?
8	MR. CABANA: I have no idea.
9	MR. CAVALLUZZO: Certainly not to
10	your knowledge?
11	MR. CABANA: Not to my knowledge,
12	no.
13	MR. CAVALLUZZO: The only other
14	question would be: Do you know how many you
15	said this would have been done by the team
16	leaders, but do you know how many officers in
17	Project A-OCANADA would have attended this
18	particular
19	MR. CABANA: No, sir, I don't.
20	MR. CAVALLUZZO: In regard to the
21	reporting structure of Project A-OCANADA, we
22	reviewed the reporting structure of the NSIS,
23	which subsequently became an INSET, I believe,
24	Inspector, in April of 2002?
25	MR. CABANA: I believe it was

1	April of 2002.
2	MR. CAVALLUZZO: We have dealt
3	with that. Now I would like to talk about the
4	reporting structure in respect of A-OCANADA and
5	perhaps look at an organizational chart, which can
6	be found at Exhibit P-85, Volume 1, tab 14.
7	This is an organizational chart.
8	And in terms of the actors at the material time,
9	the CO, the Commanding Officer, of "A" Division
10	was Dawson Hovey?
11	MR. CABANA: That's correct.
12	MR. CAVALLUZZO: The CROPS Officer
13	was Antoine Couture?
14	MR. CABANA: Yes.
15	MR. CAVALLUZZO: The Assistant
16	CROPS Officers were Gary Clement and Wayne Watson?
17	MR. CABANA: It was Gary Clement,
18	and upon his transfer Wayne Watson assumed his
19	responsibilities.
20	MR. CAVALLUZZO: Do you recall
21	when Gary Clement left? I understand it was
22	around April of 2002.
23	Is that fair?
24	MR. CABANA: Yes, I believe
25	March-April of 2002

1	MR. CAVALLUZZO: And then, as you
2	say, it became Wayne Watson.
3	At the next level, that would
4	be is that right the Officer in Charge,
5	yourself?
6	MR. CABANA: I believe it would
7	be, sir.
8	MR. CAVALLUZZO: And then we
9	understand that there were what I have been
10	referring to as two co-managers, one from the OPP
11	and one from the OPS, the Ottawa Police Service?
12	MR. CABANA: That's correct.
13	MR. CAVALLUZZO: as you said, we
14	see that you have legal counsel there, senior
15	legal counsel, from Justice.
16	We have a lead investigator,
17	affiant. We had that exhibit, the ITO, which was
18	filed this morning.
19	In respect of the reporting
20	relationship which Project A-OCANADA had and
21	Project A-OCANADA of course would, in terms of
22	this hierarchy or structure, would start from you
23	and down. I want to know what the reporting
24	relationship was.
25	Who did you report to as the

1	Officer in Charge of Project A-OCANADA?
2	MR. CABANA: Project A-OCANADA was
3	a criminal investigation and, as such, was
4	reporting directly to Criminal Operations Officer.
5	My direct report was Mr. Clement.
6	MR. CAVALLUZZO: Did you have a
7	reporting relationship at all to CID, which had
8	responsibility or jurisdiction over national
9	security investigations?
10	MR. CABANA: I did not have a
11	direct reporting relationship with CID. Because
12	of the national security connotation of the
13	investigation, CID was briefed on a daily basis
14	with all developments.
15	MR. CAVALLUZZO: And that was done
16	by giving them copies of daily situation reports
17	and so on and more important reports?
18	MR. CABANA: Yes, very much so.
19	It was also done in their attendance at
20	investigators meeting, periodic attendance,
21	whenever they were available, their participation
22	at multi-agency meetings. And there was also
23	direct reporting relationship, if you want,
24	between the criminal operations officer and CID.
25	MR. CAVALLUZZO: In terms of your

1	relationship with Project OCanada, you have told
2	us that Project A-OCANADA began really as an
3	assistance project to OCanada, and then that
4	subsequently evolved into autonomy or independence
5	from Project A-OCANADA.
6	Is that correct?
7	MR. CABANA: That's correct.
8	MR. CAVALLUZZO: And I understand
9	that there were some compatibility problems in
10	terms of your information systems that A-OCANADA
11	had and that Project OCanada had.
12	What I would like to do is deal
13	with first the information systems or data
14	information systems that you operated within
15	Project A-OCANADA and briefly describe each
16	system.
17	MR. CABANA: Project A-OCANADA,
18	the case management system that we implemented for
19	that file involved a number of different software.
20	The main software, the one that we were using as a
21	case management tool, basically to manage tasks
22	assigned to investigators and diary dates and
23	investigative action, is called E&R III.
24	MR. CAVALLUZZO: Okay.
25	MR. CABANA: It's an in-house or

1	RCMP-developed software which was developed
2	initially as a result of the Swiss Air disaster to
3	manage exhibits and over a period of time was
4	modified and became an actual case management
5	system. It's a relational database.
6	We were also using software called
7	SUPERText from a company I believe in Markham,
8	SuperGravity, which is again basically the same
9	thing. It's a document management software which,
10	in some areas of the country, evolved to become a
11	case management tool. It was not a relational
12	database.
13	What we were using was SUPERText
14	to manage the documents that were coming into the
15	possession of the project, and we were using E&R
16	to manage the tasks assigned to investigators.
17	The two software are compatible; they work
18	together.
19	Then there is other software that
20	are linked to this for analytical purposes. I-2,
21	I-Bridge is linked to this, and also Adobe for
22	disclosure.
23	MR. CAVALLUZZO: The other system,
24	though, that I would like to refer to you have
25	told us about E&R, SUPERText, but I understand as

1	well you were uploading information to what we
2	referred to before as SCIS, the secure
3	information
4	MR. CABANA: Again, that was to
5	address the need to ensure that CID headquarters
6	was fully briefed with investigative developments.
7	Every day we were submitting what we call daily
8	SITREPs, which basically are situational reports,
9	over what has happened on that specific day. That
10	was faxed to CID. It was also uploaded to SCIS.
11	SCIS is a national repository for
12	national security information.
13	As well, the E&R portion of our
14	database was being uploaded on a daily basis to
15	SCIS to permit headquarters CID to be able to
16	question and review all the investigative steps
17	that were being taken.
18	MR. CAVALLUZZO: I understand that
19	SCIS is a system to which NSIS, subsequently
20	INSETs, had access to?
21	MR. CABANA: That's correct.
22	MR. CAVALLUZZO: Project A-OCANADA
23	did not have access to SCIS other than through the
24	intervention of the dedicated person who was from
25	the NSIS?

1	MR. CABANA: That is correct. We
2	did not have direct access to one of those
3	terminals, but with the NSIS personnel that we
4	had, acting as liaison or coordinators between
5	NSIS and us, we ensured through the NSIS personnel
6	that the data was uploaded.
7	MR. CAVALLUZZO: In respect of the
8	"O" Division, did they use the same three systems
9	that you have just described?
LO	MR. CABANA: No. "O" Division
L1	used SUPERText as a case management tool to manage
L2	the documents as well as the tasks that were being
L3	assigned.
L4	MR. CAVALLUZZO: Did this cause
L5	any problems for Project A-OCANADA in
L6	communicating with "O" Division?
L7	MR. CABANA: Yes and no. The
L8	problem wasn't created because of the different
L9	case management tools being used. The problem was
20	created because of the security classification of
21	the investigations. Treasury Board guidelines
22	prevented the creation of a network, if you want,
23	between the Toronto team and our team.
24	In the context of criminal
25	investigations that are operating, and we looked

1	at the different classification levels that are
2	classified or designated as Protected B, for
3	example, Protected A, Protected C, we have the
4	capability of creating a closed system where
5	investigative teams anywhere in the country can
6	work together on the same file. When you are
7	dealing with Secret/Top Secret information, that
8	capability simply doesn't exist, or at least
9	didn't at the time.
10	MR. CAVALLUZZO: And did OCanada
11	operate on the classified system of Top Secret,
12	Secret and Confidential?
13	MR. CABANA: Initially, we didn't.
14	Initially we operated at the Protected B level for
15	a number of reasons, including the fact that we
16	were, again, conducting a criminal investigation.
17	Criminal investigations are classified or
18	designated as Protected B level, simply because of
19	the admissibility of the evidence in court later,
20	as well as the fact that the case management tools
21	that we had in place did not allow it to operate
22	at any higher classification level.
23	MR. CAVALLUZZO: What about "O"
24	Division. At the beginning were they operating on
25	the classified system of Top Secret, Secret and

1	Confidential, or on the Protected B
2	MR. CABANA: I wouldn't be able to
3	tell you. I have no idea.
4	MR. CAVALLUZZO: You don't know.
5	MR. CABANA: I don't know.
б	MR. CAVALLUZZO: I would like to
7	move on then to relationships with other agencies,
8	and in particular I want to focus in on the Syrian
9	Military Intelligence.
10	I am going to take you through the
11	history of that, and I'm going to start by filing
12	an exhibit.
13	Pause
14	MR. CAVALLUZZO: This is, I
15	understand, the first occasion that you are aware
16	of where there was some suggestion that there
17	might be a sharing arrangement with the Syrian
18	Military Intelligence?
19	The clerk will give you a copy of
20	it.
21	It's dated January 1, 2002.
22	THE COMMISSIONER: P-171.
23	EXHIBIT NO. P-171: Fax dated
24	2 January 2002
25	MR. CAVALLUZZO: We have heard

1	some public evidence of this from Mr. Pillarella.
2	It relates to an individual, whose name we need
3	not refer to, but it's from the liaison officer in
4	Rome.
5	The Rome liaison officer, just to
6	remind us, Inspector, had jurisdiction over Syria.
7	Is that correct?
8	MR. CABANA: That's correct, sir.
9	MR. CAVALLUZZO: Okay. And at
10	this particular point in time the LO was Steve
11	Covey, in 2002?
12	MR. CABANA: At that time, yes, it
13	would have been.
14	MR. CAVALLUZZO: What this
15	document states the document itself from the LO
16	is dated January 2, 2002, and it's from him to the
17	OIC of OCanada.
18	It says:
19	"As per message dated
20	December 28, 2001, regarding
21	the above-noted subject, on
22	January 2, 2002, I received a
23	call from Ambassador
24	Pillarella of our embassy in
25	Damascus. He advises that

1		has received information
2		that on December 31 is
3		being detained. Was advised
4		that we should not concern
5		ourselves with the case
6		because he is Syrian. The
7		Ambassador thanked his
8		counterpart for the
9		information. Our embassy in
10		Syria has been treating this
11		case as a consular matter and
12		as such will be sending a
13		diplomatic note to the Syriar
14		government requesting that a
15		consular agent from our
16		embassy be allowed to see
17		this person on humanitarian
18		grounds and because we know
19		he is a Canadian citizen."
20	So,	in essence, our embassy will
21	pursue this case as	a standard consular case.
22	And	then, finally:
23		"Ambassador Pillarella
24		advises he has or will
25		shortly brief both his

1	consular and intelligence
2	people in Ottawa, DFAIT
3	headquarters, given that they
4	are pursuing this as a
5	consular matter. If you wish
6	to discuss this matter
7	further, please do not
8	hesitate to contact the
9	writer."
10	Is this the first occasion, to
11	your knowledge, that there was some kind of
12	budding relationship or prospective relationship
13	or contact with the Syrian Military Intelligence?
14	MR. CABANA: That contact did not
15	originate from our team. It originated between
16	the embassy in Damascus and Syrian authorities.
17	It's a report that was sent to "O" Division and I
18	believe ultimately was transferred to "A"
19	Division.
20	MR. CAVALLUZZO: After it was
21	transferred to "A" Division, was there anything
22	done as a result of this particular fax message?
23	MR. CABANA: Yes, there was. I
24	believe it was on the 9th of January where there
25	was a fax that was prepared by the Assistant

1	Criminal Operations Officer and was forwarded back
2	to the liaison officer in Rome.
3	MR. CAVALLUZZO: Do you know the
4	content? What was the point of the fax?
5	MR. FOTHERGILL: Commissioner,
6	before the witness answers, I wonder if I could
7	just state some parameters from a national
8	security confidentiality point of view.
9	We don't object to certain
10	investigative avenues being disclosed as
11	possibilities, but whether the investigative
12	avenues were in fact pursued and whether they
13	proved to be productive is subject to national
14	security confidentiality.
15	Let me clarify that further.
16	What I anticipate we may be about
17	to embark upon is a discussion of whether it was
18	going to be possible for members of "A" Division
19	to interview certain people in Syria and I'm
20	excluding from this Mr. Arar and,
21	alternatively, to send questions that the Syrian
22	authorities might ask on behalf of the police.
23	So discussions internal to the
24	RCMP about whether this was a good idea and the
25	process that should be followed in order to pursue

1	this, we can talk about in this forum. Whether,
2	ultimately, these investigative steps were taken
3	or whether, ultimately, these investigative steps
4	produced anything, is subject to national security
5	confidentiality.
6	MR. CAVALLUZZO: Okay.
7	Inspector Cabana, do you
8	understand that? We will proceed slowly
9	MR. CABANA: Yes, I believe I do.
10	MR. CAVALLUZZO: Okay, good.
11	So a message was sent. What was
12	the thinking in respect of that message that was
13	sent back to the LO in Rome?
14	MR. CABANA: The purpose of the
15	message was likely to inform the liaison officer
16	of "A" Division's interest in the person that was
17	presently detained.
18	MR. CAVALLUZZO: Okay. I
19	understand that in July of that year, July of
20	2002, there was a meeting at CID on July 4th?
21	MR. CABANA: On July 4th, yes,
22	there was a meeting at CID.
23	There was a if we are talking
24	about the relationship with Syrian military or
25	not the relationship but the potential prospect of

1	a relationship, there was a series of meetings
2	that took place starting from, I would submit,
3	this correspondence in January and right through
4	to late 2002.
5	MR. CAVALLUZZO: Okay. But the
6	meeting on July the 4th, I understand at
7	headquarters, related to an individual who you
8	were advised was now in detention in Egypt?
9	MR. CABANA: Yes, that's correct.
10	MR. CAVALLUZZO: And did the LO in
11	Rome also have jurisdiction over Egypt?
12	MR. CABANA: Yes, sir, he did.
13	MR. CAVALLUZZO: I understand as
14	well that on July 8th there was a further meeting
15	between DFAIT, CSIS, Justice and the CID to
16	discuss certain matters regarding the person that
17	was referred to at the July 4th
18	MR. CABANA: That's correct. That
19	goes to the consultation process that was
20	implemented, like I said, starting with this,
21	where we were exploring and, again, it goes to
22	our mandate to make sure that we look at every
23	available option to us.
24	MR. CAVALLUZZO: Right.
25	MR. CABANA: And in order to do

1	that, there had to be a consultation process with
2	other agencies.
3	MR. CAVALLUZZO: If we go to your
4	notes at page 44
5	THE COMMISSIONER: In the bottom
6	right-hand corner?
7	MR. CAVALLUZZO: Yes, at the
8	bottom right-hand corner.
9	MR. COPELAND: Sorry, but where
10	are you in
11	MR. CAVALLUZZO: Actually, we are
12	going to start at 37 of 68, in the lower
13	right-hand portion.
14	And we see at the top of the page
15	that there is reference to Mr. Covey, who we know
16	is the LO in Rome, and then at the bottom of the
17	page it says it is now July 10th, 2002, about
18	10:30 in the morning:
19	"Contacted Insp. Covey, LO
20	Rome, and discussed fax
21	message received this
22	date"
23	And I'm wondering if you could
24	pick that up because I cannot read your writing.
25	MR. CABANA: You said this would

1	be page 44?
2	MR. CAVALLUZZO: No, I'm sorry,
3	37. It's the entry at the bottom there at 10:30,
4	if you could just read that for us.
5	MR. CABANA: "Contacted Insp.
6	Covey, LO Rome, and discussed
7	fax message received this
8	date and prospect of
9	gaining"
10	And the rest is redacted.
11	"Mr. Covey will be back in
12	Canada next week and will
13	meet with the investigative
14	team to further discuss."
15	MR. CAVALLUZZO: Okay.
16	MR. CABANA: If I may, this makes
17	reference to discussions on potentially gaining
18	access to individuals.
19	MR. CAVALLUZZO: So there are
20	really two things here: one is gaining access to
21	information; the other is gaining access to
22	individuals.
23	So you are considering both at
24	this point in time in respect of the
25	MR. CABANA: Yes, we are.

1	MR. CAVALLUZZO: When you received
2	this fax on July 10th and your contact with Covey,
3	did you brief or discuss the situation with
4	anybody in DFAIT?
5	MR. CABANA: Yes, actually,
6	immediately following the call with Mr. Covey, I
7	contacted Mr. Gould at DFAIT and briefed him on
8	the nature of the conversation I had with
9	Mr. Covey.
10	MR. CAVALLUZZO: And Mr. Gould is
11	in ISI of DFAIT?
12	MR. CABANA: Yes, he is.
13	MR. CAVALLUZZO: Was he your
14	normal contact in respect of these kinds of
15	prospective foreign relationships or contacts with
16	DFAIT?
17	MR. CABANA: Yes. There was three
18	individuals that I dealt with mostly; but, yes,
19	Mr. Gould was definitely the one I probably spoke
20	with most often.
21	MR. CAVALLUZZO: Okay. And the
22	other two, just so that we know who they are?
23	MR. CABANA: It would be
24	Mr. Heatherington and Mr. Saunders.
25	MR. CAVALLUZZO: If we move to

1	July 16th at page
2	MR. CABANA: If I may, sir?
3	MR. CAVALLUZZO: Yes.
4	MR. CABANA: Also, following the
5	conversation with Mr. Gould, I consulted and
6	briefed the "A" Division Criminal Operations
7	Officer.
8	MR. CAVALLUZZO: And that would be
9	Mr. Couture?
10	MR. CABANA: That would be
11	Mr. Couture.
12	MR. CAVALLUZZO: Did he advise you
13	to do anything in respect of your contacts with
14	Covey?
15	MR. CABANA: Well, I advised him
16	of the nature of the conversation and the fact
17	that Mr. Covey would be visiting us next week, and
18	during our conversation Mr. Couture suggested that
19	we look at the prospect of sharing information
20	with Syrian authorities to further the
21	investigation.
22	MR. CAVALLUZZO: Now, if we go to
23	page 40 for July 16th, which would be the day that
24	Mr. Covey attends do you see that, at the entry
) E	for ton olalogica

1	MR. CABANA: Yes, sir.
2	MR. CAVALLUZZO: Could you read
3	that to us?
4	MR. CABANA: "Meeting with
5	Insp. Stephen Covey, ex-LO
6	for Rome"
7	At that point in time, Mr. Covey
8	had been reassigned to other duties.
9	"along with and to
10	discuss options in relation
11	to access to Mr. Covey
12	provided a brief overview of
13	situation"
14	And there is more text redacted.
15	" and his efforts to
16	broker a deal. Mr. Covey
17	advised that in his view
18	will never be returning to
19	Canada. We subsequently
20	discussed protocol for
21	sharing of project info with
22	Syrians to reciprocate.
23	Notes of this meeting taken
24	by"
25	MR. CAVALLUZZO: Do you recall who

1	attended this particular meeting with Mr. Covey?
2	Was it just yourself?
3	MR. CABANA: No. I believe at
4	that meeting were the two team managers from the
5	project and I believe there were representatives
6	from Justice who also attended.
7	MR. CAVALLUZZO: If we go to the
8	next page, page 41 of 68, it looks like the same
9	date for July 16th. There's an entry at 11:05
10	that I would ask you to read in.
11	MR. CABANA: 11:05:
12	"At CROPS to discuss meeting
13	of yesterday with Insp.
14	Covey. Both Supt. Watson and
15	C/Supt. Couture were busy."
16	MR. CAVALLUZZO: Okay. And then
17	at 1545.
18	MR. CABANA: At 1545:
19	"At CROPS briefed Supt.
20	Watson on results of
21	interview with Insp. Covey
22	and decision to share project
23	info with Syrian authorities.
24	Mr. Watson advised writer
25	that he agreed it would be

1	appropriate to share with the
2	Syrians as it might assist
3	should the exchange of
4	info continue."
5	MR. CAVALLUZZO: Now, after this
6	meeting with Mr. Covey and after the meeting with
7	the CROPS people, did you have an opportunity to
8	speak to anyone in DFAIT again?
9	MR. CABANA: Yes, I believe it was
10	later on in the month I think it was on the
11	29th of July where I discussed, again, the options
12	and our intentions with Mr. Gould at DFAIT.
13	MR. CAVALLUZZO: Was there anybody
14	else from ISI at this meeting, in particular
15	Saunders and Heatherington?
16	MR. CABANA: I believe they were
17	there as well, yes.
18	MR. CAVALLUZZO: And I understand
19	at this meeting in later July we don't have the
20	note for it, but I understand that what was
21	discussed was the sharing of information with
22	certain foreign nations, i.e., Syria and Egypt, in
23	respect of two individuals?
24	MR. CABANA: That's correct.
25	MR. CAVALLUZZO: The next meeting

1	that I would refer to would be on September the
2	10th of 2002. We are going to start at page 44.
3	THE COMMISSIONER: I notice it's
4	one o'clock, Mr. Cavalluzzo.
5	MR. CAVALLUZZO: I just want to
6	develop this. This is the last meeting.
7	THE COMMISSIONER: Sure, go ahead.
8	MR. CAVALLUZZO: And this will be
9	the end of this prior to Mr. Arar's detention.
10	Pause
11	This should be inserted,
12	Commissioner, behind page 44.
13	THE COMMISSIONER: Inserted behind
14	page 44?
15	MR. CAVALLUZZO: That's correct.
16	THE COMMISSIONER: Okay. We won't
17	mark it as an exhibit then.
18	MR. CAVALLUZZO: If we go to page
19	44, just in closing, Mr. Cabana, if you could just
20	read to us the entry for eleven o'clock on
21	Tuesday, September 10?
22	MR. CABANA: Certainly, sir.
23	"At DFAIT with C/Supt.
24	Couture and and
25	Meeting with Mr. Franco

1	Pillarella, Canadian
2	Ambassador to Syria, Scott
3	Heatherington, Don Saunders,
4	RCMP DFAIT LO, and Jonathan
5	Solomon. Insp. MacDougall of
6	CID joined us late. We
7	provided a briefing to the
8	Ambassador regarding"
9	Can't read this word.
10	"the origin, regarding the
11	origin of the investigation
12	and the reason for our
13	interest in
14	Mr. Pillarella agreed to
15	facilitate any future request
16	to Syrian authorities.
17	Mr. Pillarella suggested that
18	the Syrian authorities would
19	likely be expecting us to
20	share with them. We
21	explained our intentions to
22	share"
23	Can't read that word.
24	"any or our project
25	information relevant to

1	whatever investigation Syria
2	is conducting with them. We
3	explained that packages have
4	already been prepared to this
5	end."
6	MR. CAVALLUZZO: Thank you,
7	Inspector.
8	That, Commissioner, would complete
9	this portion of the evidence which we wanted to
10	complete, and this relates to this prospective
11	relationship prior to Mr. Arar's detention in
12	Syria. Thank you.
13	THE COMMISSIONER: All right. How
14	are we doing time-wise? When should we be coming
15	back? Is 2:15 all right?
16	MR. CAVALLUZZO: Yes, 2:15 is
17	fine. But I can advise counsel now that we may be
18	sitting a bit late today because I would like to
19	finish Inspector Cabana today.
20	THE COMMISSIONER: I think we can
21	sit as late as 6 o'clock. If it was going to be
22	later than that, I have to make advance
23	arrangements. Should we aim for
24	MR. CAVALLUZZO: I will be in a
25	better position to know by 3:30.

1	THE COMMISSIONER: All right. We
2	will rise now until 2:15.
3	THE REGISTRAR: Please stand.
4	Upon recessing at 1:03 p.m. /
5	Suspension à 13 h 03
6	Upon resuming at 2:15 p.m. /
7	Reprise à 14 h 15
8	THE REGISTRAR: Please be seated.
9	Veuillez vous asseoir.
10	THE COMMISSIONER: Mr. Cavalluzzo.
11	MR. CAVALLUZZO: Thank you,
12	Commissioner.
13	Mr. Cabana, just before we were
14	dealing with the prospect of relationship with the
15	Syrian Military Intelligence, we were dealing with
16	certain aspects of OCanada and A-OCANADA, and I
17	just want to make sure it is clear before we go
18	on; and that is that A-OCANADA was not part of the
19	NSIS or the INSET which subsequently was formed in
20	April of 2002.
21	Isn't that correct?
22	MR. CABANA: That's correct, sir.
23	MR. CAVALLUZZO: And as far as
24	OCanada is concerned, I understand that Project
25	OCanada was under the NSIS of "O" Division which

1	subsequently became the INSET in the "O" Division?
2	MR. CABANA: I believe so, sir.
3	MR. CAVALLUZZO: If we could stay
4	with your notes for a bit, I'm going to come to a
5	final area before we come to the Arar chronology,
6	and that is at pages 14 through 16 of your notes.
7	It deals with a conversation you
8	had with Mr. Pilgrim on or about November the 6th
9	of 2001, and could you could just read starting at
10	1420, four lines up from the bottom?
11	MR. CABANA: Yes.
12	"Returned Supt. Pilgrim's
13	message. He requested that I
14	locate Insp. Lanthier and
15	call him back for a
16	conference call."
17	MR. CAVALLUZZO: Then I will pick
18	this up.
19	And Lanthier, once again, was the
20	head of NSIS at the time?
21	MR. CABANA: At the time, he was.
22	Yes.
23	MR. CAVALLUZZO: Then we can just
24	cut out the next part, but it's about using the
25	particular designation of Protected B which you

1	were using.
2	If you go to the next page, page
3	15, and start reading at the first paragraph down,
4	"Mr. Pilgrim advised"
5	MR. CABANA: Yes.
6	"Mr. Pilgrim advised the
7	writer that he was simply the
8	messenger and was asked to
9	convey to us the same message
10	that A/Comm. Proulx conveyed
11	to C/Supt. Ben Suave and John
12	McLaughlin last Friday."
13	MR. CAVALLUZZO: Go on.
14	MR. CABANA: I'm sorry?
15	MR. CAVALLUZZO: "Project
16	OCanada"
17	MR. CABANA: "Project OCanada is a
18	National Security Operation
19	and is to be classified
20	Secret, Top Secret, as the
21	case may be. Documents are
22	not to be reclassified at the
23	Protected B level, especially
24	documents from
25	counterparts."

