

Commission of Inquiry into the Actions of Canadian Officials in Relation to Maher Arar

## Audience publique

## Public Hearing

L'Honorable juge /
Commissaire
The Honourable Justice
Commissioner Dennis R. O'Connor

Tenue à:
Salon Algonquin
Ancien hôtel de ville
111, Promenade Sussex
Ottawa (Ontario)
le mardi 24 mai 2005

Held at:
Algonquin Room
Old City Hall
111 Sussex Drive
Ottawa, Ontario
Tuesday, May 24, 2005

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Mr. Lorne Waldman
Ms Marlys Edwardh

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Canadian Islamic Congress

National Council on Canada-Arab Relations

Canadian Labour Congress/Council of Canadians and the Polaris Institute

Minority Advocacy and Rights Council

The British Columbia Civil Liberties Association

The International Commission for Jurists, The Redress Trust, The Association for the Prevention of Torture, World Organization Agains $\dagger$ Torture

## APPEARANCES / COMPARUTIONS

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| Mr. David Matas | International Campaign Against <br> Torture |
| Ms Barbara Olshansky | Centre for Constitutional Rights |
| Mr. Riad Saloojee | Canadian Council on <br> Mr. Khalid Baksh |
| American-Islamic Relations |  |

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Ottawa, Ontario / Ottawa (Ontario)
--- Upon commencing on Tuesday, May 24, 2005 at 10:09 a.m. / L'audience débute le mardi 24 mai 2005 à 10 h 09

THE REGISTRAR: Please be seated.
Veuillez-vous asseoir.
THE COMMISSIONER: Mr. Cavalluzzo?
MR. CAVALLUZZO: Good morning,
Commissioner.
At the outset, $I$ am going to deal
with a few housekeeping matters, and then my friend Ms Edwardh would like to address you for a few minutes on certain outstanding issues.

In respect of the housekeeping matters, there are a number of exhibits that we would like to introduce as public exhibits.

The first are RCMP documents.
There are two volumes which we have already introduced as $M-1$ and $M-2$. They were used in a context of a motion, $I$ recall. The question is whether we want to leave it as $M-1$ and $M-2$, or do we want to change it to the next $P$ numbers?

THE COMMISSIONER: Let's change it to the next $P$ numbers.

MR. CAVALLUZZO: That's fine.

THE REGISTRAR: 83 and 84.
EXHIBIT NO. P-83: Binder of
RCMP redacted documents (M-1)
EXHIBIT NO. P-84: Binder of
RCMP redacted documents (M-2)
MR. CAVALLUZZO: So the $M-1$ and
M-2 will become $P-83$ and $P-84$. They are the two volumes of redacted RCMP documents.

THE COMMISSIONER: Okay.
MR. CAVALLUZZO: The second matter
relates to the redacted in camera exhibits.
We have given the parties four
volumes of in camera documents which have been redacted, and they should be introduced now as public exhibits as well.

THE COMMISSIONER: So can those
four volumes be P-85?
MR. CAVALLUZZO: Yes, they can.
THE COMMISSIONER: Okay.
EXHIBIT NO. P-85: Four
volumes of redacted documents
MS McISAAC: Might I suggest,
Mr. Commissioner, that we mark them separately. P-85 and $P-86$, and thereafter?

MR. CAVALLUZZO: The tabs are
consecutive, so it's manageable. So P-85 probably makes sense.

THE COMMISSIONER: Back to just 85.

MR. CAVALLUZZO: Now I call upon Ms Edwardh, who would like to address you on a few matters.

THE COMMISSIONER: Ms Edwardh?
MS EDWARDH: Thank you,
Mr. Commissioner. I have four matters I would like to briefly raise with you.

Mr. Waldman, who is here with me this morning, and $I$ have been endeavouring to obtain some resolution of our request to you that we be relieved of our undertaking in order to use a number of documents, in fact three documents, and particularly one which we had from the beginning said was very important in respect of our proposed cross-examination of the witness, Mr. Pardy, who is here this morning.

On Thursday last, $I$ in rather a grumpy state wrote to both Mr. Cavalluzzo and to Ms McIsaac, asking for the courtesy of some reply, because although we knew that national security confidentiality had been claimed with respect to
the documents, we had also been told that there might be some attempt to determine whether or not it was in fact essential with respect to that document or whether the claim might be reconsidered. We tried and hoped to get an answer from Ms McIsaac on Friday. We did not, despite speaking with her on Thursday, and I know she endeavoured to get us that response.

We got a letter this morning, which by its very terms $I$ think we cannot make public, but $I$ want to say Something about the letter. It is a proposal, and as it currently stands, it is a proposal that is not acceptable to Mr. Arar or his counsel.

In our view, the proposal would result in putting misleading information on the record. And furthermore, we are not prepared, on behalf of Mr. Arar, to participate in any kind of in camera process.

We are here because this is a public inquiry. We believe, sir, you have already seen these documents. Your counsel has seen these documents. Everyone else has seen them, and indeed we have seen them and so has Mr. Arar. But what is at issue here is it is
a public inquiry. We take the view that the documents ought to be made available now; that they represent extremely overbroad claims of national security. And indeed, if we had had the opportunity to have a true hearing and get a ruling from you, we think we could have convinced you to put these documents in our hands for the purposes of cross-examining Mr. Pardy.

Now, what's to be done? I spoke
with Mr. Cavalluzzo just moments before we entered, and he is proposing that we meet at five o'clock to discuss it. But from Mr. Arar's perspective, we need some resolution.

I mean, I am not anxious to
involve Mr. Arar or any of this team that is working hard in waiting and waiting. You, sir, have the power to make a ruling, and we want the opportunity to appear and argue this issue at the first moment that we can, if the government won't make this document or the three documents public. THE COMMISSIONER: I gather the government won't. So, then, I am going to have to rule, $I$ think, on the validity of their national security confidentiality claim, which it comes down to.

If the urgency is you wish to argue that, as soon as we can we will schedule it.

The Commission thought that it was prudent with this claim -- because this, unlike my interim report which is the stage we are deferring most of these claims to call expert evidence with respect to this claim, and we are in the process of arranging that as quickly as we can.

But if Mr. Arar would like the motion argued before we call the expert evidence, I will schedule it and deal with it solely on the government --

MS EDWARDH: I will speak with
your counsel at the end of the day, and we will decide whether it can be scheduled at some convenient time so this can be properly done.

THE COMMISSIONER: Okay. MS EDWARDH: Certainly now we are right up to -- you know, Mr. Pardy is here. We obviously cannot use this document with respect to Mr. Pardy until there is some resolution.

THE COMMISSIONER: But we will
bring him back, if necessary.
MS EDWARDH: Thank you,
Mr. Commissioner.

THE COMMISSIONER: Mr. Arar is here. You can say to Mr. Arar if he wants to argue this motion in absence of evidence dealing with it, it's his motion. I would think it's imprudent to do so.

MS EDWARDH: I understand. We intend to call evidence on the motion as well, and so it will take some time to get it organized. THE COMMISSIONER: Right. MS EDWARDH: We will meet with Mr. Cavalluzzo at five o'clock. I suppose I am expressing some frustration that we tried to resolve this before the public hearings began and we are not one whit further. My second procedural matter, I have reviewed, and Mr. Waldman spent the better part of the weekend reviewing, the position of the Clerk of the House with respect to the assertion of Parliamentary privilege.

It will not have escaped you, Mr. Commissioner, that the Supreme Court of Canada issued a decision. Although it's not directly on point, I think it identifies the guiding principles, and they did this on Friday. We think that it will be extremely
difficult to hear in a coherent manner the evidence of Minister Graham and Minister Manley and Mr. Easter without having some regard of what was said either in Hansard or before the various committees. We do appreciate the limits, that being that these statements cannot be impeached, but my submission, quite frankly, is we should revisit this issue before in fact Mr. Graham testifies on Monday.

We wonder whether we could not -if you are prepared to hear us on Wednesday or another day -- notify the counsel who appeared for the House and deal with this issue.

We have read the Gomery Inquiry ruling, but quite simply we think that there is something that is been done here that is overbroad. We do appreciate there is a limit, but it's going to make the next week very empty.

THE COMMISSIONER: Okay. I mean, I would prefer, as I said, last week, not to have this inquiry sidetracked into that issue. If it is necessary, we will do it. If we need to argue it, we will argue it fully. I will set tomorrow might at seven o'clock for return of that motion and $I$ will do the work necessary to rule on it
before next week.
As a practical matter -- and I
don't want to be pessimistic. But depending how I rule, $I$ expect that it will head off to other courts and it will have to be resolved there. But I am prepared to do that.

MS EDWARDH: Perhaps if there are some -- we appreciate the need for real boundaries in respect of the privilege, so we have, I think, a proposal that may work.

Anyway, we will notify the Clerk that the hearing of the motion will be seven o'clock tomorrow evening and they can arrange for their counsel to be present.

If that should change, we will of course alert you.

THE COMMISSIONER: Thank you.
MS EDWARDH: Two other things. I will reserve them until $I$ begin my cross-examination of Mr. Pardy.

The first is the order of
cross-examination. I would like to revisit that issue. Even though I am clearly aware of what the rules say, and $I$ will make a brief argument then, but $I$ will be asking, and $I$ want to just alert my
friends, that the Government of Canada go before Mr. Arar.

THE COMMISSIONER: It is a thought
that has occurred to me.
MS EDWARDH: Second,
Mr. Commissioner, I have provided to the Registrar four or five cases which track the issue of whether or not, when cross-examining a witness, counsel who puts a suggestion to a witness is implicitly undertaking to call that evidence.

I have no need to argue it now. I have given cases to all my friends. I think that the leading authority, being the Supreme Court of Canada in a case of Little arising from the Ontario Court of Appeal, puts to rest the suggestion that such an implied undertaking is, in fact, necessary.

That can be bedtime reading, but I would deal with it, though, at the commencement of my cross.

THE COMMISSIONER: Okay. Just in terms of order of the cross-examination, the thought that occurred to me, because of what happened last week -- which I made my views known at the time, $I$ won't comment on it again -- it

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does strike me, though, that in a circumstance where the government acts for all government witnesses, but is a circumstance where the government sits in on the interviews and so on when the witnesses are being prepared, it may be fairer if the government examined before what is truly the cross examiner, Ms Edwardh, rather than sitting behind Ms Edwardh, as happened last week. I don't say this was intentional, sort of what we would call in the business, "back-dooring it", that the government, who is not a true cross examiner, follow Commission counsel. Then, if there are matters that arise in the true cross-examination that the government raise the issue and seek leave to examine the witness with respect to matters that were raised in the cross-examination that require addressing from the witness or from the government's standpoint. I simply throw that out. I haven't decided. But as I sat and watched that exchange play out last week it is a thought that occurred to me and it may be a basis for proceeding from here. Okay? MR. CAVALLUZZO: Thank you, Mr. Commissioner.

THE COMMISSIONER: Mr. Cavalluzzo?
MR. CAVALLUZZO: Thank you,
Commissioner.
My friend, Ms Edwardh, said that
she was grumpy with me last week. I want to
assure her that all lawyers have been grumpy with
me, which means I may be just --
--- Laughter / Rires
THE COMMISSIONER: I think the
level of grumpiness has moved up significantly.
MR. CAVALLUZZO: Right.
MS EDWARDH: Thank you,
Mr. Cavalluzzo.
MR. CAVALLUZZO: Commissioner,
this morning we have Mr. Gar Pardy, and I would ask that he be either sworn or affirmed at this time?

THE COMMISSIONER: Would you like
to be sworn or affirmed?
MR. PARDY: Sworn, please.
SWORN: HENRY GARFIELD PARDY
THE COMMISSIONER: Your full name? MR. PARDY: Henry Garfield Pardy. THE COMMISSIONER: Thank you. You may be seated.

MR. CAVALLUZZO: At the
outset, let me describe to counsel the manner in which I intend to complete Mr. Pardy's evidence in two days.

Mr. Pardy has a number of documents to deal with, somewhere between 250 and 275 documents that $I$ will be taking him through, which means that $I$ will be having him identify the documents. We will be focusing upon those parts of the documents that are important.

Mr. Pardy, if you have any further comments you want to add, I would ask you to do that. If you think $I$ am going too quickly, $I$ would ask you to tell me that, because we intend to complete your evidence in a couple of days.

At the outset, let me give counsel an overview of where we are headed in the next couple of days.

Initially, I want to discuss with
Mr. Pardy his education and professional background. He does have an extensive background in the foreign service and $I$ want to spend some time on that.

Second, $I$ am going to be discussing with Mr. Pardy the legal and practical
context that we find ourselves in the United States in September of 2002 when Mr. Arar was initially detained in the United States.

Third, we are going to deal with the events surrounding Mr. Arar's detention in the United States and his deportation to Syria.

Now, we have heard extensive evidence from two previous witnesses on that, and as a result of that $I$ will be moving quickly through that, except where Mr. Pardy would be of unique assistance to us.

The fourth matter concerns a travel advisory which was issued by DFAIT in October 2002 as a result of an American practice and policy which was instituted in September of 2002 .

Fifth, we will be dealing with the Consular Affair's actions during Mr. Arar's detention in Syria. We know that we are going to be having both Mr. Pillarella and Mr. Martel testifying, and $I$ want to give us the headquarters' perspective of what was going on during Mr. Arar's detention in Syria.

Sixth, we will be dealing with the efforts to make Canada speak with one voice in
respect of getting Mr. Arar's release from Syria.
Seventh, we will be looking at the allegations of torture and the report of the Syrian Human Rights Committee.

Eighth, we will be looking at the actions of DFAIT in respect of the trial which was to take place in respect of $M r$. Arar in Syria in August and September of 2003 .

Then, finally, we will be
looking at certain statements which were made in the media after Mr. Arar's return to Canada and after Mr. Pardy's retirement.

EXAMINATION
MR. CAVALLUZZO: Okay, Mr. Pardy. I would like to start now with your education and professional background. As far as your education is concerned, you received a Bachelor of Arts from Acadia University and a Master of Arts from McMaster University?

MR. PARDY: Yes.
MR. CAVALLUZZO: I would like to file at this time Mr. Pardy's curriculum vitae. THE COMMISSIONER: Exhibit No. P-86. vitae of Henry Garfield Pardy MR. CAVALLUZZO: It would appear from your curriculum vitae that you started your career in the Foreign Service in 1967.

Is that correct?
MR. PARDY: Yes.
MR. CAVALLUZZO: Between 1967 and
2003 you remained in the Foreign Service?
MR. PARDY: Yes, exclusively.
MR. CAVALLUZZO: You retired on or
about August 31, 2003, after expending 36 years of service in Foreign Affairs?

MR. PARDY: Yes.
MR. CAVALLUZZO: Okay. Now, I would like to focus on certain aspects of your career in the Foreign Service, certain aspects which are quite relevant, it would seem to me, to the situation of Mr. Arar.

If we look at your CV, it would appear that between 1972 and 1975 you were with something called the National Security Section, Security Liaison Division, RCMP Foreign Operations, International Secretary and Criminal Issues, and I am wondering if you might just briefly tell us what your duties and
responsibilities were in this section, particularly in respect of your relationship with the RCMP?

MR. PARDY: Yes. When I returned to Ottawa in 1972 from the assignment in India, this was in the aftermath of the massacre at the Munich Olympics, and it preceded the arrangements being made for the Olympics in Montreal in 1976. At that time it was decided that there was a need for enhancement within the Department of Foreign Affairs with somebody looking at the issue of international terrorism and the various roles within the Canadian government and I was assigned responsibility of that.

The National Security Section, or if you like the Security Liaison Division, today is equivalent to ISI.

MR. CAVALLUZZO: Okay. In
respect of this notation, in the third bullet down on page 2, under that duty, it talks about the "Memorandum of Understanding with RCMP on operations overseas, updated in 1998."

What does that mean? That you were involved in negotiating this particular MOU with the RCMP relating to that topic?

MR. PARDY: Yes. I think it is one of the elements the government looked at in terms of enhancing its activities with respect to security, and particularly with respect to international terrorism. It was decided that a Memorandum of Understanding should be entered into between the Department of Foreign Affairs and the Commissioner of the RCMP and I, along with one or two other people, were responsible for the negotiation of that document.

MR. CAVALLUZZO: Okay. Now,
between 1978 and 1982, it states that you were the Consular, Canadian Embassy, Washington, D.C. Intelligence Liaison Officer, Central Intelligence Agency, Nuclear Nonproliferation Issues.

Now, what were you doing in
respect of that particular position? MR. PARDY: This is in terms of the various international political, economic, and security issues, and basically we exchanged information with the American government, both with the Central Intelligence Agency and a particular part of the State Department, and obtained information from them on a full range of international political, economic and
security issues.
MR. CAVALLUZZO: I see that in 1982 you received the CIA International Services Award.

What is that award for?
MR. PARDY: Well, it is an award given to people that would be working with the Agency from foreign governments.

MR. CAVALLUZZO: Okay.
Did you maintain your contacts with the CIA over the years?

MR. PARDY: No.
MR. CAVALLUZZO: That is a
simple no?
MR. PARDY: No.
MR. CAVALLUZZO: Okay. Okay.
Between 1983 and 1985 you were the
Director, United States United States Program Division, and this included responsibilities relating to the Immigration Program in the United States?

MR. PARDY: Yes.
MR. CAVALLUZZO: Okay. Were you
located at this particular time in Ottawa or in the United States?

MR. PARDY: In Ottawa.
MR. CAVALLUZZO: Between 1985 and 1989 you were still located in Ottawa, however, you became the director for the Asia-Pacific South Division. That job apparently dealt with all aspects of Canada's relationship with the countries of South and Southeast Asia and the South Pacific?

MR. PARDY: Yes.
MR. CAVALLUZZO: I see that as far
as our case is concerned, if you go to page 4, we see that your responsibilities gave you an opportunity to deal with the bombing of Air India Flight 182?

MR. PARDY: Yes, I took up these responsibilities in, $I$ think it was in July of 1985, and of course Air India was the largest issue and over the next four years it was the largest issue that I had to deal with.

MR. CAVALLUZZO: Okay. I also see that you are responsible for the rescue of Soviet prisoners of war in Afghanistan?

MR. PARDY: Yes.
MR. CAVALLUZZO: Do you have a
particular focus or experience in respect of the
politics of Afghanistan?
MR. PARDY: Yes. I think over the years I have developed an interest and I followed issues in Afghanistan $I$ think throughout my professional life.

MR. CAVALLUZZO: Okay. We will come back to that.

It would appear that between 1989
and 1992 you took up a role as Ambassador to Costa Rica, El Salvador, for a limited period of time, Honduras, Nicaragua, and Panama?

MR. PARDY: Yes.
MR. CAVALLUZZO: Between 1992 and 1999 you were the Director of Consular Operations Division, Assistance to Canadians in Foreign Countries?

MR. PARDY: Yes.
MR. CAVALLUZZO: Generally
speaking, what was your role there?
Did you focus upon detainees, Canadian detainees, in foreign countries when you held that position?

MR. PARDY: No. In those days, the Consular Operations Division was one of two divisions in the Consular Bureau and we covered a
whole range of issues in that -- really all issues affecting Canadians in foreign countries.

MR. CAVALLUZZO: When you held that position during those years, I see at page 5 that you developed and deployed the Consular Management and Operations System, the COSMOS or CAMANT system?

MR. PARDY: Yes, I did.
MR. CAVALLUZZO: Did you
initiate the country travel reports that we may deal with today?

MR. PARDY: Yes, I did.
MR. CAVALLUZZO: You have also
dealt with country and subject-specific publications on safety abroad.

What is that? Indicating to Canadians travelling abroad what they should be looking for, and so on?

MR. PARDY: Yes, exactly.
MR. CAVALLUZZO: Okay. Finally,
between 1995 and 2003, you were the Director General of the Consular Affairs Bureau and this got you involved in negotiations with foreign governments, coordination of policy with other agencies of the Government of Canada, and
recommendations on policy and practice to Ministers and the Cabinet.

As far as this job is concerned, I would just focus on that you were involved in the development of consular service standards that we may refer to?

MR. PARDY: Yes. That was an element, when we -- when it was agreed that we would do cost recovery for the consular program, then one of the associated issues was the establishment of standards.

MR. CAVALLUZZO: Okay. I just
want to focus on a couple of other things, and that is, you were involved in the initiation of a five-country, that is Australia, Canada, New Zealand, U.K. and U.S., consular consultative group and the organization of regular meetings.

As far as that is concerned, were there any meetings of this group subsequent to 9/11 to deal with the issues created by 9/11? MR. PARDY: Yes, we had generally -- depending on the international climate, we tried for at least an annual meeting and in some instances we had them more frequently. MR. CAVALLUZZO: Okay. The
final point, I just want to give us some idea that you had a number of things on your plate in 2003, apart from Mr. Arar's case, and that is, you were involved in the Sampson case out of Saudi Arabia; you were involved in the Kazemi case in Iran; you were involved in the Bali bombing in Indonesia in 2003; you were --

MR. PARDY: That is a mistake. It
should have been 2002 .
MR. CAVALLUZZO: Okay. However,
the SARS crisis did occur in 2003?
MR. PARDY: Yes, it did.
MR. CAVALLUZZO: As did the
second Gulf War as of March 2003, which we will come back to.

You told us that you retired as of August 31, 2003 .

I understand now you are a private consultant?

MR. PARDY: Yes.
MR. CAVALLUZZO: You are employed
on contract with the Government of Canada at the present time?

MR. PARDY: That is correct.
MR. CAVALLUZZO: Your contract
with the Government of Canada relates to this public inquiry as well as any litigation surrounding Mr. Arar?

MR. PARDY: That is correct, yes.
MR. CAVALLUZZO: How long have you
been on contract with the Government of Canada relating to those duties?

MR. PARDY: I think May of 2004 . MR. CAVALLUZZO: Mr. Pardy, you
must forgive me, your awards are too numerous to recount, starting with the fact that you were the Valedictorian with your graduating class in Acadia --

MR. PARDY: Yes.
MR. CAVALLUZZO: -- and it went
right through to the Public Service Award. I leave that to counsel to read, but certainly there are numerous awards as well as numerous publications which are set out in the last few pages of your CV.