1	MR. CAVALLUZZO: Okay. So what
2	appears to be the problem is that OCanada is
3	operating on the Secret, Top Secret basis.
4	Project A-OCANADA is operating on a Protected B
5	level, and he is saying Project OCanada is a
6	national security operation. As a result of that,
7	they are operating at that level.
8	MR. CABANA: What it appears to me
9	here, sir, is based on the fact that the previous
10	Friday Mr. Proulx had the same conversation with
11	Mr. Suave, and Mr. McLaughlin seems to indicate
12	that "O" Division was also operating at Protected
13	B level and were asked to reclassify and make sure
14	they were operating within the national security
15	classification.
16	MR. CAVALLUZZO: But he does say
17	here that the Project OCanada is a national
18	security operation. Did he say the same thing to
19	you, that Project A-OCANADA is also a national
20	security operation during the course of this
21	conversation?
22	MR. CABANA: I believe that
23	well, he didn't say Project A-OCANADA, but I
24	believe that was the gist of the message.
25	MR. CAVALLUZZO: And what did you

1	tell him in respect of whether A-OCANADA could
2	revert to the Secret, Top Secret classification
3	system?
4	MR. CABANA: I raised the issue
5	that we discussed earlier this morning over the
6	inability of our case management system to operate
7	at that classification level, and the fact that by
8	putting this kind of information on the systems we
9	would be in contravention to Treasury Board
10	guidelines.
11	MR. CAVALLUZZO: Now when he said
12	this to you, or the implication was that OCanada,
13	and presumably A-OCANADA assisting OCanada, was a
14	national security operation, did anyone from head
15	office say to you, "You guys have got to be
16	following the national security investigation
17	guideline or policy that we reviewed?"
18	MR. CABANA: No, this conversation
19	was specific to the classification of the
20	material.
21	MR. CAVALLUZZO: I just want to be
22	sure that nobody in the RCMP hierarchy, whether it
23	be at head office or in "A" Division, ever said to
24	you, "Project A-OCANADA should be operating under
25	the national security guidelines"?

1	MR. CABANA: No, sir. Every
2	meeting we had at head office, headquarters, were
3	fully aware of the fact that we were operating
4	under the premise that this was a criminal
5	investigation.
6	MR. CAVALLUZZO: Commissioner,
7	this brings me to the Arar chronology, and for the
8	record I would like to read in a couple of
9	paragraphs relating to some of the things that
10	were discussed this morning. This is part of the
11	will-say statement, but I would like to read it
12	into the record.
13	The title is "Initial Interest and
14	Investigation in respect to Mr. Arar".
15	"During the fall of 2001
16	Project A-OCANADA in Ottawa
17	commenced an investigation
18	following receipt of a tip
19	from Project OCanada in
20	Toronto and intelligence from
21	CSIS. The investigation was
22	focused on a particular
23	individual and Project
24	A-OCANADA became aware of
25	Mr. Arar as a result. The

1	project carried out certain
2	investigative steps relating
3	to Mr. Arar."
4	Now that should be:
5	"The investigation was
6	focused on a particular
7	individual and other targets
8	in the Ottawa area."
9	And then:
LO	"Some of these investigative
L1	steps have been referred to
L2	publicly in a fragmented and
L3	piecemeal fashion. These
L4	include surveillance of
L5	Mr. Arar at a meeting on
L6	October 12, 2001, at Mango's
L7	Restaurant and the obtaining
L8	of Mr. Arar's tenancy
L9	agreement from the Minto
20	Developments. Because of the
21	government's NSC claims, many
22	of the details of the
23	A-OCANADA investigation in
24	the fall of 2001 cannot be
25	made public at this time. It

1	is important to note,
2	however, that all of the
3	evidence relating to these
4	matters has been heard and
5	thoroughly tested during the
6	in-camera hearings. In the
7	interim report, the
8	Commissioner will review this
9	evidence and set out his
10	conclusions. In the
11	meantime, we have determined
12	that because of the
13	Government's NSC claims, the
14	investigative steps taken in
15	the fall of 2001 cannot be
16	fairly canvassed in the
17	public hearings. There are
18	matters over which the
19	Government claims NSC which
20	would be of assistance in
21	putting the evidence in its
22	proper context and to avoid
23	the possibility of unfairness
24	or misleading the public. As
25	a result, my examination will

1	not include reference to the
2	fall of 2001 because of these
3	contextual and fairness
4	concerns. However, the
5	failure to elicit this
6	particular evidence does not
7	mean that the Commissioner's
8	conclusions concerning these
9	investigations will not be
10	made public in the context of
11	the interim report. And as a
12	result, my examination will
13	commence in January of 2002."
14	Mr. Cabana, I would like to
15	initially deal with the execution of a number of
16	search warrants by the RCMP on or about January 22
17	of 2002.
18	MR. CABANA: Yes, sir.
19	MR. CAVALLUZZO: First of all, you
20	can confirm that a number of search warrants,
21	indeed seven search warrants, were executed by the
22	RCMP?
23	MR. CABANA: That's correct, yes.
24	MR. CAVALLUZZO: And were all of
25	these warrants executed in the Ottawa area?

1	MR. CABANA: No, there was other
2	locations as well.
3	MR. CAVALLUZZO: As a result of
4	the execution of these search warrants, could you
5	give us an idea of the fruits of the search, so to
6	speak, in terms of the amount of documentation and
7	so on that resulted from the execution of these
8	warrants?
9	MR. CABANA: Okay. Well, the
LO	execution of these searches again goes back to the
L1	mandate that we were provided: leave no stones
L2	unturned and look at every available investigative
L3	avenue.
L4	In late December of 2001, we
L5	reviewed and analyzed the evidence, the
L6	information and the evidence that we had
L7	accumulated, and determined that there was
L8	sufficient evidence to execute a number of search
L9	warrants at different locations.
20	These searches were conducted in
21	January of 2002, and as a result of that there was
22	a significant amount of information, evidence,
23	that was located. For example, I believe there
24	was 26 hard drives, computer hard drives; there
25	was hundreds of CD disks.

1	Some of this information,
2	including hard drives, some of them were hidden in
3	rafters and in walls. There was tens of thousands
4	of pages of documents that were seized as well at
5	the different locations.
6	MR. CAVALLUZZO: In respect of the
7	amount of information, documents, hard drives,
8	disks and so on that were seized, could Project
9	A-OCANADA deal with that kind of volume?
LO	MR. CABANA: No. We anticipated
L1	to find some information but not the volume that
L2	we were faced with. And clearly, especially when
L3	you look at the analysis of computer hard drives,
L4	it's a very time-consuming process, and we were
L5	looking at 26 of them alone. It would take many,
L6	many months to go through it.
L7	So the investigative team itself
L8	was not equipped to analyze that in a timely
L9	fashion, no.
20	MR. CAVALLUZZO: And as a result
21	of this lack of resources, did you seek the
22	assistance of anybody in respect of analysing the
23	results of the searches?
24	MR. CABANA: Yes. Actually, I
25	believe it was January 30th or 31st

1	MR. CAVALLUZZO: January 31st,
2	yes.
3	MR. CABANA: On January 31st we
4	had a meeting, and of course prior to the meeting
5	there was discussions with the Criminal Operations
6	Officer to coordinate this meeting. We met with
7	all stakeholder agencies, both domestic and
8	foreign, where we provided everybody and
9	Justice, CID were at the table with a detailed
10	briefing of the investigation up to that point.
11	There had been previous meetings,
12	but the developments were fairly significant.
13	We also exposed the problem that
14	had been created with the seizure of all this
15	information and the importance of ensuring timely
16	analysis of the information; but even beyond that,
17	the importance of ensuring that the analysis would
18	be conducted in comparison with information that
19	was available elsewhere in other jurisdictions.
20	So we conducted this presentation.
21	We offered to share the information, again, in the
22	context of the agreement that was in place and the
23	open-book concept, and we invited the agencies to
24	obtain copies of the information and also to
25	assign resources to our team to help us analyze

1	this.
2	MR. CAVALLUZZO: So in effect, in
3	light of the context, that is the open-book
4	investigation, what was done is that there was an
5	offer to share all of the information from the
6	fruits of the search and, at the same time, there
7	was a request that these other partner agencies,
8	or stakeholder agencies, participate in the
9	analysis to give you assistance?
10	MR. CABANA: That's correct, sir.
11	MR. CAVALLUZZO: At this
12	particular point in time, at this multi-agency
13	meeting on January 31st of 2002, was there any
14	suggestion from anybody at RCMP headquarters that
15	what you were doing was inappropriate, that is,
16	sharing all of this information with the
17	stakeholder agencies, or seeking their assistance
18	in respect of analysing it?
19	MR. CABANA: No, sir. Like I
20	said, headquarters, CID, were participants at the
21	January 31st meeting and were also involved in
22	discussions following the searches themselves, so
23	they were fully aware of what we were proposing to
24	do.
25	MR. CAVALLUZZO: In respect of,

1	first of all, sharing the information and we
2	will come to a particular sharing. But I assume
3	the sharing was done in respect of all the partner
4	agencies, the sharing of this information?
5	MR. CABANA: I'm not sure I
6	understand the question.
7	MR. CAVALLUZZO: Well, for
8	example, if you had 26 hard drives, what did you
9	do with those 26 hard drives?
10	MR. CABANA: Well, the 26 hard
11	drives were mirror-imaged as quickly as possible.
12	I suggest probably within a week, everything was
13	mirror-imaged, and copies were available for
14	agencies if they wanted to pick them up.
15	The documents themselves were a
16	longer process, to make sure that the scanning and
17	the digitizing of the documents was done in a
18	proper fashion to make sure that it was
19	coordinated properly. So that took a little
20	longer.
21	MR. CAVALLUZZO: And the documents
22	themselves, were they uploaded into the SUPERText
23	system subsequently?
24	MR. CABANA: Yes, they were.
25	MR. CAVALLUZZO: In respect of the

1	assistance, did you get the assistance you were
2	seeking from these partner agencies or stakeholder
3	groups in respect of analysing the material and so
4	on?
5	MR. CABANA: We received the
6	assistance we were seeking from the majority of
7	the stakeholder agencies, yes.
8	MR. CAVALLUZZO: Now at this point
9	in time, once again in or about January the 22nd,
10	it was decided that there would be no warrant
11	executed in respect of Mr. Arar.
12	Is that correct?
13	MR. CABANA: Yes, that's correct.
14	Mr. Arar was not a target.
15	MR. CAVALLUZZO: I also understand
16	that around this time Project A-OCANADA was
17	interested in interviewing or speaking to
18	Mr. Arar. Is that correct?
19	MR. CABANA: Yes, very much so.
20	MR. CAVALLUZZO: And on January
21	22nd and maybe it may assist counsel and the
22	witness if we refer now to Exhibit P-83, tab 2, at
23	page 3.
24	We have before us something called
25	a transit slip.

1	Do you see that, Mr. Cabana?
2	MR. CABANA: Yes, sir.
3	MR. CAVALLUZZO: What is a transit
4	slip, if you can just help us?
5	MR. CABANA: We refer to them as
6	A-5; that's the form number. It is just internal
7	communication within the RCMP.
8	MR. CAVALLUZZO: And on the other
9	side of the page, if you turn it over, we see a
10	task detail report. Is this the kind of task
11	detail report or tasking that would go into the
12	E&R system?
13	MR. CABANA: Yes, sir, that would
14	be an E&R report.
15	MR. CAVALLUZZO: So this is an E&R
16	report.
17	What about the previous page, the
18	transit slip. Is this an E&R report, or would
19	this go into SUPERText?
20	MR. CABANA: This would normally
21	go into SUPERText.
22	MR. CAVALLUZZO: So that the clear
23	tasking with times and so on, and duties assigned,
24	go into E&R and the more general reports go
25	into SUPERText.

1	We can follow this along, because
2	it says on Tuesday, January 22nd, at 7:30,
3	somebody approached Mr. Arar's house.
4	Why don't you tell us, from your
5	knowledge, what happened on that day?
6	MR. CABANA: Well, the day of the
7	searches, in preparation for searchers there was a
8	search plan that was developed with respect to the
9	different sites that we were planning on
10	searching, identifying resource requirements and
11	everything.
12	In the planning process we also
13	identified a number of individuals that we were
14	interested in speaking to as potential witnesses,
15	or to clarify some of the information that had
16	developed over the previous months.
17	MR. CAVALLUZZO: Right.
18	MR. CABANA: Mr. Arar was one of
19	those individuals. So to that end, in the morning
20	at all of these locations we sent investigators to
21	meet these individuals and attempt to have an
22	interview with them.
23	MR. CAVALLUZZO: I understand that
24	somebody did approach, as it says at page 3 here;
25	that at 7:30, one of the investigators approached

1	Mr. Arar's house?
2	MR. CABANA: That's correct.
3	MR. CAVALLUZZO: And he was
4	not available at that time.
5	Is that correct?
6	MR. CABANA: The investigators
7	were advised that Mr. Arar was away.
8	MR. CAVALLUZZO: Who met the
9	investigators at the door?
LO	MR. CABANA: Mr. Arar's wife.
L1	MR. CAVALLUZZO: Did she indicate
L2	where Mr. Arar was?
L3	MR. CABANA: Yes, I believe she
L4	did. She advised the investigators that Mr. Arar
L5	was in Tunisia.
L6	MR. CAVALLUZZO: Later on that
L7	day, did the investigators attempt to contact
L8	Mr. Arar while he was in Tunisia?
L9	MR. CABANA: I believe that the
20	investigators received a page from the NSIS office
21	advising that Mr. Arar had apparently attempted to
22	contact the investigator and left a number in
23	Tunisia where he could be reached. The
24	investigator at the time was on a search and could
25	not return the call immediately, but upon

1	returning to the office he did attempt to get hold
2	of Mr. Arar, but there was no answer, probably
3	because of the time difference.
4	MR. CAVALLUZZO: That was Tuesday,
5	January the 22nd. I understand that on Wednesday,
6	January the 23rd, Mr. Edelson contacted A-OCANADA
7	investigators and talked about whether his client
8	would be speaking to the police?
9	Were you aware of that call?
10	MR. CABANA: Yes, sir, I am.
11	MR. CAVALLUZZO: And would
12	Mr. Edelson have made that call to you directly or
13	to anyone else?
14	MR. CABANA: No. Mr. Edelson
15	usually contacted Ann Alder, who was our senior
16	legal counsel.
17	MR. CAVALLUZZO: And did Ms Alder
18	indicate to you that Mr. Edelson had said that if
19	Mr. Arar was to be interviewed, there would be a
20	number of conditions imposed?
21	MR. CABANA: Yes, sir.
22	MR. CAVALLUZZO: Did you note that
23	Mr. Edelson represented others than Mr. Arar?
24	MR. CABANA: In fact, sir,
25	Mr. Edelson represented, I would say, all of the

1	witnesses and the targets of Project A-OCANADA.
2	MR. CAVALLUZZO: Do you know if
3	and when any contact was made between the RCMP
4	investigators and Mr. Arar?
5	MR. CABANA: I believe it was on
6	the 25th where the investigator contacted
7	Mr. Arar's residence, because there had been no
8	direct contact with him, just to see when he would
9	be returning, and I believe Mr. Arar actually
10	answered the phone.
11	MR. CAVALLUZZO: Could you recount
12	to us or relate to us what the conversation was?
13	MR. CABANA: Could I refer to
14	the task report?
15	MR. CAVALLUZZO: Yes, please do.
16	MR. CABANA: It says:
17	"Called the Arar residence
18	just to confirm if his wife
19	had been contacted by him and
20	when he was scheduled to
21	return from Tunisia. When
22	number was called, Maher Arar
23	answered the phone. He was
24	then spoken to and stated
25	that he had attempted to

1	contact us from Tunisia and
2	was somewhat perturbed as to
3	why we had attended his
4	residence in his absence
5	without prior notice and
6	disturbed his pregnant wife.
7	It was explained to Mr. Arar
8	that we did not know he was
9	away, and when we discovered
10	this we only spoke briefly
11	with his wife, gave her a
12	business card and requested
13	to have him contact
14	investigators upon his
15	return."
16	MR. CAVALLUZZO: Okay.
17	MR. CABANA: "Arar was then asked
18	if he would attend the RCMP
19	office in Vanier this day to
20	be interviewed. He
21	immediately asked as to the
22	reason and circumstances as
23	to how we got his name. He
24	was advised that we do not
25	discuss ongoing

1	investigations over the phone
2	and that we would like to
3	meet with him in person to
4	simply clarify some issues
5	concerning him which have
6	surfaced as a result of our
7	inquiries. Mr. Arar said
8	that as he had been away for
9	three weeks and just returned
LO	from a long trip, he was
L1	fatigued and wished to sleep
L2	and spend time with his
L3	family."
L4	Of course, this is the
L5	investigator that is writing this. It is his
L6	notes.
L7	MR. CAVALLUZZO: Right.
L8	MR. CABANA: "I continued to
L9	negotiate with him to have
20	him attend the office on this
21	date but he was insistent
22	that he was too fatigued but
23	would be willing to attend
24	perhaps on Monday. He was
25	told to sleep this date,

1	catch up with his family, and
2	to contact writer via pager
3	on Saturday, the 26th, for
4	proposed interview at three
5	o'clock. This time was
6	confirmed also with"
7	And it's redacted.
8	MR. CAVALLUZZO: The investigator
9	did not hear back from Mr. Arar but his lawyer.
10	Is that correct?
11	MR. CABANA: That's correct.
12	MR. CAVALLUZZO: Could you tell us
13	what message was left by Mr. Arar's lawyer,
14	Mr. Edelson?
15	MR. CABANA: Well, if I remember
16	correctly, the message that was left by Mr. Arar's
17	counsel at the time was that no interview was to
18	take place without his presence at the interview,
19	and there was also some conditions that were
20	attached to any interview with Mr. Arar.
21	MR. CAVALLUZZO: And what happened
22	in respect of those conditions? Did you accept
23	the invitation from Mr. Edelson?
24	MR. CABANA: No, sir. I was of
25	the belief that given the conditions that were

1	attached to any interview, it would render the
2	interview pointless.
3	MR. CAVALLUZZO: And what, in
4	particular, were the conditions that you were
5	concerned about in respect of
6	MR. CABANA: One of the
7	conditions, if memory serves me right, was that
8	the interview was to occur at Mr. Edelson's
9	office.
10	And the other one, the one that
11	was most problematic in my view, was the fact that
12	any interview could not be or the information
13	flowing from any interview with Mr. Arar could not
14	be used against him or against anybody else in any
15	proceedings.
16	MR. CAVALLUZZO: You found that
17	condition intolerable?
18	MR. CABANA: In, like I say, 24
19	years in law enforcement, it was the first time
20	that such conditions were put on any interview
21	that I was involved in. So, like I said, it would
22	render the interview pointless.
23	MR. CAVALLUZZO: Mr. Edelson
24	testified in public, though, that those are the
25	normal kinds of conditions that he usually seeks.

1	Had you never seen anything like
2	that?
3	MR. CABANA: I had never seen
4	anything like that, and neither had any of the
5	other investigators, including Ms Alder.
6	MR. CAVALLUZZO: And as a result,
7	I understand that the RCMP never tried to contact
8	Mr. Arar again for an interview prior to his
9	detention in the United States.
10	Is that correct?
11	MR. CABANA: No, sir. Our focus
12	was on other areas.
13	MR. CAVALLUZZO: I would like to
14	move on a bit in time to February 26th of 2002.
15	If we could look at your notes,
16	starting at page 34, beginning with the entry for
17	1425 February 26th and moving into the next page,
18	34A, we see that there is a discussion between you
19	and CID respecting, I guess, information that they
20	are getting.
21	I wonder if you might read the
22	first part there for us since your writing is a
23	little difficult at this point.
24	MR. CABANA: "Meeting with and
25	of CID Disgussed

1	problems with info flow
2	between project and CID. The
3	writer explained that the
4	project was submitting on a
5	daily basis SITREPs to keep
6	CID informed. Furthermore,
7	until CID changed priorities
8	for NSIS they were
9	responsible to upload daily
10	our database to SCIS. SCIS
11	uploads stopped when CID
12	directed NSIS to review and
13	'clean' all Shock SCIS data.
14	The writer advised that the
15	project team met all
16	requirements and would
17	conduct a briefing today to
18	assist CID but in the future
19	they would have to first
20	review the info submitted"
21	THE COMMISSIONER: "Emanating from
22	the process"
23	MR. CABANA: Emanating. Thank
24	you, Mr. Commissioner.
25	"emanating from the

1	project on a daily basis."
2	MR. CAVALLUZZO: Rather than going
3	on, we can leave counsel to read that.
4	What was the problem that was
5	being discussed on February 26th, 2002, between
6	Project A-OCANADA and head office?
7	MR. CABANA: Actually the first
8	part of the meeting was spent trying to identify
9	what the problem was. CID had approached us
10	identifying issues that they perceived with the
11	flow of information emanating from our project and
12	were seeking daily briefings of the developments
13	in the project.
14	MR. CAVALLUZZO: Right. And was
15	this a constant problem in respect of CID, which
16	was responsible for national security operations,
17	dealing with you, trying to get more information
18	or you trying to get information from them?
19	Was there a problem?
20	MR. CABANA: Well the problem, and
21	it wasn't specific to CID, or I guess I should say
22	CID weren't the only ones experiencing this
23	problem, is the influx of information post-9/11
24	was such that really nobody was equipped to
25	properly coordinate and ensure the timely flow of

1	this information.
2	CID, because they were trying to
3	coordinate on a national level, had quite a bit of
4	information coming in there, and there was delays
5	being created in this information being
6	disseminated to the appropriate divisions.
7	MR. CAVALLUZZO: Right.
8	MR. CABANA: At the same time,
9	they were having difficulty keeping track of the
10	developments of the different investigative
11	efforts across the country, and there was a
12	perception that seemed to exist within CID that
13	they didn't have a good understanding on how the
14	projects were being developed, "A" Division more
15	specifically.
16	MR. CAVALLUZZO: So there appeared
17	to be a need, at least from CID's perspective, of
18	more either control or coordination in respect of
19	all of the activities which were taking place
20	across the country?
21	MR. CABANA: I believe at the time
22	it wasn't an issue of control; it was an issue of
23	coordination of information.
24	MR. CAVALLUZZO: I am going to ask
25	you if you could identify a couple of documents

1	which seem to signify this problem that we are
2	talking about.
3	If you go to Exhibit P-85, Volume
4	5, at tab 24
5	MR. CABANA: I'm sorry, which tab?
6	MR. CAVALLUZZO: Tab 24 of Volume
7	5.
8	This is a memorandum from Deputy
9	Commissioner Loeppky, who as Deputy Commissioner
10	of Operations would be responsible, as you know,
11	for CID and national security investigations and
12	so on. And it goes to Mr. Hovey, who is your
13	officer in charge, or the officer in charge of the
14	"A" Division in which your project is.
15	MR. CABANA: Yes.
16	MR. CAVALLUZZO: I'm just going to
17	read part of it to you.
18	It says:
19	"This is further to our
20	telephone discussion and
21	subsequent meeting of
22	02-05-02 which related to
23	investigators In your
24	comments at that time, you
25	pointed out that Criminal

1	Intelligence Direct	orate h	ıad
2	been less than forth	ncoming	J
3	about providing info	ormatio	on
4	which related to the	is file	· ,
5	and were not provid:	ing the	ž
6	assistance required	to	
7	advance the file. A	At that	
8	point, there was son	ne urge	ncy
9	to address the	issue,	
10	given that and I	I did n	.ot
11	take the opportunity	y to	
12	explore the concern	that y	rou
13	raised, although yo	u will	
14	recall my animated	respons	se
15	that it was not acce	eptable	<u>;</u>
16	that there were gaps	s in	
17	communication betwe	en the	
18	Division and the Pol	licy	
19	Center."		
20	Were you aware of these	kinds (эf
21	problems between your particular divisio	n and (CID?
22	MR. CABANA: I would sub	mit, si	ir,
23	that the impetus for this correspondence	was ou	ır
24	project and the issue of the coordinatio	n or	
25	communication issues between CID and the	divis	ion

1	was raised. I raised it with Mr. Couture and
2	Mr. Hovey on a number of occasions and that is
3	probably where this document comes from.
4	MR. CAVALLUZZO: Mr. Loeppky goes
5	on to explain the mandate of CID.
6	He says:
7	"As you are aware, I expect
8	that Criminal Intelligence
9	Directorate will have a
10	comprehensive overview of the
11	current status and progress
12	in national security files."
13	Just stopping there, certainly
14	Mr. Loeppky at that point in time, if you caused
15	this exchange of correspondence and meeting we
16	are talking about Project A-OCANADA certainly
17	Mr. Loeppky at least feels that you have a
18	national security file.
19	That is what he is saying here?
20	MR. CABANA: Yes.
21	MR. CAVALLUZZO: Okay. He goes
22	on:
23	"This is the Directorate that
24	I, and ultimately the
25	Commissioner, look to when

1	determining the overall
2	intelligence profile on
3	national security threats and
4	updates with respect to
5	ongoing files. They are the
6	primary contact point with
7	international law enforcement
8	and intelligence
9	organizations as it relates
10	to national security, and are
11	clearly responsible for
12	corporate liaison with CSIS."
13	And then he goes on to talk about
14	they play a critical role in the:
15	"Coordination from a
16	corporate perspective as it
17	relates to senior management
18	needs at Headquarters;
19	Provision of guidance,
20	advice, and support to
21	Divisions
22	Senior level liaison with
23	CISC and foreign agencies
24	present in Canada."
25	I'm assuming that's CSIS there and

1	not CISC. Is that fair?
2	MR. CABANA: I assume it is.
3	MR. CAVALLUZZO: "This is not to
4	say that Division personnel
5	do not have working
6	relationships with other
7	agencies, but merely that the
8	policy center is tasked with
9	the overall relationship,
10	management and coordination
11	of information."
12	Once again, these kinds of words,
13	"needing more coordination", and so on, from your
14	perspective, did you have trouble getting
15	information out of headquarters which you needed
16	in order to fulfil your mandate in your view?
17	Was that one of the problems?
18	MR. CABANA: Yes, we did. On
19	several occasions there was delays and, in fact,
20	we would learn of the existence of this
21	information from partner agencies and had to go
22	back to our headquarters to locate it.
23	MR. CAVALLUZZO: And this
24	reference in the memorandum about CID having the
25	relationship with international organizations, was

1	that another concern that CID had with Project
2	A-OCANADA: that they should be the interlocutor
3	with these foreign agencies and not Project
4	A-OCANADA?
5	MR. CABANA: It was a concern that
6	was raised by CID periodically, yes.
7	MR. CAVALLUZZO: Also around that
8	time, I want to deal with another issue, and I'm
9	talking now about in April of 2002, at which time
10	there was a sharing of databases with American
11	agencies.
12	MR. CABANA: Yes, sir.
13	MR. CAVALLUZZO: I understand that
14	on the 2nd of April, 2002, you provided American
15	agencies with three compact disks.
16	Is that correct?
17	MR. CABANA: Yes, we did.
18	MR. CAVALLUZZO: And what was
19	contained in the three compact disks? Don't tell
20	me the numbers, just what in fact was contained
21	there.
22	MR. CABANA: The fruits of the
23	searches, for the most part, as well as other
24	correspondence and reports that were generated up
25	to that point.

1	MR. CAVALLUZZO: I understand that
2	the entire SUPERText database was shared with the
3	American agencies on these three compact disks?
4	MR. CABANA: That is what was on
5	the CDs.
6	MR. CAVALLUZZO: If you could just
7	give us some idea again, in terms of the SUPERText
8	system, we would have situation reports that we
9	talked about earlier?
10	MR. CABANA: Yes.
11	MR. CAVALLUZZO: We would have
12	well, why don't you tell us was normally found in
13	the SUPERText database?
14	MR. CABANA: Any correspondence,
15	piece of documentary evidence, that reached the
16	project is supposed to be scanned and uploaded
17	into SUPERText.
18	So as of and I'm not sure when
19	the CDs were actually burned or cut. But as of
20	that date, whatever was in SUPERText was included
21	on the CDs.
22	I should mention that the work
23	product of the investigators and the project would
24	not have been included. So the vast majority of
25	the information contained in there was the fruits

1	of the search.
2	MR. CAVALLUZZO: I understand the
3	CDs were burned on April 2nd of 2002?
4	MR. CABANA: That's possible. I
5	know it was in April.
6	MR. CAVALLUZZO: In terms of the
7	SUPERText file, apart from the fruits of the
8	search, I understand that there might be documents
9	from other agencies?
10	MR. CABANA: Yes, there was.
11	MR. CAVALLUZZO: Or correspondence
12	from other agencies?
13	MR. CABANA: Yes, there was.
14	MR. CAVALLUZZO: And I understand
15	that these CDs were given to the American agencies
16	without any caveats attached?
17	MR. CABANA: The release of the
18	CDs again, there was a process that took place
19	prior to the release of the CDs where the
20	managers, project managers, had meetings with
21	representatives of these agencies and reiterated
22	the fact that the sharing was being done in the
23	context of the agreement that was in place.
24	The purpose for the sharing was
25	highlighted and they were reminded again of the

1	procedure to follow should they wish or require to
2	use any of the information that was being shared.
3	MR. CAVALLUZZO: Right.
4	MR. CABANA: I should also point
5	out and I think it's important to note that
6	the sharing was not in relation to Mr. Arar. It
7	was in the context of the investigation of the
8	targets that we were looking at at the time.
9	MR. CAVALLUZZO: Would there not
10	be any information relating to Mr. Arar in the
11	SUPERText that was scanned and given to the
12	Americans?
13	MR. CABANA: There would be based
14	on the background investigations that were
15	conducted in relation to Mr. Arar, yes.
16	MR. CAVALLUZZO: And which could
17	be, for example, if Mr. Arar was referred to on a
18	situation report. Correct?
19	MR. CABANA: Yes.
20	MR. CAVALLUZZO: If there was
21	another kind of important report relating to
22	Mr. Arar, it could have been
23	MR. CABANA: Yes. But aside from
24	the fruits of the searches, the information that
25	was contained in any of the reports or SITREPs had

1	already been shared prior to the sharing of the
2	CDs.
3	MR. CAVALLUZZO: Would that
4	include all of the documents and information that
5	Project A-OCANADA received from other agencies,
6	Canadian and domestic?
7	MR. CABANA: I submit to you that,
8	yes, it would, because the mandate we were given
9	and the direction we received was to share
LO	everything that we had with these agencies. So as
L1	the information was reaching the project, there
L2	was periodic meetings actually, regular
L3	meetings, inter-agency meetings, where all of this
L4	information was discussed in these open meetings
L5	with all of these agencies sitting around the
L6	table.
L7	MR. CAVALLUZZO: I assume that
L8	since you felt it was part of the free-flow
L9	arrangement that Project A-OCANADA, or you, did
20	not seek the consent of any of these agencies that
21	had given Project A-OCANADA documents,
22	correspondence, reports, or whatever.
23	MR. CABANA: Well, like I say, the
24	majority of these other documents were discussed
25	in open meetings, and those agencies had

1	representation for the most part.
2	Some of them, I agree with you,
3	there was no representation at the table. But for
4	the majority of those documents, agencies were
5	sitting at the table when the information was
6	being discussed and shared.
7	MR. CAVALLUZZO: Right. But you
8	haven't answered the question.
9	The question was: You didn't seek
10	the consent of these other agencies to release the
11	documents.
12	MR. CABANA: We didn't go back to
13	these agencies and advise them this was the date
14	we would be sharing. It was discussed at the
15	January 31st. It was discussed in subsequent
16	meetings. We didn't go back and ask them for
17	specific authority.
18	MR. CAVALLUZZO: Even though this
19	was part of the free-flow arrangement, to your
20	knowledge, was the CID aware that the entire
21	SUPERText file had been sent to the Americans at
22	the time?
23	MR. CABANA: Yes, I believe they
24	were because one of the directions that we gave to
25	these agencies during our meeting leading to this

1	sharing, we requested that they make an official
2	request. In other words, we wanted a request on
3	paper for us to disclose this information.
4	Those requests were channelled
5	through CID and the requests themselves were very
6	clear that they were seeking all information.
7	MR. CAVALLUZZO: I don't think,
8	Commissioner, we can go any further because of NSC
9	concerns.
10	If you go to Volume 1 of Exhibit
11	P-85, tab 25 excuse me, 24.
12	This is the C-085 document which
13	indicates it is redacted to a certain extent,
14	Commissioner. But this, once again, for counsel,
15	would indicate the kind of documentation that was
16	in the SUPERText file that was burned onto those
17	three CDs.
18	We cannot be any more specific
19	than that.
20	Also, if you go to tab 25, the
21	next tab, I understand that these officers' notes
22	as well were part of the three CDs which were
23	exchanged.
24	THE COMMISSIONER: In any event,
25	that is the maximum disclosure that is permitted

1	according to the Government's NSC claims.
2	MR. CAVALLUZZO: That's correct.
3	Just a couple of final questions
4	before we get to Mr. Arar's detention in September
5	of 2002.
6	The first is I understand that
7	Project A-OCANADA would make PowerPoint
8	presentations to different agencies, stakeholder
9	groups, in respect of your investigation?
LO	MR. CABANA: Yes. Like I said,
L1	periodically, we would have joint management team
L2	meetings or multi-agency meetings, whatever you
L3	want to call them, where we would conduct these
L4	presentations to update everybody as far as the
L5	progress of the investigation and the direction of
L6	the investigation.
L7	MR. CAVALLUZZO: And these
L8	PowerPoint presentations would summarize the
L9	investigation of Project A-OCANADA?
20	MR. CABANA: Yes, they would.
21	MR. CAVALLUZZO: The presentations
22	would review the targets of Project A-OCANADA with
23	these other agencies and groups?
24	MR. CABANA: Yes, it would.
25	MP CAVALLU770: Would they all

1	and just wait for an objection, if there is one; I
2	don't think there will be.
3	Would they also include possible
4	witnesses of A-OCANADA?
5	MR. CABANA: Oh, most definitely,
6	yes.
7	MR. CAVALLUZZO: Okay. So is it
8	fair to say that Mr. Arar would have been part of
9	these presentations given to these other agencies?
10	MR. CABANA: Yes, and he would
11	have been identified as a potential witness.
12	MR. CAVALLUZZO: Would it also
13	identify why he was a potential witness, because
14	of relationships with other people?
15	MR. CABANA: Yes.
16	MR. CAVALLUZZO: And did you make
17	any of these presentations in Canada or the United
18	States?
19	MR. CABANA: The vast majority of
20	the presentations were conducted in Canada. To my
21	knowledge, there was one presentation that was
22	conducted in the U.S.
23	MR. CAVALLUZZO: And when was
24	that?
25	MR. CABANA: Pardon me?

1	MR. CAVALLUZZO: When was that?
2	MR. CABANA: I believe it was in
3	March.
4	MR. CAVALLUZZO: May 31st?
5	MR. CABANA: May?
6	MR. CAVALLUZZO: May 31st of 2002?
7	MR. CABANA: May 31st, 2002, yes.
8	MR. CAVALLUZZO: Just before
9	Mr. Arar's detention, we have heard evidence
10	and perhaps you could go to the RCMP hearing
11	documents, which is Exhibit P-83, at tab 1.
12	At page 182 of tab 1, this says
13	and I'm not going to mention the individual. It
14	is dated August 15th, 2002. It's minutes of a
15	meeting of Project A-OCANADA which started at 1:30
16	in the CO's boardroom, and then about halfway
17	down, it says:
18	"This was a proactive measure
19	to discuss media lines to be
20	used when an individual's
21	allegations about torture in
22	Syrian authorities. The
23	media attention is expected
24	to be intense."
25	And then it goes:

1	"The will coordinate
2	media lines by attending
3	agencies. This will ensure
4	that the various department
5	Ministers be briefed so they
6	are not ambushed by media
7	questions. The attending
8	agencies all are agreed that
9	minimal information will be
10	put out due to the ongoing
11	police investigation."
12	I understand at this time,
13	Mr. Cabana, that you were out of town on August
14	15th, 2002.
15	MS JACKMAN: Could I just
16	interrupt for a minute, Mr. Commissioner?
17	You know, the concern about the
18	identity of our clients is warranted, I think, but
19	when we are talking about Mr. El Maati being
20	tortured in Syria, it's not hurting his
21	reputation. He is a victim.
22	I don't think you need to carry it
23	to the extent that Mr. Cavalluzzo and the witness
24	are carrying it to. I need to know who they are
25	talking about because there is an overlap in terms

1	of time. I certainly don't want my client's
2	reputation wrecked, but if they are talking about
3	him being tortured, say it.
4	THE COMMISSIONER: I think that is
5	a reasonable point.
6	Laughter / Rires
7	MR. CAVALLUZZO: I will tell you
8	what. Throw some water on me when you want to
9	give me a sign. Just get my attention.
10	So that was Mr. El Maati?
11	MR. CABANA: Yes, it was.
12	MR. CAVALLUZZO: That we are
13	talking about on August the 15th?
14	MR. CABANA: Yes, sir.
15	MR. CAVALLUZZO: You were out of
16	town, I understand, on that particular day?
17	MR. CABANA: Yes, I was. I did
18	not attend this meeting.
19	MR. CAVALLUZZO: But when you did
20	return, I understand you did become aware that in
21	the summer of 2002 Mr. El Maati had made
22	allegations that he had been tortured while he was
23	in detention in Syria.
24	Is that correct?
25	MR. CABANA: Yes, sir, I was made

1	aware of that.
2	MR. CAVALLUZZO: I would like to
3	move on to September 26th of 2002, which was the
4	day that Mr. Arar was initially detained in the
5	United States.
6	I am wondering if you could
7	perhaps tell us how Project A-OCANADA became aware
8	that Mr. Arar might be detained?
9	MR. CABANA: Project A-OCANADA
10	became aware through a phone call from a
11	representative from the U.S. Embassy, who
12	contacted one of our investigators advising that
13	Mr. Arar was expected to arrive, I believe it was
14	at JFK, within the hour, if I remember correctly,
15	and at which time he would be refused entry and
16	returned to his point of origin. And they were
17	seeking our assistance in providing them with a
18	series of questions that they were aware had been
19	prepared for the interview that had been planned
20	the day of the searches on January 22nd. They
21	were asking us to provide them with these
22	questions to help them prepare for the interview.
23	MR. CAVALLUZZO: When you say
24	"point of origin", what do you mean by that?
25	MR. CABANA: My understanding was

1	he was flying in from Zurich, and he would be
2	returned to Zurich.
3	MR. CAVALLUZZO: In respect of the
4	contact between this person at the U.S. Embassy
5	and somebody in Project A-OCANADA, I understand
6	that it was not you; it was someone else?
7	MR. CABANA: No, it was not me.
8	MR. CAVALLUZZO: And that person
9	would have reported or someone would have reported
10	that particular telephone conversation to you?
11	MR. CABANA: Later that day, yes.
12	Exactly at what time, I have no recollection, and
13	it's not reflected in my notes.
14	MR. CAVALLUZZO: So you say that
15	this American official or representative requested
16	a list of interview questions for Mr. Arar.
17	Do you know how the decision was
18	made that if interview questions were sent that
19	they would be sent to the Americans? Do you know
20	who made the decision, how it was made, what
21	factors were taken into account?
22	MR. CABANA: I and this would
23	be speculation on my part. I would assume it
24	would be the project managers that made the
25	decision to send the questions.

1	The questions were not in relation
2	to Mr. Arar per se. Again, the questions were in
3	relation to the target, the main target of our
4	investigation and the relationship Mr. Arar had
5	with that person.
6	MR. CAVALLUZZO: I am wondering
7	MR. COPELAND: I rise,
8	Mr. Commissioner, again I would be interested in
9	knowing the identity of that particular person.
10	It seems to me relevant.
11	THE COMMISSIONER: You want to
12	know the name of that person?
13	MR. COPELAND: Yes.
14	MR. CAVALLUZZO: Do you know the
15	identity of that person that you just referred to,
16	the prime target?
17	MR. CABANA: Yes, Mr. Abdullah
18	Almalki.
19	MR. CAVALLUZZO: Then let us go
20	then to Exhibit P-83, tab 1, page 187.
21	We have a fax which is dated
22	September 26th.
23	MR. CABANA: Yes, sir.
24	MR. CAVALLUZZO: And it's sent
25	to maybe you can interpret this for us. It

1	says, "Headquarters NOC".
2	What is that?
3	MR. CABANA: That's NOC, our
4	National Operations Centre at headquarters, and
5	communications are channelled through that centre.
6	MR. CAVALLUZZO: And then it says:
7	"For the information of international liaison
8	person headquarters CID".
9	Who would that be? Do you know
10	who that is?
11	MR. CABANA: Who it was sent to?
12	MR. CAVALLUZZO: Yes.
13	MR. CABANA: No, actually, I don't
14	remember.
15	MR. CAVALLUZZO: But in any event,
16	headquarters would have been aware, obviously,
17	that these questions were being sent to the
18	Americans because it was being sent through
19	headquarters?
20	MR. CABANA: Very much so, yes.
21	MR. CAVALLUZZO: And what it says
22	is:
23	"Re: Project A-OCANADA.
24	The attached pages are
25	suggested questions for Maher

1	Arar as per your request.
2	The list was one prepared
3	earlier this year prior to
4	Arar's sudden departure from
5	Canada and as such some
6	questions are a little bit
7	dated. We appreciate your
8	assistance in interviewing
9	Arar."
10	And then it's signed by two
11	individuals, and if you go well, there's a
12	signature for two individuals. And if we go to
13	Exhibit P-84, we have a less redacted volume or
14	fax.
15	One says "A" Division, the right
16	one, "A" Division IPOC, Project A-OCANADA, and the
17	left side it's OIC Project A-OCANADA/A-IPOC.
18	This is in Exhibit P-84 at page
19	26.
20	MR. CABANA: I believe what you
21	are referring to is the signature block.
22	MR. CAVALLUZZO: Right.
23	MR. CABANA: But I don't believe I
24	signed that correspondence.
25	MR. CAVALLUZZO: That's what I was

1	going to ask you. Did you sign this?
2	MR. CABANA: No.
3	MR. CAVALLUZZO: So you didn't see
4	this fax with the list of questions before it went
5	out?
6	MR. CABANA: No, I don't believe
7	so.
8	MR. CAVALLUZZO: If we look at the
9	questions, the interview questions that were sent
LO	down to New York, this is the next page, it says:
L1	"The following questions were
L2	prepared for interview that
L3	was slated to be conducted
L4	with Arar in January of 2002.
L5	Due to the urgent need to
L6	transmit this to New York
L7	this outline for questions to
L8	be asked was not edited."
L9	And then the first ten questions
20	would appear to relate to biographical
21	information?
22	MR. CABANA: Yes, sir.
23	MR. CAVALLUZZO: His background,
24	his passport, whether he has a Syrian passport,
25	and so on and so forth?

1	MR. CABANA: Yes.
2	MR. CAVALLUZZO: The next six
3	questions appear to relate to occupation and
4	employment.
5	"What's your occupation?
6	What company do you work for
7	in Canada, the United
8	States?"
9	And so on. The next series of
10	questions relate to police.
11	"Do you have a criminal
12	record in Canada or abroad?
13	Have you had any previous
14	contact with police or
15	government agencies in Canada
16	or abroad?"
17	And then the next series of
18	questions seem to be personal like:
19	"Where were you on September
20	11th?
21	Are you affiliated to any
22	political groups or
23	movements?
24	Did you contribute to any
25	charitable organization?

1	Do you know any individuals
2	who are affiliated to
3	charities of this nature?
4	Have you, or anyone you know,
5	had any military training or
6	training of this nature?"
7	And then there is a redacted
8	portion with, I assume, other questions as well as
9	a conclusion on the last page which is also
10	redacted.
11	In any event, you feel that the
12	questions related to his association with
13	because much of it seems to be related to
14	Mr. Arar?
15	MR. CABANA: No, it goes to the
16	background inquiries that were conducted. If you
17	were to look at the packages that were prepared
18	for the searches of January 22nd, you would see
19	similar interview questions in relation to other
20	potential targets or not targets, I'm sorry,
21	witnesses that we were seeking to interview.
22	MR. CAVALLUZZO: Right.
23	MR. CABANA: But all of them
24	related to the main target, or the main focus of
25	our investigation and their association.

1	So we were seeking to confirm some
2	of the background biographical data that we had on
3	each of the individuals. But the focus of these
4	questions, and I would submit to you that the
5	important questions for us are the ones that have
6	been redacted in relation to the target of our
7	investigation.
8	MR. CAVALLUZZO: Okay. While we
9	are still on September the 26th, RCMP gets notice
10	that a Canadian is coming into New York City in an
11	hour or so. He is obviously going to be
12	questioned or whatever. And then, according to
13	the source, he would be turned back to Zurich.
14	Did you notify DFAIT at all, or
15	did anyone in the RCMP notify DFAIT that we have
16	this Canadian coming in and he may need consular
17	access or consular assistance while he is in New
18	York City?
19	MR. CABANA: No, because the
20	information that we were provided with was that he
21	would be refused entry and returned to his point
22	of entry. So it is not a situation where we were
23	made aware of the fact that the individual,
24	Mr. Arar, was going to be incarcerated for a
25	lengthy period of time or anything like that.