Okay. Now, I would like to move on now, Mr. Pardy, to deal with the background, the background of 9/11, bringing us up to September 26, 2002 .

Before doing that, $I$ just want
to -- we did this with Mr. Sigurdson, but I just want to focus our minds in terms of the organization, bureaucracy and hierarchy of DFAIT and where consular affairs fit into that.

I wonder if counsel, and
Commissioner, if you would refer initially to Exhibit No. 11.

Just to give us an overview, we start initially at Tab 2.

We see the bureaucratic
organization of DFAIT with Mr. Graham at the top. We see Mr. Harder was the Deputy Minister. For some time before that it was Mr. Lavertu. We see Jonathan Fried. As far as Consular Affairs are concerned, if we go to the box at the right, second box up, we see something called Corporate Services, Passport, and Consular Affairs.

At that point in time,
Mr. Pardy, the Assistant Deputy Minister was Katherine McCallion?

MR. PARDY: Yes.
MR. CAVALLUZZO: And then if we can just focus on consular affairs, if we go to tab 5, we see that within the corporate services, passport and consular affairs division, we have a
number of bureaus. Consular affairs is one, and we can see that on the third box from the right.

At that time it was Mr. Sigurdson.
You were known as JPD. Is that
correct?
MR. PARDY: There is a box missing. They only put in four boxes. There are five, actually. We managed our own infomatics program.

MR. CAVALLUZZO: And we will come back to that.

We can see who you are responsible for. But for a little more detail and to ensure that we have the correct number of boxes, we can go now to Exhibit P-51.

The clerk will give you Exhibit P-51.

You will see that you are right, there are five boxes, not four.

And this is the Consular Affairs Bureau as of July 2002, which is the material time. We see that you are at the top of the scale there.

We also see the name Laura Sear, and she was your administrative assistant.

MR. PARDY: That is correct.
MR. CAVALLUZZO: We will see her name a number of times on e-mails. Presumably she was sending e-mails on your behalf?

MR. PARDY: Yes.
MR. CAVALLUZZO: Then we see five boxes. I guess the boxes, or divisions, which are important for us would be emergency services, and at that point in time we see Helen Harris was the director of that.

MR. PARDY: Yes.
MR. CAVALLUZZO: We also see case management, which is important.

MR. PARDY: Yes.
MR. CAVALLUZZO: And that designation is JPO. Now, we have heard a witness by the name of Collins who also called herself JPO.

MR. PARDY: Yes. She was a Case Management Officer working in the Case Management Division.

MR. CAVALLUZZO: And she would report to Mr. Carisse?

MR. PARDY: That is correct.
MR. CAVALLUZZO: And we need not
go into further detail. I just wanted to give us an overview of the bureaucratic structure.

Let us come to, as I said before, the context leading up to Mr. Arar's detention in New York City in September of 2002.

Once again, we did this with
Mr. Sigurdson, but there are a few important aspects of the Vienna Convention which will give us context in respect of the scope of consular services to which Mr. Arar was entitled, both in New York City and Damascus.

I would ask you once again if you could refer to Exhibit $P-11$ and go to tab 13, which is the Vienna Convention.

What I will do, I will briefly
refer to these and ask if you want to comment on any of them, because $I$ think these are the important articles of the Convention relating to Mr. Arar's situation.

The first obviously is Article 2,
Section 1, which provides that:
"The establishment of consular relations between states takes place by mutual consent."

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That's an obvious point. The only
point $I$ want to raise here is that Canada, obviously, is a signatory to the Vienna Convention?

MR. PARDY: Yes.
MR. CAVALLUZZO: The United States
is a signatory to the Vienna Convention?
MR. PARDY: Yes.
MR. CAVALLUZZO: Is Syria a
signatory to the Vienna Convention?
MR. PARDY: Yes.
MR. CAVALLUZZO: As far as what
services a Canadian citizen is entitled to in respect of being detained in a foreign country, if we go to Article 5 -- and these obviously relate to state responsibilities and functions -- it provides in paragraph (a):
"Consular functions consist in:
(a) protecting in the receiving State the interests of the sending State and its nationals, both individuals and bodies corporate within the limits permitted by

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international law;"
Paragraph (e):
"(e) helping and assisting nationals, both individuals and bodies corporate, of the sending State;"

Paragraph (i), which is very
important as far as this case is concerned:
"(i) subject to the practices and procedures obtaining in
the receiving State ..."
And of course the receiving state would be in our case either the United States or Syria.
"... representing or
arranging appropriate
representation for nationals of the sending State ..."

That is, Canada.
"... before the tribunals and other authorities of the receiving State, for the purpose of obtaining, in accordance with the laws and regulations of the receiving

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State, provisional measures for the preservation of the rights and interests of these nationals, where, because of absence or any other reason, such nationals are unable at the proper time to assume the defence of their rights and interests;"

And then, finally, if we refer to Article 36, which is --

MR. PARDY: May I just make one comment on that? I think it's important to realize that these are functions that are permitted under the treaty, and individual states then make their own decisions with respect to what particular policies they will follow within this general granting of authority.

MR. CAVALLUZZO: Okay. I am going to come back to that when we come to Article 36.

In a couple of references here, Article 36 is entitled "Communication and Contact With Nationals of the Sending State".

And Section 1 provides:
"With a view to facilitating

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the exercise of consular
functions relating to nationals of the sending State:
(a) consular officers shall be free to communicate with nationals of the sending State and to have access to them. Nationals of the sending State shall have the same freedom with respect to communication with and access to consular officers of the sending State;
(b) if he so requests, the competent authorities of the receiving State shall, without delay, inform the consular post of the sending State if, within its consular district, a national of that State is arrested or committed to prison or to custody pending trial or is detained in any other

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manner."
And I will coming back to that provision when we come and deal with the facts of this case.

And:
" (c) consular officers shall have the right to visit a national of the sending State that is in prison, custody or detention, to converse and correspond with him and to arrange for his legal representation."

And the only other provision which I think is important is section 2 of Article --

MR. PARDY: Could I suggest as
well, $I$ think paragraph 2 of that section is extremely important in terms of the exercise of those functions in paragraph 1.

MR. CAVALLUZZO: Paragraph 2,
that's what $I$ am going to --
MR. PARDY: Oh, you are going to
come back --
MR. CAVALLUZZO: Definitely,
because I want to ask you some questions about
paragraph 2.
It provides:
"2. The rights referred to in paragraph 1 of this Article shall be exercised in conformity with the laws and regulations of the receiving State, subject to the proviso, however, that the said laws and regulations must enable full effect to be given to the purposes for which the rights accorded under this Article are intended."

And you were going to comment on the importance of paragraph 2.

MR. PARDY: Well, I think the old article, and as you will realize, I think, is probably what lawyers would refer to as some loose language. That loose language has never been defined in any definitive way under international practice, and as a result there is a high degree of skill required in terms of the application of those rights under that particular article, and
there is wide variation in terms of practice of countries.

MR. CAVALLUZZO: I want to deal with two aspects of Article 36. The first is the statement that when you are in a foreign country that you are entitled to be treated in the same manner as a person who is a resident of the foreign country.

MR. PARDY: Yes.
MR. CAVALLUZZO: And $I$ want to be clear on that, and that is that there are certain minimum international law standards which must be met by the foreign country in respect of dealing with a detainee from Canada, or any other country for that matter.

Isn't that correct?
MR. PARDY: There are certain
conventions out there that establish various standards, and I use "standards" not in its absolute sense but in a much looser sense.

But the problem that you run into
is whether those standards are enforceable, or whether the standards provide a method by which, when they are not adhered to, where you can go to some particular mechanism by which redress might
be established and remedies effected.
That is not apparent in most of
these consular cases.
MR. CAVALLUZZO: Let me give you
an example. If I am a Canadian detained in a foreign nation and I am tortured by that foreign nation, and $I$ complain about it and they say: "What are you complaining about? We torture everybody who is a resident in our country, so what's the big deal?"

What would you say to that in
terms of --
MR. PARDY: Well, what we would do, of course, is to try in effect prevent that, and one of the mechanisms that we use -- there is a whole variety of mechanisms. But even under the -- there is, really one of the better international conventions, the Convention Against Torture, which in the specifics of this particular case, Syria I don't think is a signatory to. So it gives you your first problem there.

But the Convention Against Torture has more specific language on this than most conventions, and the redress mechanisms there are not as good as most people would like to see.

MR. CAVALLUZZO: You may want to refer to that, but the point that $I$ am making can be found once again in Exhibit 11 at tab 22, which is your manual of consular instructions?

MR. PARDY: Yes.
MR. CAVALLUZZO: And in particular, page 8 of 75 , Section 2.4 , talks about "Intervention with local authorities", and then paragraph 2.4.1 in the second sentence states: "Consistent with Canada's commitment to fundamental human rights consular officers do what they can to protect Canadians against violation of these rights. It is a basic principle of international law that whatever a State's treatment of its own subjects, aliens must be accorded an international minimum standard of treatment, including freedom from arbitrary arrest, due process, and the

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determination of legal rights and respect for human rights generally."

And that's basically the standard
that a Canadian can expect and that is, despite how a foreign nation may treat its own subjects, there are certain minimum international standards which certainly require the foreign state to treat me in a particular manner. And if they don't, then obviously my consular official would do whatever to attempt to ensure that that standard is met?

MR. PARDY: Yes. And that is exactly where the weakness is in the system, is your latter comments.

MR. CAVALLUZZO: Right. And the latter comments being that sometimes there are what are called "rogue states", and your challenge is much greater when you are dealing with rogue states who flout international law?

MR. PARDY: Well, as you know, the procedures of all states, when subject to the level of scrutiny that is involved in this article, most States are found wanting.

MR. CAVALLUZZO: Let us focus on
what particular state, and that is the United States.

I want to ask you now, in terms of the post-9/11 environment, I want to ask you specifically whether the Americans demonstrated less respect for generally accepted consular protection practices and mobility rights of travellers after that event, 9/11?

MR. PARDY: In that the Americans put in place a number of specific measures that were largely forecast in terms of their legislation, the Patriot Act, and in doing so the Americans -- and they were not unique in this by any stretch. A lot of governments put in place additional measures in terms of the entry and departure of individuals and how individuals were treated within their national jurisdiction.

The American measures were
particularly onerous in a number of areas, and our efforts were to try to ameliorate those measures with respect to Canadians. For the most part the measures were quite specific with respect to foreigners who were born in certain countries.

MR. CAVALLUZZO: And those certain countries, for the most part, were Muslim
countries?
MR. PARDY: Were countries where Islam was the predominant religion, or in $\quad$ think one instance where religion was not necessarily the major factor.

MR. CAVALLUZZO: Okay. I want to enter as an exhibit a travel bulletin which was issued by the Americans on September 10 th of 2002 , which was about two weeks --

MR. PARDY: Issued by the
Government of Canada.

MR. CAVALLUZZO: No, this -- yes,
issued by the Government of Canada. I am sorry.
MR. PARDY: Yes.
MR. CAVALLUZZO: Relating to an
American policy.

You should have two documents.

One is dated September $10 t h$, the other September 17th?

MR. PARDY: Yes.
THE COMMISSIONER: Two documents, P-87, Mr. Cavalluzzo?

MR. CAVALLUZZO: Okay. EXHIBIT NO. P-87: Two travel bulletins dated September 10 , 2002 and September 17, 2002

MR. CAVALLUZZO: The first
document, dated September the $10 t h$ of 2002 ,
related to something called the U.S. National
Security Entry Exit Tracking, NSEET, program?
MR. PARDY: Yes.
MR. CAVALLUZZO: And this
particular program, implemented by the Americans, was going to be in effect at every American point of entry on September 11th, 2002?

MR. PARDY: Yes.
MR. CAVALLUZZO: And it related to
persons who were born in Iran, Iraq, Libya, Sudan and Syria, all countries in which Islam is practised?

MR. PARDY: Yes.
MR. CAVALLUZZO: And why don't
you, if you can, briefly tell us what was the impact of the NSEET program which came in effect on September 10th, 2002?

MR. PARDY: The impact -- I mean,
the object of the program was to track -- in American terminology they refer to foreigners as aliens -- was to track aliens from the moment that they arrived in the country and, more importantly,
was to obtain information on their departure. This was one of the -- all
governments run into problems. Entry is relatively easy because it is controlled. Departure normally in most democratic countries is not a thing that is controlled by governments. And the impact on the program -it took some time before we were starting to be able to see the impact on Canadians, but after the 11th of September we were getting reports from Canadians who ran into difficulty in gaining entry to the United States or who were already in the United States and were investigated and found, in some way or another, were out of status in the United States.

MR. CAVALLUZZO: And this was a
travel bulletin given to Canadians -MR. PARDY: Yes. MR. CAVALLUZZO: -- saying this is happening, beware? MR. PARDY: Beware. MR. CAVALLUZZO: And the second bulletin, which is dated September 17th, 2002, what was the purpose of that bulletin? MR. PARDY: Well, that was to
update. We are starting to get a little bit of experience on that and we had more details on the program itself.

The reason why we issued it as a travel bulletin, as a counter point to your next document which you will probably look at, was that travel bulletins had wide dissemination within Canada to the travel industry and to the media, and so there was almost an instant replay into the public domain of this information.

MR. CAVALLUZZO: Okay. During
this period of time, do you have any idea of how many people were detained by the Americans during this period?

MR. PARDY: Canadians or --
MR. CAVALLUZZO: Canadians.
MR. PARDY: Canadians? A lot were
not detained in the sense that -- what would happen is that Canadians seeking to enter the United States would at a point of entry, when upon being questioned and when being told that they had to be fingerprinted or photographed, decided not to enter the United States, so they withdrew their application for entry.

I don't think there were a lot of
people actually detained. I think very few, as a matter of fact. Most of the detentions that we dealt with were people already in the United States and were considered to be out of status. MR. CAVALLUZZO: Right. And do you have any idea, apart from Canadians, how many people were detained by the Americans during this period?

MR. PARDY: You see various
figures and as you know figures in this area are very difficult to obtain, but there were certainly -- I have seen upwards of 1200 , perhaps is the highest figure that $I$ have seen with respect to this particular program.

MR. CAVALLUZZO: Okay.
MR. PARDY: But those numbers, the detentions then -- the people in detention -- they were dealt with reasonably quickly in that sense, certainly was our experience, although in our term, I would use the term "reasonably quickly" but you are still talking several months.

MR. CAVALLUZZO: Now, we have looked at the American response, subsequent to 9/11, respecting rights of people travelling to and from the United States.

I want to ask you now about another aspect of this, and that is people that are detained within the United States subsequent to 9/11, was the American adherence to the Vienna Convention somewhat less rigorous subsequent to 9/11 in respect of detainees as far as national security cases are concerned?

MR. PARDY: Yes.
MR. CAVALLUZZO: Did Canada do anything in respect of that relating to the Americans' lack of vigour in respect of implementing the Vienna Convention as far as detainees are concerned?

MR. PARDY: Yes. We had discussions with the Americans. I should point out that this area of notification under the Vienna Convention is a very weak element in the Vienna Convention and all States have problems.

I would say generally the Americans were better than most countries with respect to notification, but after 9/11, this one area of national security, that became very weak and we had several cases where there was no notification and certainly we would certainly bring those to the attention of the American
government.
MR. CAVALLUZZO: As far as
Mr. Arar was concerned, we will be coming back to that particular issue of notification.

I guess the other point will be in the course of your evidence we will be dealing with the NSEER program and Canada's reaction to it subsequent to Mr. Arar's detention.

Another contextual fact which I think is important to the detention of Mr. Arar in the United States on September 26, 2002 is what have been referred to as the cases of "X" and "Y", that is, we had experience with two other Canadian detainees. In fact, I have spoken to counsel and I understand that the counsel for "X" and "Y" have agreed to have their names disclosed in these proceedings. If we don't know who they are, they certainly are prepared to share that with us now.

MS EDWARDH: "X" and "Y" are currently actively involved with the Centre for Constitutional Rights in a class action lawsuit in respect of their detention in the United States. We did get the claim and handed it out last week, which certainly identifies them, from the web site, having been directed to the web site by the
counsel. We have no reason at all, indeed understand there is no objection, to referring to them by name.

THE COMMISSIONER: Does the
government have anything to add?
MR. BAXTER: No. They were protected on privacy grounds, so if they are consenting that is fine.

THE COMMISSIONER: All right.
Mr. Cavalluzzo...?
MR. CAVALLUZZO: We heard evidence
last week from Ms Girvan and Ms Collins concerning the cases of Baloch and Jaffri. Exhibit Nos. P-52 and $P-53$ summarize their situations.

THE COMMISSIONER: So those are
"X" and "Y."
MR. CAVALLUZZO: "X" and "Y".
"X" is Baloch and "Y" is Jaffri.
I understand, Mr. Pardy, that
Baloch was a Canadian citizen and Jaffri was a landed immigrant in Canada?

MR. PARDY: That is correct.
MR. CAVALLUZZO: These two
gentlemen found themselves in the Metropolitan Detention Center in Brooklyn shortly after

September 20, 2001?
MR. PARDY: Yes. My recollection, both were detained by the American authorities in September of 2001.

MR. CAVALLUZZO: Okay. These were not situations, though, of flying into the United States, but were situations where they were already in the United States and there was a sweep, if we can call it that, of people, and these two gentlemen found themselves in the MDC?

MR. PARDY: When I referred
earlier to "persons out of status", that was the characterization for both of them, yes.

MR. CAVALLUZZO: Okay. As far as their similarity is concerned, Mr. Baloch was a dual citizen of Canada and Pakistan?

MR. PARDY: Yes.
MR. CAVALLUZZO: Mr. Jaffri, as I
said before, was a landed immigrant. We understand as far as their facts are concerned, they were held in the MDC for a number of months.

Is that correct?
MR. PARDY: Yes.
MR. CAVALLUZZO: Neither of these gentlemen was deported to Pakistan. Both were
deported to Canada.
Is that correct?
MR. PARDY: That is correct.
MR. CAVALLUZZO: As far as
their deportation to Canada is concerned, do you recall approximately when that would have been in relationship to Mr. Arar's detention in September of 2002?

MR. PARDY: I think both were back in Canada by April or May of 2002 , I think it was. I think April of 2002 , both had been deported to Canada, yes.

MR. CAVALLUZZO: Do you know in either of these cases, did the Americans ever threaten deportation to Pakistan?

MR. PARDY: I have gone over the records and there is no reflection in the records, although I have had a chance in the meantime to read the Statement of Claim that has been filed in the United States, and in that Statement of Claim Mr. Jaffri makes such an allegation.

MR. CAVALLUZZO: Mr. Jaffri
alleges that they threatened to deport him to Pakistan?

MR. PARDY: To Pakistan.

MR. CAVALLUZZO: Okay. Did you
know that in September of 2002?
MR. PARDY: No. Not as a
fact, no.
MR. CAVALLUZZO: The other
question $I$ have in respect of Baloch and Jaffri is whether you are aware the RCMP was involved in either of those cases during the time that they were detained in the United States?

MR. PARDY: Not to my
knowledge, no.
MR. CAVALLUZZO: The third
contextual fact that $I$ would like to discuss with you relating to Mr. Arar's detention is that we understand that in the middle of August of 2002 there were allegations of torture made by a Canadian detainee while he was in Syria between November 2001 and sometime in the early part of 2002.

Do you recall that issue?
MR. PARDY: Yes, I do.
MR. CAVALLUZZO: You recall it
was Mr. El Maati and that in mid-August he said, "When I was in Syria, detained in Syria, the Syrians tortured me to get information," words to
that effect?
MR. PARDY: Yes. He was in detention in Egypt at the time.

I'm not sure about the August
date. I thought it was a little bit earlier than August, but so be it.

MR. CAVALLUZZO: Well, we can
refer you to exhibits that indicate that. In fact, Exhibit $M-1$, which is now $P-83$, at --

MR. PARDY: Exhibit $P-83 ?$
MR. CAVALLUZZO: Exhibit P-83, in
tab 1 at page 182 --
MR. PARDY: I'm sorry, the
tab number again?
MR. CAVALLUZZO: Tab 1?
MR. PARDY: Tab 1.
MR. CAVALLUZZO: Okay, at
page 182.
You will see that there was a
meeting of Project A-OCANADA on August 15 th of 2002. You will see in the first paragraph after the black there, it says:
"This was a proactive measure to discuss media lines to be used when Ahmad El Maati's
allegations about torture in Syrian authorities..."

And so on. It talks about
coordination.
You can see that in the middle of
August Canadian authorities were getting together to formulate media lines to deal with his allegations of torture, so that obviously his allegations must have been shortly before then? MR. PARDY: Or, again, my
recollection is that it was in June when we had the first visit with Mr. El Maati, the first consular visit with Mr. El Maati, in Cairo, yes. MR. CAVALLUZZO: But in any
event --
MR. PARDY: In any event,
there was --
MR. CAVALLUZZO: -- there was a
great deal of activity in the Canadian government in the middle of August 2002 concerning his allegations of torture, so that when Mr. Arar arrived in the United States in September of 2002 , certainly that was an event which was certainly well-known to DFAIT officials?

MR. PARDY: Yes, but as you --
this meeting was not one that $I$ was aware of, that you are referring to in this particular instance. MR. CAVALLUZZO: Right. But I'm just concerned about the allegations, not the -MR. PARDY: The allegations, yes. MR. CAVALLUZZO: -- not the meetings.

Certainly the other contextual circumstance which $I$ think is relevant is the public record on Syria as far as their human rights is concerned. We have the Department of State exhibit, the Department of State Annual Report, Exhibit P-27; the Amnesty report, Exhibit P-29.

I don't know if you have to refer to it, but just to summarize it, the human rights record of that country is not exactly stellar and, indeed, there is arbitrary arrest, corrupt judges, detention without charge, a predilection to torture for detainees, particularly relating to national security cases, and $I$ can go on and on.

I assume that you were quite aware of the public record on Syria's human rights. MR. PARDY: Very much so. MR. CAVALLUZZO: Okay. Another
contextual fact which $I$ think is important, once again it relates to Syria, that is that prior to Mr. Arar's detention in the United States and deportation to Syria, Canada had some recent experience as far as consular access is concerned relating to Canadian citizens detained in Syrian detention facilities.

Is that correct?
MR. PARDY: The experience was the lack of consular access, yes.

MR. CAVALLUZZO: If we could focus on two, we have referred to Mr. El Mati and we understand that Canada was unsuccessful in getting any consular access to him. He was a dual citizen.

Is that correct?
MR. PARDY: Yes. Of Canada and Egypt, yes.

MR. CAVALLUZZO: Okay.
Mr. Almalki was a dual citizen of Syria and Canada?

MR. PARDY: Yes.
MR. CAVALLUZZO: Certainly as of August 2002, we understand that a diplomatic note had been sent to the Syrians saying, "Can we
please see Mr. Almalki?"
MR. PARDY: Yes.
MR. CAVALLUZZO: And by September
of -- in October of 2002 , they had still denied access to him?

MR. PARDY: Even to the point of
almost refusing to acknowledge that he was a person within their custody.

MR. CAVALLUZZO: And we did, or
DFAIT did, treat Mr. Almalki as a consular case?
MR. PARDY: Absolutely.
MR. CAVALLUZZO: Okay.
Now, the final questions relating
to the time just before September 26, 2002, relate to the role of Canadian agencies when we are dealing with a Canadian who was detained in a foreign nation.

The first is, in the course of
fulfilling your consular duties, would you normally contact other Canadian agencies, such as the RCMP and CSIS, in carrying out your functions? MR. PARDY: No. It is very rare to do so.

MR. CAVALLUZZO: Okay. The second question $I$ would have is, if you are having
trouble finding somebody, such as you say Mr. Almalki, the Syrians denied him being there, would you call on either CSIS or the RCMP to assist you in trying to locate the Canadian? MR. PARDY: No, we would use our own resources to do so. MR. CAVALLUZZO: Okay. The next question is related to what the other agencies should do, and that is if the RCMP or CSIS become aware, through their own channels, that a Canadian is detained abroad, would you expect on behalf of DFAIT that either of those agencies would notify you --

MR. PARDY: No.
MR. CAVALLUZZO: -- that there is
a Canadian detained abroad and get those consular duties in motion?

MR. PARDY: No, I would not expect it as a matter of course, although there have been instances when we were provided with such information from other Canadian agencies. MR. CAVALLUZZO: So that you wouldn't expect them to give you a tip-off, so to speak, that there may be a problem here and you guys should get moving to assist this Canadian?

MR. PARDY: No.
MR. CAVALLUZZO: Okay.
Now, another question $I$ have
relating to the context, and that is your knowledge of extraordinary rendition. We have heard throughout these proceedings that there was a practice of the Americans, in effect, wherein they might, what is called, outsource or contract out the questions they may have of an individual by bringing them to particular countries that are -- how shall I put it -- expert in interrogating detainees.

Are you aware of that particular practice now?

MR. PARDY: I was aware of a rendition practice by the United States in terms of bringing individuals into the United States for appropriate judicial action.

MR. CAVALLUZZO: So that would be a situation where the Americans felt that somebody had broken American law, whereby they would take somebody from a foreign nation and bring them into the United States for due process?

MR. PARDY: Yes, sometimes with the cooperation of the foreign government and
sometimes not.
MR. CAVALLUZZO: Okay.
MR. PARDY: The most noteworthy
case $I$ should mention in that respect, of course, was Manuel Noriega, the Head of Government I should say, in Panama in 1989.

MR. CAVALLUZZO: What about the other aspect, and that is where the Americans may send or take an individual to a foreign country for the purposes of being questioned by that foreign country, whether it be from the United States or from another foreign country?

MR. PARDY: In the latter part, my understanding and knowledge -- and this is a program that goes back, and much of this information is post-Mr. Arar's detention in September 2002 -- but the United States established a program in the mid-1990s whereby they would transfer individuals from one foreign country to another.
To this day it is my
understanding, in terms of a transfer from inside the United States to a foreign country under such a program, Mr. Arar, if his case is to be considered as an extraordinary rendition case,
then he is unique.
MR. CAVALLUZZO: Okay. Related to
that, as a DFAIT official responsible for the consular functions which are granted by the Vienna Convention, would you expect another Canadian agency, if they are aware of this kind of practice, to notify DFAIT that you should be aware that the Americans are pursuing this particular practice because it may impact on your roles? MR. PARDY: No, as a matter of course, I would not expect them -- if that was part of their operational mandate and the exchanges of information that they were engaged in under Canadian law and practice, I would not expect them to inform me of that.

MR. CAVALLUZZO: That is
surprising to me. I would have thought that that may be useful information that a DFAIT official may have, and $I$ would be surprised if -- it is one government, as we will see in May of 2003 when you attempted to have Canada speak with one voice. It is one government. Why shouldn't one arm of government tell the other arm if it is going to be useful, and indeed necessary, in respect of fulfilling their functions?

MR. PARDY: I think there are probably a variety of reasons behind the practice at that time. I think probably it is an issue that the Commission itself may want to make some recommendations on.

But certainly at the time the understanding that we worked under was that the RCMP, specifically when they were involved in a matter that was being investigated criminally, this was information that was to be kept within the bounds of the RCMP and not disseminated elsewhere in government, and the practice is a normal one in most governments $I$ would suggest.

MR. CAVALLUZZO: First of all I will just deal with the RCMP and suggest to you that there is certainly a way that the RCMP could have disclosed to you the practice of the Americans, if they knew it, without disclosing the interests of a particular investigation so that their independence would be maintained.

Wouldn't you agree with that.
MR. FOTHERGILL: Excuse me.
Before the witness answers,
Commissioner, I am concerned about the premise underlying that question, which seems to suggest

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that the RCMP were aware of this U.S. practice that Mr. Cavalluzzo has described and perhaps failed to notify Foreign Affairs.

I know that it is an awkward situation as we move between private and public, but $I$ think it is fair to say that you have heard no evidence to that effect that would form a proper evidentiary basis for this line of questioning.

MR. CAVALLUZZO: Well, I don't
know how you can say that, Mr. Fothergill. Most of the evidence was in camera, so I don't think we should be talking about what evidence was heard in camera. I have been reprimanded on numerous occasions for that, which gives me occasion to perhaps admonish you. But in any event, what the question relates to, as Mr. Pardy has suggested, it may be of assistance to you, Mr. Commissioner, in respect of the future, and that is that you may possibly make recommendations as to how different parts of the Canadian government should interact, in particular in this situation where one agency -- and I'm not saying that the RCMP had any knowledge of this particular practice -- but when
one agency is aware of a practice or policy of a foreign government which may be of assistance to another arm of government in fulfilling their responsibilities.

THE COMMISSIONER: Let me make it clear then that one should read into the question, one way or the other, the fact that the RCMP did or did not know of this practice that Mr. Cavalluzzo has referred to.

I think with that admonition
it makes sense for the line of questioning to proceed.

MR. CAVALLUZZO: Do you remember
the question?
MR. PARDY: Why not repeat it?
MR. CAVALLUZZO: Because I have
forgotten it. I haven't forgotten it.
MR. PARDY: Good.
--- Laughter / Rires
MR. CAVALLUZZO: Generally
speaking, you would agree with me that a police agency, whatever it is, could advise DFAIT of a particular policy or practice of a foreign government without disclosing the detail of an investigation or an investigative interest that
they have to protect?
You would agree with that?
MR. PARDY: Up to a point. I
think that $I$ am -- given my own experience, $I$ am more concerned with information moving outside, and particularly in the area of criminal investigations, and moving outside of that. It's a very sensitive area in terms of the relationship of the State and its citizens, and $I$ think one needs to protect that relationship as much as possible.

In general terms, if there is information out there, yes, I would think that it should be shared. But again, I would say that there are parts where information was shared with us by other agencies of the Canadian government which we found most useful.

But I should point out it wasn't in the general sense of some particular program by a foreign government; it was more person-specific. MR. CAVALLUZZO: Right. And the other question $I$ would have is, in terms of other arms of the Canadian government, and that is CSIS wouldn't have the same criminal law or independence concerns relating to communicating
information to you relating to foreign practices or procedures?

MR. PARDY: If they had the
information, yes.
MR. CAVALLUZZO: Mr. Pardy, that
brings us then to the facts of Mr. Arar's case, with that contextual background. When did you first become aware that Mr. Arar was detained in the United States? MR. PARDY: Early on the morning
of October the 3rd, Ms Helen Harris called me -- I think $I$ was still at home -- to alert me to this case. I had just, the evening before, returned from overseas, and she said, "This is a case you might want to take a look at early on." And I did so in terms of reviewing the material that was in the CAMANT file at that point.

MR. CAVALLUZZO: Do you know why
Ms Harris looked upon this particular case as being unique -- well, not unique, but unusual to the point where she thought that you should be aware of it?

MR. PARDY: Well, all those kinds of cases, if she was acting for me while $I$ was out of the country, she would bring them to my
attention, and she did this one, and I think later in the day we sat down and she brought other cases to my attention as well.

MR. CAVALLUZZO: Okay. And we
have heard a great deal of evidence in the last week or so relating to what happened in the early days, and I want to briefly take you through because I understand that when you were notified of Mr. Arar's situation, you did an overview of what information that DFAIT had to that point in time?

MR. PARDY: Yes, I did.
MR. CAVALLUZZO: Perhaps if we go
to Volume 1, I will take you through the information that you would have learned as a result of your overview.

I guess the first thing you would
have seen, if we look at tabs 1 and 2 , we would have seen that Mr. Arar's brother called headquarters in Ottawa reporting that Mr. Arar was missing, and we also see that his wife, Monia Mazigh, was in Tunis at the time and she called the Tunis mission concerning Mr. Arar?

MR. PARDY: Yes.
MR. CAVALLUZZO: And then if we go
to tab 8, we see that Mr. Arar had spoken to his mother-in-law on or about October the 1st, and he advised her that he was detained at the Metropolitan Detention Center and that he had not been well-treated.

Do you see that?
MR. PARDY: Yes, I do.
MR. CAVALLUZZO: Did you find
anything unusual about that, that we have a Canadian citizen who is flying in from Zurich, through New York, to Montreal, is stopped and is detained at the MDC in Brooklyn?

MR. PARDY: Not in general terms.
What I found unique was they did allow Mr. Arar to make a telephone call out of the MDC. I think in the earlier cases, that was not -- Mr. Baloch and Mr. Jaffri, that was not the case, certainly in the initial weeks of their detention.

MR. CAVALLUZZO: We saw in the Vienna Convention that the signatories to that convention, the receiving country, should notify the sending country without delay --

MR. PARDY: No, notify the detained person that they have a right to contact, and there's quite a distance in terms of those two
statements, yes.
MR. CAVALLUZZO: Now, assume that Mr. Arar said, "Yes, I would like consular assistance", then presumably that obligation on the Americans would have kicked in at that point in time?

MR. PARDY: Yes, the problem, as I mentioned earlier, the phrase "without delay" has never been adequately defined in practice.

MR. CAVALLUZZO: And at this point in time, we are at October the 3rd, and we know that Mr. Arar was detained on September the 26 th, which would be a period of approximately one week. At that point in time DFAIT had still not been notified by the Americans?

MR. PARDY: Well, my recollection
is that on the morning of October the $3 r d$, they had confirmed that Mr . Arar was in detention and that arrangements were made for Ms Girvan to see him later that day, on October the $3 r d$, and $I$ think the arrangements were being put in place for a lawyer to represent Mr. Arar.

MR. CAVALLUZZO: But there was formal notification after that. Is that correct? MR. PARDY: Well, again -- yes, on

October the 4th, there was formal notification through the Canadian Embassy in Washington.

MR. CAVALLUZZO: And is that the way one -- $I$ just want to understand.

Is this the way the Vienna Convention operates; that formal notification is done from the capital --

MR. PARDY: To suggest that there
is any particular standard in this particular area of activity under the Vienna Convention, that this is the way that it is done, no.

Quite often we never receive formal notification from an arresting government other than through an acknowledgment through the process of consular visits and making arrangements on behalf of that person for legal representation.

MR. CAVALLUZZO: Okay. Now coming
back to what you would have been reviewing -- by the way, you would have been reviewing this from your home. Is that correct? MR. PARDY: Most likely, yes. MR. CAVALLUZZO: And what you
would have found out, if we go to tab 10 , is that on October the 1st that:
"Mr. Arar's brother phoned in

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a state of panic and said
that Mr. Arar is being
threatened with deportation
to Syria."
Now that particular fact must have raised your eyebrow somewhat?

MR. PARDY: Yes, in the sense that
it was part of the information set that $I$ was dealing with here. It was an element that $I$ looked at and certainly thought about it in terms of any previous experience that we might have had in this area, or my understanding of the way the Americans might be operating with respect to questioning of individuals such as Mr. Arar.

MR. CAVALLUZZO: And if we go to tab 11, we see that what you would have read there is you would have seen that an American official says, "Well, if he's at the MDC, we don't deal with deportation cases at the MDC."

MR. PARDY: Yes, and I think somewhere within the package there, I am not quite sure what the timing is, but I think -- no, we only found that direct from Mr. Arar later on where officials had said, "Well, give us a few days and you're on your way back to Canada."
here was not conflicting
information, but certainly information that was not definitive on which you could take good decisions.

MR. CAVALLUZZO: But presumably what would have been passing through your mind when you read the threat to Syria is that, holy God, a month ago we had this Canadian saying I was tortured in Syria --

MR. PARDY: Yes.
MR. CAVALLUZZO: -- and you were
quite aware of the human rights record of Syria. So that would have been part of the considerations that were going through your mind?

MR. PARDY: Yes.
MR. CAVALLUZZO: As well on
October 1st, if you go to tab 11, you would have read that $M s$ Girvan was told that if you want to know the charges against Mr. Arar, she must fax a request.

And then we will also see in that tab that an INS officer advised her that this case was of such seriousness that it should be taken to the highest levels, and indeed he suggested that the Canadian Ambassador in Washington should call
the Department of Justice in Washington to raise the issue and raise the question about whether it would be advisable to send a diplomatic note to the State Department and protest, and so on and so forth.

Now that's another fact, once again, that must have raised your eyebrow in the sense that this is becoming a serious issue with this fellow. Is that correct?

MR. PARDY: Yes, I was puzzled by
that statement.
MR. CAVALLUZZO: Okay. And this
kind of suggestion or advice from an American
official, that you should ratchet it up, so to speak, this is a case of such seriousness that you should bring it to higher levels, is certainly not something that was said in either the Baloch case or the Jaffri case.

You would agree with that?
MR. PARDY: Not that I recall, no.
MR. CAVALLUZZO: Once again,
reviewing what you would have done in order to bring yourself up to speed in respect of Mr. Arar's case, if you go to tab 14, on the next day, October 2nd, we would see that Nancy

Collins -- and her position at that point in time was?

MR. PARDY: She was the Case Management Officer for the United States.

MR. CAVALLUZZO: And she suggested that this is like the Baloch case, where a diplomatic note was sent in that case? You may recall that?

MR. PARDY: Yes, I do.
MR. CAVALLUZZO: And I guess there would have been discussion, and there is contact with the Washington Embassy for their input as to whether you should proceed through the embassy. Mr. Archambault at the embassy was contacted and so on and so forth?

MR. PARDY: That's correct, they were kept informed, as $I$ can see from the note, of everything that was going on, yes.

MR. CAVALLUZZO: At tab 15 you see
that Ms Collins suggested you should wait on sending the diplomatic note to see if they get a response from the MDC?

MR. PARDY: Yes.
MR. CAVALLUZZO: And her concern
there, we understand, was that if we send a
diplomatic note, that may freeze informal communications and therefore the status quo would be frozen at that point in time?

MR. PARDY: And it was more than a suspicion. I think it was almost certain that if you did go in at the high level that was being suggested there, everything that was going on in New York would have been frozen, yes.

MR. CAVALLUZZO: Okay. At tab 16 we see that Ms Girvan gets a response from the MDC?

MR. PARDY: Yes.
MR. CAVALLUZZO: And we see that, an hour later, allowing her consular access to Mr. Arar and was advised that he had made a "legal call"?

MR. PARDY: Yes.
MR. CAVALLUZZO: At tab 18, in
terms of what should be done by the embassy, Mr. Archambault in Washington agreed to wait until after Girvan's consular visit before taking action, which you would agree with me is a reasonable response in those circumstances?

MR. PARDY: Very much so, yes. MR. CAVALLUZZO: Okay. And at tab

22 we see that Mr. Arar's family have found a lawyer for him?

MR. PARDY: Yes.
MR. CAVALLUZZO: At that point in
time when Mr. Arar's family retained or got a lawyer on his behalf, did that really end the consideration as to whether his case should be ratcheted up to the point of a diplomatic note or high-level consultations?

MR. PARDY: It did not end
thoughts about doing so. I think certainly when $I$ read all of the material on the morning of October the 3rd, what was important in my mind was Ms Girvan's visit to see Mr. Arar and what would be talked about during that visit.

MR. CAVALLUZZO: And we note that, in terms of the evidence, a diplomatic note was never sent on behalf of Mr. Arar?

MR. PARDY: I am trying to think if subsequent to October the 10 th , whether -- I don't think there was in the end, but there were certainly high-level discussions that took place and the registering of complaints with the American authorities as to what had happened to Mr. Arar.

But they were not given in a diplomatic note, no.

MR. CAVALLUZZO: All right.
Mr. Commissioner, that brings us
to October the 3rd, where Mr. Pardy is up to snuff, so to speak, in terms of his knowledge, and it may be an appropriate time to break.

THE COMMISSIONER: Do we take 15
minutes?
MR. CAVALLUZZO: Fifteen minutes would be appropriate, and it may be a few minutes longer than that. I will be at a meeting and I will notify you when we can reconvene, but hopefully as quickly as possible.

THE COMMISSIONER: Okay. We will
rise now.
THE REGISTRAR: Please stand.
Veuillez-vous lever.
--- Upon recessing at 11:33 a.m. /
Suspension à 11 h 33
--- Upon resuming at 12:10 p.m. /
Reprise à 12 h 10
THE REGISTRAR: Please be seated.
Veuillez-vous asseoir.
MR. CAVALLUZZO: Mr. Pardy, we
are now at October 3rd, and I would ask you to refer to tab 31, which is the consular visit of Ms Girvan.

In this document we see that there a factual allegation of inadmissibility under the Immigration and Nationality Act of the United States, indeed to the extent where the allegation is that Mr. Arar is a member of al-Qaeda.

When you see this document, does
that raise concerns in respect of how the Americans are going to treat Mr. Arar?

MR. PARDY: Yes, because it is very rare to see the allegation -- or not the allegation, the statement, as it is given there. It is not an allegation, it is a statement of fact. Immediately what came to mind was either a long period within American custody or the possible transfer to Guantanamo Bay.

MR. CAVALLUZZO: Right. Certainly before you said the fact that he was at the MDC indicated that it wasn't a deportation case, this certainly changed.

MR. PARDY: This certainly changed the dynamic.

MR. CAVALLUZZO: Whether he was
at MDC or not, the fact is that this is a deportation case?

MR. PARDY: Not necessarily. You
mean in terms of the American practice was conceivably that they would use the Immigration Act as a means by which somebody could be detained and then make subsequent decisions further to their investigation.

MR. CAVALLUZZO: But certainly was
there such an allegation or assertion of fact in respect of either Mr. Baloch or Jaffri?

MR. PARDY: No, although my
recollection is that of comments by American officials that they were trying to investigate whether or not there was some association with terrorism.

MR. CAVALLUZZO: Right. But there
was no administrative or legal proceeding under the Immigration and Nationality Act in terms of inadmissibility in respect of --

MR. PARDY: Yes, there was.
MR. CAVALLUZZO: Was there
a hearing?
MR. PARDY: I think that there was at the end, the process, but until they got to
that it was the investigation of whether or not they were involved in terrorism that possibly could lead to criminal charges under American law. MR. CAVALLUZZO: Did it concern you that these other two gentlemen had been there for months before anything happened, whereas with Mr. Arar's case within the week it is asserted he is a member of al-Qaeda and there is a deportation proceeding in process?

MR. PARDY: Balanced by other
factors in terms of consular access, access to a lawyer, recognition of his Canadian citizenship, all of those things were there as facts that I was assessing.

MR. CAVALLUZZO: Okay. As well, in terms of this important document, we see at the second paragraph from the bottom that two Immigration officers spoke to Mr. Arar and told him that they were going to send him to Syria. MR. PARDY: Mm-hmm. MR. CAVALLUZZO: He said that he asked why, since he had not been to Syria for years and all his family is in Canada. So that here clearly we have two immigration officers threatening his
deportation to Syria --
MR. PARDY: Yes.
MR. CAVALLUZZO: -- which once
again is presumably a very important consideration at this point in time?

MR. PARDY: Yes. It was a factor
that $I$ took into account, yes.
MR. CAVALLUZZO: Okay. The fact
that he had a lawyer at that point in time, does that absolve consular officials of their responsibilities in terms of protecting the interests of Mr. Arar?

MR. PARDY: No, I don't think we ever are absolved of our responsibilities on these cases, but the appointment of a lawyer to represent a client before the tribunals of a foreign country, it is a very important fact. Because consular officers, as others have explained to you, we are not experts on American law in this area, and the appointment of that counsel was absolutely essential, $I$ think, to deal with those issues.

MR. CAVALLUZZO: Certainly in
light of the kind of -- how shall 1 put it -attitude that the Americans had, for example in
respect of the NSEER program that they instituted that same month, the allegation that one is a member of al-Qaeda in the United States is a very serious charge?

MR. PARDY: Very much so.
I would add to that, the point
that our understanding was at that point that what the Americans were looking for were individuals, if they were members of al-Qaeda, they wanted to deal with those individuals themselves within -particularly ones within the United States.

MR. CAVALLUZZO: Okay.
If you go now to tab 34, the same day, October 3, 2002. It is stated in the second paragraph:
"We have not yet been
officially notified."
That means what we talked
about before, the official notification from the Americans to Canada that a Canadian is being detained.