1	It was a process by which, when he
2	appeared at Customs, the decision obviously had
3	already been made that he would be refused and
4	returned. So we did not advise DFAIT. We
5	provided the questions that were requested.
6	MR. CAVALLUZZO: If I was
7	Mr. Arar, what I would say to you is, "What are
8	you guys doing? I had a lawyer. The lawyer
9	talked to you on January the 25th, was very clear
10	with you that I will be interviewed, but I want my
11	lawyer with me when I'm interviewed."
12	And here you are sending questions
13	down to the Americans for them to ask Mr. Arar.
14	MR. CABANA: No, sir.
15	MR. CAVALLUZZO: The question I
16	would have is: Aren't you doing an end-run on my
17	right to counsel?
18	MR. CABANA: No, sir. The
19	questions were not sent down to the Americans for
20	us to ask. The Americans asked us the questions
21	because of the small period of time the small
22	window that they had to prepare for this
23	interview.
24	They knew we already had questions
25	prepared because they had already looked at the

1	questions in the context of the searches. They
2	knew we had packages, and they asked us to provide
3	that as a basis for their interview.
4	Of course if we are going to be
5	providing them questions and if Mr. Arar is
6	inclined to answer those questions, well of course
7	we would like to know what he has to say.
8	At that point in time, what we
9	were advised was that he would be returned to
10	Zurich, and potentially we would never have an
11	opportunity to speak to him again.
12	MR. CAVALLUZZO: But if that's
13	right, wouldn't the Americans already have these
14	questions? In other words, these surveillance
15	packages with these questions presumably would
16	have been part of the SUPERText database that you
17	had already sent down.
18	MR. CABANA: Maybe they were.
19	They might have been in possession of those
20	questions. But there is some indication that some
21	of the U.S. agencies never opened or never were
22	able to access the information. Maybe that's the
23	case.
24	MR. CAVALLUZZO: It is important

to -- I just want to be very, very clear, because

25

1	obviously we are dealing with the right to
2	counsel, which is a Charter right here. I want to
3	be very, very clear.
4	Your view, when these questions
5	were sent down, although you didn't sign it and
6	presumably you thought about it.
7	But from the perspective of
8	A-OCANADA, did they not think that by sending
9	those questions that those questions may have been
10	asked of Mr. Arar, and that the information they
11	got from Mr. Arar as a result of those questions
12	would have come back to Canada?
13	MR. CABANA: Well, I would submit
14	that that is probably what was hoped, was that if
15	the questions the purpose of sending the
16	questions, obviously the Americans wanted to ask
17	those questions of Mr. Arar.
18	MR. CAVALLUZZO: Right.
19	MR. CABANA: Like I said, if he
20	was inclined to answer the questions, we would
21	hope to get his responses back.
22	MR. CAVALLUZZO: Right.
23	MR. CABANA: Now, Mr. Arar at the
24	time was not a suspect; he was a witness. He was
25	considered to us as a witness. And being in the

1	United States, which is a country that shares a
2	lot of our values, Mr. Arar would be free to
3	answer or to refuse to answer.
4	So his right to counsel was still
5	there; it was still present. But maybe his
6	inclination had changed.
7	I would submit that this is not a
8	situation, sir, where we were aware that Mr. Arar
9	was coming back and we advised the Americans he is
10	coming through your country and we are going to be
11	sending you a series of questions. Can you please
12	ask them? Not at all.
13	It was the other way around. The
14	Americans advised us he was coming back and they
15	asked for the questions.
16	MR. CAVALLUZZO: They asked for
17	the questions
18	MR. CABANA: It was their
19	interview.
20	MR. CAVALLUZZO: But it would seem
21	to me that if the questions were posed if the
22	questions were answered, the information would
23	come back to Canada.
24	In other words, you would have got
25	information that you couldn't have gotten in

1	Canada the previous January, for the most part the
2	very same questions
3	MR. CABANA: Yes.
4	MR. CAVALLUZZO: that he in
5	effect refused to answer through his lawyer. Yet
6	through this, on September the 26th, you sent down
7	the very same questions.
8	MR. CABANA: Yes, because we were
9	asked by our partners to send down the questions,
10	so we did.
11	MR. CAVALLUZZO: But don't you
12	find there is something inappropriate about that
13	in the sense that when he is in Canada, he refused
14	to answer those very same questions without his
15	lawyer, yet if he is in New York you send the same
16	questions down and hope to get the information.
17	You don't find that inappropriate?
18	MR. CABANA: I don't find that
19	inappropriate. Not at all.
20	MR. CAVALLUZZO: Okay. And I
21	guess I come back to that question: Is that a
22	situation where the Charter of Rights would apply?
23	Remember we talked about if you go
24	down to interview, does the Charter apply? The
25	next question was: If you send questions down

1	does the Charter apply?
2	MR. CABANA: Well, like I said
3	earlier, it would be a legal question to be
4	debated by the courts.
5	MR. CAVALLUZZO: Okay. Then let
6	us move to September 27th, the next day in the
7	week.
8	MR. CABANA: Certainly.
9	MR. CAVALLUZZO: I think September
10	the 27th was a Friday.
11	MR. CABANA: Yes, it was.
12	MR. CAVALLUZZO: If we go to your
13	notes now at page 48, at 11:15, it says: "Briefed
14	Mr. Couture" who is the CROPS officer at the
15	time "on the events of yesterday involving
16	CID."
17	And then it goes on:
18	"Also informed him of contact
19	between Ms Alder and Mr. Mike
20	Edelson with respect to
21	Almalki. Advised Couture
22	that we would be meeting with
23	Mr. Edelson next week to
24	bring"
25	MR. CABANA: To discuss his

1	concern.
2	MR. CAVALLUZZO: To discuss his
3	concern.
4	In this conversation with Alder at
5	this time, do you know if Mr. Edelson also raised
6	Mr. Arar's situation?
7	MR. CABANA: Yes, he did.
8	MR. CAVALLUZZO: He did?
9	MR. CABANA: Yes.
10	MR. CAVALLUZZO: And did Alder
11	tell Edelson, "Oh, by the way, we sent the
12	questions down that you refused to have your
13	client answer six months ago"?
14	MR. CABANA: I have no knowledge
15	of the conversation, or the nature of the
16	conversation, between Ms Alder and Mr. Edelson.
17	MR. CAVALLUZZO: Now September
18	just let me make sure of this.
19	This is a high-tech operation,
20	Mr. Cabana.
21	Laughter / Rires
22	MR. CAVALLUZZO: You are correct,
23	September 27th was a Friday. So September 28th
24	and 29th would have been the weekend.
25	Did anything in relation to

1	Mr. Arar come to your knowledge during that
2	weekend period?
3	MR. CABANA: In relation to
4	A-OCANADA?
5	MR. CAVALLUZZO: Yes.
6	MR. CABANA: In relation to
7	A-OCANADA, no. But I am aware that there was
8	communication between representatives of the U.S.
9	Embassy and CID.
10	MR. CAVALLUZZO: And CID.
11	MR. CABANA: And one of our
12	members at CID, yes.
13	MR. CAVALLUZZO: During that
14	weekend that we are talking about, September 27th
15	and 28th?
16	MR. CABANA: Oh, 27th, 28th, 29th,
17	no.
18	MR. CAVALLUZZO: That is what I'm
19	talking about.
20	MR. CABANA: No, no.
21	MR. CAVALLUZZO: Okay, that's
22	fine.
23	The Monday then, presumably you
24	returned to work on Monday, October sorry.
25	MR. CABANA: September 30th.

1	MR. CAVALLUZZO: On September 30th
2	you would have returned to work. Did anything in
3	respect of Mr. Arar occur, to your knowledge, on
4	September 30th?
5	MR. CABANA: On September 30th, we
6	were still of actually, we were of the belief
7	that Mr. Arar had been returned to Zurich on the
8	27th, which is the day following his arrival in
9	New York. We believed early on in the morning
10	that he had already been returned.
11	Our understanding was that it was
12	going to be a process that was going to be fairly
13	quick. In other words, next flight out, Mr. Arar
14	would be put on that flight and returned to his
15	point of origin.
16	MR. CAVALLUZZO: What gave you the
17	impression that on the morning of the 27th, which
18	would have been the Friday, that he would have
19	left JFK for Zurich?
20	MR. CABANA: Because we didn't
21	have any other information reaching us in the
22	morning indicating that that had not occurred.
23	MR. CAVALLUZZO: So you were
24	relying upon the previous day's information that
25	he was going to be turned around?

1	MR. CABANA: Exactly.
2	MR. CAVALLUZZO: Okay.
3	MR. CABANA: Now, later during the
4	day, actually I think it was early afternoon,
5	there was a phone call that was received from U.S.
6	Embassy representatives to one of the team
7	managers advising that Mr. Arar was still in
8	custody; that investigators were being flown in to
9	conduct an interview, and that he would be refused
LO	entry.
L1	So, again, it was the same story;
L2	he would be sent back to his point of origin.
L3	MR. CAVALLUZZO: So by the time
L4	you leave work on the 27th, you know that he is
L5	still in custody and there are going to be some
L6	interviews done.
L7	MR. CABANA: By early afternoon we
L8	know that he is still in custody, but again we are
L9	under the belief, the impression, that it is a
20	matter of hours before he is put on the next
21	flight out.
22	MR. CAVALLUZZO: And once again I
23	assume as a result of that no one in the RCMP
24	notified DFAIT that, "We have got this guy. It's
25	his second day now in New York. He may require

1	consular assistance"?
2	MR. CABANA: Nobody from
3	A-OCANADA. In relation to CID, I don't believe so
4	either.
5	MR. CAVALLUZZO: So nothing
6	happens on the weekend in relation to Mr. Arar.
7	September the 30th is the Monday.
8	At this point in time do you have any idea as to
9	Mr. Arar's whereabouts?
LO	MR. CABANA: We were under the
L1	impression he was back in Zurich.
L2	MR. CAVALLUZZO: And when did you
L3	discover that Mr. Arar in fact was still in the
L4	United States?
L5	MR. CABANA: Well, the first
L6	indications came to us actually on October 1st,
L7	when one of the team managers of Project A-OCANADA
L8	had a conversation with a representative from the
L9	U.S. Embassy and the representative was
20	indicating, or didn't seem to be sure, but he was
21	indicating that Mr. Arar might still be in the
22	U.S.
23	But our understanding, our belief
24	was that he had been returned the previous Friday.
25	MR. CAVALLUZZO: Right.

1	MR. CABANA: So this person, this
2	representative, was asked to verify and confirm
3	with us what the status was at the time.
4	On that date, on the 1st of
5	October, we didn't get any return from this
6	person.
7	MR. CAVALLUZZO: And this was on
8	the Tuesday?
9	MR. CABANA: That would be on the
LO	Tuesday, sir.
L1	MR. CAVALLUZZO: On October the
L2	1st?
L3	MR. CABANA: Yes, sir.
L4	MR. CAVALLUZZO: Was it clear to
L5	you in terms of this representative coming, was he
L6	saying that, yes, he was still in the States but
L7	he was going to be sent back? Was it ambiguous
L8	like that, or was he clear on that?
L9	MR. CABANA: Well, he said that he
20	believed that Mr. Arar was still in the States and
21	was going to be sent back. Our belief was that he
22	had already been sent back.
23	MR. CAVALLUZZO: So I assume that
24	the American representative basically disabused
25	you of that notion. He is still in the States but

1	he is going to be sent back.
2	MR. CABANA: He didn't no, I
3	wouldn't go that far, because he didn't seem to be
4	sure himself as to what Mr. Arar's status was.
5	That is why the team manager asked him to confirm
6	and get back to us.
7	MR. CAVALLUZZO: Okay. Was there
8	any involvement at that point of headquarters, of
9	DFAIT, saying, "We have got to find out where this
10	guy is"?
11	MR. CABANA: No, sir, I don't
12	believe so, not as of October 1st, not that I'm
13	aware.
14	MR. CAVALLUZZO: Now, what happens
15	on October 2nd?
16	MR. CABANA: On October 2nd, we
17	had our liaison officer to DFAIT visited the
18	team managers.
19	MR. CAVALLUZZO: Right.
20	MR. CABANA: And inquired as to
21	whether we knew the status of Mr. Arar. He was
22	advised that the last we had heard, he had been
23	detained by Americans in New York City,
24	interviewed, refused entry and had been returned
25	to Zurich.

1	That was in the morning of it
2	would have been the morning of October 2nd.
3	MR. CAVALLUZZO: Right.
4	MR. CABANA: Later that day, our
5	liaison officer to DFAIT contacted the team
6	MR. CAVALLUZZO: That's the same
7	person, obviously.
8	MR. CABANA: That's the same
9	person, obviously.
10	MR. CAVALLUZZO: Right.
11	MR. CABANA: Contacted the team
12	and advised the team manager that that wasn't the
13	case; that Mr. Arar was still in U.S. custody.
14	MR. CAVALLUZZO: Okay. What did
15	you do as a result of finding out that Mr. Arar
16	was still in U.S. custody as of October the 2nd,
17	which would have been, I guess, the fifth day he
18	was in town?
19	MR. CABANA: Well, first of all,
20	we are trying to understand what the situation is,
21	what the status of Mr. Arar is, how come he is
22	still in the U.S. We are looking, again, at what
23	investigative options are available to us, and
24	discussions started.
25	And exactly at what stage during

1	this 2nd or 3rd of October these discussions took
2	place, I couldn't tell you. All I know is during
3	this period of time, we started considering the
4	possibility of travelling to New York to conduct
5	an interview with Mr. Arar.
6	MR. CAVALLUZZO: So it would
7	appear from what you are saying that either on the
8	2nd or 3rd discussions start about investigative
9	steps, including the possibility of going down to
10	New York.
11	MR. CABANA: Yes, the
12	investigators and the managers are looking at all
13	the available options to us to try to make sure
14	that we select the best available options.
15	It also included, of course,
16	because we are looking at the possibility of
17	interviewing somebody abroad, it involved
18	extensive consultation with Justice.
19	MR. CAVALLUZZO: Does anything
20	happen on October 3rd?
21	MR. CABANA: On October 3rd I
22	believe there is a request from U.S. agency that
23	is forwarded to us by CID, by our headquarters,
24	and American authorities are seeking further
25	information in relation to Mr. Arar and

1	specifically any aliases that we would be aware
2	of.
3	MR. FOTHERGILL: Excuse me.
4	Before the witness continues, we can acknowledge
5	that there was a request for information, but the
6	specifics about the information sought is subject
7	to national security confidentiality.
8	MR. CAVALLUZZO: In any event, you
9	did receive a request for something?
10	MR. CABANA: We received a request
11	for further information.
12	MS EDWARDH: Sorry,
13	Mr. Commissioner, I just want to draw to
14	Mr. Cavalluzzo's attention that the subject matter
15	of his questions is clearly set out in our
16	documents. Otherwise I wouldn't have expected the
17	question asked, including the use of aliases in
18	unredacted form.
19	THE COMMISSIONER: It is set out
20	in the documents you received.
21	Does the Government still claim
22	national security confidentiality?
23	MR. FOTHERGILL: To the extent
24	that it's obviously disclosed already, no. But I
25	don't think we will find that the entire request

1	is disclosed.
2	THE COMMISSIONER: Do we handle it
3	this way: that it is open to bring out the
4	content of the request as disclosed in the
5	document Mr. Edwardh refers to.
6	MR. FOTHERGILL: Yes.
7	MR. CAVALLUZZO: Well, let us find
8	that.
9	While we are doing that, I want to
10	file as an exhibit a less redacted response to
11	that request.
12	THE COMMISSIONER: This is the
13	response that goes on October 4th?
14	MR. CAVALLUZZO: Yes.
15	Pause
16	THE COMMISSIONER: 172.
17	EXHIBIT NO. P-172: Fax dated
18	10 October 2002 to HQ NOC
19	from OIC Project A-OCANADA
20	MR. CAVALLUZZO: We will find the
21	request but let's move on with 172, which is the
22	response to the request.
23	It should be noted you can
24	clarify this, Mr. Cabana on the top right-hand
25	portion of the fax it states October 2nd I

1	understand that's incorrect?
2	MR. CABANA: That's incorrect.
3	MR. CAVALLUZZO: The appropriate
4	date
5	MR. CABANA: The correspondence
6	was forwarded on October 4th.
7	MR. CAVALLUZZO: That should be
8	October 4th?
9	MR. CABANA: Yes, sir.
10	MR. CAVALLUZZO: Okay.
11	What the fax states once again,
12	it's through headquarters, NOC, and it is "Re:
13	Project A-OCANADA, response to [somebody's]
14	request for information on Maher Arar and also
15	request to interview Maher Arar".
16	MR. CABANA: Yes, sir.
17	MR. CAVALLUZZO: And it states:
18	"Project A-OCANADA received a
19	facsimile this date through
20	RCMP headquarters requesting
21	information on Maher Arar.
22	A-OCANADA's investigators
23	have responded to each of the
24	requests contained in the
25	facsimile. The information

1	is being provided to the"
2	It's redacted.
3	" who are coordinating the
4	requests for information.
5	The supporting documents will
6	be forwarded on a later date.
7	Project A-OCANADA was also
8	made aware of the detention
9	of Maher Arar by U.S.
10	authorities on September
11	26th. We were advised that
12	this individual was still in
13	the custody of U.S.
14	authorities as of October 4.
15	We are requesting that our
16	investigators from Project
17	A-OCANADA be allowed access
18	to Arar for the purposes of
19	conducting an interview in
20	relation to our
21	investigation. It is
22	important to note that the
23	information contained in the
24	attached report only
25	addresses the issues raised.

StenoTran

1	Project A-OCANADA has
2	significant documentation on
3	this individual that could be
4	of assistance to your
5	investigation."
6	And this is signed by was this
7	signed by you, or signed by somebody else?
8	MR. CABANA: No, I believe that's
9	signed by somebody else.
10	MR. CAVALLUZZO: What this fax
11	does, before we get to the information, it does a
12	number of things.
13	One, it says, "We want to
14	interview Arar for our own investigation"?
15	MR. CABANA: That's correct.
16	MR. CAVALLUZZO: So you are saying
17	for your investigation you want to go down there
18	to interview Arar?
19	MR. CABANA: Our position at the
20	time was that Mr. Arar, although we were surprised
21	he was still in custody in the U.S., was still
22	being returned to Zurich and this basically, or
23	potentially, was going to be our last chance to
24	have a face-to-face.
25	MR. CAVALLUZZO: Okay. And we

1	will come back to that.
2	It goes on to say, second, you are
3	supplying the information which addresses the
4	questions that have been posed by this American
5	agency?
6	MR. CABANA: That's correct.
7	MR. CAVALLUZZO: And then it goes
8	on to say, "And by the way, we have significant
9	documentation on this individual that could be of
10	assistance in your investigation."
11	So that you are inviting the
12	Americans, saying, "If you want to investigate
13	further, we have a lot of information on this guy
14	that we are prepared to share with you"?
15	MR. CABANA: Yes, sir.
16	MR. CAVALLUZZO: Are you sure this
17	guy is still only a witness?
18	MR. CABANA: Yes. He is a person
19	of interest.
20	MR. CAVALLUZZO: Is that elevated?
21	Like, is it witness a person of interest, target?
22	MR. CABANA: Well, based on what
23	was happening in the U.S. at the time, and based
24	on some of the information we had received, he was
25	not a target but he was a person of interest.

1	MR. CAVALLUZZO: In terms of the
2	responses, as you can see, much of it is redacted.
3	There is one point of
4	clarification that I want to point out, and that
5	is in the last paragraph at page 5, where it says:
6	"A link analysis has yet to
7	be completed on Arar and
8	while he has contact with
9	many individuals of interest
LO	to this project, we are
L1	unable to indicate links to
L2	al-Qaeda."
L3	I think we have seen in Exhibit
L 4	20, which is the ruling, if we can call it that,
L5	of the INS judge removing Mr. Arar on or about
L6	October the 7th, that as of October 1st, the
L7	Americans were alleging that Mr. Arar was a member
L8	of al-Qaeda.
L9	Is that correct?
20	MR. CABANA: Yes, sir. And
21	basically our response to them was we cannot show
22	any links right now.
23	MR. CAVALLUZZO: Once again, just
24	to be clear, this further information that is
25	heing sent in relation to Mr. Arar is going

1	through headquarters so that headquarters is quite
2	aware that Project A-OCANADA is sending this
3	further information down.
4	MR. CABANA: Very much so.
5	Actually, the request was forwarded to us by
6	headquarters and we were directed to respond to
7	the request.
8	The reply was, of course,
9	channelled through headquarters. In fact, if I
10	remember correctly, there was a problem with the
11	transmission, the original transmission of our
12	reply, and headquarters retransmitted it after.
13	MR. CAVALLUZZO: At this point in
14	time what I would like to do is deal with a
15	discrete part of the events, and that is the
16	request for an interview.
17	It would appear that as of October
18	2nd or 3rd, after you discover that Mr. Arar is
19	still in New York City, you start considering the
20	possibility of an interview. Certainly as of
21	October the 4th you put that in writing to the
22	Americans, that you are interested, Project
23	A-OCANADA is interested in interviewing Mr. Arar
24	in relation to your own investigation.
25	MR. CABANA: Yes, sir. We made an

1	official request, if you want to call it that, to
2	American authorities for access to Mr. Arar. Like
3	I said, we viewed this as probably the last
4	opportunity to have a face-to-face.
5	MR. CAVALLUZZO: We saw in the
6	policies, and I just want to be sure that I know
7	the policies and once again, I can read it to
8	you. You don't have to refer back to the Book of
9	Documents of Mr. Loeppky.
10	It is tab 29 for counsel's
11	benefit.
12	THE COMMISSIONER: P-12?
13	MR. CAVALLUZZO: Yes, P-12, tab
14	29. And this is at page 7 of 14.
15	As far as interviews of Canadians
16	abroad, it says:
17	"Do not contact or interview
18	Canadians in custody in a
19	foreign country unless:
20	1. the interview was
21	requested through a Canadian
22	government representative, or
23	consent to the interview is
24	given in writing, and
25	2. the interview has been

1	approved by the head of the
2	foreign post."
3	Just dealing with the second
4	point, did you need the approval of the head of
5	the foreign post, or does this apply when
6	MR. CABANA: Yes, sir, it applies.
7	MR. CAVALLUZZO: Okay. So the
8	head of the foreign post would be who? The head
9	of the consulate in New York?
LO	MR. CABANA: In New York or
L1	Washington.
L2	MR. CAVALLUZZO: So if the
L3	interview was to take place, before it happened
L4	you would have got the approval of the head of
L5	post.
L6	MR. CABANA: The proper process
L7	would have been for us, once we received
L8	confirmation that the interview was a possibility,
L9	a formal request would be made through channels to
20	our headquarters seeking permission.
21	MR. CAVALLUZZO: Okay. And the
22	first point is that the interview was requested
23	through a Canadian government representative.
24	Is that the case here, or do you
25	have to go to the next line, which says, you need

1	the consent of Mr. Arar in writing for the
2	interview?
3	MR. CABANA: We would have
4	required the consent of Mr. Arar for the interview
5	to occur, yes.
6	MR. CAVALLUZZO: So what you are
7	saying is before you would interview Mr. Arar that
8	you would have needed his approval or consent in
9	writing?
10	MR. CABANA: Yes.
11	MR. CAVALLUZZO: Do you think that
12	would have been a fair consent? If I am a
13	Canadian in jail, the Americans have held me now
14	for five or six days, I'm at some detention centre
15	and these guys are interviewing me left, right and
16	centre, and finally I see a wonderful Canadian
17	before me and saying, "Will you consent to an
18	interview?" Do you think that is a fair consent
19	in those circumstances?
20	MR. CABANA: That would not be up
21	to me to determine whether it is a fair consent or
22	not. If a consent is given, then we would have
23	been prepared to meet with Mr. Arar.
24	I would say whether the consent is
25	fair or not would be a subject of argument in

1	court.
2	But again, at that point in time,
3	Mr. Arar was not being viewed as a suspect but as
4	a potential witness at that point in time.
5	MR. CAVALLUZZO: And what about
6	Arar's right to counsel, once again going back to
7	January the 25th of 2002, where he said, "I'll
8	meet you. I'll be interviewed by you guys, but I
9	want to be with my lawyer"?
10	What would you have said if he
11	said that?
12	MR. CABANA: Well, I believe being
13	in the United States, Mr. Arar would have had
14	access to counsel in the U.S. Now, whether his
15	lawyer at the time would have been prepared to
16	travel to New York to attend the interview, that's
17	something that would have been subject to
18	discussion and would have been up to him, I guess.
19	MR. CAVALLUZZO: I guess I can't
20	ask whether you discussed this with Justice.
21	In any event, were there
22	discussions about the Charter implications of
23	doing this, of going down to interview a Canadian
24	in detention in the United States, knowing that
25	virtually within half a year of that time he had

1	refused to be interviewed without his lawyer?
2	Were there any discussions like
3	that that were held in the project?
4	MR. CABANA: There were
5	discussions ongoing, and I would submit long
6	before Mr. Arar was detained or incarcerated in
7	the U.S. These discussions started a long time
8	before in relation to other individuals in this
9	project, which involved input from representatives
10	from Justice as well as DFAIT and other
11	organizations.
12	MR. CAVALLUZZO: No, but was there
13	any particular discussion about Mr. Arar's Charter
14	rights?
15	MR. CABANA: Yes, sir, there was.
16	MR. CAVALLUZZO: With whom?
17	MR. CABANA: With the legal
18	advisors that were assigned to the investigative
19	team.
20	MR. CAVALLUZZO: And this was at
21	this time?
22	MR. CABANA: This would have been
23	around that time, yes.
24	MR. CAVALLUZZO: Okay.
25	Commissioner, it is 3:45. It may

1	be an appropriate time to break.
2	If we resume at 4 o'clock, I would
3	hope to be finished by about 5:30.
4	THE COMMISSIONER: Okay. We will
5	break for 15 minutes and resume at 4:00.
6	THE REGISTRAR: Please stand.
7	Upon recessing at 3:46 p.m. /
8	Suspension à 15 h 46
9	Upon resuming at 4:05 p.m. /
LO	Reprise à 16 h 05
L1	THE REGISTRAR: Please be seated.
L2	Veuillez vous asseoir.
L3	MR. CAVALLUZZO: Commissioner,
L4	during the break, we did check. There is no
L5	document for October 3rd which requests the
L6	information. There are a couple of documents
L7	which indicate certain aspects of the information
L8	from that document, but there is no document from
L9	the American agencies requesting at least that
20	we have in the public documents.
21	THE COMMISSIONER: In the public
22	documents.
23	MR. CAVALLUZZO: That is correct.
24	We obviously thoroughly
25	reviewed it in camera, but we did not in public.

1	That was a very sly way to have my
2	partner here retrieve my
3	THE COMMISSIONER: Sort of a
4	time-filler.
5	MR. CAVALLUZZO: Absolutely.
6	Laughter / Rires
7	MR. CAVALLUZZO: As they say, we
8	are getting old.
9	But there is one other matter
10	before we proceed and I want to give my friend the
11	opportunity to object. That is, if we refer to
12	Exhibit P-117 at tab 25 there is reference to the
13	document of October 3rd.
14	THE COMMISSIONER: Your "friend"
15	being Mr. Fothergill.
16	MR. CAVALLUZZO: Yes,
17	Mr. Fothergill. Tab 25.
18	What I would refer to is, there is
19	a public document here, it is a Briefing Note to
20	the Solicitor General. It is dated June 27, 2003,
21	but in the second paragraph it refers to the
22	agencies that requested the RCMP's assistance.
23	You will note in the second
24	paragraph, second sentence, it says:
25	"On 2002.10.03, both the CIA

1	and the FBI requested RCMP
2	assistance in acquiring any
3	information to support
4	criminal charges in the US
5	against Arar. We confirmed
6	information that previously
7	had been provided relative to
8	Arar's activity in Canada and
9	linkages to suspected
10	terrorists in Canada and
11	abroad."
12	I guess the point that I would
13	make, it would appear, at least as far as the
14	October 3rd request is out, that both agencies
15	are identified.
16	I don't know if my friend has any
17	position
18	MR. FOTHERGILL: I'm grateful
19	to Mr. Cavalluzzo for giving me an opportunity to
20	comment.
21	My instructions are that this
22	paragraph was released in error, but it is now in
23	the public domain so obviously there can be no
24	objection to the identification of the agencies
25	involved in this particular exchange.