Is that correct?
MR. PARDY: Yes, and I think there are subsequent -- that there was material I think in the file that Mr. Arar was presented with a
document, which is a standard item for the Americans in these situations, and Mr. Arar signed the document saying that he did want consular access. I believe that was done at the airport. The importance of that in the American system, we mentioned earlier to Mr. Baloch, Mr. Baloch signed a similar document, but he stated categorically -- or he stated in the document that he did not want consular access. We only found that out after we sent a diplomatic note. The American reply to us, to our diplomatic note on Mr. Baloch, was a copy of the document that Mr. Baloch had signed.

MR. CAVALLUZZO: Right. Okay.
Now, the note goes on to state:
"Also, subject was held for
four days at MDC without any access to lawyer or family, with no one knowing where he was."

Anyone with a basic understanding of American law would know that that is not the way an American would be treated in terms of detention. so that it would be --

MR. PARDY: An American

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citizen, yes.
MR. CAVALLUZZO: An American
citizen would be treated?
MR. PARDY: Yes.
MR. CAVALLUZZO: Certainly under
the Vienna Convention you are at least entitled the same treatment as a citizen of that country.

Was anything done by Canada
concerning a protest relating to the fact that for four days the United States of America did not notify his family, right to counsel, and any other right that an American would have?

MR. PARDY: The rights
available to aliens in the United States under American law are different than those available to American citizens under American law, and so I think you would need to take expert advice as to whether or not this lack of process, as far as the United States was concerned, was contrary to their own laws.

MR. CAVALLUZZO: Would you agree with me that they were in violation of the Vienna Convention at least?

MR. PARDY: In terms of the practice? My experience over the years, four
days, no. I do not consider a lack of notice within four days as being a violation of the Vienna Convention.

MR. CAVALLUZZO: Mm-hmm. That is
a very flexible convention --
MR. PARDY: As I mentioned to
you this morning, it is a document that -- it is more of an art form in dealing with its provisions than law.

MR. CAVALLUZZO: Okay. Tab 42, it would appear that things are -- or not tab 42, but tab 36.

If we move on, Mr. Arar's brother
has now called.
MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: Presumably this
is par for the course? Family contact is frequent in terms, obviously, if a family member is in detention?

MR. PARDY: Yes.
MR. CAVALLUZZO: We see that at tabs 37,39 and 40 contact is made with the Centre for Constitutional Rights?

MR. PARDY: The initial contact took place before this on the 4th. I think there
was a contact, if $I$ remember correctly, by Ms Girvan on October the 2 nd.

MR. CAVALLUZZO: Right. We see from your notes -- and we would like to mark Mr. Pardy's notes as the next public exhibit.

THE COMMISSIONER: P-88.
EXHIBIT NO. P-88: Personal
Notes of Gar Pardy
MR. CAVALLUZZO: At tab 1, page 2,
for Friday, October 4th, we see that
Mr. Archambault, Canadian consul at the embassy in Washington, called to report that Ms Nancy Ryan of the Canadian desk of the Department of State had called to report on the detention of Mr. Arar.

So that is when Canada received official notification of Mr. Arar's detention?

MR. PARDY: Yes, in very narrow terms. The fact that officials of the American government in New York had already acknowledged that he was in detention could be considered as such, as a notification as well.

MR. CAVALLUZZO: In terms of DFAIT
itself -- I have asked you questions before about relationships with other agencies. As far as DFAIT is concerned, what role, if any, was ISI

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playing during this point in time up to October the 4th of 2002? Were they involved?

MR. PARDY: To my knowledge, there was no involvement on their part, no.

MR. CAVALLUZZO: Were you not
aware that contact had been made between Collins and the ISI?

MR. PARDY: I am trying to think if that took place on the 4 th itself. Wasn't it --

MR. CAVALLUZZO: Well --
MR. PARDY: No. My recollection
is that there was somewhere within that narrow time frame, we are asked for whether or not there is a criminal record in Canada of an individual that we are dealing with. And this basically requires a check with the CPIC system, which is the responsibility of the RCMP, and for all of these we would go through the ISI, yes.

MR. CAVALLUZZO: And in terms of the role that ISI would be playing, and they do become involved on or about -- around this particular point in time, would ISI individuals have access to the CAMANT notes which consular officials have?

MR. PARDY: No.
MR. CAVALLUZZO: They wouldn't have access?

MR. PARDY: No.
MR. CAVALLUZZO: What if they
sought access?
MR. PARDY: Then usually -- I
shouldn't say "usually". The requirement was that all such requests would be referred to me, and that $I$ would make decisions based on my knowledge and make an assessment as to whether the sharing of such knowledge would be of assistance to our client.

MR. CAVALLUZZO: Okay. So that if
ISI wanted access to information if it wasn't sent to them, but if they wanted access to a CAMANT note, ultimately you as the Director General of consular affairs would make the decision as to whether they needed to know or they would have access to this information?

MR. PARDY: That's correct.
MR. CAVALLUZZO: What about if ISI
did have access to the information through approval from you and they wanted to share that information with other Canadian agencies, such as
the RCMP and/or CSIS. What would the practice be? MR. PARDY: My decision would be either one of two sorts: that you, ISI, could have this information or that you, ISI, could have this information and share it with others. MR. CAVALLUZZO: And this
information would be -- would you say share it with others, or would you be particular as to who they would share it with? MR. PARDY: Usually they would ask me whether or not they could share it with another part of government.

MR. CAVALLUZZO: And that approval
would be given or not by you?
MR. PARDY: That's correct, yes. MR. CAVALLUZZO: And ultimately it would have to be you or the person who was acting in your absence if you were not there?

MR. PARDY: That is correct, yes. MR. CAVALLUZZO: If we go to tab 43, we see what has been referred to as the INS removal order, and we see that on this date, October the 7th, that a determination has been made, a Declaration of Inadmissibility, and that Mr. Arar will not be permitted to be admitted into
the United States as a result of their findings.
Now presumably you would not have
seen this at this point in time?
MR. PARDY: No. I saw this
document in November 2003 for the first time.
MR. CAVALLUZZO: And if you go to
tab 45, in terms of how you would become aware
that something had happened to Mr. Arar, we see
that there was a call from Monia Mazigh in Tunis to inform that the subject had not called and then Ms Girvan states:
"Called MDC and learned that subject was removed from premises at 3 to 4 a.m. this morning..."

This is October 8th.
"... but suggested checking
with INS Manhattan ..."
Et cetera, et cetera.
Did you become aware on this day
that Mr. Arar had been removed from the MDC and was nowhere to be found?

MR. PARDY: Yes. We had made
arrangements for Mr. Arar to speak to his wife in Tunis, I think it was on the 8th, and when

Dr. Mazigh's call to us, the fact that the call had not taken place, this occasioned Ms Girvan then to make inquiries.

MR. CAVALLUZZO: And I understand
that on that day that you were coincidentally leaving for Washington, D.C.?

Can you bring that closer,
perhaps?
MR. PARDY: No. The eyes are
still good.
MR. CAVALLUZZO: They are still
good, are they?
MR. PARDY: I think it was the
night of the 8 th that $I$ went to Washington.
MR. CAVALLUZZO: Okay. If you go
to tab 47, this once again is a note from Girvan, and she is trying to locate Mr. Arar and could not find any record of him at the INS facilities in the area. So she was told that:
"... he was not getting ...
and suggested that we call
the INS headquarters in
Washington and speak to
Mr. Victor Cerda, who is
counsel to the Commission."

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Mr. Cerda, that's a particularly
high level position in the U.S. INS?
MR. PARDY: I think it's the number 3 position in the hierarchy, yes.

MR. CAVALLUZZO: She explained that she had been asked by the family to locate Arar, and that he was moved. So in process obviously your officials are trying to locate him through whatever procedures are available to them?

MR. PARDY: Yes.
MR. CAVALLUZZO: At tab 54, this
is now on October the 9th. We see that Girvan suggests to Nancy Collins to make a call to a contact in the U.S. and suggest a possible meeting with you, since you were in Washington at that point in time?

MR. PARDY: Yes, and Ms Collins and Ms Girvan were in the process of coming to Washington at this time.

MR. CAVALLUZZO: We see at tab 55
that Collins was unable to connect with her U.S. contact, and she gave you an update on the case?

MR. PARDY: Yes.
MR. CAVALLUZZO: You were there on business, or at a seminar, or some conference or
something?
MR. PARDY: Well, we brought
together all of our consular officials in the United States to a conference, which is something that we try to do for the regions of the world on an annual basis.

MR. CAVALLUZZO: Right. And we
see on that date, if you go back to your notes at page 2, on October the 9th, it says:
"Washington Bob A."
And then it says:
"In meeting with
Mr. Archambault..."
Who is located at the Canadian
Embassy in Washington.
"Situation of Mr. Arar was reviewed."

MR. PARDY: Yes.
MR. CAVALLUZZO: And what were you
discussing with him? Just ways to try and locate Mr. Arar?

MR. PARDY: Yes. At that point we -- I think Ms Collins had just arrived, and this was about two o'clock in the afternoon on the 9th, and the three of us, along with Ms Bouchard,
we sat down and discussed what steps we could take, what actions we could take, to try to find out where Mr. Arar was located.

MR. CAVALLUZZO: Then on the next day, October the 10th, if you go now to tab 57, we see that Girvan called Harris, advising that Mr. Cerda informed her that the subject had been removed from the country and that he couldn't tell anything else.

> "Girvan asked that we contact Damascus as the subject was born in Syria and this may be where he was sent on departure from New York." What I find interesting in this document is that the first place that Girvan wants to contact is Damascus, and it would seem to me, I guess, what may have been going through Girvan's mind is those threats that Mr. Arar related to us were carried out.

Is that fair?
MR. PARDY: Yes, and the fact that it was evident to us that Mr. Arar was not in Canada at this point.

MR. CAVALLUZZO: I understand when
you got this information from Mr. Cerda through Girvan that you used Canadian sources to confirm or deny what had happened to Mr. Arar?

MR. PARDY: That is correct, yes.
MR. CAVALLUZZO: And could you
tell us what --
MR. PARDY: Well, there was an
intervening step in that an American official had spoken to Ms Collins and Ms Bouchard and that information came to me as well. I think it was subsequent to those, both the conversation with Mr. Cerda and the information from the American official, that led me to call Ottawa and speak to a Canadian official who had just received information at that point from the American Embassy that Mr. Arar had been deported to Syria.

MR. CAVALLUZZO: Okay. We are going to deal with the intervening events.

So ultimately what happens on October the 10 th is that Cerda says he has been removed and can't tell you anything else?

MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: Next thing that happens is that Bouchard and Collins, with an American contact, are told that he has been
removed to Syria. The next step that happens is that you contact a Canadian official in Washington, who advises you --

MR. PARDY: No, in Ottawa.
MR. CAVALLUZZO: -- in Ottawa,
excuse me. Who advises you that the American Embassy in Ottawa confirmed that he has been removed to Syria?

MR. PARDY: Yes.
MR. CAVALLUZZO: And this Canadian
official was in DFAIT that confirmed this?
MR. PARDY: Yes, he was.
MR. CAVALLUZZO: I don't think --
just looking at my friend, his name $I$ think we can disclose, there is no -- it's in the will-say.

Who is the official that advised
you of this?
MR. PARDY: May I take counsel
here? I am not sure --
MR. BAXTER: I am not sure that
that official's name has been disclosed as yet.
MR. CAVALLUZZO: It's in the
will-say.
MR. BAXTER: Well, okay.
MR. PARDY: My will-say? I am
sorry.
MR. CAVALLUZZO: I understand it
is.
MR. BAXTER: If it's in the will-say, I suppose it is public.

MR. CAVALLUZZO: It's in the will-say that you approved. I think you can say it.

MR. PARDY: Yes, it was Mr. Scott Heatherington, who was the director of ISI.

MR. CAVALLUZZO: He is the
director of the Foreign Intelligence Bureau of ISI?

MR. PARDY: That's correct.
MR. CAVALLUZZO: I want to deal
with you for a few minutes on this intervening conversation.

You told us that Collins and Bouchard met an American official who indicated that Mr. Arar had been removed to Syria. We heard testimony on Thursday that Collins said that this official also said words to the effect that, "Yeah, he's been deported or removed to Syria, and there is nothing more that you Canadians could have done to protect him", or words to that
effect?
Do you recall that testimony? You were here on Thursday?

MR. PARDY: Yes, I was.
MR. CAVALLUZZO: Do you recall the
testimony?
MR. PARDY: I recall the
testimony, yes, I do.
MR. CAVALLUZZO: When Collins came back to the embassy for the two o'clock meeting with you and Archambault, did she relate that conversation to you?

MR. PARDY: Yes, she did. As a matter of fact, the conversation took place in the embassy itself. I think we had just started our afternoon session at the conference and either Ms Collins or Ms Bouchard came in and took me out of the conference and related that information to me.

In my mind, what was important was that the information -- how can $I$ put this? -- was not -- somebody was doing us a favour. A senior official at the American government -- I shouldn't say senior official. I am sorry. I withdraw those comments.

But an official of the American government gave us information, and the fact that we couldn't use the information in any direct way, that led to my call to Ottawa then to see whether or not we couldn't use that information to extract the information from the Americans in a more official way, and that also led to a conversation I had later on that afternoon with Mr. Cerda myself.

MR. CAVALLUZZO: That kind of
information that a DFAIT official receives from a member of the American government or the Syrian government, we are constantly told "we can't relate that information in public". How is it that we can discuss openly that conversation that Harris and Bouchard had with this American official? Why isn't it protected by national security confidentiality?

MR. PARDY: I look to --
MR. BAXTER: In fairness, after
last Thursday's events, I wrote to Commission counsel. I am sure my friend has seen the letter. What was always clear and understood was that the source of that information, which was an unauthorized disclosure, was to be protected, much
as the source of some of the information received from Syrian officials has been protected. It was not an official government-to-government communication.

Now, I don't --
THE COMMISSIONER: But the content
can be disclosed?
MR. BAXTER: As it is in the case of the information from Syrian officials, for example.

THE COMMISSIONER: So the worries that you keep telling me, that you are concerned that sources will dry up if the content is ever made known, that one doesn't apply to this type of disclosure.

Is that what $I$ am to hear?
MR. FOTHERGILL: Sir, I think the concern is that the source's identity not be known, so we are dealing with two very different types of objection --

THE COMMISSIONER: But I have
heard evidence, I have heard evidence from the government that says, "If you disclose of content of this, not just the name of the source, if you disclose the content, that will tend to reveal the
source, and you will have compromised our sources, and sources are sacred."

MR. FOTHERGILL: That's right.
THE COMMISSIONER: So I have been
listening for months --
MR. FOTHERGILL: Yes.
THE COMMISSIONER: -- to evidence
from the government saying you can't reveal content if there is any danger at all the content would disclose the source.

Now you come along with this, and I would have thought there is some danger in this case that the content would reveal the source.

My only concern, Mr. Fothergill, is that the government be making claim for national security confidentiality but not when it suits their position. And this, the way it came out last Thursday, was clearly something the government wanted out, and I am concerned -MR. FOTHERGILL: Yes.

THE COMMISSIONER: -- that the claim here, at least in view of the evidence $I$ have heard, could be interpreted as being something that would further the Government's position and would be a misuse of a claim of
national security confidentiality. That's my concern.

MR. FOTHERGILL: If that were the case, sir, I would agree with you. I have no hesitation in saying that you are absolutely right: national security confidentiality is not to be used to achieve any sort of tactical advantage. That would be a gross abuse if we were engaged in that sort of activity, and it is never our intention to do that.

As far as the source issue is
concerned, $I$ agree with you again that we do object to disclosing the content of the communication if to do so would identify the source.

If it is possible, however, to disclose the content without revealing the source, and you have heard care has been taken not to identify where the official worked, the rank, the gender, all of these things. Then it can be done.

The other thing I know from my
colleague Mr. Baxter's communication with Commission counsel is we expressed some regret and concern of our own about the way that that matter came up, and we pledged ourselves to work
cooperatively with Commission counsel to -- if we are dealing with issues of fairness as well as national security confidentiality, that we look at both sides of the coin, if $I$ can put it that way. So if there is even an appearance of unfairness, we are most certainly open to confining those kinds of evidence to the in camera process. It is not our intention to be unfair to anybody.

I gather that this particular issue that we are dealing with now was canvassed prior to the evidence and I think there must have been a miscommunication between Commission counsel and ourselves about the limits on disclosure of it.

If it is your view or the view of your counsel that it works an unfairness to any participant, even if it is not subject to a national security confidentiality claim, then it may be that that kind of evidence is best reserved for the in-camera process and we are quite open to that.

MR. CAVALLUZZO: Okay. If we can proceed...?

MS EDWARDH: Mr. Commissioner --I
apologize, Mr. Cavalluzzo -- may I make just one observation?

I'm sure it would be very convenient to the Government of Canada if we shut the doors, we left, and you just proceeded in camera. With the greatest of respect, I think that is an outrageous suggestion. Fairness will never be accomplished in circumstances where there is no transparency.

THE COMMISSIONER: Thank you.
MR. CAVALLUZZO: Mr. Pardy, I
would like to deal with the content of that conversation, because $I$ have reviewed the documents -- and there are 750 or so of them and thousands of others that we reviewed in the course of reviewing the DFAIT documents -- and I did not find anywhere in writing a notation of that conversation, even though several chronologies were created by DFAIT.

I specifically looked to that day of October 10 th to see: Well, where in the documents does it relate that conversation?

Unless $I$ have missed something, I didn't find that statement and I'm wondering if you could help me there.

MR. PARDY: No, I think you are quite right in observing that this is not reflected in a specific document that said that this conversation took place. But $I$ think that the circumstances at the time, we were attending a conference, we were doing things in the midst of that conference, I was chairing the conference, they took me out and we discussed this.

I remember very clearly, if you like, some of the atmospherics that surrounded this was said to me, and it led me to make then the subsequent call that I made to Ottawa to try to find -- because we couldn't use the information in the way that it was given to us in order to protect the identity of the person who gave us that information.

So then we went and looked for whether or not we could get something from a more open source, if $I$ can use that term, so that we could act upon it. It is reflected in our consequential action, $I$ guess is the right way to put it, rather than a specific record.

MR. CAVALLUZZO: Don't let me
mislead you. There is a notation of the conversation.

MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: What there isn't a notation of is this postscript, if $I$ can put it this way, that "You guys did everything that you possibly could. Nice try."

Nothing like that. There is a
notation of the conversation --
MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: -- but not, it
would seem to me --
MR. PARDY: Can I see the
notation? This might be useful here at this point to review that document.

MR. CAVALLUZZO: It is tab 709 .
It is in Volume 8. Tab 709 at page 6 of 19 in the bottom right corner. For 10.10.02, October 10, 2002 , it says:

$$
\begin{aligned}
& \text { "Consul..." } \\
& \text { That is Girvan. } \\
& \text { "Consul is advised by Cerda } \\
& \text { that Mr. Arar has been } \\
& \text { removed from USA. He advises } \\
& \text { Consul that he is not able to } \\
& \text { provide any additional } \\
& \text { information." }
\end{aligned}
$$

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Then it goes on.
This is Collins here:
"JPO is officially informed
by the INS that, because of
an immigration infraction,
Arar was removed from the US
to Syria, where he holds
citizenship, as well as being
a Canadian citizen and a long
time resident of Canada."
Okay? So that that conversation
is noted, but not the crucial part that said this
American official said, "You guys did everything
that you possibly could."
MR. PARDY: Well, we are back to
the same issue of how much do you record in various notes.

But is there not another note somewhere else that is contemporaneous with the events, because this was prepared I guess some time after the events.

MR. CAVALLUZZO: Oh, absolutely.
It was in October --
MR. PARDY: But if you will
recall that our concern with identity of the
person even manifested itself when $I$ found out from Mr. Heatherington, from his contact in the American Embassy in Ottawa, I called Ms Harris and asked her to put a note on the file. But we disguised the source of that information, even then when it came from the American Embassy, because we were not sure what we were dealing with here.

That is why then I called Mr. Cerda later on that afternoon, to try to get something that we could use in a more open way. This was more by indirection as much as anything.

MR. CAVALLUZZO: Right. You disguised the source, but you didn't disguise the information --

MR. PARDY: No.
MR. CAVALLUZZO: -- which was
my point.
In terms of this particular conversation is, yes, you are protecting the source, but $I$ would just -- it would seem to me it is an important point that an American official --

MR. PARDY: Yes, in hindsight.
Yes, in hindsight it is an important point. At the time when you are doing -- operating at
different levels, it probably did not have the same importance as it does today.

MR. CAVALLUZZO: Okay. If we
take you through, then, tab 59, it just confirms what you have said, that you were confirmed through Canadian sources that subject has been removed to Syria.

MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: You also said on
that day you got that confirmed through speaking to Mr. Cerda?

MR. PARDY: No.
MR. CAVALLUZZO: What was it?
MR. PARDY: I said I spoke with Mr. Cerda and we danced around and he gave me no more specific information than he gave to Ms Girvan earlier in the day.

MR. CAVALLUZZO: Okay. Then at tab 61 we see that direction is given as a result of this information to Damascus.

I note that this particular direction comes from Mr. Livermore, Director General, Security and Intelligence Bureau.

Do you know why he is involved in terms of giving direction to Mr. Pillarella and

Martel in Damascus?
MR. PARDY: I don't know
specifically, but $I$ can only make one assumption here, and that is that once this information came into play $I$ think Ms Harris probably had discussions with him and she might have said, "Look, I'm busy on something else. Could you get a quick message off to Mr. Pillarella?"

We were particularly concerned because the 11th is a Friday, and that is a day of no business in Damascus. So we were very concerned that we get this information up to Mr. Pillarella as quickly as possible.

You will find that a companion message, if you like, went out to our Head of Mission in Amman, Jordan --

MR. CAVALLUZZO: Tab 63?
MR. PARDY: Yes. That was signed
I think by Ms Harris.
MR. CAVALLUZZO: Okay. We now are
pretty -- at least secure in your knowledge that Mr. Arar has landed in Syria. Before we move on to Damascus $I$ want to give you the opportunity to comment upon what $I$ see to be the differences between Mr. Arar's case and Mr. Baloch and

Mr. Jaffri.
MR. PARDY: May I comment on your opening assumption there, that we were confident in our assumption that Mr. Arar was in Syria?

No. All we had was this is what the United States government told us. We made no assumptions. We acted upon that information. We were not in any position to validate that information at that point.

MR. CAVALLUZZO: You also had
Mr. Arar's communications of the threats --
MR. PARDY: Yes.
MR. CAVALLUZZO: -- that the
Americans were going to send --
MR. PARDY: Correct.
MR. CAVALLUZZO: You had those
two things.
MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: I want to give
you the opportunity to comment on seven points which I think distinguish Mr. Arar's case from Mr. Baloch's case and Mr. Jaffri, which may have required distinction in treatment. Just let me go through them.

The first are the threats of
deportation to Syria that were obviously present in Mr. Arar's case.

The second is the advice you received from Canadian officials saying, "You guys should ratchet this up. This case is of such a serious nature you should treat it seriously and go to the top," so to speak, to the Canadian --

THE COMMISSIONER: That was from an American.

MR. CAVALLUZZO: That is from an American INS officer.

THE COMMISSIONER: Yes.
MR. CAVALLUZZO: Correct. The
third point is that it became clear on October 3rd that assertions were made, legal assertions were made very quickly that this is a deportation case, this guy is a member of al-Qaeda, and we are having a hearing on inadmissibility.

The fourth point, which wasn't present in the Baloch/Jaffri cases was that travel report that we saw effective September 11, 2002, that people from certain countries are going to be treated in a particular different way by the Americans, including people coming -- or people who are born in Syria, and that they are going to
be subject to intrusive measures, unlike others.
The fifth point which
wasn't present in the Baloch/Jaffri cases is that the month before, in August of 2002 , there was a public disclosure by a Canadian, Mr. El Maati, saying that, "When $I$ was detained in Syria in November of 2001 and thereafter that I was tortured."

The sixth point which didn't seem
to be present in the cases of the two other gentlemen is that we had certain knowledge or information as to what happens when a Canadian is detained in Syria, that is, that there was no access in respect of those two other gentlemen, Almalki and El Maati.

The final point, which you have already commented upon, and that is the practice of extraordinary rendition and the cooperation that Syria gave to the Americans in accepting persons from the Americans.

You have already commented on the latter point and you need not address that, but those are the kinds of considerations that someone may throw out to say, "Hey, this case isn't like Baloch and Jaffri. This is a unique case and you
guys should have treated the threats that he communicated to you, that he was going to Syria a lot more seriously than you did"?

I give you the opportunity to
comment on those points.
MR. PARDY: Can I list the other
side of the ledger --
MR. CAVALLUZZO: Absolutely.
MR. PARDY: -- which were
the elements that led us to the conclusions that we did?

MR. CAVALLUZZO: Please do.
MR. PARDY: Which were elements that were different than in Mr. Baloch and Mr. Jaffri's cases.

In our view, the key one was the acknowledgment by the Americans, on $I$ think the afternoon of October 1st, that he was in custody at the MDC; that they were willing to discuss the matter with us; that they asked for a written instruction with respect to possible charges; and on October the $2 n d$, very quickly, arrangements were made for a visit to see Mr. Arar. Also, that they acknowledged the fact that arrangements could be made immediately as well for legal
representation for Mr. Arar.
So all of these things were happening in parallel with the things that you have just listed?

MR. CAVALLUZZO: Mm-hmm.
MR. PARDY: The threat of
deportation, always an element in cases of Canadians in difficulty in foreign countries. Generally speaking, the deportation, especially if it is back to Canada, we see as a good thing. A consular case where somebody is deported back to Canada, that ends the consular case. So the possibility of deportation was something that we would look at.

The threat of deportation specifically to Syria was balanced in terms of the information that was available to us with comments by other officials that said that, "You will be on your way back to Canada before long."

The advice from the American
official again came into -- was part of our ken as we looked at all of these factors.

As I said earlier this morning, I found that information somewhat puzzling. It came from one official, it came quite early on in the
process, and it was overtaken by the action of other American officials in terms of discussing the case with us, granting consular access and making arrangements for legal representation. The travel report on

September 11th I don't think is a factor in this at all. The NSEERS program was very much of a program that dealt with Canadians and other foreigners upon arrival at an American point of entry. NSEERS was exercised at that point. Mr. Arar was already in the United States when these actions were being taken.

MR. CAVALLUZZO: Technically
correct. But you would agree with me that the NSEERS program indicated that five countries, including Syria, were targeted --

MR. PARDY: Yes.
MR. CAVALLUZZO: -- by the
Americans as requiring special treatment?
MR. PARDY: And there was no
suggestion that as a result of people applying to enter the United States and came up against the NSEERS program, there was no evidence then and there is no evidence today that the Americans then turned around and deported them to a country other
than Canada if the people were Canadians.
The August 2002 public
disclosure -- or not public disclosure, it was Mr. El Maati, as a result of a consular visit that we arranged in Cairo, told us, but I did not need Mr. El Maati to tell me that the Syrian government tortured people within its ambit. It was useful to have that information, we were dealing with other cases in other parts in the Middle East and torture or abuse, depending on the circumstances, was never far from the centre of most of those cases.

Knowledge. Your sixth one was
knowledge of Syrian practices, is it?
MR. CAVALLUZZO: Failure -- well,
the recent experience you had with --
MR. PARDY: Oh, in terms of --
yes.
Here you are into the area of dual nationality and we have not touched on it before.

Most governments, when they have one of their citizens within their ambit is not willing to concede, even though they are a citizen of Canada, are willing to concede that Canada has any right in terms of consular access or any right
to provide consular services to such persons. That is an issue out there and it really started to come to the fore about, oh, in the early 1990s.

We started to take certain actions to help us in that area, but fundamentally it is still a major problem, and there is absolutely no international law on this issue there for us to come to grips with.

The seventh one being the
rendition issue, yes.
MR. CAVALLUZZO: Obviously
hindsight is 20:20, and we are three years after the fact, but $I$ put it to you that a high-level consultation, as suggested by that INS official on or about October 1st, may have prevented this situation, may have prevented the situation because you would have had a high-level person in the Canadian government phoning a high-level person in the American government, consulting and saying, "What are you guys doing?" That may have, in effect, prevented what occurred.

You would agree with that?
MR. PARDY: No. I would say that
that would be maybe of some significance -- or could have been of some significance, but it could
have led to a hastened deportation of Mr. Arar from the United States. They could have speeded up their action, in the sense that the American official might have said, "Well, the Canadians are getting on to us here. Let's get this one out of the way as quickly as possible and get this man out of our country."

MR. CAVALLUZZO: Right.
MR. PARDY: I mean, as you say, hindsight is always clearer than when you are playing your game on Saturday night, but if you play your game on Sunday morning it is always easier.

MR. CAVALLUZZO: Well, let's go
into foresight then. We have dealt with
hindsight. Foresight.
Because what I have just given
you is the fact situation that we ultimately have today with the Monterey Protocol. Because we heard this is a great event in January of --

MR. PARDY: Yes.
MR. CAVALLUZZO: -- where now
Canadians are protected, because all it takes is high-level consultation between American officials and Canadian officials and this will prevent what
happened to Mr. Arar. That is the very --
MR. PARDY: That is not --
MR. CAVALLUZZO: No?
MR. PARDY: That is not what the
Monterey Protocol provides for.
MR. CAVALLUZZO: It isn't?
MR. PARDY: No, it does not. It
does not guarantee a repeat of a case like Mr. Arar's.

MR. CAVALLUZZO: Certainly not. MR. PARDY: What the protocol provides for is consultation between the Director General of Consular Affairs here in Ottawa and the Undersecretary of State for Consular Affairs in the State Department.

MR. CAVALLUZZO: Right.
MR. PARDY: Yes. And that is a
very useful -- I should say -- I'm making sure that the factual record is correct with regards to that protocol, and $I$ think it is a major advance. Whether you would have been able to negotiate -if this was in place in 2002, yes, it would have been useful, but this is the first case we had and the protocol is one of the results of our experience with Mr. Arar.

MR. CAVALLUZZO: That was my
point. I'm suggesting to you if there was some kind of high-level consultation back in September of -- or October of 2002 , this thing may have been prevented.

You disagree with that?
MR. PARDY: As I say, you can come with hindsight, but at the time there was no protocol in place; there was no obligation on the part of American officials to consult with us; and I would suggest to you another scenario that was just as likely would have been a hastened removal from the United States.

MR. CAVALLUZZO: Right. Thank God they respect us so much.

Certainly you don't think that would have -- that is how much we mean --

MR. PARDY: No, it is governments are unique institutions and the officials who work for that government will take action based on what they consider to be their responsibilities.

MR. CAVALLUZZO: Okay.
Mr. Commissioner, we are about to
move on to another area now. This may be an
appropriate time to break until 2:15?

THE COMMISSIONER: 2:15, okay. We
will rise until then.
THE REGISTRAR: Please stand.
--- Upon recessing at 12:58 p.m. /
Suspension à 12 h 58
--- Upon resuming at 2:18 p.m. /
Reprise à 14 h 18
THE REGISTRAR: Please be seated.
Veuillez-vous asseoir.
MR. CAVALLUZZO: Mr. Pardy,
when we broke for lunch, we were at tab 63. This is the notice or direction that was sent to Amman, Jordan.

The question $I$ have for you relates to the third paragraph from the bottom, where it states:

> "Gar Pardy is currently in Washington for consular meetings and has received information from sources there that Mr. Arar was removed to Syria and that Syrian authorities dumped' him into Jordan. It was at his request that I contact
you this evening..."

Et cetera, et cetera.
This information that he was dumped into Jordan from Syria, where did you receive that information?

MR. PARDY: In the dance that $I$ did with Mr. Cerda the previous day when we I was trying to draw him out and $I$ probably suggested to him that we could not find Mr. Arar in Syria and he suggested that we look at Jordan. The way it came out, it could have been either way. I passed it on to Ms Harris and it could very well have been he said that he was in Jordan on his way to Syria, but I'm not sure in terms of the actual recording of the information. It could have been either way.

MR. CAVALLUZZO: Okay.
MR. PARDY: It would have made more sense, and I think the information we have today is, that he went to Jordan first. That certainly in my mind would have made more sense. MR. CAVALLUZZO: Right. I wanted to clarify that on this date a protest was made to the American government.
If you refer, for example, to
tab 97, and you go to page 4, or the last page of that tab, you will see at the top there it says that the Minister met with Mr. Cellucci:
"...on October 15 and protested the action of the United States in deporting Arar to the United States." Then it goes on: "Earlier representations were made to the American authorities in Washington on October 11 once we learned of the deportation of Mr. Arar to Syria."

As well, at tab 110, it is called a "Public Backgrounder". It is a one-page document. In the second paragraph from the bottom it says:
"Upon learning of these
developments protests were
immediately made
representations to the
American authorities in
Washington on October $11 . "$
( question is: The reference

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is to "protests". Were protests in fact made as early as October 11th?

MR. PARDY: Yes. We had American officials at our conference in Washington and certainly they were officials from both the INS and the State Department and I remember speaking with the State Department official that was there. MR. CAVALLUZZO: Okay. So was it like an informal protest? Nothing in writing, You are just complaining about the way that -MR. PARDY: Fairly graphic
language was used, yes, telling them that we found it very surprising that this sort of action would be taken without any notification to us, given the fact of the way things had been handled in New York, and that we were surprised at our inability to get timely information from the American government once the action had been taken. MR. FOTHERGILL: Commissioner, I feel obliged to express at least a note of caution about the witness' recounting of these exchanges with officials in other countries.

Mr. Pardy is himself, of course, one of the prime subject matter experts on this, and I take some confidence from the fact that he
is prepared to disclose these conversations, but if $I$ could only just perhaps ask you to direct the witness to keep in mind the impact on other consular relationships of disclosing these kind of communications, $I$ think that would be sufficient. THE COMMISSIONER: I would think Mr. Pardy is well aware of that. You are aware of the importance of protecting certain conversations and communications?

MR. PARDY: Yes.
THE COMMISSIONER: Thank you. Carry on.

MR. CAVALLUZZO: I don't know whether the objection related to the fact that the conversation took place, because it is part of a public backgrounder, or that the witness used graphic language.

THE COMMISSIONER: Please stand when you are addressing the witness, Mr. Fothergill.

MR. FOTHERGILL: I'm sorry, sir. It wasn't an objection, it was expressing a note of concern. I just want to be satisfied that the witness had addressed his mind
to whether this could have a detrimental impact on future consular efforts on behalf of Canadians detained in other countries.

THE COMMISSIONER: He has assured
us he will.
MR. FOTHERGILL: Thank you. MR. CAVALLUZZO: At tabs 64 and 80 -- let's look at 64 -- we see that as of October 11 th or $12 t h \mathrm{Mr}$. Arar's situation is being picked up by the New York Times and the media is starting to get interested in Mr. Arar's plight? MR. PARDY: Yes. Even though that page is dated at the top the 11th of October, my understanding was the New York Times actually published its article on October the 12th. MR. CAVALLUZZO: That is correct. Let's go to tab 80, you will see confirmation of that. MR. PARDY: Mm-hmm. MR. CAVALLUZZO: The article by Mr. DePalma in the Times is dated October 12th? MR. PARDY: Yes. MR. CAVALLUZZO: A well, the next page, you will see The Globe and Mail at that date has also picked up the story?

MR. PARDY: Yes.
MR. CAVALLUZZO: Prominent in
those articles are references to torture in Syria?
So that certainly at that point in
time the media is of the view that Mr. Arar has
gone to Syria? Whether that is correct or not is another matter, but certainly that is the prevailing public view.

MR. PARDY: That is our
operational -- that is what guided all of our actions during this period, yes.

MR. CAVALLUZZO: Okay.
You returned to Ottawa from
Washington on October the 14 th? If you now
refer to tab --
MR. PARDY: No, I arrived back in Ottawa on the night of the 11th. I flew out that Friday night to get back to Ottawa, yes. MR. CAVALLUZZO: Okay. If you go then to tab 72, please. This is October 14th. It says:
"Pardy spoke to wife, Monia and brother ... this afternoon and provided them with an update."

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And so on.
Was this the first occasion upon
which you spoke to Ms Mazigh?
MR. PARDY: I believe it is, yes.
MR. CAVALLUZZO: In effect you are
basically updating, for example in the second paragraph, about the lawyer and so on --

MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: -- and what the lawyer has reported.

In the third paragraph you are dealing with her situation. At this time she is in Tunisia and she is going to have trouble travelling because of the lack of travel documents, and so on?

MR. PARDY: Yes.
MR. CAVALLUZZO: Just to save some
time, in terms of the documents issue and what you did in respect of dealing with Ms Mazigh at this point in time -- and $I$ just refer to it, tab 75 -you are dealing with Monia's question about where her husband is and assuring his security.

Tab 76 relates to getting a
passport for Ms Mazigh's son, Houd.
MR. PARDY: Yes.

MR. CAVALLUZZO: Tab 70, you are following up with the --

MR. PARDY: Tab 70?
MR. CAVALLUZZO: Yes, seven zero?
MR. PARDY: Seven zero.
MR. CAVALLUZZO: You are following
up with -- excuse me, that should be 80 .
MR. PARDY: Yes.
MR. CAVALLUZZO: No. Let's just
try 70.
--- Pause
MR. CAVALLUZZO: It's not 70. We
will find it for you.
But you are following up in respect of the travel documents.

Then, finally, tab 55 -- or 85, excuse me. This is dated 16 October.

Do you see that?
MR. PARDY: Yes.
MR. CAVALLUZZO: So at this period
of time, through the latter part of October, you are dealing directly with Ms Mazigh in Tunisia, attempting to facilitate her return to Canada when she wants to return. At this point in time she doesn't, but later on --

MR. PARDY: Yes. I was dealing with her, and other people were speaking with her as well.

MR. CAVALLUZZO: Okay. Okay.
Now, let's come back to tab 73 in
terms of your communications with the Ambassador in Damascus.

This is dated October $14 t h$ and it says:
"Damascus has submitted a Note Verbale..."

What is that?
MR. PARDY: It is a form of diplomatic note, basically providing information about the case to the Syrian government on which they could base their inquiries.

MR. CAVALLUZZO: Okay.
MR. PARDY: Well, it is called
Mote Verbale. One of the idiosyncrasies of diplomatic life is that every time you say something you try to follow it up. There is a written piece of paper that would be associated with that.

MR. CAVALLUZZO: Was a similar
note given to Jordan?

MR. PARDY: I'm not certain, but it is quite likely it was, although in the case of Jordan, the Ambassador was speaking directly to the Foreign Minister, I seem to recall. In that sort of a situation, when you are talking to the Foreign Minister, probably there would have been less of a need for a note.

MR. CAVALLUZZO: Okay. Now, let us come then to October 15th. October 15th is when Minister Graham meets with the American Ambassador to Canada, Mr. Cellucci -MR. PARDY: Yes. MR. CAVALLUZZO: -- for a one-on-one luncheon?

MR. PARDY: Yes.
MR. CAVALLUZZO: October the 15th.
Did you attend that luncheon?
MR. PARDY: No, it was a
one-on-one luncheon.
MR. CAVALLUZZO: Okay.
If you go to tab 74, which is dated October the $15 t h$, and attached you provided a briefing note?

MR. PARDY: Yes.
MR. CAVALLUZZO: Okay. On the
second page $I$ guess is words of protest from Canada to the American government that hopefully Mr. Graham would share with Mr. Cellucci?

MR. PARDY: Yes.
I think it is worth pointing out that second point there, not only was it a protest but we were still looking for Mr. Arar and Mr. Graham tackled the ambassador in terms of we required information, even at that point, at that late date, the 15th.

MR. CAVALLUZZO: Now, on the 15 th
when Mr. Graham went into this meeting with Mr. Cellucci, was Mr. Graham aware that the Americans had threatened to deport Mr. Arar while he was there?

I couldn't find it in the speaking notes or the briefing note.

MR. PARDY: I remember having a conversation that morning -- this was written quite early and we were picking up other information -- I remember having a conversation, I think with one of the officials in Mr. Graham's office, and briefing him verbally on some of the other aspects of the case, yes.
I'm assuming that point would
have been raised with the person from Mr. Graham's office.

MR. CAVALLUZZO: You have no specific recollection, but it is something you likely would have --

MR. PARDY: You would have done -you would have done a piece of paper and then, as the morning progressed, any additional information, we would have provided him an update with any additional facts and normally they would have additional questions as well that they would want answered.

MR. CAVALLUZZO: Okay. Now, I can't ask you what Mr. Cellucci may have said to Mr. Graham.

However, what $I$ can ask you is:
Do you recall the public statements made by Mr. Cellucci around this time, on October 15th and thereafter, concerning Mr. Arar's plight?

MR. PARDY: Yes, I can remember
those statements.
MR. CAVALLUZZO: Can you share
those statements with us?
MR. PARDY: I mean $I$ can't quote verbatim, but the essence of what Mr. Cellucci was
saying publicly, $I$ think the first report was with a reporter from The Globe and Mail, and Mr. Cellucci essentially said, "Look, don't come complaining to us. "The information that you are seeking is available with officials at the Canadian government."

MR. CAVALLUZZO: Okay. Was that a surprise to you, to see those public statements?

MR. PARDY: Yes. Two surprises:
One, the information itself, and the fact that Mr. Cellucci was prepared to go to the media with those comments.

MR. CAVALLUZZO: Okay. We will
come back to the precise wording in a minute or two, but let us just complete October 15th.

If you go to tab 82, we see
that the Ambassador in Amman -- who was Mr. Bell at that time?

MR. PARDY: Yes.
MR. CAVALLUZZO: He is
communicating with you as to the attempts he is pursuing regarding locating Mr. Arar?

MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: As indicated in the unredacted portions, he is finding little
help from the Jordanians as to the location of Mr. Arar?

MR. PARDY: That is correct.
Although I would point out
that five or six days later, the Foreign
Minister did confirm to the Ambassador certain information here.

MR. CAVALLUZZO: Right. We will
come to that because there is a public reference to that. I will bring you to that.

Now, on October 16th we find, if you go to your notes at page 5, that there is an interdepartmental meeting. It says:
"Wednesday, October 16, ISI,
Arar. Due to 9th hearing
appeal on the $8 t h$,
transported to Syria ..."
Then it goes on:
"Interdepartmental meeting
chaired by S\&I Division of
Foreign Affairs attended by
CSIS, RCMP, and department
officials. It was reported
that Arar had been due to
have an appeal hearing on

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October 9th, but was sent to Syria on October 8th before it could take place."

What was the purpose of this meeting, this interdepartmental meeting, which took place on October 16th?

MR. PARDY: Well, if you go back
to the messages that were sent to Jordan and Syria on October $10 t h$ and $11 t h$, there is a reference here to the fact that Mr. Arar was subject to A-OCANADA investigation, which was the first indication -- I wasn't aware of that when $I$ was in Washington -- and as soon as I came back to Ottawa, I said, "Well, look, we had better sit down and start talking with other parts of the Canadian government about all of this."

When Mr. Cellucci made his
statement then on the 15th, clearly we needed to talk to other officials at the Canadian government about what was going on here.

MR. CAVALLUZZO: Right.
Presumably as a result of
the public statements of Mr. Cellucci, your Minister must have said to the DFAIT officials, "What are you guys doing? I don't know this" or"

I don't have any information on this," something like that?

MR. PARDY: He wasn't that polite.
MR. CAVALLUZZO: He wasn't that
polite, okay.
MR. PARDY: No.
MR. CAVALLUZZO: Then if we go to
tab 84, this is a note from yourself to
Mr. Graham, the Minister, on October 16th?
MR. PARDY: Mm-hmm. Yes.
MR. CAVALLUZZO: You say in the
opening paragraph:
"Further to our briefing note
to the Minister on Mr. Arar for use in his meeting with
the American Ambassador on
October 15, we can report the following ..."