1	We would continue to maintain
2	generally our objection to the identification of
3	either U.S. officials or their agencies in all
4	other places.
5	THE COMMISSIONER: Other than
6	the FBI.
7	MR. FOTHERGILL: That is correct.
8	THE COMMISSIONER: You don't
9	object to reference to the FBI?
10	MR. FOTHERGILL: It depends,
11	unfortunately, on the context. So in general, I
12	cannot say.
13	THE COMMISSIONER: Okay.
14	MR. CAVALLUZZO: Okay.
15	Mr. Cabana, I would like to
16	just leave October 4th in a state of abeyance
17	and then just once again deal with the discrete
18	issue of the request for an interview. I think
19	the best way, the most expeditious way to deal
20	with the request for an interview because, as
21	you know, it evolves over time, and I think the
22	best way to deal with it is perhaps if we refer to
23	Exhibit P-85, volume 5.
24	MR. CABANA: At what tab?
25	MR. CAVALLUZZO: I'm trying to

1	find it.
2	Pause
3	MR. CAVALLUZZO: Thank you. It is
4	behind tab 27.
5	It is a lengthy time line, which
6	I understand was created by Project A-OCANADA
7	people?
8	MR. CABANA: I believe it was,
9	yes, sir.
LO	MR. CAVALLUZZO: Okay. If we go
L1	then to page 8. If you look in the bottom
L2	right-hand portion of the page, you will see there
L3	is pagination, page 8 of 12, and October 4th we
L4	see there are redactions. You will see just above
L5	the 11:15 entry that somebody was contacted:
L6	"and advised him of our
L7	interest in interviewing ARAR
L8	in New York."
L9	Which is consistent with what we
20	have just seen.
21	Then at 11:15 somebody met with
22	somebody:
23	"and advised him of our
24	interest in interviewing
25	ARAR agreed that the

1	interview should take place.
2	Now, apart from the writing that
3	we have seen in the document October 4th fax, it
4	would appear that there were meetings on October
5	the 4th about interviewing Mr. Arar.
6	Is that correct?
7	MR. CABANA: That is correct, sir
8	MR. CAVALLUZZO: Okay. And then
9	it goes on at 11:45:
10	"that we would request an
11	interview with ARAR in New
12	York indicated that he
13	did not see the interview
14	taking place this weekend."
15	Then if you go on to the next
16	page, just before the entry of October the 7th,
17	you will see in the second paragraph above that
18	entry that somebody:
19	" advised her of our
20	interest in interviewing
21	ARAR."
22	So clearly on October the 4th it
23	is a clear and unambiguous topic of debate that
24	you want to interview Mr. Arar.
25	Correct?

1	MR. CABANA: As I have testified,
2	sir, as of October 4th the decision had been made
3	that if we had the opportunity considering the
4	context under which we were operating, considering
5	the mandate we were given, if we had the
6	opportunity to meet with Mr. Arar, we would.
7	MR. CAVALLUZZO: The next, I
8	guess, work day, would be October 7th, which would
9	be the Monday. We will see in the entry at 8:30
10	that there is still that interest.
11	The second entry at the
12	second-last line says somebody:
13	" asked him about the
14	possibility of interviewing
15	ARAR. He stated that was
16	dealing with the interview
17	request."
18	And the next one, somebody spoke
19	to somebody and:
20	" stated that he needed to
21	know if we could link ARAR to
22	al Qaida or any other
23	terrorist group stated
24	that ARAR had a hearing this
25	date and a final one on

1	Wednesday (02-10-09). He
2	added that if there were no
3	further information received
4	ARAR would most likely be
5	deported to CANADA on
6	02-10-09) was aware of
7	our interest in interviewing
8	ARAR and would pursue our
9	request"
10	Presumably the person that is
11	being referred to is an American who is going to
12	be pursuing your request for the interview of
13	Mr. Arar?
14	MR. CABANA: I believe so, yes.
15	MR. CAVALLUZZO: Okay. Then at
16	12 o'clock, it says:
17	" discussed the interview
18	of ARAR with was advised
19	that it was extremely
20	important to find out the
21	results of the with Arar.
22	We needed to speak with
23	the
24	made numerous calls
25	to RCMP Air Services to fly

1	to New York. No flights were
2	available and inquiries were
3	made commercially but no
4	tickets were booked.
5	(Somebody) contacted
6	and advised him of the need
7	to know the results of the
8	interview"
9	Now, the request or the decision
10	to interview is evolving now. There appears to be
11	something saying that we need the results of the
12	interview.
13	Now, was that tied into whether
14	you were going to go down and interview Mr. Arar?
15	MR. CABANA: Very much so.
16	Well, first of all, starting on
17	October 7th which October 7th is the first day
18	where we are being advised that Canada is a
19	possibility. So Mr. Arar, rather than being
20	returned to Zurich, now we are being told that
21	there is a possibility he is being returned to
22	Canada. So from that point on there are numerous
23	discussions amongst the investigators and with
24	legal counsel and stakeholders as far as what is
25	the best approach.

1	Also, at that point in time we
2	weren't confident that Canada we weren't sure
3	any more. Is Canada really where Mr. Arar is
4	going to go or is Zurich still a possibility, but
5	one thing we were being told
6	MR. CAVALLUZZO: What about Syria?
7	MR. CABANA: At that point in time
8	Syria had not surfaced, I don't believe.
9	MR. CAVALLUZZO: Okay. Go on.
10	MR. CABANA: I have lost my train
11	of thought here.
12	MR. CAVALLUZZO: We were talking
13	about October the 7th. You say that things had
14	changed now, we now knew that he was coming to
15	Canada?
16	MR. CABANA: Yes.
17	MR. CAVALLUZZO: Therefore the
18	results of the interview
19	MR. CABANA: And also what we were
20	being advised is that on, I believe it was the
21	Wednesday, on October 9th, there was supposed to
22	be a hearing.
23	MR. CAVALLUZZO: Right.
24	MR. CABANA: Our understanding
25	was, following that hearing Mr. Arar would be

1	going somewhere and we needed to determine whether
2	it was Canada or whether it was Zurich. So still
3	we weren't sure which location he was going to go.
4	We had made an official request to
5	interview him. Initially the reaction was, we
6	have to start making arrangements. If we are
7	going to be allowed to go down, we have to make
8	sure that everything is lined up so that
9	investigators can actually go down. Before we
10	actually make an official request for approval at
11	our headquarters, we have to make sure that
12	everything is prepared.
13	MR. CAVALLUZZO: Go on.
14	MR. CABANA: I'm sorry. Go ahead.
15	MR. CAVALLUZZO: Well, what comes
16	to my mind is that if he is going to be returned
17	to Canada, right
18	MR. CABANA: Yes, sir.
19	MR. CAVALLUZZO: I would say
20	that as an RCMP officer I could save the Canadian
21	taxpayers a ton of money because he is coming back
22	to Canada, and when he comes back to Canada I will
23	interview him then. We don't have to go down to
24	New York.
25	MR. CABANA: If you look at the

1	evidence that is been submitted so far, I think
2	that is what you are seeing, is right now we are
3	still looking at all options, we are not confident
4	he is coming back to Canada, but in our mind now
5	we are saying: Well, if he is coming back to
6	Canada, what we should be doing is waiting for him
7	to come to Canada.
8	MR. CAVALLUZZO: No, but you are
9	still talking about going to New York on the 7th?
10	MR. CABANA: Yes. Canada hasn't
11	been confirmed. We don't know where he is going.
12	MR. CAVALLUZZO: Yes, but even
13	if he goes to Zurich you said he was going
14	to Zurich. If he goes to Zurich, he is still
15	going to get back to Canada, presumably. Zurich
16	is not a
17	MR. CABANA: You are presuming.
18	For us right now, again, you have
19	to look at the context. We were of the belief
20	that Mr. Arar had information that could be of
21	assistance to our investigation. The mandate we
22	were given is to do everything legally and humanly
23	possible to prevent further attacks.
24	If we had an opportunity to meet
25	with Mr. Arar, we were going to take that

1	opportunity. That is why we were pursuing this.
2	But, of course, when the prospect of Canada
3	surfaced, then discussion started occurring within
4	the investigative team and within the managers
5	looking at the possibility: If he is coming back
6	to Canada, well, then we are going to wait for him
7	to come to Canada.
8	But there was still no
9	confirmation as of the 7th where Mr. Arar
10	is going.
11	MR. CAVALLUZZO: From what you are
12	saying it would appear to me that what you were
13	looking for, as a result of your mandate, is any
14	information which you could get about Mr. Arar,
15	which would be of assistance to you in your
16	investigation?
17	MR. CABANA: The information we
18	were looking was not about Mr. Arar. The
19	information we were looking was in relation to the
20	main target of the project.
21	MR. CAVALLUZZO: So are you saying
22	at this point in time that the RCMP was not
23	interested in getting information about Mr. Arar
24	so that it may ultimately charge him?
25	MR. CABANA: No. We were very

1	much interested in speaking to Mr. Arar to see if
2	he had any information that would allow us to
3	prosecute the main subject of our investigation,
4	which was not Mr. Arar.
5	MR. CAVALLUZZO: Well, let me just
6	show you an e-mail in Exhibit P-84.
7	Pause
8	MR. CAVALLUZZO: If you go to
9	Exhibit P-84, page 32 just wait for the
10	Commissioner to get his volume. It is on the
11	right part of your desk. That's it.
12	THE COMMISSIONER: No, that is
13	not oh, okay, great. Sorry.
14	MR. CAVALLUZZO: Page 32.
15	This is an e-mail, and the
16	evidence will establish that this e-mail was on or
17	about the same date, October 7th. This is an
18	internal e-mail and you will see that the subject
19	matter is "Arar".
20	It says:
21	"Apparently your report was
22	received on Friday. However,
23	it was received in a
24	non-legible state. Can you
25	resend a copy of your report

1	too?"
2	Remember you said that about half
3	an hour ago?
4	MR. CABANA: This is a message
5	emanating from CID.
6	MR. CAVALLUZZO: Okay, from CID.
7	MR. CABANA: Yes.
8	MR. CAVALLUZZO: In any event,
9	this is CID's view.
10	MR. CABANA: Yes.
11	MR. CAVALLUZZO: Look at the next
12	paragraph.
13	MR. CABANA: Yes, sir.
14	MR. CAVALLUZZO: It says:
15	"Where Arar is a Canadian
16	citizen we cannot refuse him
17	entry into the country. We
18	would most certainly want to
19	know where he is coming and
20	any information obtained by
21	U.S. authorities that would
22	assist in building a case
23	against Arar."
24	This seems to clearly
25	indicate that the RCMP, on this date, October 7th

1	is interested in building a case against Arar, not
2	that he is a witness or he is related to
3	somebody else.
4	Or is that CID's view and not
5	your view?
6	MR. CABANA: I would submit to
7	you, sir, that that is CID's interpretation.
8	Of course, like I said earlier,
9	Mr. Arar, by that point in time, especially
10	considering what was happening in the U.S., was
11	now a person of interest for us. We are still
12	viewing him as a witness. Our main focus and I
13	believe in previous conversations that we have
14	had I have explained that in conducting major
15	investigations one of the biggest dangers is
16	that you start investigating in 50 different
17	directions
18	MR. CAVALLUZZO: Yes.
19	MR. CABANA: which, in
20	effect, prevents you from focusing on what you
21	should be doing.
22	In this project here, although
23	there was information, interesting information
24	that surfaced in relation to a lot of different
25	individuals, we maintained our focus, at least

1	until the time that I left the project.
2	So as of this date here, CID's
3	perception and I would submit to you it might
4	be based on conversations with U.S. authorities
5	that CID had. I was not privy to those
6	conversations. This is CID's interpretation.
7	For us, at that point in time he
8	was clearly a person of interest, but our focus
9	was still Mr. Almalki and other targets, other
10	main targets of our project, and we viewed
11	Mr. Arar as potentially having possession of
12	information that might assist us in our
13	investigation.
14	MR. CAVALLUZZO: Okay. Then
15	continuing on with the time line for, once again
16	the request for the interview.
17	We are at October 7th, in
18	particular at page 10 of 12, at 4:25 in the
19	afternoon. This is at the bottom of the page.
20	MR. CABANA: Yes, sir.
21	MR. CAVALLUZZO: It says
22	unfortunately these names are redacted, but
23	somebody and somebody:
24	" discussed with the
25	time element involved in

1	driving to New York to do the
2	interview in the morning of
3	02-10-08 (as no RCMP flight
4	was available and a
5	commercial flight was cost
6	prohibitive). We were
7	concerned that by
8	interviewing Arar in the USA,
9	there could be a perception
10	that we were trying to
11	circumvent ARAR's
12	constitutional rights. We
13	also discussed the fact that
14	had not concluded their
15	discussions on our travel to
16	New York. As such, we
17	decided that we would cancel
18	our plans to travel to New
19	York and await ARAR's
20	deportation to Canada and
21	approach him at that time for
22	an interview."
23	MR. CABANA: Yes, sir. This time
24	line was of course prepared subsequent to the
25	calling of this inquiry, but I believe, with the

1	evidence that has been submitted through the
2	in-camera hearing, supports the comments that are
3	found at 16:25.
4	So as of that day at 16:25, we
5	decided to cancel our request to go to New York
6	and to wait for Mr. Arar's return to Canada.
7	Now, I submit to you that if
8	Mr. Arar was so important to us as a target, the
9	cost aspect of travel to New York would not be a
LO	major consideration.
L1	MR. CAVALLUZZO: Okay.
L2	At 4:30, if you go to the
L3	next page, somebody contacted somebody:
L4	" and advised him that we
L5	would not be travelling to
L6	New York to conduct the
L7	interview was asked to
L8	provide the projected travel
L9	itinerary for ARAR,
20	specifically his arrival time
21	and location in Canada."
22	MR. CABANA: Yes, sir.
23	MR. CAVALLUZZO: Now, the next
24	day, 9:45, because somehow the you see, this is
25	the confusion to me, because it looks like you

1	have cancelled the idea of an interview on Monday
2	at 4:30 and then it revives itself.
3	In any event, at 9:45, what
4	happens, Inspector Roy, who is your Liaison
5	Officer
6	MR. CABANA: Yes.
7	MR. CAVALLUZZO: He:
8	" arrived at the
9	A-O Canada office and was
10	advised of ARAR's situation
11	concerning the interviews and
12	ARAR's potential deportation
13	to Canada on Wednesday.
14	Insp. ROY indicated that he
15	was not aware of this
16	potential deportation to
17	Canada. Insp. ROY stated
18	that he only knew that ARAR
19	was still in custody and
20	there was a possibility that
21	he would be sent to Syria."
22	MR. CABANA: I believe what
23	Mr. Roy and I can probably address also why on
24	the 8th there are still discussions about the
25	prospect of going to New York.

1	MR. CAVALLUZZO: We will come
2	to that.
3	MR. CABANA: Okay.
4	MR. CAVALLUZZO: If you could just
5	confirm that evidence?
6	MR. CABANA: In relation to the
7	evidence, or in relation to the conversation with
8	Mr. Roy, what was related to us was in the context
9	of a consular visit that Mr. Arar had raised the
LO	issue of Syria being a possibility for his
L1	deportation and Mr. Roy related that to us.
L2	MR. CAVALLUZZO: Was that the
L3	first occasion upon which Roy told you that Arar
L4	was concerned that he may be deported to Syria?
L5	MR. CABANA: I believe that was
L6	the first occasion where Syria was raised, the
L7	prospect of Syria was raised. I believe so.
L8	MR. CAVALLUZZO: Did you not think
L9	of it, in light of the fact that you knew that
20	Mr. Arar was a dual national, that Syria was a
21	possibility?
22	MR. CABANA: No, sir. I have been
23	dealing with U.S. authorities for the best part of
24	the past 25 24 years, and in my experience if a
25	deportation was to occur Mr. Arar should have been

1	deported to either his point of origin, Zurich, or
2	to his country, Canada.
3	MR. CAVALLUZZO: Yes.
4	MR. CABANA: Syria for me was
5	not an option, had never been. When Mr. Roy
6	raised the prospect of Syria, personally I
7	understood Mr. Arar's concerns that he related to
8	the consular officer, but I didn't put any weight
9	to it.
10	MR. CAVALLUZZO: But, once
11	again, what I don't understand is that if your
12	belief before October the 8th was that Arar was
13	either going to be deported to Canada or deported
14	to Zurich
15	MR. CABANA: Yes, sir.
16	MR. CAVALLUZZO: it would seem
17	to me that he was going to end up in Canada.
18	MR. CABANA: Well, sir, I am
19	actually surprised because there is evidence that
20	I am not allowed to refer to which led us to
21	believe that that might not be the case.
22	MR. CAVALLUZZO: So you felt that
23	if he went to Zurich, the point of origin, that he
24	may not come back to Canada?
25	MR. CABANA: Our

1	MR. CAVALLUZZO: You can't go into
2	it but I just want to know if that is your
3	MR. CABANA: Our belief at the
4	time was that if he went to Zurich he would not be
5	coming back to Canada.
6	MR. CAVALLUZZO: Okay.
7	In any event, on the morning of
8	the 7th you are advised Syria is a possibility.
9	You know he is a dual national.
10	Right?
11	MR. CABANA: Yes, sir.
12	THE COMMISSIONER: The morning of
13	the 8th I think.
14	MR. CAVALLUZZO: Excuse me, the
15	morning of the 8th.
16	You know he is a dual national?
17	MR. CABANA: Yes, sir.
18	MR. CAVALLUZZO: Roy tells you
19	Syria is a possibility
20	MR. CABANA: Yes.
21	MR. CAVALLUZZO: at 9:45.
22	At 12 o'clock once again
23	staying at page 11 at 12 o'clock somebody and
24	somebody met with somebody:
25	" and discussed the

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1	interview."
2	Now, why would you be discussing
3	the interview if you had, 12 hours before,
4	cancelled it?
5	MR. CABANA: Which page are you
6	at, sir?
7	MR. CAVALLUZZO: This is page 11
8	of 12?
9	MR. CABANA: Page 11 of 12.
10	MR. CAVALLUZZO: The 12 o'clock
11	entry for October 8th. You see in the 12 o'clock
12	entry it says somebody and somebody met with
13	somebody:
14	" and discussed the
15	interview."
16	MR. CABANA: Yes. Like I said,
17	sir, by the 8th in the morning it still wasn't
18	clear to us where Mr. Arar was going to end up.
19	We were getting conflicting information from
20	American authorities whether it was going to be
21	Zurich or Canada, and now we had DFAIT, or our
22	liaison officer to DFAIT who was advising us that
23	Syria might be a possibility now.
24	Granted, at that point in time
25	Syria for me and I'm speaking on my behalf

1	here, because I didn't retain the possibility of
2	Syria. Based on my experience, it wasn't
3	reasonable.
4	MR. CAVALLUZZO: But what I'm
5	asking you, what I'm suggesting to you, it would
6	appear that the appearance of Syria as a
7	possibility revived your interest in an interview
8	with Arar?
9	MR. CABANA: No. On the 7th we
10	are making arrangements initially for an interview
11	of Mr. Arar in New York. On the 7th we find out
12	that Canada is a possibility.
13	Then we have discussions on the
14	prospect if he is coming back to Canada the
15	interview should occur in Canada and the
16	perception that us going to New York would have,
17	but we still do not have clear confirmation from
18	anybody as far as where he is going.
19	So on the 8th this is still in the
20	mind of investigators.
21	MR. CAVALLUZZO: Right. But on
22	the 7th at 4:30, it specifically states somebody
23	contacted somebody:
24	" and advised him that we
25	would not be travelling to

1	New York to conduct the
2	interview."
3	MR. CABANA: Yes.
4	MR. CAVALLUZZO: So it was
5	cancelled?
6	MR. CABANA: That was based on our
7	discussion with Canada.
8	I would have to actually go back
9	to the actual notes of all the investigators, but
10	I would submit to you, sir, that the information
11	we were getting from U.S. agencies at that point
12	in time was confusing, because we were getting
13	conflicting information.
14	When Canada was raised as a
15	prospect, the perception attached to us going to
16	New York, the reaction we had to that is: We are
17	going to cancel the trip to New York. That,
18	coupled with the fact that on the 9th there was
19	supposed to be a hearing and we understood that
20	following that hearing Mr. Arar would be deported
21	wherever, and the impossibilities of travelling
22	down there.
23	This is why on the 7th, at the end
24	of the day, the decision was made, we are not
25	going. But on the 8th we are still not sure he is

1	coming back to Canada and the question is: If he
2	is not coming to Canada and he is going to Zurich,
3	we might be missing the opportunity. So according
4	to this there was still conversations ongoing
5	amongst the investigators as far as the prospect
6	of going to New York.
7	MR. CAVALLUZZO: But I am putting
8	it to you, Mr. Cabana, the only intervening event
9	between the cancellation of the trip at 4:30 in
10	the afternoon on October 7th and the revival of
11	the discussion about an interview at 12 o'clock on
12	October 8th is the information that he may be
13	deported to Syria.
14	MR. CABANA: Yes.
15	MR. CAVALLUZZO: I am putting it
16	to you that when you got that information, you
17	said, "You know what, if he is going to be
18	deported to Syria, then perhaps we should
19	interview him"?
20	MR. CABANA: No, sir, I don't
21	believe that is the case, because if that would
22	have been our belief we would have been liaising
23	with CID on that issue.
24	MR. CAVALLUZZO: In any event,
25	let's see what happens at 12 o'clock. We can

1	continue on.
2	Somebody and somebody met with
3	somebody:
4	" and discussed the
5	interview. We discussed a
6	concern that if the US was
7	only holding ARAR so that we
8	could interview him and that
9	if there was any suggestions
LO	that he did not cooperate
L1	with Canadian investigators
L2	and would be sent to Syria,
L3	then the perception would be
L4	very damaging to the RCMP.
L5	We agreed to speak with
L6	and advised him of our
L7	concerns up front and await a
L8	response."
L9	MR. CABANA: In reading that text
20	here, sir, I would suggest that that is not a
21	request or consideration for still going down.
22	This is a request, consideration, that if they are
23	holding Mr. Arar based on a request that we have
24	previously made, then that could be problematic,
25	and if there were any innuended to Mr. Arar that

1	if he doesn't meet with us he will be deported to
2	Syria, that would be very problematic.
3	MR. CAVALLUZZO: That's what you
4	are saying, and the evidence is clear, that if
5	somehow the RCMP was involved in any way publicly
6	to Mr. Arar's removal to the United States, it
7	would be, as the person drafting this time line
8	says, would be very damaging to the RCMP?
9	MR. CABANA: Yes, sir.
10	MR. CAVALLUZZO: Okay.
11	At 1415 in the afternoon, or
12	2:15 in the afternoon somebody.
13	" attended the A-O Canada
14	office and met with and
15	of HQ CID. We discussed
16	issues concerning the
17	interview of ARAR. We
18	indicated that we need to
19	know why ARAR is being held,
20	where would he be sent once
21	we had interviewed him and
22	what he has already said to
23	the and was not aware
24	of where was holding
25	Arar."

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1	So what seems to be taking
2	place here is that you are saying or
3	Project A-OCANADA is saying that we will not go
4	down to interview Mr. Arar unless we find out
5	three things: Why is he being held? What
6	information has he given? And where is he going
7	to be sent to?
8	MR. CABANA: Exactly.
9	MR. CAVALLUZZO: Why did those
LO	three conditions come to the fore at this
L1	particular point in time?
L2	MR. CABANA: Because of the
L3	conflicting information we were getting and we
L4	needed to obtain clear confirmation as to the
L5	status of Mr. Arar. We needed to be able to
L6	establish whether he was cooperative, whether he
L7	was coming back to Canada, so that we can make
L8	plans and consequence.
L9	MR. CAVALLUZZO: Okay. The final
20	entry that I would refer you to is for 1800 hours
21	Somebody:
22	" made a return call to
23	advised that we
24	needed to know why ARAR was
25	being held, what has he

1	already been said in
2	interviews and where is he
3	going after the process is
4	completed was advised
5	of the concern of any
6	perception that the RCMP
7	caused ARAR to be deported to
8	Syria indicated that he
9	would look into the matter
10	and call back on 02-10-09."
11	So that it is quite clear that as
12	of this date the RCMP was very concerned about
13	having any kind of identification or relationship
14	to Mr. Arar's removal to Syria, if that is where
15	he ended up.
16	MR. CABANA: Well, at that point
17	in time we were still of the belief that he would
18	be having a hearing on the 9th, the following day.
19	We didn't have any clear idea of where he was
20	going to be sent following that. Unbeknownst to
21	us, he had already left.
22	MR. CAVALLUZZO: When did you find
23	out that he had already left?
24	MR. CABANA: I found out the
25	following day on the 9th

1	MR. CAVALLUZZO: October the 9th
2	right.
3	MR. CABANA: October the 9th.
4	MR. CAVALLUZZO: How did you
5	find out?
6	MR. CABANA: On October 9th I
7	found out actually from one of the team leaders
8	who came to my office and advised me that he had
9	received a call from a representative from the
LO	U.S. Embassy advising him that Mr. Arar was no
L1	longer in New York and would not be available for
L2	any interview, and I believe there was no further
L3	information.
L4	MR. CAVALLUZZO: Okay.
L5	MR. CABANA: Following that
L6	meeting, I immediately called another
L7	representative of the U.S. Embassy to try to
L8	determine what was going on and the status of
L9	Mr. Arar.
20	MR. CAVALLUZZO: Yes.
21	MR. CABANA: That person advised
22	me they would be getting back to me. I did
23	receive a call from somebody else from the U.S.
24	Embassy later on that afternoon, I believe it
) E	T believe it was about 2 alglest in the

1	afternoon, where I received a call and I was
2	advised that Mr. Arar had arrived in Syria earlier
3	that day.
4	MR. CAVALLUZZO: What time would
5	this have been on October the 9th when you were
6	advised that Mr. Arar had arrived in Syria?
7	MR. CABANA: I believe it was
8	approximately 2 o'clock in the afternoon.
9	MR. CAVALLUZZO: Okay. Was that
10	confirmed by any other American representatives,
11	or any other people in your office, that he was in
12	Syria on that day? In other words, from other
13	sources that Mr. Arar
14	MR. CABANA: On that day? No, not
15	that I'm aware of.
16	MR. CAVALLUZZO: So that the only
17	information you had was that source in the
18	American Embassy who told you
19	MR. CABANA: Well, we had the
20	source from the American Embassy in the morning
21	that advised us that Mr. Arar was no longer in New
22	York, and then in the afternoon I had contact from
23	another representative from the U.S. Embassy
24	advising me of the location of Mr. Arar, I believe
25	confirming that Mr. Arar was in custody.