The reference you made to The Globe and Mail can be found in the bottom paragraph there about Mr. Cellucci's public statements?

## It says:

"In summary, the American
will be quoted as saying `I

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think that the USINS authorities acted properly in deporting Mr. Arar to Syria. You should talk to your local people who may know the reasons."

MR. PARDY: That was the statement that The Globe and Mail reporter gave to the press officer of the department as reflecting what Mr. Cellucci had said publicly, yes.

MR. CAVALLUZZO: Right.
Certainly after that you saw references to that statement being quoted in the news widely across Canada that this is what Mr. Cellucci was saying?

MR. PARDY: Yes. Yes.
MR. CAVALLUZZO: As far as this
particular memo relating to the interdepartmental meeting is concerned, you say on the second page, at least as far as the RCMP is concerned, in paragraph 2:
"The RCMP indicated that they
will provide DFAIT with a
response by the close of
business Thursday 16 October.

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At that time, we will provide
a memorandum..."
Et cetera, et cetera.
So that as a result of this
meeting with the RCMP, they say they will give you an answer?

MR. PARDY: Yes. I gave them a
list of very specific questions that we asked to have information on.

MR. CAVALLUZZO: Okay.
Now, there is no reference here
to CSIS.
Did you request information from
CSIS as well?
MR. PARDY: The redacted portion I
think reflects the dynamic far as CSIS is concerned at that time.

MR. FOTHERGILL: Commissioner, as
you may be aware, there are sensitivities surrounding CSIS' involvement in this matter. One of the things that we are hoping to resolve, if we can amicably, through discussion.

THE COMMISSIONER: All right.
Thank you.
MR. CAVALLUZZO: Okay. Now, in
terms of at least the RCMP's response to your specific questions, if we refer to tab 104 . This is the memorandum dated October 18.

Do you see that?
MR. PARDY: Yes.
MR. CAVALLUZZO: The first
question is:
"What information has been shared with the U.S.
concerning Maher ARAR?"
And the answer is:
"RCMP investigators have maintained an open line of communication with its

Canadian and American
partners. All available
information obtained by the
Project A-OCANADA team has
been shared with ..."
And then there is a redaction
there.

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And then the next question is:
    "How did U.S. become aware or
    interested in Arar?"
It says:
```

"U.S. authorities learned of Arar through a sharing of information between RCMP investigators and ... Arar was connected to an ongoing RCMP investigation that involved individuals ... also of interest to U.S. authorities. It's possible that U.S. authorities are in possession of information relating to Arar's activities during a period of time when he lived and worked in the Boston area."

MS EDWARDH: Excuse me.
Mr. Cavalluzzo, it might assist the witness, the whole document is in the Garvie report, with no redactions.

MR. CAVALLUZZO: All right. If we
refer to ...

MS EDWARDH: It is page 30.
THE COMMISSIONER: Thank you,
Ms Edwardh.
MS EDWARDH: I am glad I could be
helpful.
MR. CAVALLUZZO: The answer in --
MR. PARDY: Could I have page
reference in the Garvie report, please?
MR. CAVALLUZZO: I am sorry. It
is page 30 .
THE COMMISSIONER: That was just an oversight in the government over-claiming the NSC in the one document?

MR. FOTHERGILL: I have to assume
that is the case, yes.
THE COMMISSIONER: All right.
MR. CAVALLUZZO: Do you see that,
Mr. Pardy?
MR. PARDY: Yes, I do.
MR. CAVALLUZZO: Now, the first answer is blank in terms of who the information was shared with. We can postulate. But in any event it's blank.

And in terms of the second question, "how did the U.S. become aware or interested in Arar?" Why don't I just read that portion which was blank:

The full text is:
"U.S. authorities learned of

Arar through a sharing of information between RCMP investigators and U.S. authorities."

So "U.S. authorities" was
redacted. Now we know that it was U.S. authorities that they were sharing this information with.

In terms of the last question, it says:
"Did the U.S. approach
Canadian authorities
regarding the possibility of
Arar's deportation?"
And the answer to that -- could
you just read that into the record, if you would?
MR. PARDY: Yes.
"U.S. authorities requested
the RCMP provide information
that might assist in the
filing of criminal charges
against Arar. U.S.
authorities made inquiries as
to the level of interest the
RCMP had in pursuing Arar

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criminally. They also made inquiries as well as the RCMP's ability to refuse Arar's entry into Canada. The U.S. authorities were advised that the RCMP was interested in Arar from a criminal perspective. They were also advised that were Arar ..."

That is a mistake there of some
kind. It should have been:
"... that as Arar is a Canadian citizen, the RCMP could not refuse him entry into Canada."

MR. CAVALLUZZO: Okay. And I
guess the next question is very important because it relates to something that is going to happen later on, and that is the question being: What was the level of threat relating to Arar's presence in the U.S.?

And the answer is:
"The RCMP has no information concerning any threat
associated with Arar."
So as of October the 18th, the RCMP is telling you that they have no information concerning any threat associated with Mr. Arar? MR. PARDY: Yes.

MR. CAVALLUZZO: That's clear and unequivocal?

MR. PARDY: They wrote the letter.
MR. CAVALLUZZO: Okay. And the
final point, once again, is the point of Syria is -- the question is, is Arar being held in Jordan as possibly suggested by the INS?

And the answer is:
"The RCMP has confirmed that
Arar is being held in Syria."
And so that their view as well is that their information is that he is being held in Syria?

MR. PARDY: Yes. And $I$ think the previous question is of some limited importance because there was some confusion over the names that were being involved, and this answer from the RCMP put to rest the confusion over the name.

MR. CAVALLUZZO: Okay. In terms of your responsibilities, in terms of time, on the
same date you spoke to Marlene Catterall -- this is at tab 87 -- who is Mr. Arar's Member of Parliament, and she will also subsequently become prominent in this inquiry, this case?

MR. PARDY: Yes. I think she called me, yes.

MR. CAVALLUZZO: And then if we go to tab 96 for the next day, October 17th, there is an exchange of e-mails between you and Mr. Pillarella, and there is a suggestion that Mr. Pillarella may be meeting somebody important in Syria?

MR. PARDY: Yes. And that was the first suggestion that we might obtain although in that initial meeting -- we will come to it, $I$ am sure, down the road.

MR. CAVALLUZZO: At tab 97, we see at this point in time -- it's October 17th -- that Mr. Graham is in Halifax for a conference that we have heard some evidence about.

MR. PARDY: Yes.
MR. CAVALLUZZO: And press lines, or Q\&A's as you call them in the industry, are sent to him so that he is prepared to deal with any issues that may come up?

MR. PARDY: Yes.
MR. CAVALLUZZO: And $I$ won't take
you through them. The only reference would be the last $Q \& A$, and the last question is:
"Have Canadian authorities provided information to the American authorities that alerted them to the travels of Mr. Arar?"

And then it says: "Insofar as the Department of Foreign Affairs is concerned, no."

So this answer that you are giving
to that question relates to the information that DFAIT has?

MR. PARDY: That is correct, and based on the fact that $I$ had sent a memo previously to the Minister with the other information there.

MR. CAVALLUZZO: Did you ask any
other Canadian agency whether they had supplied information to American authorities that alerted them to the travels of Mr. Arar?

MR. PARDY: Well, we had the
questions to the RCMP and CSIS in that meeting on the $16 t h$ and then their reply on the $18 t h$.

MR. CAVALLUZZO: The other
question $I$ would have relating to tab 97, the Q\&A's, would also relate to page 4.

It states in the second-last
question:
"There have been allegations,
including those used by the
United States in ordering his
departure, that Mr. Arar is a
member of Al Qaeda. Are
these allegations accurate?"

And the answer is:
"The Department of Foreign
Affairs is not aware of
information to support the allegation that Mr. Arar is a member of Al Qaeda."

MR. PARDY: That's correct.
MR. CAVALLUZZO: And this is the
Q\&A, this is the answer you were giving to your Minister the day after you met with CSIS and the RCMP ?

MR. PARDY: That's correct.

MR. CAVALLUZZO: On the same date, October the 17th, at tab 102, you send a letter to Ms Mazigh, Mr. Arar's spouse?

MR. PARDY: Yes.
MR. CAVALLUZZO: Once again she is
still in Tunisia. And it's a fairly lengthy
letter that you have sent her.
What was the point of this letter,
just to --
MR. PARDY: Well, as you have
reflected in some of your questions, verbal communications are sometimes less than satisfactory, and certainly they are in terms of communicating to our client sometimes the fairly complex issues, and $I$ find it's very useful -- and I think the clients do too from time to time -that you sit down and reflect what you are saying to them in writing.

MR. CAVALLUZZO: Okay. I just
want to clarify certain things.
In particular at page 2 , the second paragraph from the bottom, it says:
"We have protested the action of the American government.

In Washington, October 11 we

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advised the American
authorities that we strongly
disagreed with their action."
And you have certainly clarified
that through your previous answer.
It goes on:
"On October 16 the Canadian
Foreign Minister, Mr. Bill
Graham, met with ..."
Cellucci. That should no doubt be
October $15 t h$, or was there a second meeting on
October 16th?
MR. PARDY: No. I think that was a frailty of memory.

MR. CAVALLUZZO: So there was only
that one meeting. Okay.
And finally in the next paragraph,
you say:
"We have had previous
instances of Canadians being
held by the Syrian
authorities and generally
they have not been willing to
provide confirmation of such
detentions immediately. At

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this time we have one other Canadian who also has Syrian citizenship being held by the Syrians and for whom they have not provided confirmation of his detention..."

We have talked about the two
individuals that relates to.
And the question $I$ have relates
to --
MR. PARDY: Could you tell me which paragraph?

MR. CAVALLUZZO: I am sorry. The second paragraph from the bottom on page 2 , starting with the second sentence>
"We have had previous
instances ..."
MR. PARDY: Okay. I found it.
Thank you.
MR. CAVALLUZZO: The question that
I have relates to what seems to be a practice of Syrians holdings detainees incommunicado for a certain period of time.

Were you aware of that practice
and public record?
MR. PARDY: Until these cases
occurred -- the names -- can we use the names? The names are in the public domain?

MR. CAVALLUZZO: Yes.
MR. PARDY: Mr. El Mati first and Mr. Almalki. I can't remember any consular cases in Syria -- no, I am sorry, there was one consular case of a serious traffic accident in which a Canadian died.

These first two cases in Syria were the first examples that we had of direct dealings with the Syrian authorities on this kind of matter. We were in some ways surprised, in other ways not surprised, particularly on the El Mati case, because he was not a citizen of Syria. Generally the rule is that if you are in a country other than that of citizenship, the country that shows up, and particularly if he was travelling on a Canadian passport -- although we are not certain of that -- then in effect there is some expectation that you will get information. We never did on Mr. El Maati, and he was in Egypt, $I$ think, for close on six months before we got confirmation that he was in an

Egyptian jail.
MR. CAVALLUZZO: But the question
is whether you were aware of the public record as
to the practice of Syrian military security
intelligence services holding a detainee incommunicado for a period of time during which they extract whatever information they want and then they tell the world that this individual is there.

MR. PARDY: Maybe, but my
experience is based on these two cases that we just referred to. That was the extent of our experience at that point.

MR. CAVALLUZZO: I am talking about the public record, the Department of State, Amnesty International --

MR. PARDY: Oh. I am trying to think of whether this is reflected in any of those reports. I do not believe that it is in that sense.

I could be proven wrong on that,
but particularly --
MR. CAVALLUZZO: I don't want to prove you wrong, but let's look at Exhibits 27 and 28.

MR. PARDY: The State Department report would have been the one that I would have referred to, and they themselves -- it would be an issue for them that they would reflect in that report.

MR. CAVALLUZZO: If you look at the State Department report, which is Exhibit P-27?

MR. PARDY: Yes.
MR. CAVALLUZZO: For 2002, at the second page, under "Disappearance", this is before "torture and other cruel and inhumane and degrading treatment or punishment". In that last paragraph, under disappearance, it says: "Despite inquiries by international human rights organisations and foreign governments, the government offered little new information on the welfare and whereabouts of persons who have been held incommunicado for years or about whom little is known for other than the

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approximate date of their detention. The government claims it has released ..."

It goes on about Palestinians and
Jordanians, and so on and so forth.
MR. PARDY: Yes.
MR. CAVALLUZZO: The next section
deals with torture and indeed a much better
description can be found in the Amnesty
International report for 2002 , which is tab 29.
MR. PARDY: Tab 29. Thank you.
MR. CAVALLUZZO: If you see tab
29, the very first paragraph, in the third sentence, starts:

> "Hundreds of political
> prisoners, including
> prisoners of conscience,
> continue to be held, most
> following unfair trials
> before the supreme state
> security court and field
> military courts."
> And then it goes on:
> "Torture and ill treatment continues to be used against

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political prisoners
especially during
incommunicado detention."
And:
"There were reports that the health of prisoners of conscience and political prisoners was deteriorating as a result of lack of medical care."

Indeed if you go on to the next page, under Torture and Treatment, it says: "Torture and ill treatment continue to be inflicted routinely on political prisoners, especially during incommunicado detention at the Palestinian branch and military interrogation branch detention centre."

So that's the question, whether at this point in time DFAIT, and you in particular, were aware of the public record of Syria in respect of torture, holding people incommunicado, extracting information, et cetera?

MR. PARDY: Yes, and what $I$ was reflecting -- if you go back to the letter to Ms Mazigh -- was the actual evidence we had of two Canadians who had fallen into that process, which I considered to be very germane to all of this. Equally, $I$ think -- and $I$ don't want to overstate this. But most of the reports here, and you will see most of the reference, are to Syrian citizens and their treatment by their own government.

I mean, this is the underlying assumption on many of those. There are references occasionally to foreigners, Iraqis, Palestinians, things like that. But when you turn around and go after another government about one of your citizens then you expect a better response than what we got from the Syrians.

MR. CAVALLUZZO: Of course, the whole point is that the Syrian government were treating Mr. Arar as though he was a Syrian?

MR. PARDY: Yes. But we were trying to bring home to them, and in the end they treated him in part as a Canadian in terms of access, yes.

MR. CAVALLUZZO: But the point is
that you didn't have contact with the Syrian government until after they disclosed his whereabouts?

MR. PARDY: That's correct, yes. MR. CAVALLUZZO: Which may have
been ten days?
MR. PARDY: At least, yes -- well,
about ten days, $I$ think, all told, yes.
MR. CAVALLUZZO: During which time
they were no doubt treating him as a Syrian.
That's they told you?
MR. PARDY: Well, they treated him badly, yes.

MR. CAVALLUZZO: All right.
Finally in regard to the letter to
Ms Mazigh of October 17th, you do say in the second-last paragraph on page 3:
"But you can be assured that
the efforts of the Canadian government will continue and our objective is the same as yours - to see Maher returned to Canada as quickly as possible."

MR. PARDY: Yes.

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MR. CAVALLUZZO: And that was your intent at that time, and that was your intent throughout --

MR. PARDY: It never wavered in the 12 months that $I$ was involved in this, yes -I shouldn't say 12 months. Ten months.

MR. CAVALLUZZO: Ten months, okay.
At tab 105, we are getting closer
to the discovery of Mr. Arar in Syria.
At tab 105 you are communicating once again with Mr. Pillarella, who is obviously the ambassador. The document speaks for itself, but there are a couple of questions I have in respect of this document.

In paragraph (a), in the second sentence, it says:
"It is our understanding that
Mr. Arar was deported from
the United States on October
8 ...."
And these words here:
"... and was escorted to
Syria by American officials."
That "was escorted to Syria by American officials", who told you that?

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MR. PARDY: This came out of our
discussion -- and I am trying to think of where -or it might have come out of the meeting on

October 15th, or October 16th --
MR. CAVALLUZZO: The
interdepartmental meeting?
MR. PARDY: The interdepartmental
meeting. It might have come out there. Again, whether that is entirely correct is open to some question right now, yes.

MR. CAVALLUZZO: Okay.
MR. PARDY: Yes.
MR. CAVALLUZZO: And then it goes
on to say in the last paragraph on that page: "Mr. Arar is not a subject of a police investigation in Canada and can return to Canada at any time." So you were getting this information from the RCMP, that he is not subject of a police investigation.

MR. PARDY: I am summarizing here. MR. CAVALLUZZO: But certainly -MR. PARDY: A complex answer that we have, but ...

MR. CAVALLUZZO: Right. That's certainly the information you are giving Mr. Pillarella?

MR. PARDY: So that he can use
with his Syrian contacts, yes.
MR. CAVALLUZZO: On the same day,
October the 19th, which would be two days after your previous letter at tab 106, you write another letter to Dr. Mazigh?

MR. CAVALLUZZO: What is the
purpose of this letter?
MR. PARDY: Again, the same
purpose as the earlier letter. I mean, given the time difference, and Dr. Mazigh had young children with her, $I$ was trying to help her understand what was going on and giving her the information in written form so that she could read it rather than trying to tie her down to a telephone call.

Telephone communications were -not the communications themselves, but our ability to talk to her direct was problematical at times, yes.

MR. CAVALLUZZO: Okay. Once again, the letter speaks for itself, but there are three points that $I$ would raise.

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The first is, in the second
paragraph you point out that Minister:
"... Graham, raised the matter with the Syrian

Ambassador to Canada (Mr. Arnous) on October 18..."?

MR. PARDY: Yes.
MR. CAVALLUZZO: We will deal with
that with him.
In the second paragraph, about
halfway down it says:
"There appears to be a misunderstanding of Maher's citizenship on the part of the Syrians with one official suggesting he has American citizenship."

Do you know what --
MR. PARDY: I don't know where that would have come from at that point, unless it would have been a statement that somebody had made to us in that interdepartmental meeting.

But to attribute that to
the Syrian's misunderstanding, later on that
became evident. But why it cropped up in this October 19th letter, I can give you no explanation.

MR. CAVALLUZZO: Okay. Then the
final question relates to the bottom paragraph where it states:
"Further discussions will be held with the American authorities on Monday, October 21 in the hope that they will provide us with precise details on when and with whom Maher was deported from the United States."

Do you know whether that meeting with the Americans took place on October 21 st? MR. PARDY: No, I can't. No. MR. CAVALLUZZO: Who was going to participate in those discussions? MR. PARDY: I think it would have been through the Embassy in Washington most likely. But again, I have no record or no recollection of exactly that particular point. MR. CAVALLUZZO: Okay. MR. PARDY: Except for the second.

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I think we had pinned down by this time that it was the early morning hours of October 8th when he went missing in New York. That gave us a fixed point in time in terms of his disappearance.

MR. CAVALLUZZO: In your letter
presumably, if you look at the second and third page, you appended newspaper articles so that she could see what was happening in Canada, or was this just part of this --

MR. PARDY: I think this is one of these what you refer to as a dump. MR. CAVALLUZZO: A dump. MR. PARDY: I don't think $I$ said $I$ attached -- although I think some of the newspaper stories in Canada were sent to the Embassy in Tunis with the request that it be passed on to Dr. Mazigh.

MR. CAVALLUZZO: Then if you would
just go to the next tab, tab 107, you will see that you did that. You will see:
"Attached is a letter for Dr. Mazigh in Tunis. Could you please fax it to her at (whatever) but first call so that the facsimile machine

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can be activated. Also
please print some of today's media stories and attach them to the letter. Please ensure the Ottawa Citizen and Globe and Mail are included."

MR. PARDY: Yes.
MR. CAVALLUZZO: Just go back
one tab in terms of these media reports that you would have -- tab 106, second page. You see the bottom two lines there. This is in a Globe and Mail article:
"Mr. Arar's wife, Monia Mazigh, said the RCMP called him last January. It was concerned that he knew a member of Ottawa's Syrian community alleged to have terrorist connections." Were you aware at this point in time that the RCMP had visited Mr. Arar in January of 2002?

MR. PARDY: This was the first time that piece of information came to our attention.

MR. CAVALLUZZO: Okay. The RCMP
didn't tell you that on October $16 t h$ ?
MR. PARDY: No, I do not think
they did. No.
MR. CAVALLUZZO: Okay. On
October 20th, if you go to tab 110, we have this Public Backgrounder that we referred to earlier in terms of the protest on October the 11th.

What is a Public Backgrounder? Is
this to be given to the Minister, or what is it?
MR. PARDY: No, the Minister's
office called and said that they were getting calls from Members of Parliament concerning this Mr. Arar and could $I$ put together a piece of paper that could be given to Members of Parliament that they could respond to inquiries about the matter.

MR. CAVALLUZZO: Right. In that
Public Backgrounder for the public we see, in the second paragraph from the bottom, halfway down:
"We have learned that the
American authorities informed
Mr. Arar that he was
considered to be a member of
Al Qaeda and therefore, was ineligible for entry into the

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United States."
Then the line:
"The Canadian authorities do not have any information which would support the conclusion of the American authorities."

Once again, you are relying on the information you received from CSIS and the RCMP to make that statement to the public?

MR. PARDY: And our own assessment of that information. MR. CAVALLUZZO: Okay. Next tab 111. We are still at October 20th. This is from yourself to Myra Pastyr-Lupul.

Who is she? This is the time that you can identify her position for us.

MR. PARDY: Yes. When our activities in looking for $M r$. Arar became focused on the Middle East, Ms Pastyr-Lupul became the desk officer concerned with this since her responsibilities were in that area.

MR. CAVALLUZZO: Okay.
Finally, at tab 119, you get a
call from Mr. Pillarella. This is on the 21 st of October?

MR. PARDY: Yes.
MR. CAVALLUZZO: What does he
advise you?
MR. PARDY: This follows on a message that he had sent us on the 20 th when he had spoken to a senior official in the foreign ministry saying that Mr. Arar was not in Syria. Twenty-four hours later he had another call saying that, yes, they had just discovered that Mr. Arar had arrived in Syria from Jordan.

MR. CAVALLUZZO: In this note it indicates that you then contacted family members, including Taufik --

MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: -- Mr. Arar's
brother, and Dr. Mazigh?
MR. PARDY: Yes.
MR. CAVALLUZZO: And so on?
Now, in your notes at page 6 it indicates that on Monday, October 21 st you received a call from Dr. Mazigh?

MR. PARDY: Yes.
MR. CAVALLUZZO: She called to
provide information on Mr. Arar's contact with the Syrian Embassy in Ottawa?

MR. PARDY: Yes, and I think
that follows. I think when I had explained to her that Mr. Arar was in Syria, immediately of course her concern -- well, to a certain extent, focused on the issue of military service and she reported to me the information that Mr. Arar had been in touch with the Syrian Embassy in the spring of 2002 with respect to his obligations for Syrian military service.

MR. CAVALLUZZO: He was advised that it would be fine for him to travel to Syria? MR. PARDY: The report was that the Syrian government had a program by which, in effect, you paid a certain amount of money and that you would get an escorted trip to Syria --

MR. CAVALLUZZO: Right.
MR. PARDY: -- and that would not
entail spending time with the Syrian army. MR. CAVALLUZZO: I won't ask what the fee was, but $I$ have heard what it is. It is quite --

MR. PARDY: It is in the note.
MR. CAVALLUZZO: Right. At

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tab 120 -- this is October 21 st still -- that Mr. Graham is found in a press scrum.

Do you see that?
MR. PARDY: Yes.
MR. CAVALLUZZO: I guess this is a
rough transcription of the press scrum?
MR. PARDY: Yes.
MR. CAVALLUZZO: The question I
would have to you relates to the very first statements where at the middle there it states, Mr. Graham stating:
"He was a dual citizen with Syria. We have registered our complaint to them that in fact while that may be true it's not a sufficient reason not to have him sent to Canada."

Then there is a question:
"... actually had been deported? Was the consular staff aware that he was going --"

Presumably be deported.
Mr. Graham answers:
"No, the consular staff had access to him but were not aware that he was going to be deported."

Obviously Mr. Graham doesn't say anything, but they had heard on two occasions that they had threatened to deport him. I'm just wondering whether Mr. Graham was aware at the time that there were threats that Mr. Arar may be deported?

MR. PARDY: No. I think it reflects the information that on October 5th Mr. Arar's lawyer was in to see him and there was some expectation that there was going to be some sort of a hearing. We were not certain what the results of that hearing were going to be at that time, and then he went missing on the 7 th or the 8th of October.

What Mr. Graham I think is reflecting here is that state of affairs when he went missing. We were not aware that he was going to be deported at that point in time.

MR. CAVALLUZZO: Okay. If you go to the next tab, tab 121, for the same date, October 21st. It is I guess referred to as
"Press Lines."

If you look at pages 4 and 5, in particular Question 14, I would ask you about it.

These Press Lines, are these
drafted by you or do you have input into the drafting of these Press Lines?

MR. PARDY: Yes, I drafted this.
MR. CAVALLUZZO: You drafted it,
okay.
MR. PARDY: You can tell by the
format that was used. These were then later sort of transformed into this question-and-answer format that you see here.

MR. CAVALLUZZO: I would ask you
about Question 14. The question is:
"There have been allegations, including those used by the United States in ordering his departure, that Mr. Arar is a member of Al Qaeda. Are these allegations accurate?"

Then the answer is:
"The Department of Foreign
Affairs is not aware of
information to support the
allegation that Mr. Arar is a member of Al Qaeda.

We have also been assured that other parts of the government of Canada does not have information to support such allegations either."

Just stopping there. The "other parts of the government" are CSIS and the RCMP? MR. PARDY: Yes.

MR. CAVALLUZZO: Are there any
other parts of government that confirm that there is no substance to the American allegation?

MR. PARDY: Not unless you are aware of other arms of government that is involved in this work. I am not.

MR. CAVALLUZZO: Okay.
MR. PARDY: Can $I$ just add --
MR. CAVALLUZZO: Absolutely.
MR. PARDY: -- because the next
question is of some relevance as well.
The question in my mind as to when
the Americans were obtaining advance information from foreign airlines flying into the United States as to their passenger list and whether or
not they had at that point the advanced information on the September 26 th.

MR. CAVALLUZZO: We are going
to come to that in terms of the NSEERS program, but this question is, like I asked you the last time, is:
"Have Canadian authorities provided information to the American authorities that alerted them to the travels of Mr. Arar?"

Then it says:
"In so far as Department of Foreign Affairs is concerned, no."

MR. PARDY: Yes.
MR. CAVALLUZZO: Once again in
answer to that question you said you were relying on the RCMP and CSIS to provide that answer, as well as DFAIT itself.

MR. PARDY: That is in terms of what they were going to say to the public. In terms of this whole issue $I$ think we can probably discuss as well when we go forward into March, April and May of the spring and the deck that $I$
was involved in, yes.
MR. CAVALLUZZO: That is not a game of poker, that is a PowerPoint presentation, when you refer to the "deck?"

MR. PARDY: Oh, yes. As you know, a deck can be shuffled like a deck of cards as well, if it is done properly.

MR. CAVALLUZZO: It is my failed
sense of humour?
MR. PARDY: You haven't worked in
government long enough.
MR. CAVALLUZZO: No, I haven't.
--- Laughter / Rires
Tab 123. We are coming to the end of Volume 1.

This I guess is a communication from Mr. Pillarella, the Ambassador in Damascus, to a number of people in DFAIT, in particular yourself and Mr. Livermore, the Head of Security and Intelligence?

MR. PARDY: That is correct.
MR. CAVALLUZZO: Let's just
spend a bit of time on this particular memorandum or e-mail.

The name has been disclosed. In
fact, I am advised by my partner here that I should start at page 7 .

MR. PARDY: I'm sorry, which page?
MR. CAVALLUZZO: Page 7. My
partner is usually right.
MR. PARDY: The same tab?
MR. CAVALLUZZO: Right. The same
tab. Tab 123, page 7. It is just the
instructions you give.
This is an e-mail --
MR. PARDY: Yes.
MR. CAVALLUZZO: -- from yourself?
MR. PARDY: Yes.
MR. CAVALLUZZO: It is sent
by other people but it is clearly from yourself. Basically you are advising the people in

Damascus that:

> "In your representations to the Syrians the following points should be registered:
> - Mr. Arar is a citizen of
> Canada and has lived
> continuously in Canada since
> 1987. He has extensive
> family ties here and his wife

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and children..."
Two:
"For reasons not know(n) to us, the Americans decided to deport him on October 8 to Syria via Jordan."

And so on and so forth.
Three:
"The Government of Canada would appreciate the cooperation of the Syrian authorities in arranging a consular visit at the earliest possible time so that we can convey to Mr. Arar('s) family proof of his well being."

Finally:
"Equally, the government of Canada would appreciate if the government of Syria could permit the return of Mr. Arar to Canada, a country that he can return to at any time."

Once again, the objective that you

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told Dr. Mazigh in that letter of October 17th that this was the goal, to get him to return to Canada as soon as possible?

MR. PARDY: Yes.
MR. CAVALLUZZO: Okay. That was
the instruction you gave to the people in
Damascus?
MR. PARDY: Yes.
MR. CAVALLUZZO: Okay. In terms
now of if you go back to the front page, which is the note from Mr. Pillarella, he says:
"In a 45 minute meeting with..."

The head of the military
intelligence -- his name has been disclosed now.
He is advised in paragraph 2 and
it says:
"...Arar appeared at the Jordan/Syria border yesterday..."

Which would have been October 21 st
I guess.

$$
\begin{aligned}
& \text { "... without warning, } \\
& \text { escorted by Jordanian } \\
& \text { officials who had handed }
\end{aligned}
$$

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                                    him over."
    There are a couple of points
there, obviously.
One is that they are saying that he arrived yesterday. Right?

MR. PARDY: Yes.
MR. CAVALLUZZO: They are saying
that he arrived yesterday without warning. Right.
MR. PARDY: Yes.
MR. CAVALLUZZO: What that means,
"without warning", they didn't know he was coming?
MR. PARDY: Yes.
MR. CAVALLUZZO: We have heard on the public record that the Americans said before they sent Mr. Arar to Syria that they got assurances from Syria that he wouldn't be tortured?

MR. PARDY: Yes. There is a statement to the press by the American Attorney General to that effect, yes.

MR. CAVALLUZZO: That is pretty hard to do if the Syrians are correct that is he is coming without warning. It is unlikely that they would have given assurances.

Isn't that correct?

MR. PARDY: I fully agree with
you, yes.
MR. CAVALLUZZO: Okay. Then it
goes on, in the third paragraph and it says:
"According to (this person who is the head of Syrian Military Intelligence, Mr.) Arar has apparently already admitted that he has connections with terrorist organizations, (he alluded to Pakistani groups) and they would continue to interrogate him."

The first question that $I$ would have is: That is pretty fast work you would agree?

MR. PARDY: Even for the Syrians,
yes.
MR. CAVALLUZZO: Even for the
Syrians. He comes, he comes unannounced, surprise-surprise, and within hours he has made these admissions.

> Did that give you pause to
> say, "You know what, that sounds a little fishy

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to me." Going back to your knowledge or the public record of the Syrians that they have a tendency to hold people incommunicado until they get the information they want and then disclose the whereabouts of the individual, did you think of that?

MR. PARDY: When this was received
on the $22 n d$, I mean, you accepted it at face value, but very quickly, of course, because at that time we were still confused over what happened to Mr. Arar from the date that he left the United States to this particular date, there was still some confusion as to how long he was in Jordan. But the next day, when Mr. Martel spoke to Mr. Arar, Mr. Arar said he was only a few hours in Jordan. So this put paid to this sort of suggestion that he had just arrived the night before in Syria.

MR. CAVALLUZZO: It sounds to me like you are giving more credence to what Mr. Arar said than what the Syrians said?

MR. PARDY: Absolutely, yes.
MR. CAVALLUZZO: Okay. MR. PARDY: I think Mr. Arar lived the experience, yes.

MR. CAVALLUZZO: This note goes on and states:
"... and they would continue to interrogate him."

MR. PARDY: Mm-hmm.

MR. CAVALLUZZO: Now that must have worried you somewhat. Knowing the public record of their methods of interrogation, you probably were concerned about that?

MR. PARDY: Yes.

MR. CAVALLUZZO: Then it goes on
to say:
"In the [Syrian Military
Intelligence former head's]
view, this admission
obviously excluded any return
to Canada."

And then it goes on:
"He added that Arar would be permitted to return to Canada only if it were proven that he had no connections with terrorist activities, an unlikely occurrence, given the alleged admission."

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 Now this point that he would only be permitted to return to Canada if it were proven that he had no connections with terrorist activities, that point there, are you aware -- and you have seen a document that Ms Edwardh will show you in her cross-examination through access to information that the Americans obtained information from the Syrians as to why they released Mr. Arar in November of 2003 . And the answer was that they had nothing on him. They didn't prove anything.MR. PARDY: That's right.
MR. CAVALLUZZO: You saw that? MR. PARDY: Yes, this is the October 9th document, a report on the American State Department officials speaking to the Syrians, yes.

MR. CAVALLUZZO: That's correct. MR. PARDY: Yes.

MR. CAVALLUZZO: So that here on
October -- and we can file that as an exhibit now. THE COMMISSIONER: Exhibit P-89. Mr. CAVALLUZZO: It this $\mathrm{P}-89$ ? THE COMMISSIONER: Yes. EXHIBIT NO. P-89: State in Washington

MR. CAVALLUZZO: And just for your
information, Mr. Commissioner, this is an unclassified document which was obtained from the Secretary of State in Washington through the American embassy in Ottawa, and this was obtained through the access to information procedures in the United States.

The reference $I$ would make is to paragraph number 7 on the second page, and it says:
"Maher Arar case. One of the specific cases discussed was that of Maher Arar."

And the context here is you will
see that it is a discussion -- if we go back to the first page, you will see that it's a discussion, and it says: The SARG's Ministry of Foreign Affairs, that's the Syria Arab Republic Governments. That is what $S A R G$ stands for.
"The Syrian Arab Republic
Government's Ministry of
Foreign Affairs discussed

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Syria's human rights record with polof."

Polof is not a person. A polof is a political officer.

MR. PARDY: But it is a person in
this case.
MR. CAVALLUZZO: It is a person, but they refer to polof as a political officer in the Department of State.

That was a discussion that was being held between the Syrian government MFA, or Ministry of Foreign Affairs, along with a political officer with the Department of State.

Now we come to Mr. Arar in paragraph 7.

It states:
"Maher Arar case. One of the specific cases discussed was that of Maher Arar, the Canadian Syrian dual national deported by the United States
to Syria in October 2002