1	That is about the extent of it,
2	I believe.
3	MR. CAVALLUZZO: Okay.
4	MR. CABANA: I couldn't get any
5	other information.
6	MR. CAVALLUZZO: What did you do
7	as a result of getting the information that
8	Mr. Arar was in Syria on October 9th?
9	MR. CABANA: I immediately briefed
10	my supervisors, criminal operations officers, of
11	the situation.
12	MR. CAVALLUZZO: I assume that
13	they would have or you notified CID headquarters
14	that Mr. Arar was in Syria?
15	MR. CABANA: Well, CID obviously
16	was well, actually, you know, I don't know
17	whether we directly advised CID of this or not.
18	I assume during the course of the
19	9th there would have been communication between
20	the team and CID, but the reporting line was
21	immediately advised.
22	Now, what took place after that
23	from CROPS' perspective, I don't know.
24	MR. CAVALLUZZO: The evidence from
) E	Errhibit D 20 which is the removed ander is that

1	Mr. Arar was served with the removal order, left
2	New York sometime around 3 or 4 o'clock on the
3	morning of October 8th.
4	MR. CABANA: Yes, sir.
5	MR. CAVALLUZZO: Right?
6	MR. CABANA: Yes.
7	MR. CAVALLUZZO: So it would
8	appear that for a whole day and a bit the RCMP
9	were scurrying around, right, trying to decide
10	whether you were going to interview Mr. Arar in
11	New York, and then you find out on October 9th at
12	2 o'clock that the guy is in Syria.
13	MR. BAYNE: Can I just intervene,
14	Mr. Commissioner.
15	I don't know if by inadvertence
16	my friend in focusing on this has forgotten the
17	part of the will-say that he intended to canvas
18	about the RCMP attempting to set up surveillance
19	on the 8th in Montreal, so suggesting the focus
20	was to pursue an interview in New York is not
21	quite fair.
22	I don't know if he just
23	inadvertently forgot that or
24	MR. CAVALLUZZO: He didn't
25	inadvertently forget that. He is coming to that,

1	because he was only focusing on the interview and
2	now is going to go back to October the 5th and
3	take him through that time.
4	THE COMMISSIONER: In any event,
5	Mr. Bayne, you will have an opportunity to ask
6	questions. If anything is overlooked that you
7	think should be brought out you will have the
8	opportunity at the end.
9	MR. BAYNE: Fair enough, sir. I
10	just thought it might be out of context a day
11	later.
12	THE COMMISSIONER: Right.
13	MR. CAVALLUZZO: Coming back to
14	the question and I don't know if you want me to
15	repeat it for you.
16	MR. CABANA: Please do.
17	MR. CAVALLUZZO: Okay. It is a
18	situation that concerns me as a Canadian and this
19	is the question:
20	Here we have our national Canadian
21	police force for a whole day in contact with the
22	Americans throughout that day this is October
23	the 8th asking about whether we should
24	interview, "Can you guys facilitate the interview
25	of Mr. Arar in New York", and so on and so forth,

1	spent the whole day doing that, according to the
2	time line here, right?
3	MR. CABANA: Well, I would
4	submit to you, sir, that this is a very this is
5	a small part of what we did during those days,
6	but, yes.
7	MR. CAVALLUZZO: In any
8	event, there seemed to be some time spent by a
9	number of people.
10	MR. CABANA: Yes.
11	MR. CAVALLUZZO: Okay. Then you
12	find out in the morning of the next day, which is
13	October the 9th finalized in terms of where he
14	was at 2 o'clock in the afternoon of October 9th.
15	Did anybody in the RCMP say
16	to these American representatives, "What are
17	you people doing? We have a close sharing of
18	information relationship. We are partners.
19	We are all stakeholders in this. Why didn't
20	you level with us, because we have wasted a lot
21	of time? Why did you tell us, more than 24 hours
22	after the fact, that a Canadian citizen has been
23	removed and sent to Syria? Why did it take
24	that long?"
25	Did anyone in the RCMP ask the

1	Americans that?
2	MR. CABANA: At a higher level
3	than myself, I don't know what kind of
4	conversations or discussions took place with
5	American agencies. I would suspect that there was
6	some phone calls that were made.
7	Myself, in the afternoon of the
8	9th, when I spoke to the representative from the
9	U.S. Embassy, that was basically the gist of the
10	conversation, wanting to know what was going on,
11	why this had happened, and identifying to them
12	that what they had done was very significant and
13	had some very serious DFAIT issues attached to it.
14	MR. CAVALLUZZO: Very serious?
15	MR. CABANA: DFAIT issues.
16	MR. CAVALLUZZO: Oh, Department of
17	Foreign Affairs issues?
18	MR. CABANA: Yes, the way that
19	they handled a Canadian citizen.
20	So those types of discussions from
21	my perspective took place with a counterpart at
22	the U.S. Embassy.
23	How much weight that would have
24	MR. CAVALLUZZO: Did that make you
25	feel like a full partner with the Americans, when

1	they did this to you?
2	MR. CABANA: No, no. Clearly not.
3	MR. CAVALLUZZO: As I say, we were
4	suspending in time October the 4th. Let us get
5	back to the chronology.
6	October the 5th. There was a
7	telephone call on Saturday, October the 5th.
8	MR. CABANA: Yes, sir.
9	MR. CAVALLUZZO: You were not
10	party to the telephone call?
11	MR. CABANA: No, I was not.
12	MR. CAVALLUZZO: But you do have
13	knowledge that the telephone call was made with a
14	person from CID?
15	MR. CABANA: Between a
16	representative from U.S. Embassy and a person from
17	CID, yes, sir.
18	MR. CAVALLUZZO: The person from
19	CID is Mr. Flewelling, who will be testifying
20	later?
21	MR. CABANA: Yes, sir.
22	MR. CAVALLUZZO: Can you give us
23	the essence of the conversation between this
24	American representative and Mr. Flewelling on
25	Saturday, October 5th?

1	MR. CABANA: Certainly. From my
2	understanding the conversation that took place
3	between the two individuals, the American
4	authorities were seeking confirmation from
5	Canadian authorities on what options were
6	available to Canadian authorities and whether,
7	should Mr. Arar return to Canada, any charges
8	would be laid against Mr. Arar or if Canadian
9	authorities were in a position to refuse
LO	Mr. Arar's entry to Canada.
L1	That was, in a nutshell, the gist
L2	of the conversation.
L3	MR. CAVALLUZZO: With that
L 4	knowledge I assume that this was shared with
L5	you on or about in fact, if we go back to the
L6	chronology, this book, Exhibit P-84, at page 30
L7	or, excuse me, it is not page 30, it is page 32.
L8	This is an e-mail relating to that
L9	particular conversation. Some of it is redacted.
20	But when you heard about that
21	conversation, when the Americans are asking some
22	questions, three questions in fact, of:
23	What is your interest in Arar? I
24	guess your response would be: He is a person of
25	interest in an ongoing investigation.

1	Second: Do you have sufficient
2	evidence to charge Arar with a criminal offence?
3	Third, can you refuse him entry?
4	Did that raise in your mind the
5	possibility, the real possibility, that the
6	Americans may not be sending Arar back to Canada,
7	because if the response is: If we send him up
8	there can you refuse his entry" and the answer is
9	"No, we can't refuse his entry. He is a Canadian
10	citizen." Did an idea come to mind saying, "You
11	know what? These guys may be thinking of not
12	sending him to Canada, but sending him elsewhere"?
13	MR. CABANA: No, sir. No, sir.
14	For me the only options in a
15	deportation process was still either Canada or
16	Zurich. If they were looking at whether Canada
17	could refuse him, the only other available option,
18	as far as I was concerned, was Zurich.
19	So no, that was not a concern
20	for me.
21	MR. CAVALLUZZO: On October 7th,
22	which was the Monday and that e-mail indicates
23	that although Mr. Flewelling was going to be on
24	holidays that he was going to be at work on that
25	day, on the Monday, October 7th.

1	Did you meet with Mr. Flewelling
2	on Monday, October 7th?
3	MR. CABANA: I don't believe I
4	did, no, sir.
5	MR. CAVALLUZZO: October 7th as
6	well or October the 8th, we have dealt with the
7	discussions of the interview. We have also dealt
8	with the information from Mr. Roy. But there is
9	also information that there was a surveillance put
10	on Mr or a decision to put a surveillance on
11	Mr. Arar and a number of the members of his family
12	were interviewed on October the 8th?
13	MR. CABANA: Yes, sir.
14	MR. CAVALLUZZO: That decision to
15	do that was made when?
16	MR. CABANA: The decision to?
17	MR. CAVALLUZZO: To surveil him.
18	To put surveillance on and to interview his family
19	members on October the 8th?
20	MR. CABANA: I would submit it was
21	made sometime on the 8th, either late on the 7th
22	or early on the 8th where in discussions amongst
23	investigators, looking at all the available
24	options again, and at that point in time, on the
25	7th, Canada had been identified as a potential

1	destination for Mr. Arar. Then investigators look
2	at the possibility of if he is coming back to
3	Canada let's put surveillance and see what
4	Mr. Arar does.
5	So arrangements and these
6	arrangements are quite intricate in the sense that
7	you are dealing with a large number of resources
8	that you have to redirect and remove from other
9	priorities, so we were looking at putting
10	surveillance should he be coming back to Montreal
11	or should he be going to "O" Division, because we
12	still didn't have a final destination.
13	MR. CAVALLUZZO: Now, a number
14	of the members of his family were interviewed on
15	October 8th to your knowledge?
16	MR. CABANA: That is correct, sir.
17	That is my understanding, yes.
18	MR. CAVALLUZZO: Assuming that
19	Mr. Arar would be coming back to Canada on October
20	9th, if you can help me, I just don't understand
21	if you are going to be surveilling Mr. Arar when
22	he comes back on October 9th, surely he will have
23	spoken to his family who were interviewed by the
24	RCMP on October 8th, what kind of a surveillance
25	would that be? He would know you were

1	MR. CABANA: It would be an oral
2	kind of surveillance. The purpose of meeting with
3	family members, very simply, to our knowledge,
4	Mr we didn't know the reason for Mr. Arar's
5	return to Canada.
6	To our knowledge at the time,
7	Mr. Arar we didn't have a residence for him in
8	Canada and it was an idea of sitting down with the
9	family and trying to find out the reason for his
10	return, what his plans were, where was he going.
11	There had to be a reason why he was coming back to
12	Canada. That is what we were trying to determine.
13	MR. CAVALLUZZO: So you sorry.
14	MR. CABANA: The fact that we were
15	meeting with family members does not mean that
16	necessarily we were going to be having
17	surveillance on a certain individual. It is just
18	normal investigative steps that are being taken.
19	MR. CAVALLUZZO: So that obviously
20	if Mr. Arar returned to Canada on October the 9th,
21	you wouldn't be concerned that he would become
22	aware that the RCMP were interviewing his family
23	about himself
24	MR. CABANA: No.
25	MR. CAVALLUZZO: the day

1	before?
2	MR. CABANA: No.
3	MR. CAVALLUZZO: Okay. You did
4	receive a surveillance report, including all of
5	the interviews with Mr. Arar's family
6	MR. CABANA: What we received
7	wasn't a surveillance report because, as we know
8	now, surveillance never did take place.
9	MR. CAVALLUZZO: Or a report of
10	some kind.
11	MR. CABANA: We received an
12	investigator's report from our investigators in
13	Montreal.
14	MR. CAVALLUZZO: The next
15	day, October the 9th, is when you discover once
16	again that Mr. Arar has been deported or removed
17	to Syria.
18	Did anything happen on the 9th,
19	after you found out that Mr. Arar had been
20	found or was in Syria? Did anything else
21	happen in relation to Mr. Arar on the 9th, which
22	would be the Wednesday of that week?
23	MR. CABANA: I can't remember.
24	MR. CAVALLUZZO: Okay.
25	Now the next thing, according to

1	the records that we have, relating to Mr. Arar is
2	a fax which is sent to the LO in Rome. I would
3	like to file a newly redacted package which is
4	presently Exhibit P-85, volume 4, tab 117, but
5	this has been newly redacted.
6	THE COMMISSIONER: Exhibit P-173?
7	EXHIBIT NO. P-173: Newly
8	redacted Exhibit P-85,
9	Volume 4, tab 117
10	Pause
11	MR. CAVALLUZZO: Mr. Cabana, if
12	you go to the last two pages of this package
13	MR. CABANA: Yes, sir.
14	MR. CAVALLUZZO: you will see a
15	fax which is dated October 17, 2002. So this
16	would have been the week after.
17	MR. CABANA: Yes.
18	MR. CAVALLUZZO: The fax is sent
19	to the LO in Rome and it is about Mr. Arar.
20	What it is, it seems to be a
21	summary of the information. You will see it says:
22	"Further to our telephone
23	conversation of this date,
24	the following are the
25	circumstances relating to

1	Project A-OCanada's interest
2	in subject Maher ARAR."
3	So it would seem that this fax
4	with this information was instigated by a call
5	from the LO in Rome?
6	MR. CABANA: Yes, sir. I
7	received a call earlier that day from Mr. Fiorido,
8	our LO in Rome.
9	MR. CAVALLUZZO: Mr. Fiorido
10	requested some information about Mr. Arar?
11	MR. CABANA: Mr. Fiorido advised
12	he was aware that a Canadian was now incarcerated
13	in Syria and he was seeking information on the
14	circumstances.
15	MR. CAVALLUZZO: Now, I just
16	want to ask you a question so that you can clarify
17	this.
18	At the second page, in the second
19	paragraph or the paragraph under the redaction,
20	it says this is the way I read it:
21	"On October 8, 2002, Project
22	A-OCanada managers were
23	advised by U.S. authorities
24	that ARAR had been deported
25	to Syria."

1	MR. CABANA: Yes, sir. That is an
2	error in the date.
3	MR. CAVALLUZZO: So that is an
4	error in the date?
5	MR. CABANA: I believe it is, yes.
6	MR. CAVALLUZZO: Okay.
7	Now, in terms of his location, the
8	last sentence says:
9	"Project A-OCanada has not
10	been informed of ARAR's exact
11	whereabouts or his custodial
12	status in Syria."
13	So that as of October 17th the
14	information which Project A-OCANADA had was he is
15	in Syria?
16	MR. CABANA: As of the 17th
17	of October?
18	MR. CAVALLUZZO: Right.
19	MR. CABANA: Yes.
20	MR. CAVALLUZZO: Right. So as of
21	October the 9th you are told by the Americans he
22	is in Syria. October the 17th, for whatever more
23	information you had, he is still in Syria?
24	MR. CABANA: Yes.
25	MR. CAVALLUZZO: Okay.

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1	Just for clarification of counsel,
2	there is some confusion in this document and I
3	would like to clarify it without having the
4	witness speak to it.
5	But on the third page, you will
6	see, this is Mr. Fiorido who is the LO in Rome
7	at this point in time Mr. Fiorido's statement
8	to the Public Complaints Commission.
9	You will see on the first page,
10	page 1 of 3, he states, October 22nd, 2002 you
11	will see he says:
12	"I observe a media article in
13	the top story section of the
14	daily DFAIT Internet News"
15	And so on. Then, just before the
16	redaction he says:
17	"I then contacted Division
18	member of to obtain any
19	background information
20	available."
21	Then in the next entry on the
22	second page, October 23rd, you will see he says:
23	"Upon arriving to work this
24	morning I note that we had
25	received a secure fax and the

1	fax is dated October 17."
2	So the October 22nd date must be
3	incorrect, of Mr. Fiorido must be incorrect. If
4	anyone is reading this there will be confusion
5	raised and I thought I would clarify that.
6	Now I would like to move on to
7	October 21st, which is a Monday, and I would like
8	to refer to your notes.
9	Just in terms of the correct date,
10	do you recall the date that Mr. Fiorido called you
11	for the information? Was it October the 17th, the
12	same date as you sent the fax out?
13	MR. CABANA: Yes. Yes, it
14	would be.
15	MR. CAVALLUZZO: I wonder if you
16	might refer to page 54 of your notes. In
17	particular I'm looking at the entry for I
18	guess, is that 3:30 in the afternoon or 3:50 in
19	the afternoon? It is 1550?
20	MR. CABANA: 1550, I believe, yes.
21	MR. CAVALLUZZO: I wonder if
22	you might read that entry and on to the next page
23	as well.
24	MR. CABANA: Certainly.
25	"Received a call from Mr. Jim

1		Gould of DFAIT advising that
2		Syrian authorities had
3		acknowledged the fact they
4		had Maher Arar in custody.
5		Mr. Gould advised the writer
6		that the Canadian Ambassador
7		to Syria was scheduled to
8		meet with Syrian authorities
9		tomorrow and wanted to
LO		confirm whether we were
L1		interested in Arar as well as
L2		AlMalki, and whether charges
L3		were pending.
L4		The writer advised that
L5		in relation to"
L6	This	is redacted:
L7		"In relation to Maher Arar,
L8		the writer explained that we
L9		were interested simply
20		because of his association
21		to"
22	That	is redacted:
23		"and would like to speak
24		to him but at this time, no
25		charges were being

1	contemplated.
2	Mr. Gould asked whether
3	there was any other message
4	we would like conveyed. The
5	writer advised that we
6	have"
7	It is redacted.
8	"that we would be prepared
9	to share with"
10	MR. CAVALLUZZO: Just a minute.
11	It says:
12	"The writer advised that we
13	have intelligence/evidence."
14	MR. CABANA: Not on mine.
15	MR. CAVALLUZZO: You have the
16	unredacted?
17	It was newly redacted so that
18	what the words should be let me just read this
19	page then.
20	"messages we would like
21	conveyed. The writer advised
22	that we have
23	intelligence/evidence
24	that we would be prepared to
25	share with Syrian authorities

1	if they felt it could be of
2	assistance to their
3	investigation. This is in
4	light of the sharing info
5	•••"
6	If you could read that last point.
7	MR. CABANA: Certainly.
8	"if they felt it could be
9	of assistance to their
10	investigation. This in light
11	of their sharing info with us
12	in past."
13	MR. CAVALLUZZO: Jim Gould is the
14	ISI person from DFAIT?
15	MR. CABANA: Yes, sir, he is.
16	MR. CAVALLUZZO: Now, what I would
17	ask you is: If Mr. Arar is only a person of
18	interest, a witness or a person of interest, why
19	would you offer information to the Syrians, Syrian
20	authorities, which would be of assistance to their
21	investigation?
22	Why would you do that?
23	MR. CABANA: This offer was not
24	strictly in relation to Mr. Arar. The offer was
25	in relation to two individuals.

1	THE COMMISSIONER: You said the
2	offer was in relation to two individuals?
3	MR. CAVALLUZZO: But certainly
4	part of the offer related to Mr. Arar?
5	MR. CABANA: Yes. And this offer
6	was made in the context of a lengthy consultation
7	process that we went through earlier today
8	involving different agencies, including Justice,
9	including CSIS, including DFAIT, over the prospect
10	of sharing information with Syrians. During those
11	discussions it had been supported.
12	This offer is not made to Syrian
13	authorities. This is discussions between DFAIT
14	and myself.
15	MR. CAVALLUZZO: But were you
16	aware of the human rights record of Syria at
17	this time?
18	MR. CABANA: Personally aware?
19	MR. CAVALLUZZO: Yes.
20	MR. CABANA: No. I knew probably
21	like every other Canadian citizen that watches the
22	news that Syria might not necessarily share the
23	same human rights concerns as Canada does, but as
24	far as what the specifics of their practices were,
25	no. I had no knowledge of that.

1	MR. CAVALLUZZO: Did it not
2	concern you that Mr. Arar was clearly brought to
3	Syria against his will, and here we have a
4	Canadian institution or agency offering
5	information or evidence, intelligence or
6	evidence
7	MR. CABANA: Sir, first of all,
8	the circumstances surrounding Mr. Arar's arrival
9	in Syria was as much a concern to us as probably
10	every other Canadian that heard about this.
11	The circumstances at the time were
12	that there was lengthy discussions that took place
13	amongst agencies, and like I said earlier, I
14	relied on the experts.
15	If my supervisors and if the
16	people from DFAIT and CSIS and Justice are in
17	agreement with this, my mandate was an
18	investigative mandate and to do everything I could
19	to prevent any further attack.
20	So that was one of the
21	investigative options that was available to us.
22	This particular conversation here
23	did not make any offer to Syrian authorities.
24	This is discussions with DFAIT.
25	MR. CAVALLUZZO: But the offer

1	through DFAIT would be, "We're prepared to share
2	with Syrian authorities if they felt it would be
3	of assistance to their investigation"?
4	MR. CABANA: Yes, sir.
5	MR. CAVALLUZZO: So in effect you
6	were throwing the offer out through DFAIT?
7	MR. CABANA: Based on the previous
8	conversations we had had with DFAIT where this
9	very issue was discussed.
10	MR. CAVALLUZZO: We will come to a
11	subsequent meeting where you are going to be
12	relying on experts as to the human rights record
13	of Syria, and I assume one of the experts would be
14	Mr. Pillarella?
15	MR. CABANA: Yes, sir.
16	MR. CAVALLUZZO: But once again I
17	come back to the situation, the way the Americans
18	removed this Canadian
19	MR. CABANA: Yes.
20	MR. CAVALLUZZO: Unbeknownst to us
21	for 24 hours, bring him to this country against
22	his will, where he's detained in detention.
23	MR. CABANA: Yes, sir.
24	MR. CAVALLUZZO: The Americans
25	don't didn't have enough information to charge

1	him. The Canadians don't have enough to charge
2	him, right? He is just a person of interest.
3	MR. CABANA: Right.
4	MR. CAVALLUZZO: And here we have,
5	whether it's the RCMP itself or through DFAIT,
6	offering information to the Syrians.
7	Don't you find that inappropriate
8	in retrospect?
9	MR. CABANA: Sir, personally, I
10	don't think it makes any difference whether I find
11	it inappropriate or not.
12	My personal opinion at the time,
13	no, I didn't find it inappropriate, and personally
14	I still don't today.
15	The directives that I had received
16	was to conduct a criminal investigation and do
17	everything I could to prevent attacks. If the
18	individuals, if the persons that are responsible
19	for this type of sharing are in agreement with it,
20	I'm certainly not going to raise my arms and say,
21	"No, this is wrong." If people are saying it's
22	appropriate, fine.
23	MR. CAVALLUZZO: Okay. We will
24	come to this, but I understand that Mr. Gould
25	never came back to you to say, "I've made the

1	deal. Give me the information"? That was never
2	done?
3	MR. CABANA: No.
4	MR. CAVALLUZZO: So that to your
5	knowledge the RCMP did not offer any information
6	to the Syrian authorities about Mr. Arar?
7	MR. CABANA: Well, the offer
8	wouldn't come from the RCMP. The offer would be
9	channelled through DFAIT. So to my knowledge, no.
10	MR. CAVALLUZZO: And to your
11	knowledge did the RCMP ever in fact give
12	information to the Syrian authorities through
13	DFAIT about Mr. Arar?
14	MR. CABANA: I don't believe so.
15	Not at the time that I left the project, I don't
16	believe so.
17	MR. CAVALLUZZO: That's fair. As
18	of February 2003, you are not aware of any
19	information that the RCMP gave Syrian authorities?
20	MR. CABANA: In relation to
21	Mr. Arar?
22	MR. CAVALLUZZO: In relation to
23	Mr. Arar.
24	MR. CABANA: No.
25	MR. CAVALLUZZO: The only other

1	question I have in respect of this date is the
2	last line in the entry says just to give it
3	context:
4	"The writer advised that we
5	have intelligence/evidence
6	that we would be prepared
7	to share with Syrian
8	authorities if they felt it
9	would be of assistance to
10	their investigation."
11	Then it says:
12	"This in light of the sharing
13	of information in the past."
14	MR. CABANA: Yes, sir.
15	MR. CAVALLUZZO: What are you
16	talking about here? What sharing of information
17	in the past?
18	MR. FOTHERGILL: I'm not sure what
19	answer the witness may give, but I think that
20	there is a substantial risk that the answer he
21	gives may be subject to a claim of national
22	security confidentiality.
23	MR. CAVALLUZZO: That's fair. We
24	will if that is being asserted.
25	Would your answer to the question

1	rely upon NSC evidence?
2	MR. CABANA: Yes, I believe it
3	would.
4	THE COMMISSIONER: And the
5	Government is asserting a claim then?
6	MR. FOTHERGILL: Yes, sir.
7	MR. CAVALLUZZO: All right.
8	If we move on then, Mr. Cabana, to
9	October 30th, could you show the witness Exhibit
10	P-97, please?
11	Pause
12	MR. CAVALLUZZO: Just for your
13	benefit, Mr. Cabana, this is an e-mail that was
14	sent to the Syrian embassy from Mr. Pardy, and the
15	second paragraph, at the bottom there, I would
16	refer you to.
17	It says:
18	"With respect to paragraph 6
19	of referenced message would
20	appreciate if Ambassador
21	could report if there has
22	been any contact with RCMP
23	and CSIS liaison officials
24	indicating interest in
25	visiting Syria or contact

1	with Syrian officials with
2	respect to the case."
3	And of course the case relates to
4	Mr. Arar.
5	"There have been indications
6	of this from the RCMP and
7	letter is being prepared"
8	Now, are you aware of anything
9	relating to this, any RCMP contacts which were
10	attempted regarding Mr. Arar
11	MR. CABANA: With Syrian
12	authorities?
13	MR. CAVALLUZZO: Yes.
14	MR. CABANA: No.
15	MR. CAVALLUZZO: You are not aware
16	of this at this time?
17	MR. CABANA: No.
18	MR. CAVALLUZZO: As far as the
19	status of Mr. Arar is concerned, I would like to
20	refer now to Exhibit P-85, Volume 5, at tab 27.
21	We looked at the timeline before,
22	but this is a facsimile message dated October
23	22nd, 2002, to Deputy Commissioner Loeppky from
24	the CROPS officer Antoine Couture.
25	It says:

1	"Re: Maher Arar
2	Project A-OCANADA Overview
3	As per our conversation of
4	this date, please find
5	attached the investigative
6	time line in relation to
7	Maher ARAR. This is a brief
8	overview from an
9	investigative perspective and
10	it also includes specific
11	tracking of our
12	communications with American
13	authorities upon his
14	detention in New York City.
15	Our investigative efforts on
16	this individual continue and
17	while we have no evidence to
18	pursue a prosecution, we are
19	of the opinion that he has
20	significant involvement with
21	targets of this project and
22	his activities are of
23	concern.
24	His detention and subsequent
25	deportation to Syria by

1	American authorities was done
2	solely at their discretion
3	and without any input or
4	involvement from this office.
5	We have made every effort to
6	share information with the
7	American authorities just as
8	we have with our Canadian
9	counterparts."
10	This reference that "the
11	investigative efforts continue, we don't have any
12	evidence to pursue a prosecution, however, in our
13	opinion, he has significant involvement with
14	targets of this project and activities of concern"
15	would seem to indicate that the investigation in
16	respect of Mr. Arar will continue, and that any
17	further information about Mr. Arar will be used in
18	respect of these investigative efforts.
19	That was Mr. Couture's view on
20	October 22nd of 2002, and I assume you shared that
21	view, since he was your supervisor?
22	MR. CABANA: Yes, sir, very much
23	so.
24	MR. CAVALLUZZO: Once again we see
25	Mr. Edelson surfacing around this time, and I

1	would like to bring you to Exhibit P-83, at tab 1,
2	page 228.
3	This is a letter dated October
4	31st, 2002, from Mr. Edelson, and we have heard a
5	great deal of evidence about this.
6	This is through his discussions
7	with Mr. Pardy. It was suggested to him that in
8	terms of DFAIT's efforts to have Mr. Arar returned
9	to Canada that if he could get the RCMP to make
10	four statements that that would be of great
11	assistance in getting Mr. Arar's return.
12	This letter is directed to Ann
13	Alder, who is the DOJ person assisting Project
14	A-OCANADA. Did it subsequently come to your
15	attention?
16	MR. CABANA: Yes, it did.
17	MR. CAVALLUZZO: If we go to the
18	next page, at page 230, we see that you write a
19	memo to the OIC of the "A" Division criminal
20	operations. That would be Mr. Couture?
21	MR. CABANA: That's correct.
22	MR. CAVALLUZZO: And you state in
23	respect of Mr. Edelson's letter:
24	"It would appear that
25	Mr. Pardy suggested than an

1		official letter from the RCMP
2		letter attesting to the
3		points listed in
4		Mr. Edelson's correspondence
5		would greatly assist DFAIT in
6		returning Mr. Arar to Canada.
7		While at this juncture our
8		project is aloof to
9		Mr. Arar's status, the
10		suggestions and comments of
11		Mr. Pardy are highly
12		problematic in that they seek
13		to shift the responsibility
14		of Arar's future status
15		squarely on the RCMP. I
16		believe DFAIT has to be
17		sensitized on the possible
18		impact these types of
19		discussions can have on
20		ongoing investigations."
21	Befo	re I ask any questions, what
22	did you mean by the	word "aloof"?
23	MR.	CABANA: Unaware. Unaware of
24	his situation.	
25	MR.	CAVALLUZZO: Your concern

1	presumably was with paragraph number 4 of this
2	letter, and it states that Mr. Arar is not a
3	suspect with respect to any terrorist-related
4	crime?
5	MR. CABANA: Well, the concern
6	went further than that.
7	MR. CAVALLUZZO: Okay.
8	MR. CABANA: First of all it
9	was and this is my personal view it was
LO	highly inappropriate for a request like this, for
L1	DFAIT to suggest that a request like this be
L2	channelled through counsel to the RCMP.
L3	First of all, the request should
L4	have been made by DFAIT to the RCMP, not through
L5	counsel.
L6	Secondly, as a matter of policy,
L7	the RCMP is not in the habit or even in a position
L8	to be able to confirm the majority of these points
L9	here.
20	Understanding the circumstances,
21	there was a response that was prepared.
22	MR. CAVALLUZZO: But did you not
23	feel some bit of responsibility for Mr. Arar's
24	plight in the sense that perhaps some of the
) 5	information that the Americans got from the PCMD

1	was relied upon in listen to the question.
2	MR. CABANA: Yes.
3	MR. CAVALLUZZO: in their
4	removal proceedings which rendered him to Syria?
5	Didn't that make the RCMP at least
6	somewhat responsible for Mr. Arar's plight in
7	Syria?
8	MR. CABANA: No, sir.
9	MR. CAVALLUZZO: No?
10	MR. CABANA: I would submit to you
11	that, first of all, the information that was
12	shared with American authorities in relation to
13	Mr. Arar was insufficient for us to obtain any
14	type of legal authorization in Canada, let alone
15	lead to this type of action by American
16	authorities.
17	I would also submit to you that
18	there is a significant body of evidence that is
19	available that has been introduced in camera that
20	clearly indicates that the decision of the
21	Americans was just that, an American decision.
22	So, no, I didn't feel any
23	responsibility.
24	MR. CAVALLUZZO: Well, if we look
25	at Exhibit P-20, which is the document that we

1	have, which is the removal order
2	MR. CABANA: Yes, sir.
3	MR. CAVALLUZZO: it makes
4	specific reference to matters that must have come
5	to the knowledge of the Americans by the RCMP.
6	It talked about the Mango's walk,
7	talked about his relationship with certain people.
8	I am not saying all of the
9	information the Americans relied upon in respect
10	of removing Arar came from Canada. What I'm
11	suggesting to you, sir, is that at least some of
12	the information that they relied upon, on the face
13	of the document itself, Exhibit P-20, the removal
14	order
15	MR. BAYNE: Mr. Commissioner, on
16	the basis of fairness, I object. This was a
17	matter canvassed thoroughly with you about
18	suggestions that this caused Mr. Arar's fate.
19	There is a very lengthy and complete body of
20	evidence that deals with this.
21	Canadians could make up their
22	minds if he could answer this question fully, and
23	he can't. He can't possibly fairly answer this so
24	Canadians can make up their minds.
25	It is Mr. Cavalluzzo's proposition

1	that surely some part of this must have played
2	some role. And he has tried as best he can with
3	the confines of what he is allowed to say to
4	explain, no, there is a body of evidence.
5	That was canvassed distinctly with
6	you and you agreed there would not, on this issue
7	of causation, be any innuendo about this, given
8	that body of evidence.
9	MR. CAVALLUZZO: Well, just to
10	respond to my friend, the question relates to the
11	Americans relying upon some information coming
12	from Canadians. And I am referring now to Exhibit
13	P-20, which is the removal order, which
14	specifically makes reference to information which
15	must have come from Canada.
16	And the question was: In light of
17	that, do you not feel some responsibility?
18	THE COMMISSIONER: Why don't you
19	put the question in light of the reference in the
20	removal order, which is public, does he feel
21	responsibility?
22	I think the point is that we ought
23	not to canvass we can't canvass the issue of
24	the causation in this hearing because, as
25	Mr. Bayne points out, there is a considerable

1	volume of evidence. We have heard all of that
2	evidence, and I will draw my conclusions and they
3	will be in the report.
4	So I think if the question is
5	confined to just referring to what is in Exhibit
6	P-20 and asking him if he felt any responsibility,
7	and leave it at that.
8	MR. CAVALLUZZO: Yes, and it's a
9	very simple question. The fact that there are
10	pieces of information in Exhibit P-20, which is
11	the removal order
12	MR. CABANA: May I see P-20?
13	MR. CAVALLUZZO: Absolutely. This
14	is the removal order from the INS in respect of
15	Mr. Arar.
16	Pause
17	MR. CABANA: Yes, sir.
18	MR. CAVALLUZZO: Okay. So what I
19	would be referring to is the unclassified portion
20	of the decision wherein information relating to
21	Mr. Arar?
22	MR. CABANA: Which would be at
23	what page?
24	MR. CAVALLUZZO: Page 5.
25	MR. CABANA: Page 5.

1	MR. CAVALLUZZO: For example, it
2	says:
3	"The FBI interviewed Arar on
4	September 27, 2000, at JFK
5	International Airport.
6	During the interview, Arar
7	admitted his association with
8	Abdullah Almalki and Abdullah
9	Almalki's brother, Nazih
10	Almalki. Arar advised the
11	FBI that he was friendly
12	with"
13	It says Nazih.
14	" [that person] in Syria
15	while they were in school
16	together and he [Arar] worked
17	with [that person] at Nex
18	Link Communications. Arar
19	also advised"
20	Et cetera, et cetera, about
21	someone who exports radios and so on and so forth.
22	MR. CABANA: Yes.
23	MR. CAVALLUZZO: I am putting it
24	to you that this information that came out of his
25	questioning with the FBI was likely related to

1	information that the FBI got from Canada.
2	MR. CABANA: No, I believe that
3	the information that is referred to here might be
4	the result of Mr. Arar's answer to the question
5	from the FBI.
6	Some of those questions likely
7	originated from Project A-OCANADA, yes.
8	MR. CAVALLUZZO: But assuming
9	that that's the only point I'm making.
10	Assuming that the Americans relied
11	upon or it's not relied upon, but assuming that
12	there is reference in this document, which is the
13	removal order, to information that may have come
14	from Canada, and knowing how the Americans removed
15	and rendered Mr. Arar, did that not make you feel
16	responsible in some way for Mr. Arar?
17	MR. CABANA: No, sir.
18	MR. CAVALLUZZO: Okay. In any
19	event, coming back to the letter, Mr. Couture
20	writes Mr. Proulx this is at page 232, and
21	basically making the same points that you do about
22	the inappropriateness of DFAIT working through
23	counsel and overstepping their bounds and so on.
24	You saw a copy of that?
25	MR. CABANA: Yes, I did, sir.

1	MR. CAVALLUZZO: And then finally
2	at page 233, you wrote a letter to Mr. Edelson,
3	which is dated November 16th of 2002?
4	MR. CABANA: Yes, sir.
5	MR. CAVALLUZZO: And this is
6	Exhibit P-150, which has been recently redacted
7	with Mr. Cabana's signature as well as the
8	reference number.
9	Was that the last involvement you
10	had with Mr. Edelson concerning his request that
11	the RCMP write this letter?
12	MR. CABANA: No, I don't believe
13	so.
14	MR. CAVALLUZZO: You were involved
15	again later than that?
16	MR. CABANA: I believe I was,
17	towards the end of November; November 28, I
18	believe.
19	MR. CAVALLUZZO: And that was a
20	meeting that we will come to.
21	MR. CABANA: Exactly.
22	MR. CAVALLUZZO: We are in
23	November now of 2002, and on or about November the
24	4th of 2002, ISI/DFAIT sends a fax to A-OCANADA,
25	and I'm referring to Exhibit P-42, tabs 164 and

1	165.
2	Pause
3	MR. CABANA: Which tab, sir?
4	MR. CAVALLUZZO: Start at 164.
5	This is a fax once again from
6	Scott Heatherington of ISI to RCMP headquarters
7	"A" Division, and enclosing this e-mail which has
8	been newly redacted.
9	And then 165 165 has been newly
10	redacted. This is an entry for November 3rd.
11	Just let me read you what the
12	redactions are. I am referring now to
13	Mr. Pillarella's book, which is Exhibit P-134 at
14	tab 6, and what it states is:
15	"On November 3rd, 2002, the
16	Canadian Ambassador to Syria
17	received a document (written
18	in Arabic) from Syrian
19	Military Intelligence. The
20	Ambassador brought the
21	document to Canada personally
22	and gave it to ISI on
23	November 6. ISI sent it to
24	CSIS for translation. The
25	document an undated

1	three-paragraph bout de
2	papier, was translated on
3	November 7. The document
4	alleges that Arar had spent
5	time in Afghanistan in
6	Mujaheddin camps and that he
7	knew The document was
8	sent to CSIS for translation
9	by the CSIS LO officer in
10	ISI. The translated document
11	was returned to ISI and the
12	information was shared with
13	JPD, the RCMP and CSIS."
14	In terms of this information that
15	is coming from DFAIT, I understand that on or
16	about November the 6th there was a meeting?
17	MR. CABANA: Yes, sir, there was,
18	at DFAIT.
19	MR. CAVALLUZZO: And you attended
20	the meeting?
21	MR. CABANA: Yes, I did.
22	MR. CAVALLUZZO: And who else
23	attended the meeting?
24	MR. CABANA: On November 6th, I
25	believe Chief Superintendent Couture was there; I

1	believe Wayne Pilgrim was there. I'm trying to
2	remember who else was there.
3	There were representatives from
4	CSIS that were there as well, and ISI
5	representatives as well as Mr. Pillarella.
6	MR. CAVALLUZZO: What was the
7	purpose of the meeting?
8	MR. CABANA: The purpose of the
9	meeting was, first of all, for Mr. Pillarella to
10	provide us with a briefing of the results of his
11	meetings with Syrian authorities; general
12	discussion with respect to the information that
13	flowed from that meeting, and focus basically on
14	the need to obtain more detailed information,
15	because the information that was provided,
16	although interesting, could not really be
17	verified.
18	So there was a determination that
19	more information was required.
20	MR. CAVALLUZZO: Was there any
21	other discussion?
22	This was about Mr. Arar, I assume,
23	that this discussion is going on?
24	MR. CABANA: Yes, it was about
25	Mr. Arar. I'm trying to remember whether there

1	was any discussions about other Canadians, but
2	Mr. Arar was the focus of the conversation, yes.
3	MR. CAVALLUZZO: I am putting it
4	to you that you were still and this is November
5	the 6th, which is a week or so after the Couture
6	memo. You are still in your investigative mode as
7	far as Mr. Arar is concerned, as of November the
8	6th?
9	MR. CABANA: Well, it depends on
10	your definition of "investigative mode". Mr. Arar
11	was definitely especially given the actions
12	taken by the Americans, it was clear that there
13	was information that we were not privy to, so that
14	was of interest to us. Our focus remained the
15	main target of our investigation.
16	MR. CAVALLUZZO: But as far as
17	Mr. Arar is concerned, the more information that
18	you could get about him, as Mr. Flewelling would
19	say, the stronger your case was going to be
20	against Mr. Arar.
21	Isn't that correct?
22	MR. CABANA: Yes.
23	MR. CAVALLUZZO: So when
24	Mr. Pillarella, or anybody from DFAIT, is giving
25	you information about Mr. Arar, you are going to

1	use that information to pursue your mandate?
2	MR. CABANA: First of all, the
3	information that is provided to us by
4	Mr. Pillarella is not being provided in an
5	admissible format. If what you mean is that we
6	are going to be relying on this information, we
7	are definitely going to be analysing the
8	information and we are going to be trying to
9	verify as many points as we can to see if the
10	information is accurate or not.
11	MR. CAVALLUZZO: I'm putting it to
12	you, very simply, that the information that you
13	get from DFAIT is not going to be used to assist
14	Mr. Arar but is going to be used against Mr. Arar.
15	Isn't that correct?
16	That is your mandate.
17	MR. CABANA: It is going to be
18	used in the context of our investigation, yes.
19	Specifically against Mr. Arar? At
20	the time Mr. Arar was not in Canada.
21	MR. CAVALLUZZO: But if you got in
22	touch
23	MR. CABANA: I understand what you
24	are saying, yes.
25	MR. CAVALLUZZO: So certainly when

1	DFAIT is giving you this information, whether it
2	be Mr. Pillarella or anybody, should be under no
3	illusions that they are giving you this
4	information to assist Mr. Arar?
5	MR. CABANA: I don't think they
6	were under any illusion, sir.
7	MR. CAVALLUZZO: Now, at this
8	meeting that Mr. Pillarella, CSIS and the others
9	attended, was there any discussion whatever about
10	the possibility of torture in respect of the
11	statement that Mr. Arar allegedly gave the
12	Syrians?
13	MR. CABANA: On November 6th?
14	MR. CAVALLUZZO: Yes.
15	MR. CABANA: No, sir, not that I
16	can recall.
17	MR. CAVALLUZZO: Was there any
18	discussion about the reliability of the statement
19	because of the tactics which may be used by the
20	Syrians?
21	MR. CABANA: Well, the reliability
22	of any statements and I would submit not
23	strictly statements obtained in the existing
24	context in Syria; any statement is always tested,
25	and the same process would be implemented in

1	relation to statements originating from interviews
2	conducted in Syria.
3	Like I said, the practice for
4	investigators, for our team, was to look at the
5	statement, analyze it, and try to corroborate as
6	many of the points as possible, specifically for
7	that purpose, to try to establish whether there
8	was any credibility to the statement.
9	MR. CAVALLUZZO: But was there any
10	suggestion that the reliability of the statement
11	was in question as a result of the tactics or
12	methods of interrogation which may be used by the
13	Syrians?
14	MR. CABANA: No, sir.
15	MR. CAVALLUZZO: Commissioner,
16	it's 5:30. I was hoping to finish the testimony
17	today, but I'm going to be about another probably
18	45 minutes.
19	It is a long day for the witness.
20	MR. CABANA: I'm fine.
21	THE COMMISSIONER: What is your
22	wish? Let me just canvass and see what we are
23	looking at because we have to finish by tomorrow
24	evening.
25	Ms Edwardh, what do you anticipate

1	at this point?
2	MS EDWARDH: Mr. Cavalluzzo
3	promised me that he would be finished, he hoped,
4	no later than mid-afternoon, Mr. Commissioner.
5	I find it hard to predict. I will
6	of course review my notes carefully and try and
7	make sure that I don't cover areas that
8	Mr. Cavalluzzo has covered, except to bring a
9	different perspective to them. But I'm going to
LO	be some hours with this witness.
L1	THE COMMISSIONER: I would like to
L2	actually have estimates, and I will hold people to
L3	them. I really would like to finish this witness
L4	tomorrow.
L5	If necessary, we can keep going
L6	tonight and we can start at eight o'clock tomorrow
L7	morning so that there is that opportunity. But I
L8	don't hold that out in any way to try to be unfair
L9	to people.
20	MS EDWARDH: I was going to ask to
21	proceed with my cross-examination after Government
22	counsel, which is what we did with Mrs. Girvan
23	because she was independently represented as well,
24	which would leave Mr. Bayne to go last.
25	THE COMMISSIONER: Right.

1	MS EDWARDH: And I know there are
2	now then at least five cross-examiners tomorrow.
3	THE COMMISSIONER: Right.
4	MS EDWARDH: I can't see doing
5	this under four to four-and-a-half hours,
6	Mr. Commissioner.
7	THE COMMISSIONER: Okay.
8	Ms McIsaac, how long do you think
9	you will be or Mr. Fothergill, sorry.
LO	MR. FOTHERGILL: Mr. Commissioner,
L1	it depends a bit on the order of
L2	cross-examination, which I think you still have to
L3	provide direction on.
L4	Our preference would be that we
L5	adopt what we once referred to as the modified
L6	procedure, which is to say that if there are new
L7	areas not canvassed by Commission counsel, we
L8	bring that to the attention of Commission counsel,
L9	but that we occupy the normal position, which
20	would be after counsel for Mr. Arar, for the
21	simple reason that Superintendent Cabana, although
22	separately represented, is also a representative
23	of an institution that we represent, namely the
24	RCMP.
25	If I am to ask questions after

1	Mr. Cavalluzzo, I expect I can complete in 20
2	minutes to half an hour. But I suspect that,
3	depending on how effective Ms Edwardh is, I may
4	have more questions after her cross-examination
5	than before.
6	THE COMMISSIONER: Thank you.
7	Ms McIsaac, I'm going to be going
8	to others. Do you have submissions about
9	standing, the standing ruling, provisional
10	standing ruling?
11	MS McISAAC: I do, thank you sir.
12	I took the opportunity since this
13	morning to quickly review your original ruling on
14	standing, and contrary to recollections this
15	morning, we did in fact make submissions.
16	THE COMMISSIONER: I recall that,
17	yes.
18	MS McISAAC: And we did object to
19	standing for Mr. El Maati and Mr. Almalki.
20	That having been said, your ruling
21	clearly contemplated that as events unfolded it
22	may be necessary to give them some level of
23	standing, and we are not objecting to some level
24	of standing.
25	I simply do not understand at this

1	stage what questions they would ask because this
2	is not an inquiry, as we have said on a number of
3	other occasions, and particularly in my original
4	submissions, about the actions of Canadian
5	officials with respect to either Mr. El Maati or
6	Mr. Almalki. It is the actions of Canadians
7	officials with respect to Mr. Arar.
8	It is inevitable, given the public
9	nature of this aspect of the inquiry, the decision
10	that Mr. Cabana would testify publicly, the
11	insistence of Mr. Arar's counsel and the
12	Commission counsel, that after the inadvertent
13	release of documents, we allow those documents to
14	be made public.
15	And I think, sir, you will recall
16	my reluctance to do that, once again because of
17	the unfairness to Mr. El Maati and Mr. Almalki and
18	the Government position that it is not usually the
19	position of the Government or the RCMP that the
20	subjects of investigations will be identified.
21	Having said all of that, I will
22	put ourselves in your hands, sir, on the
23	assumption that you will only allow questioning if
24	absolutely necessary to protect the interests of
25	those gentlemen, not to allow either of their

1	counsel and I say this with respect, because I
2	would do the same thing to take the opportunity
3	to conduct a discovery with respect to the
4	investigation against their clients.
5	THE COMMISSIONER: Well, the
6	indication that I gave this morning was that the
7	grant of standing that I indicated this morning,
8	and in view of what you have now said will
9	confirm, is for the purposes of dealing with
10	reputational interests of the two that may be
11	affected by the evidence.
12	So with that in mind, do either
13	Ms Jackman or Mr. Copeland anticipate
14	cross-examining this witness; and if so, for how
15	long?
16	MR. COPELAND: I anticipate
17	cross-examining but it's very difficult for me to
18	say how long. I would really have to do some work
19	over the evening to try to figure out where I can
20	go with the parameters that you have presented.
21	My very great preference would be
22	to do it on some other day so that I can actually
23	analyze and collate the material that I am
24	becoming aware of as this proceeding goes ahead.
25	So it is very difficult for me to

1	give you a time frame.
2	THE COMMISSIONER: Mr. Copeland,
3	I'm sure you appreciate, as you say, the limit of
4	the grant is with respect to the reputational
5	interest, and it is not to pursue or examine
6	events other than as they affect Mr. Almalki's
7	reputation.
8	MR. COPELAND: Yes. But the
9	material that went to the Syrian officials, if it
LO	went from the RCMP and my very strong belief
L1	is, based on the information from Mr. Almalki, is
L2	it arrives in a very timely fashion after the RCMP
L3	do various things.
L4	I want to ask questions in
L5	relation to that because it relates very much to
L6	the damage to his reputation, I think. Now, you
L7	may disagree with me.
L8	THE COMMISSIONER: I will hear you
L9	when we get to the questioning. I can see this is
20	going to take a while.
21	But the reputational interests
22	that I am referring to is the reputational
23	interests that may be damaged as a result of the
24	evidence that is given from the box in this
25	inquiry. It is not a general interest to pursue

1	the public record other references to Mr. Almalki
2	where his reputation may have been injured. It is
3	to protect, to the extent possible, further
4	damage, if I can put it that way, not being caused
5	by the evidence being given in this inquiry.
6	MR. COPELAND: Okay. But I'm
7	really unable to give you an estimate. I will be
8	in a better position tomorrow morning.
9	THE COMMISSIONER: Ms Jackman?
10	MS JACKMAN: I'm sort of in the
11	same position as Mr. Copeland. I feel somewhat,
12	in terms of my client's interests, completely
13	short-changed.
14	We haven't looked at any of the
15	documents, and to be in a position now where we
16	are expected to examine, there may be some
17	document that he has referenced today that I
18	haven't even gone through that may refer to my
19	client I don't even know about.
20	I don't think it's fair to put us
21	in a position where we were notified just a very
22	short period of time ago that we could come in, in
23	respect of this witness.
24	THE COMMISSIONER: And, again, I
25	make the same comment to you that I did to

1	Mr. Copeland: that the limits on your
2	cross-examination will relate solely to damage
3	that has been caused to your client's reputation
4	as a result of evidence heard
5	MS JACKMAN: Today, from this
6	witness.
7	THE CHAIRPERSON: from this
8	witness today.
9	MS JACKMAN: And I don't know how
10	you can divorce it from the documents he has
11	talked about.
12	THE COMMISSIONER: Okay.
13	MS JACKMAN: I just have a concern
14	about it.
15	THE COMMISSIONER: Let me think
16	about that. I must say and I'm not doing this
17	to preclude your cross-examination myself
18	sitting here, I have a hard time envisioning that
19	there would be a lot of cross-examination on that
20	issue. If there is, that's fine.
21	I am sympathetic to your comment
22	about not an opportunity to prepare, and let me
23	just think about that and I will deal with it in
24	the morning.
25	Are there any other counsel in the

1	room who are going to want to ask this witness
2	questions?
3	MR. BRYANT: Mr. Commissioner,
4	with respect to the client that I represent, I
5	don't anticipate asking any questions based on the
б	evidence I have heard, but I don't want to
7	completely waive my right depending on what may
8	come out in cross-examination.
9	THE COMMISSIONER: At this stage.
LO	All I'm trying to do is plan our schedule.
L1	So at this stage, Mr. Bryant, you
L2	don't have any questions.
L3	The other two are the same?
L4	MR. WALLACE: Same position.
L5	MR. BELL: Same position.
L6	THE COMMISSIONER: Mr. Bayne, how
L7	long do you expect to be at this stage?
L8	MR. BAYNE: Seven to ten minutes.
L9	THE COMMISSIONER: Can you keep it
20	to the bottom end of that range?
21	Laughter / Rires
22	MR. CAVALLUZZO: Maybe I should
23	proceed and complete the witness.
24	THE COMMISSIONER: Okay. Do you
25	want to take a five- or ten-minute break?

1	MR. CAVALLUZZO: No, I can go
2	ahead.
3	THE COMMISSIONER: Is everybody
4	okay? We have been going for a while.
5	I have one hand for five minutes.
6	MR. CAVALLUZZO: Do we have the
7	facility after six o'clock?
8	THE COMMISSIONER: We will arrange
9	that too.
10	Why don't we take a five-minute
11	break?
12	THE REGISTRAR: Please stand.
13	Upon recessing at 5:40 p.m. /
14	Suspension à 17 h 40
15	Upon resuming at 5:45 p.m. /
16	Reprise à 17 h 45
17	THE COMMISSIONER: I guess we had
18	better wait before we start.
19	MR. CAVALLUZZO: Are we waiting
20	for any one?
21	THE COMMISSIONER: There is other
22	counsel outside.
23	MS EDWARDH: Ms Davis will conduct
24	a search.
25	THE COMMISSIONER: Thank you.

1	Pause
2	Just a couple of things before we
3	start that might help out.
4	With respect to Mr. Copeland and
5	Ms Jackman's request to put their
6	cross-examination over, I think it is fair they
7	have had insufficient notice. We will complete
8	all the other cross-examinations, including
9	re-examination tomorrow. We will pick up a day
10	that is convenient to the witness and to both
11	counsel in August.
12	There is a half day,
13	Mr. Cavalluzzo, in
14	MR. CAVALLUZZO: There is a half
15	day in the morning of August 10.
16	THE COMMISSIONER: We will get a
17	time. Again I don't want this to be taken the
18	wrong way. I do not anticipate it should take
19	along time, but that is something counsel can work
20	out with the witness. We will not try to work out
21	people's schedules here. What I envision is those
22	two counsel coming back, if they deem necessary,
23	to cross-examination with respect to the issue.
24	And we will get a time that is suitable.
25	MR. COPELAND: Let me warn you,

1	sir, that right now I am scheduled to appear and
2	sit on discipline hearings at the Law Society. I
3	presume I am recruited somebody else to do
4	that, but
5	THE COMMISSIONER: You can use me
6	as an excuse, now, Mr. Copeland. You owe me one.
7	Laughter / Rires
8	THE COMMISSIONER: Second thing,
9	with respect to the order of cross-examination as
10	between the government and Mr. Arar, the way we
11	will do it, Ms Edwardh, we will have you
12	cross-examine first you are more likely to
13	raise new matters than the government would be.
14	Then, if after Mr. Fothergill has examined, if
15	there are any matters he raised from that had not
16	been raised before you would be given a further
17	chance to address those specific matters.
18	But I think the logic of the
19	situation is that you are likely to raise new
20	matters than he is, so we will handle it that way,
21	then followed by Mr. Bayne for tomorrow.
22	MS EDWARDH: Thank you.
23	THE COMMISSIONER: With the timing
24	I think we can probably start at 9:00 tomorrow on
25	the estimates, and my guess is we will make it

1	We will make it, it is not a guess.
2	Mr. Cavalluzzo.
3	MR. CAVALLUZZO: Thank you. My
4	wife thanks you.
5	Laughter / Rires
6	MR. CAVALLUZZO: Mr. Cabana I
7	wonder if you might show Mr. Cabana Exhibit P-134
8	which is the book of documents of Ambassador
9	Pillarella.
10	THE COMMISSIONER: Sorry, there is
11	one other comment I would like to make: It gets
12	hot in here. I do not have any objection if
13	people wish to take off their jackets. Under
14	these lights it does get warm.
15	MR. CAVALLUZZO: I am just showing
16	you, Mr. Cabana, at tab 9, it is a note dated
17	November 25, which we have reviewed with other
18	witnesses. It relates to that meeting on
19	November 6. It is from Scott Heatherington.
20	This is an internal DFAIT
21	document. But there is a reference there I would
22	ask your comments on, very last reference states:
23	"CSIS made no comments
24	about the credibility of the
25	document, but said that even

1	if true, it was not
2	necessarily damming evidence
3	against him."
4	Do you recall CSIS making those
5	comments?
6	MR. CABANA: No, sir, I don't
7	recall CSIS making the comments, but I agree with
8	the comment.
9	MR. CAVALLUZZO: You agree with
10	the comment but you don't recall CSIS making it?
11	MR. CABANA: No, sir, I don't.
12	MR. CAVALLUZZO: Now, the next
13	event that you would testify to would be your
14	knowledge of a CSIS visit to Syria in or about
15	late November, November 18 of 2002?
16	MR. CABANA: Yes, sir.
17	MR. CAVALLUZZO: And what you can
18	testify to is that the visit occurred. You are
19	aware that it occurred?
20	MR. CABANA: Yes, sir.
21	MR. CAVALLUZZO: That CSIS did not
22	interview Mr. Arar. You are not aware of that?
23	MR. CABANA: Not to my knowledge,
24	no.
25	MR. CAVALLUZZO: And that you

Secretary to the secretary
can't tell us, but you are aware of the purpose of
the trip. You cannot tell us what it was?
MR. CABANA: Yes, sir I am.
MR. CAVALLUZZO: Okay.
Was the RCMP consulted about the
trip?
MR. CABANA: Prior to the type
occurring?
MR. CAVALLUZZO: Yes?
MR. CABANA: Yes, sir we were.
MR. CAVALLUZZO: Was there
discussion about the trip at the meeting on
November 6?
MR. CABANA: Yes, sir, there was.
MR. CAVALLUZZO: I would like to
move to this meeting you had with Mr. Edelson on
or about November 28, you made reference to that
earlier.
MR. CABANA: Yes.
MR. CAVALLUZZO: I would like to
just read to you a certain portion of
Mr. Edelson's testimony and ask whether you agree
with it or not. This is it evidence he gave on
June 16 before this commission. And I am
referring in particular to the transcript at

1	page 7344, at line 4, and this is Mr. Edelson's
2	evidence recounting the meeting that he had at
3	"A" Division.
4	And he starts:
5	"We would have had a
6	discussion as well during
7	that period of time about the
8	detention of Mr. Arar,
9	whether or not, I believe,
10	the RCMP had had access to
11	him. In other words, they had
12	indicated an interest in
13	interviewing him on a number
14	of occasions. `Did you go and
15	actually have access to him?'
16	And they indicated no, that
17	they would like to interview
18	him, but were not able to
19	obtain access to him for an
20	interview in Syria.
21	I can't recall whether it
22	was at this meeting or a
23	later meeting, I believe in
24	December, where there was
25	also discussion about CSIS

1	having gone to Syria and
2	having obtained some form of
3	statement I don't know
4	whether it was the
5	interrogation statement or
6	some transcript of Mr. Arar's
7	interview in Syria."
8	Now, we have heard that, to your
9	knowledge, there was no interview of Mr. Arar in
LO	Syria, but do you recall that discussion in a
L1	Mr. Edelson testified to on June 16?
L2	MR. CABANA: I recall the meeting,
L3	and I recall discussions with respect to the
L4	situation of Mr. Arar. But specifics, no, sir, I
L5	would have to refer to my notes.
L6	MR. CAVALLUZZO: He goes on, I
L7	will ask you this:
L8	"My best recollection of it
L9	is that the RCMP, at that
20	stage at least, had not been
21	given access to that
22	interrogation, and that part
23	was discussed at that point."
24	Do you recall discussing the fact
25	that CSIS was going with Mr. Edelson or had gone

1	by that time?
2	MR. CABANA: Looking at the
3	timing, I would assume that, yes, it would have
4	been discussed at that meeting.
5	MR. CAVALLUZZO: And it goes on,
6	the question is at line one of page 7345:
7	"Indicating they were
8	interested obtaining the
9	fruits?"
10	Answer:
11	"Well, indicating that they
12	wanted to see it. I remember
13	saying, "What use would the
14	statement be anyway if he was
15	tortured? How credible,
16	reliable, would that
17	statement be if this man was
18	tortured in order to get a
19	statement from him in Syria?'
20	I was generally fairly
21	dismissive about anything
22	that they had obtained from
23	him in Syria as being
24	reliable at that point."
25	Do you recall Mr. Edelson making

1	statements to that effect?
2	MR. CABANA: Yes, sir, I actually
3	do.
4	MR. CAVALLUZZO: Finally, the next
5	question at line 12 of page 7345:
6	"MR. DAVID: They
7	indicated to you that they
8	wished to go to Syria, the
9	RCMP did?
10	MR. EDELSON: I think they
11	indicated that they had a
12	desire to speak to him, and
13	if they could be given to
14	access, they were, I think,
15	prepared to go. I knew that
16	they I don't know if I can
17	mention this or not"
18	And then there is a discussion of
19	a certain issue.
20	The question didn't would have for
21	you, to your knowledge, did the RCMP ever send
22	anyone to Syria?
23	MR. CABANA: Not to my knowledge.
24	MR. CAVALLUZZO: To interview
25	Mr. Arar?

1	MR. CABANA: Not to my knowledge.
2	MR. CAVALLUZZO: Now, there is a
3	clarification in your notes that I think you
4	should comment on. I am referring to page 61.
5	This is December 11. Perhaps you can read it, the
6	entry for 11:30?
7	MR. CABANA: Certainly.
8	"Contacted LO Rome, who
9	advised the writer that he
10	will be travelling to Syria
11	very shortly. He advises
12	that from his discussion with
13	he feels that our best
14	approach at this stage would
15	be to share our list of
16	questions with Syrian
17	authorities."
18	Then there is a redaction:
19	"also suggested that our
20	document should be translated
21	in Arab if possible."
22	Do you want me to continue?
23	Pause
24	MR. CAVALLUZZO: No. The next
25	point is something else.

1	In respect of that particular
2	entry, did it relate to Mr. Arar?
3	MR. CABANA: No sir, it didn't.
4	Pause
5	MR. CAVALLUZZO: If you go to the
6	next page of your notes, page 62, we move now to
7	January 10, 2003.
8	MR. CABANA: Yes, sir.
9	MR. CAVALLUZZO: Could you just
10	read us the entry that looks like 12:05?
11	MS EDWARDH: What page?
12	MR. CAVALLUZZO: Page 62?
13	MR. CABANA: Okay.
14	"12:05 Received copy of
15	further correspondence
16	emanating from CID and
17	addressed to Insp. Jagoe and
18	project O-Canada in Toronto
19	outlining A/Comm. Proulx's
20	position relative to"
21	It is redacted:
22	" and fact that"
23	It is redacted again:
24	"In this correspondence there
25	is also reference to fact

1	that CID will dictate
2	composition of interview
3	teams and that same will be
4	composed or have RCMP
5	representatives."
6	MR. CAVALLUZZO: Then there is a
7	meeting later on that day?
8	MR. CABANA: There is a meeting at
9	20 after 3:00 in the afternoon, 1510:
10	"Meeting with C/Supt. Watson
11	•••"
12	Who was the CROPS officer at
13	that time:
14	"and advised him of above
15	and reason for withdrawal.
16	The writer requested that in
17	light of the fact
18	investigation is in relation
19	to National Security issues,
20	file should be transferred to
21	INSET. This should address
22	CID's concerns and hopefully
23	minimize their involvement in
24	the development of the
25	investigation. Mr. Watson

1	advised we would discuss
2	further on Monday."
3	MR. CAVALLUZZO: At this point in
4	time you are deciding that you are going to be
5	leaving Project A-OCANADA?
6	MR. CABANA: Yes, sir. It is time
7	for me to move on.
8	MR. CAVALLUZZO: At this point in
9	time, when you do leave on February 4th, a few
LO	weeks later, is the project than assigned to the
L1	INSET at the "A" Division?
L2	MR. CABANA: Yes, sir, but I would
L3	suggest the discussion started actually in
L4	December.
L5	MR. CAVALLUZZO: Right.
L6	MR. CABANA: Of the potential
L7	migration of the file back to INSET. The INSET
L8	unit by that time was I believe pretty well fully
L9	staffed. They had the necessary expertise within
20	the team at that time to take over management of
21	the file.
22	MR. CAVALLUZZO: And so by the
23	time you leave, Project A-OCANADA comes under the
24	umbrella of INSET, A-INSET, and you move back to
25	your position as the project manager of IPOC?

1	MR. CABANA: I had never left that
2	function.
3	MR. CAVALLUZZO: You continued on?
4	MR. CABANA: Exactly.
5	MR. CAVALLUZZO: You continued on
6	in that position.
7	MR. CABANA: Yes, sir.
8	MR. CAVALLUZZO: What would appear
9	to be one of the problems at least you seemed to
10	be discussing on this date is the intervention of
11	head office in respect of the investigations that
12	were carried on by Project A-OCANADA.
13	Is that a fair assessment?
14	MR. CABANA: Yes, sir, it would
15	be.
16	MR. CAVALLUZZO: And head office
17	by this point in time felt that more coordination
18	or control was needed over Project A-OCANADA. Is
19	that correct?
20	MR. CABANA: Well, by that point
21	in time, Project OCanada had resumed its focus in
22	the fall of 2002, and there was a need to
23	coordinate between the two teams that were
24	operating. So headquarters implemented certain
25	steps to make sure coordination would occur.

1	MR. CAVALLUZZO: As I say, you
2	left on February. There is a discussion in your
3	notes, if we move on in your notes, in respect of
4	the move, at page 67.
5	There is a discussion with
6	Mr. Killam. Do you see that page 67?
7	MR. CABANA: Yes, I do.
8	MR. CAVALLUZZO: Can you read that
9	just to close this issue out.
10	MR. CABANA: It says:
11	"During conversation with
12	C/Supt. Killam the issue of
13	accountability was raised by
14	the writer in support of need
15	to ensure the timely
16	dissemination of information.
17	Mr. Killam informed the
18	writer that since the file is
19	a National Security matter,
20	the accountability in fact
21	did not rest with the
22	Division but with A/Comm.
23	Proulx."
24	MR. CAVALLUZZO: Did anything
25	happen in December or January of 2003 which

1	suddenly turned the file into a national security
2	file, or was it a long evolution?
3	How did that happen that it became
4	a national security file in January?
5	MR. CABANA: The file was always a
6	national security file but it was primarily a
7	criminal investigation. If you look at it the
8	focus of the INSET units, which were created in
9	spring, April of 2002, the INSET units now, these
10	new units, are responsible to conduct criminal
11	investigations of national security issues.
12	MR. CAVALLUZZO: Maybe at this
13	point it might be useful if you could share with
14	us what is the difference between a criminal
15	investigation in relation to national security
16	matters and a national security investigation.
17	Is there a difference?
18	MR. CABANA: Not really. I mean,
19	the difference between a criminal investigation
20	and a national security type of investigation, I
21	would say the first and foremost is the reporting
22	structure of the investigation, of the team. A
23	criminal investigation reports to the Division
24	level, whereas national security investigations
25	report or are being coordinated at the

1	Headquarters level.					
2	INSETs now, I must state that the					
3	INSET units in relation to criminal investigations					
4	are reporting to the criminal operations officer					
5	in each division.					
6	The other difference I would					
7	submit is in the use of the information in					
8	national security types of investigations. Pre					
9	INSET days the national security types of					
10	investigations were more intelligence types of					
11	investigations. The flow of information, or the					
12	fluidity of the flow of information was not as					
13	crucial as with criminal investigations where the					
14	information has to be shared right away.					
15	As well, the methodology in					
16	securing this information, in the context of an					
17	intelligence probe you don't have to source the					
18	information the same way, where in the context of					
19	a criminal investigation you have to make sure the					
20	information you are getting is properly sourced					
21	and is obtained in an admissible format.					
22	Those I guess would be the main					
23	differences.					
24	MR. CAVALLUZZO: Just a couple of					
25	final things.					

1	I would ask you to refer to
2	Exhibit 173, which should be in front of you. I
3	don't know if it has been filed already.
4	If you go five page in, you will
5	see a fax. This fax is dated January 10, 2003.
6	It is to NOC Headquarters. It appears to be from
7	Project A-OCANADA. It is being sent to the LO in
8	Rome, who is Mr. Fiorido at this time?
9	MR. CABANA: Yes.
10	MR. CAVALLUZZO: It says:
11	"Hello Please find
12	attached a copy of the
13	Synopsis Time Line that we
14	prepared for HQ on Maher ARAR
15	on October 21, 2002. It is
16	more than you asked for but
17	provides a greater picture on
18	this individual. If you
19	require anything else, please
20	call me. Thanks again and
21	good luck in your travels."
22	And then appended to that fax is a
23	time line, much of which is redacted, but several
24	pages of time line.
25	On January 10, 2003, Mr. Arar is

1	in detention in Syria for three or four months by
2	that time. I am wondering why is Project
3	A-OCANADA sending the LO in Rome this synopsis
4	time line?
5	Are you aware of this? Did you do
6	it?
7	MR. CABANA: Well, I signed the
8	fax transmission. So obviously I was aware of it.
9	As far today to tell you what this
10	is in relation to, I would submit to you that the
11	LO Rome was probably planning on attending Syria.
12	He was likely travelling to Syria and wanted to
13	obtain more information.
14	MR. CAVALLUZZO: You don't recall
15	exactly why you would have sent this information
16	to him, other than that speculation.
17	MR. CABANA: No, sir, I don't.
18	Pause
19	MR. CAVALLUZZO: Okay.
20	Finally, Mr. Cabana, I just want
21	to return to the training aspects what I asked you
22	earlier regarding the training that the members of
23	A-OCANADA had. You told us they had if any, very
24	limited training in Muslim values, cultures
25	traditions.

1	Did they have any training on the
2	relevant sharing of information policies of the
3	RCMP, the ones that we reviewed this morning with
4	you. Did the members of A-OCANADA have any
5	training on that?
6	MR. CABANA: The members that we
7	selected to participate in this project were all
8	experienced investigators and would have received
9	training during the course of their career in the
LO	context of other courses.
L1	MR. CAVALLUZZO: What about the
L2	non-RCMP members of A-OCANADA, including the two
L3	co-managers? Were they trained on RCMP policies?
L4	MR. CABANA: The members of
L5	municipal or provincial agencies that were
L6	attached to our group that were working with the
L7	investigative team, I have no knowledge whether
L8	they were provided, prior to becoming members of
L9	this team, with any form of training on RCMP
20	policies.
21	The two team leaders, one of them
22	had been with the RCMP at that time for probably
23	longer than I would suggest the majority of the
24	members on the team so he is fully aware of RCMP
25	nolicies He had received PCMD training over the

1	course of many, many years.
2	MR. CAVALLUZZO: As you say, apart
3	from the two co-managers there were a number of
4	other non-RCMP people that were
5	MR. CABANA: Yes, sir.
6	MR. CAVALLUZZO: from the
7	Sûreté, from the OPP, from municipal police
8	forces, and so on and so forth.
9	MR. CABANA: Yes, sir.
10	MR. CAVALLUZZO: You are not aware
11	of any training they specifically got on RCMP
12	policies?
13	MR. CABANA: After joining
14	our group?
15	MR. CAVALLUZZO: Yes?
16	MR. CABANA: No, sir.
17	Our focus I guess the only way
18	I can describe it, this team was a task force that
19	was put in place. It wasn't a permanent unit. My
20	responsibility toward these members was not to
21	ensure their development for their future career.
22	Our sole purpose was to conduct this
23	investigation.
24	MR. CAVALLUZZO: Okay.
25	MR. CABANA: For us to take

1	members and provide them with extended training,
2	it clearly was not appropriate at that time.
3	MR. CAVALLUZZO: You also told us
4	that in respect of training on human rights
5	issues, such is the human rights records of
6	countries they may deal with, there just was no
7	such training?
8	MR. CABANA: Not to my
9	knowledge, sir.
LO	MR. CAVALLUZZO: You also told us
L1	that in respect of the National Security Program
L2	that the RCMP did have available, that very few
L3	people took that program?
L4	MR. CABANA: That is correct.
L5	What we were faced with was and
L6	again, we look at it type of investigation we were
L7	conducting, which was a international financial
L8	type of investigation, and the training in
L9	relation to national security would be of very
20	little use actually.
21	MR. CAVALLUZZO: That is it final
22	question. The final question is: If the members
23	of this team had the kind of training that I have
24	just referred to you, do you think that it would
) 5	have been of any benefit to them in carrying out

1	the mandate of Project A-OCANADA?
2	MR. CABANA: With respect to the
3	development of the investigation, and the
4	investigation of specific financial offenses, no.
5	It might have been a benefit to them simply
6	because of the context of the national security
7	context of this investigation, yes.
8	MR. CAVALLUZZO: So that there
9	would have been some benefit?
10	MR. CABANA: There could have been
11	some benefit. But we addressed these requirements
12	through the actual composition of the team by
13	ensuring that we had people with the right
14	expertise that were there so if there was need for
15	consultation to take place we had people we could
16	consult with.
17	MR. CAVALLUZZO: What you seem to
18	be saying is that because of the people you
19	choose, you choose them on the basis that they
20	wouldn't need any training
21	MR. CABANA: Yes, sir.
22	MR. CAVALLUZZO: to carry out
23	the mandate?
24	MR. CABANA: We are talking here
25	in a perfect world. In a perfect world it would

1	have been great to be able to take all the
2	investigators on the team and say we are going for
3	extended training for the next three weeks and
4	then we are going to look at this emergency. But
5	really, the situation that we were under at the
6	time, it was a crisis situation, basically it was
7	a race against the clock and we couldn't take a
8	two or three week break to train everybody.
9	MR. CAVALLUZZO: Do you think the
10	emergency lasted until you left in February of
11	MR. CABANA: Sir, although for the
12	Canadian public post-9/11 immediately post-9/11
13	it was very traumatic for everybody and I would
14	submit to you that it is still the case for a lot
15	of the law enforcement officers that were attached
16	to this project. The emergency, the urgency still
17	exists and in my functions I still deal with it on
18	a daily basis.
19	MR. CAVALLUZZO: Right. Although
20	you are not part of the A-INSET Project A-OCANADA,
21	it still continues I understand?
22	MR. CABANA: Yes, sir, it does.
23	MR. CAVALLUZZO: Thank you,
24	Mr. Cabana. I have no further questions?
25	MP CARANA: Thank you yery

1	much, sir.
2	THE COMMISSIONER: Thank you,
3	Mr. Cavalluzzo.
4	That completes it for today. We
5	will start tomorrow morning 9 o'clock and we will
6	rise until then.
7	THE REGISTRAR: Please stand.
8	Whereupon the hearing adjourned at 6:16 p.m.,
9	to resume on Thursday, June 30, 2005,
10	at 9:00 a.m. / L'audience est ajournée à
11	18 h 16, pour reprendre le jeudi 30 juin 2005
12	à 9 h 00
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24	Lynda Johansson,
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