because of his suspected ties
to terrorism. Polof ..."
Or the political officer.
"... asked the Syrian representative the reason for Arar's October 5, 2003, release. The Syrian official responded that the Syrian government had completed its investigation of Arar and found that there was 'nothing there'. The Syrian official asked, not rhetorically, if the political officer thought that the Syria government's handling of the case would improve Syria's human rights reputation."

So this document at least, which represents a discussion between the Syrians and Americans, indicates that indeed the Syrians fulfilled their promise that the only way they would release Arar is, as the general stated on October 22 nd, 2002 , a year before, is if it were proven that he had no connections with terrorist activities?

MR. PARDY: Yes. And I think it's worth pointing out that the Syrian ambassador in

Ottawa and the Syrian ambassador in Washington made substantially the same statement publicly at the time that Mr. Arar had been released. MR. CAVALLUZZO: In October of $2003 ?$

MR. PARDY: In October of 2003. MR. CAVALLUZZO: Okay. So we have
the Syrian ambassador to Canada, who is Mr. Arnous, the Syrian ambassador to the United States -- the name $I$ forget.

MR. PARDY: Imad Moustapha. MR. CAVALLUZZO: And this
particular representative of the Syrian government all saying that as of October 2003, their investigations indicated that Mr. Arar did not have ties with terrorist activities?

MR. PARDY: That is correct. MR. CAVALLUZZO: Mr. Pardy, I
would now like to move on to the travel advisory that was issued by the Canadian government around this point in time, in October.

If we go to Volume 2 - Commissioner, it's $3: 30$ now. I
don't know if you want to take a break at this point in time. We are moving into a completely
different area.
THE COMMISSIONER: We are going to sit until five o'clock today. Was that the plan?

MR. CAVALLUZZO: At least until
five o'clock, yes. Unless the witness is getting tired, we will --

MR. PARDY: I am fine.
THE COMMISSIONER: You will let me
know at any time if you are wearing down.
MR. PARDY: I certainly will.
THE COMMISSIONER: Well, we can
sit as late as you think is advisable.
But we will take 15 minutes.
MR. CAVALLUZZO: Fifteen minutes;
thank you.
THE REGISTRAR: Please stand.
--- Upon recessing at 3:27 p.m. /
Suspension à 15 h 27
--- Upon resuming at 3:53 p.m. /
Reprise à 15 h 53
THE REGISTRAR: Please be seated.
Veuillez-vous asseoir.
MR. CAVALLUZZO: Commissioner,
before we resume, a housekeeping matter.
I have just spoken to counsel for

Parliament, and she advises that it is virtually impossible for her to be here tomorrow. She is in Montreal, and it would be virtually impossible to be here for the seven o'clock motion. However, she did indicate that she could be here at any time on Thursday, so that if we were to have a motion commencing at 8:30, it might --

THE COMMISSIONER: At 8:30
Thursday morning.
MR. CAVALLUZZO: Yes, 8:30
Thursday morning may be appropriate.
THE COMMISSIONER: Do you think that would be enough time, or should we start it at eight o'clock?

MR. CAVALLUZZO: Hopefully, if it's 8:30, we would be completed. If not, eight o'clock is fine as well.

THE COMMISSIONER: Do you have a
feeling how long you would be?
MR. WALDMAN: I don't think it's
very complex. I have given my friend
Mr. Cavalluzzo copies of the authorities, and my friends a list of the ones $I$ have been able to find. I think $I$ could manage half an hour.

THE COMMISSIONER: Okay.

MR. WALDMAN: We will submit in writing before then. I will give you before the end of tomorrow.

THE COMMISSIONER: That would be helpful if $I$ could get the case law before. And if someone speaking to the counsel for the Clerk could say if they could give to me any authorities they would be relying upon or any material they want me to read, $I$ would read it the night before.

MR. CAVALLUZZO: I will ask
Mr. Waldman if he could communicate.
MR. WALDMAN: I will go outside right now, and I will communicate to her and ask her to send to you by the end of tomorrow all the authorities that she is going to rely on.

THE COMMISSIONER: That's
terrific, thank you.
So we will meet here at 8:30 and do the motion at 8:30 Thursday morning.

MR. WALDMAN: I will communicate that to her.

THE COMMISSIONER: Thank you,
Mr. Waldman.
Yes, Mr. Cavalluzzo?
MR. CAVALLUZZO: I wonder if I
might file at this time a number of travel reports issued by DFAIT?

THE COMMISSIONER: P-90. EXHIBIT NO. P-90: Travel reports issued by DFAIT

MR. CAVALLUZZO: Mr. Pardy, these
are travel reports. These are issued by the Department of Foreign Affairs?

MR. PARDY: Yes, the Consular
Affairs Bureau, yes.
MR. CAVALLUZZO: The first one we
have in front of us is one dated June 14th, 2002, which would have been, I understand, the report that was in existence prior to Mr. Arar's detention in New York other than that travel bulletin that we looked at on September -MR. PARDY: The two travel bulletins, yes.

MR. CAVALLUZZO: The two travel bulletins of September $10 t h$ and the 17 th . If we look at the first page of the June 14th document, Canadians travelling between Canada and the U.S., it goes on in the next paragraph:

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MR. CAVALLUZZO: It goes on to
say:
"This information is provided
to the U.S. Customs service
in advance of a flight's
arrival in the United States.
All passengers travelling to
the United States or in
transit through the U.S. to a
third country must provide
this information at the time
of the flight check and as a
condition of travel."
And it goes on.
MR. PARDY: Yes. As you can see
in the next sentence, this is not the same as
NSEERS.

MR. CAVALLUZZO: Right.
MR. PARDY: This is an advance passenger information system. APIS, I think they called it, or something like that.

MR. CAVALLUZZO: And then at page 4 of the travel report, the only other reference in this document would be to the fourth paragraph down, where it says:
"Canadians arrested or

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detained have the right to contact a responsible Canadian government office, embassy, high commission ... listed below. Arresting officials have a responsibility to assist you in doing so. Canadian consular officials can provide a list of local lawyers upon request."

The next event that occurs is the travel bulletins of September 10 and September 17th of 2002, which we reviewed with you earlier.

That was called NSEET rather than NSEERS?

MR. PARDY: NSEERS. There are two or three different names that have been applied to that particular program.

MR. CAVALLUZZO: Then the next
travel report of relevance is October $29 t h, 2002$.
Before we get to that, could you refer to Volume 2, tab 177.

In particular, if you could refer to page 4 of 5 , which is an e-mail that you sent
on October 19th to John Allen. Do you see is that?

MR. PARDY: Yes.
MR. CAVALLUZZO: Who is Jon Allen?
MR. PARDY: He is my opposite
number, Director General for the United States Relations Bureau.

MR. CAVALLUZZO: You say in your
e-mail.
"Jon, in view of the manner
in which Mr. Maher Arar was
treated by American
authorities, would plan to
add something along the
following lines to our
Current Issues page of the
Website as well as to the
Travel Reports for the United
States. Would plan to do so
on Monday and as such would
appreciate views and comments
as early as possible on
Monday."
And then the quote is:
"'All Canadians could be

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affected by the United States NSEERS program ... In particular it is affecting Canadians who were born in Iran, Iraq, Libya, Sudan and Syria or who may be citizens of those countries. As well, Canadians who were born in or who have the citizenship of Pakistan, Saudi Arabia and Yemen could also attract special attention from American immigration and security officials."

And then it goes on:
"In these circumstances, the Department of Foreign Affairs advises Canadians who were born in these countries or who may have the citizenship of these countries to consider carefully whether they should attempt to enter the United States for any reason, including transit to

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other destinations or on return to Canada from third countries. As well, the Department of Foreign Affairs advises other Canadians who may believe that there is reason to believe they could attract special attention of American immigration and security authorities to consider carefully the need to enter the United States for any reason."

And then finally it goes on:
"The Department of Foreign Affairs stresses that Canadian consular officials will assist all Canadians who are affected by the NSEERS program or who are detained or arrested for other reasons by the American authorities. However, all such persons while in the United States are subject to American law,

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and legal and administrative processes. When problems occur it could take several weeks or longer for them to be resolved."

That was your recommendation in
respect of the travel advisory.
If we go to the travel report for October 29, 2002, starting at the bottom paragraph, it says:
"The United States NSEERS program ..."

Going through to the next two
paragraphs on page 2 , we will see that your recommendation was accepted?

MR. PARDY: It's amazing. There
are hardly any changes in ten days that it took to implement. That was unique in my experience.
--- Laughter / Rires
MR. CAVALLUZZO: And the only
other reference would be at page 7, where it's pointed out in the travel report, in the fifth paragraph down that:
"All carriers, noticeably airlines, but also rail and
bus services, have become much stricter about requiring proof of admissibility to Canada as a result of the heavy fines they face for carrying inadmissible passengers."

And so on and so forth, and describing the kind of documentation. MR. PARDY: This refers to

Canadians, though, returning home, in terms of additional security measures taken by Canada that were applied to people trying to enter Canada, especially Canadian citizens.

MR. CAVALLUZZO: Okay.
The next report is one week later,
on November 7 of 2002 , and we see that the
references to the NSEERS program have been
deleted. Could you tell us why?
MR. PARDY: Yes. It was an
unprecedented step to issue a travel advisory, the Canadian government issuing a travel advisory vis-à-vis the United States when you realize the sheer volume of traffic. And $I$ think as a result of doing so, we got the attention of the American
authorities and they agreed quite early on that they would send out an instruction to the officials at all points of entry that Canadians were not to be subjected to -- that Canadian citizens were not to be subject to the rigours that were being applied to other persons trying to enter the United States. We felt that that was sufficient
then to withdraw the travel advisory. MR. CAVALLUZZO: The next travel report is December 6th of 2002 , and there is reference in the first paragraph under Attention, which is the advisory portion, where it says in the last sentence:
"Some Canadians may also be affected by the United States NSEERS program. Please see entry requirements below for further details."

Why that admonition or warning?
MR. PARDY: Well, we carried over
earlier the information -- I am not sure whether we carried -- we carried over some information into the November 7th report on NSEERS. I think we amplified that in this report, so that the kind
of information that we had put into the travel advisories of September 10 th and 17 th were carried over into the report itself.

MR. CAVALLUZZO: Okay. And for
counsel's benefit, if you refer to pages 10, 11, and the top line of 12 , it describes the information and requirements of the NSEERS program, and we need not --

MR. PARDY: As you can see there is considerable detail that we didn't have earlier on, and this sort of reflects then the operation of the program itself; actual experience with it, yes.

MR. CAVALLUZZO: Just to complete the record, the final travel report is December $20 t h$ of 2002 , and that's pretty well the same as the previous document.

MR. PARDY: Yes. I think the major change was earlier on, as you know, the Americans had a colour code for security alerts, and they were going up and down. And by this time they had gone down to, $I$ think, their lowest level, and earlier on they were a higher level. So we reflected that in this report. MR. CAVALLUZZO: There was
something called a special call-in registration procedure for non-immigrants which was added and described --

MR. PARDY: It was a program of the day and that was reflected in this report.

MR. CAVALLUZZO: The final
documents that I need not take you through, there are a couple. One is dated March 26th of 2003; one is dated April 15th, 2003.

It would appear that the NSEERS
program is being expanded.
MR. PARDY: May I have copies of
those? I do not have copies of those.
MR. CAVALLUZZO: Oh, I am sorry.
MR. PARDY: Oh, I am sorry.
MR. CAVALLUZZO: You do?
MR. PARDY: Yes, they are attached at the end.

MR. CAVALLUZZO: Okay. This is an expansion of the program to different countries. For example, in March of 2003, it's extended to Bangladesh, Egypt, Indonesia, Jordan, and Kuwait?

MR. PARDY: Yes. I think we ended up with about 26 different countries that were covered under this particular regulation.

MR. CAVALLUZZO: Right. And the last document just relates to information on the NSEERS program, and I leave that for counsel to read.

If we could go back to the chronology, we are now at October 22 nd, 2002 , and I would like to refer to an e-mail that you sent Dr. Mazigh.

MR. PARDY: The tab number?
MR. CAVALLUZZO: It's going to be a new document that we are going to file.

MR. PARDY: Oh, okay.
THE COMMISSIONER: P-91. EXHIBIT NO. P-91: E-mail from Gar Pardy to Dr. Mazigh

MR. CAVALLUZZO: The first
reference, Mr. Pardy, is the first e-mail at the bottom of the page, October $22 n d$, and you are sending this from yourself to Dr. Mazigh.

You state -- the subject matter is
"Good News".
"Dr. Mazigh, we received word this morning that a Canadian embassy official, our consul in Damascus, will visit Maher

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tomorrow morning at 10:00 a.m. Damascus time. I will get back to you as soon as I have a report of the meeting. I would ask that you not give this information to the media at this time. It will be okay after the meeting takes place but let's not do anything now that would jeopardize it taking place." Do you recall sending that e-mail
to Ms Mazigh?
MR. PARDY: Yes.
MR. CAVALLUZZO: If we go now back
to the document book at tab 131, this would appear
to be you giving instructions to Mr. Martel, who is the consular official that will be making the visit. You are listing information that he should have with him when he goes in to see the Syrian authorities?

MR. PARDY: Yes.
MR. CAVALLUZZO: And once again $I$
refer to paragraph (e), just to talk about the consistency of your objective at page 2, wherein
it states:
"(e) our objective is to try and make arrangements for his return to Canada but this may take some time and in the meantime we will do everything to ensure that he is provided with the appropriate amenities. If there is anything that is needed please let us know." MR. PARDY: Yes.

MR. CAVALLUZZO: That consular visit, as you know, did take place, and if we refer to 130 , the previous tab, we have the report for what is known as the first consular visit.

In this description -- and before I take you through it, I just want to file as the next exhibit another description of this meeting, which is redacted in different places.

MR. PARDY: I am sorry? It's the
same report --
MR. CAVALLUZZO: The same report.
MR. PARDY: -- but redacted.
MR. CAVALLUZZO: That's right.

THE COMMISSIONER: P-92.
EXHIBIT NO. P-92: Page 1 of Tab 130, unredacted

THE COMMISSIONER: Is there a
second page to $P-92$ ?
MR. CAVALLUZZO: No, there isn't.
Actually, there should be.
THE COMMISSIONER: There are two pages to the other one.

MR. CAVALLUZZO: Right, there are two pages to the other one.

The only portion that's relevant, though, is the redaction and the unredaction at the bottom paragraph --

THE COMMISSIONER: Paragraph 7?
MR. CAVALLUZZO: Paragraph 7. You
will see the redaction. It reads in the redacted document:
"When asked if he wished the
Embassy to provide him with anything he might need he answered that his needs were taken care of by his Syrian hosts..."

And that's redacted. And what the

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words were as unredacted are:
"His answer was dictated to him in Arabic by the Syrians."

THE COMMISSIONER: So the words "His answer was dictated to him in Arabic by the Syrians" was the government initially claimed NSC on that, but no longer claim NSC.

Do I understand that correctly? MR. CAVALLUZZO: No. This is a document that was obtained through the access to information process.

THE COMMISSIONER: So that in the access process, they didn't claim NSC, but in this inquiry they did.

Is that how I understand it?
MR. FOTHERGILL: That appears to be the case, sir.

THE COMMISSIONER: These things keep cropping up. Is there any explanation as to why there would be more stringent claims for national security confidentiality in this process than there would in the access process, or is that something we should just say, ho hum, it's another mistake by the government? Should I just do that?

MR. FOTHERGILL: What I can say is this is a tremendously challenging job for those of us on the government side. I am told there have been something in the range of 200 different access requests, and as you know we have had something like 10,000-odd pages disclosed to you. Of necessity, we can't have the same person doing this entire redaction process; it has to be delegated.

I think different people will
reasonably bring different approaches to bear.
If we look at the redaction in
issue here, "His answer was dictated to him in
Arabic by the Syrians", I can understand somebody reading that and saying disclosure of that, because of its implicit criticism of the Syrian government, could damage the relationship.

THE COMMISSIONER: You can understand someone also reading it and saying to redact that will make the previous part grossly misleading, unfair to Mr. Arar.

MR. FOTHERGILL: Yes.
THE COMMISSIONER: You can
understand that as well.
MR. FOTHERGILL: I can understand

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that as well.
THE COMMISSIONER: So you can understand if somebody would say, "Well, I wonder if that was redacted with a view to doing that rather than..."

MR. FOTHERGILL: I can see why the question would arise, but $I$ think the inconsistency in some ways is in response to that.

If it were always withheld, then I think that might be a reasonable assumption.

But $I$ can just tell you that --
and I know that $I$ seem to be putting my own credibility on the line here -- that is not our approach. And if these things are brought to the attention of Commission counsel, we will look at it and we will adjust the approach as best we can.

But it has been a huge job for us to it keep track of these things, and it really I do think is more practical, if people are aware of inconsistencies, to bring them to our attention and let's resolve them before we get a witness up on the stand, if we can.

THE COMMISSIONER: I must just say -- and it is an impression. But my impression, looking at these on occasion, really
causes me to ask questions like this.
In any event, $I$ won't go on about
it now.
MR. CAVALLUZZO: In terms of the
cooperation of government counsel, my recollection is that this document was handed over by Ms Edwardh in a motion on May 3rd. So if government counsel had that, I don't know why they didn't come to Commission counsel and say unredact the redacted.

THE COMMISSIONER: Right.
MR. CAVALLUZZO: Anyway ...
Mr. Pardy, back to the visit
itself, it would appear -- and I will quickly take you through this -- that as far as Mr. Arar's condition was concerned on October the $23 r d$, which was the date of the first visit, that in paragraph 4 :
"He appeared to be healthy
but that was difficult to
assess. He looked resigned
and submissive. Numerous eye
signals seemed to indicate
that he was not free to speak
out."

I would have thought that, to you, you would have expected something like that? Was that a surprise to you?

MR. PARDY: No, it wasn't a
surprise, no.
MR. CAVALLUZZO: Okay. In the
next paragraph, it makes reference to what you said earlier, and that is that in the paragraph 5, three lines up from the bottom.

Mr. Arar said that:
"He said he only stayed in Jordan for a couple of hours before being taken to the Syrian border. He would therefore have been detained in Syria for the past two weeks, contrary to what we had been led to believe." So that is what you were talking about earlier; that Arar said he was only in Syria for a few hours.

MR. PARDY: It's an example. Perhaps the Syrian government would have wanted to redact that information as well, but it got said. It's on the record.

MR. CAVALLUZZO: Okay. At this point in time, as far as the length of time that he spent in Jordan and/or Syria, had you made any conclusions or were you still in the dark, trying to figure this out as to where he was?

MR. PARDY: No. This is the first specific piece of information that we had that the transit through Jordan was -- and I think the time that we subsequently learned, about ten hours, is roughly the time it takes to drive from Amman to the Syrian border.

MR. CAVALLUZZO: And I guess I
repeat the question, and that is that one real possibility in terms of this, if we can call it the twilight zone, is that, yes, he was in Syria during this period of time being held incommunicado, and as a result of the public record perhaps having information extracted from him through aggressive questioning? MR. PARDY: That's the conclusion I reached quite early on, yes.

MR. CAVALLUZZO: Okay. Apart from that, were you surprised at the access that Mr. Pillarella and Mr. Martel got so early on in the piece?

MR. PARDY: It was unprecedented for the ambassador to see someone of the level of the general. The general, as you probably know and have realized by now, was one of the senior-most officials in the Government of Syria. Officials involved in security in that government are at the very top of the senior officials, and to have that level of access was unprecedented, yes.

MR. CAVALLUZZO: In terms of the advice that the Minister received concerning this consular visit, could you go to tab 129, which is also dated 23 October.

This is at page 7 of tab 129.
This backgrounder -- and it says "For Minister's eyes only" -- just so that we can understand, because there are several tabs like this, the first part indicates possible questions and answers that may be posed and answers to give in terms of a scrum or in Parliament?

MR. PARDY: Yes.
MR. CAVALLUZZO: Then we have the
last two or three pages which are called Backgrounder for the Minister? MR. PARDY: Yes.

MR. CAVALLUZZO: For the Minister's eyes.

These backgrounders were prepared by Myra Pastyr-Lupul and approved by you?

MR. PARDY: Yes. Or a combination of both of us doing this work, yes.

MR. CAVALLUZZO: Okay. In terms of just the first page, the very first paragraph where it says that:
"We were advised this morning
that the Canadian Embassy was
granted access to Mr. Arar
today. Syrian officials
arranged a meeting between
the Consul and Mr. Arar at an
office of the Syrian Security
Service."
Then it goes on:
"Mr. Arar appeared to be
healthy. We learned that he
had been detained in the US
for two weeks before being
transferred by private plane
to Jordan. It was not clear
from the conversation exactly

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how long Mr. Arar had been in Syria, given that the Syrian officers intercepted the questions."

Now, just the description there, that Arar appeared to be healthy, and certainly the report itself qualified that --

MR. PARDY: Yes.
MR. CAVALLUZZO: -- to a certain extent.

Is that normally the way
the Minister would be briefed, that is just giving him --

MR. PARDY: No. In addition to the written record of course there would be briefings that would be done to both his staff and to Mr. Graham. Mr. Graham was very heavily involved in a very direct sense on this issue. I remember speaking to him on a number of occasions and gave him some of the additional information, background information, yes.

MR. CAVALLUZZO: Then if we can go back to Exhibit P-91, which is the two e-mails that we just filed --

MR. PARDY: Okay.

MR. CAVALLUZZO: This is
October $23 r d$ and this is you are reporting back to Dr. Mazigh:

> "I have tried to call and will keep trying. My number is..."

Et cetera, et cetera.
So that it would appear that you tried to call her on several occasions prior to -MR. PARDY: Yes. And because in some of these calls our preference was to speak to her and give her a larger flavour that sometimes it was difficult to reflect in the written word. MR. CAVALLUZZO: Right. Then in the next couple of paragraphs you attempt to describe Mr. Arar's condition and he is obviously:
"He asked that his concern for you and the children via his brothers be sent. We provided him with information on your concerns and he was most appreciative that you and the children are well and still with your parents in Tunis. He stated that his

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needs are all being looked after. The Syrian authorities indicated that he will remain at the present location in Damascus for some time yet. I will discuss with you on the phone what could be future developments." (As read)

As we go on, your contacts with Dr. Mazigh, particularly when she is in Tunis, are almost on a daily basis?

MR. PARDY: Yes.
MR. CAVALLUZZO: If we go on the next day, October $24 t h$, to your notes, at page 7, we see at the top there, this is for Thursday, October 24 th.

MR. PARDY: Is this still tab 129?
MR. CAVALLUZZO: No, this is your
notes, your notebook at page 7 .
At the top there you will see that
there appears to be another phone call to
Dr. Mazigh and the subject is "Debriefing on meeting with Maher Arar."

MR. PARDY: Yes.

MR. CAVALLUZZO: And so on? It says:
"Dr. Mazigh was briefed on the meeting with Mr. Arar by Canadian consul in Damascus.

Rest of conversation taken up with need for documentation
to support passport
application for child." (As read)

In other words, at that point in time you start talking about helping her coming back from Tunisia to Canada because of the documentation requirements, and so on?

MR. PARDY: That's right. We wanted to ensure that when she decided that she was coming back there was no impediment with respect to travel documentation.

MR. CAVALLUZZO: Okay. I just want to take a very brief diversion at this point in the chronology and give you a couple of documents.
--- Pause
THE COMMISSIONER: Ninety-three, is this?

MR. CAVALLUZZO: We were just given this this afternoon. Each bundle contains separate reports of consular visits, so that each bundle will be the same consular report.

Mr. Commissioner, if we could start with yours and introduce them individually.

THE COMMISSIONER: Okay. The one I have is SUPERtext. I guess that is just the cover sheet.

It is Wednesday, April 23, 2003?
MR. CAVALLUZZO: That will be the
second one. Just hold that. That will be the second one.

This one here will be the first one in the chronology.
--- Pause
MR. CAVALLUZZO: Okay, Mr. Commissioner, if we could introduce these in order?

The first would be the document that says 3601 , and it is dated -- there is a second page, the fax is dated November the 4 th, and it incorporates the consular visit of October $23 r d$, if that could be the next exhibit? THE COMMISSIONER: That will be

Exhibit No. P-93.
EXHIBIT NO. P-93: Consular report dated October 23 and statement from Mr. Pillarela dated November 3rd. Document No. 3601

MR. CAVALLUZZO: The next exhibit
has NSIB 00197 on it. It incorporates the April 22, 2003 visit.

THE COMMISSIONER: Exhibit
No. P-94.
EXHIBIT NO. P-94: Consular report dated April $23 r d$. Document NSIB 00197

MR. CAVALLUZZO: The other one incorporates the consular visit of August 14 , as well as other matters.

THE COMMISSIONER: That will be Exhibit No. 95.
EXHIBIT NO. P-95: Consular
report with attached letter
from Dr. Mazigh to Prime
Minister Chretien dated
July 23, $2003 ;$ attached final
consular visit report dated

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August 14, 2003; , and confidential memorandum dated September 3, 2003

MR. CAVALLUZZO: I will come to
the other agency in a minute, but what these documents represent are these consular reports being faxed to the RCMP. These were part and parcel of the RCMP file.

So in Exhibit $P-93$ the RCMP was sent the consular report of October $23 r d$. As well you can see the statement from Mr. Pillarella dated November 3 rd .

Similarly, in respect of $P-94$, the RCMP were forwarded the report of the April $23 r d$ meeting, which was both a politicians' meeting and also turned into a consular visit.

Exhibit $P-95$ is the RCMP were
given a copy of Ms Mazigh -- Dr. Mazigh's letter to Prime Minister Chretien of July $23 r d$, as well as the report of his final consular visit on August 14, 2003, and another confidential memorandum which is dated September 3, 2003, about -- the second page about Maher Arar, the statement is:

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Ambassador Pillarella that the Embassy would continue to have regular access to Arar and promised that he would receive a fair trial as soon as possible." (As read)

The question that $I$ would put to
the witness, after I get clarification on the other agency -- in the Statement of Anticipated Evidence we do refer to the sharing of these consular reports with both RCMP and CSIS, and we can correct the record in terms of what reports, if any, were received by CSIS.

I just want to ensure that my
friends are in agreement to that.
MR. FOTHERGILL: Yes, there
would be.
These are the RCMP documents, and if there were an issue of disclosing the fact they had been received they would be blacked out in their entirety.

I just point out, Commissioner,
Exhibit P-93 is the document we were just discussing. You will see that the line that caused concern to Mr. Cavalluzzo is not redacted
in the RCMP version of this document.
THE COMMISSIONER: Right.
MR. CAVALLUZZO: In any event, am
I permitted to advise the Commissioner which
consular report CSIS received, if any?
MR. FOTHERGILL: Yes, you are.
MR. CAVALLUZZO: Thank you.
CSIS received the consular reports
for -- these are different -- january 7, 2003; and
the consular report for 22 nd of April, 2003,
similar to -- presumably similar to Exhibit P-94.
With that in mind --
MS EDWARDH: Excuse me. Do you
mean received from DFAIT?
Do we know whether they received
them from the RCMP?
MR. CAVALLUZZO: Our understanding
is that they were received from DFAIT.
THE COMMISSIONER: The RCMP didn't
get the January 7, 2003 one?
MR. CAVALLUZZO: That's correct.
THE COMMISSIONER: Right.
MR. CAVALLUZZO: And CSIS didn't
get the October $23 r d$ one or the --
THE COMMISSIONER: August 14th.

MR. CAVALLUZZO: -- August 14th. Now, with that context in mind, Mr. Pardy, I would ask you if you could answer the following question, and that is: What is DFAIT doing sharing this information of consular visits with a police agency, and indeed a security intelligence agency, when my reasonable expectation, if $I$ refer to your website, for example, "A Guide for Canadians Abroad", is that anything that $I$ tell a consular official will remain completely confidential and will be protected under the Canada Privacy Act, and it will not be passed on -- I'm quoting now:
"Will not be passed on to anyone other than consular officials concerned with your case without your permission."

Then it finally states -- just
for counsel's reference, $I$ am referring to Exhibit $P-11$, tab 14, page 4. The final statement says:
"The RCMP and other police agencies have their own international contacts,

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however, and may know of your circumstances through other sources."

So it would appear that the expectation that $I$ would have as a Canadian detained abroad is that any information $I$ give my consular official is private and will not be shared with police and security agencies.

Can you please comment on that?
MR. PARDY: Yes. A number of
comments.
The statements that you read in terms of our standard that we use here I think was written before we had cases similar to this before and I think there was some effort under way now to bring that up to date.

There are two points $I$ would
register. The Privacy Act provides for the dissemination of information essentially on two bases: One is with the permission of the individual.

Mr. Arar, in our view, gave us permission to disseminate information to people that would help him in the situation that he was in. That permission was given to Ms Girvan on

October the 3rd in her meeting with him.
Second, the Privacy Act gives a general permission which says that the information that is collected can be used for the purposes for which it was collected. We were collecting information to help Mr. Arar and it was, in my view, that that information could be passed to individuals that could assist Mr. Arar, then it was appropriate to do so.

We will take one at a time.
Do you think that the RCMP was attempting to assist Mr. Arar, particularly if we look at the April consular visit and May consular visit, after your experience with them trying to get a joint letter, which we will come to, in May and June of 2003?

Do you think the RCMP was honestly trying to help Mr. Arar?

MR. PARDY: I made an assessment.
As you know, it was a very restricted process. Mr. Solomon would come to me, as I explained this morning, and would say that in his view perhaps we should share that information? I would assess the information with respect to its potential injury for Mr. Arar as versus its potential benefit and

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the conclusion that $I$ reached in these cases was that I saw some potential benefit.

Now, in the full history of this
case a reasonable argument could be made that
didn't work out, but at every time I was still trying to obtain cooperation from other parts of the Canadian government, because throughout this case the most difficult element here was to get that cooperation, and if $I$ felt that the sharing of information with those agencies that was of no direct cost or no direct injury to Mr. Arar, then I felt that was an appropriate step to take. MR. CAVALLUZZO: Just to assist the Commissioner, you said that you thought that Mr. Arar had given you permission to do this. I am referring to Volume 1, tab 30, at October 3rd, as you have stated.

Why don't we just give that to you to refresh your memory.

This is the permission you were -MR. PARDY: I'm sorry, the tab
number again?
MR. CAVALLUZZO: This is tab 30, three zero. The author of the note is Girvan, and she states in the first paragraph:
"Called and left a message. Mr. Arar gave his verbal approval to discuss case with his brother, mother-in-law, and wife, anyone who could help him, including his company, MathWorks." (As read)

Is that the permission you were talking about Mr. Arar gave?

MR. PARDY: That is the
permission, yes.
MR. CAVALLUZZO: So by "anyone who could help him," once again you are saying that it is possible that the RCMP could help him in the sense that you were trying to get their cooperation in getting a letter signed by the Solicitor General and the DFAIT Minister in order to get his release from Syria?

MR. PARDY: Not only that, but I think there was the secondary issue involved here, and this was the possibility that you would end up with a trial in Syria. Certainly in the spring of the year that manifests itself as a specific suggestion and then, of course, in August, it was
even a more direct suggestion on the part of the Syrians.

It was my view that some of the information that potentially the Syrians had given us with respect to Mr. Arar, there was a possibility that that could be countered by evidence from the Canadian agencies.

MR. CAVALLUZZO: Okay. I assume the same rationale is true in respect of the CSIS receiving these documents, that they could be of assistance to him in the future?

MR. PARDY: Absolutely.
MR. CAVALLUZZO: I guess the
question that $I$ would have respecting this is that it doesn't quite say that in the guide. In other words, if $I$ am reading that --

MR. PARDY: Well, the reference to the Privacy Act is your key there, and I am sure that every incarcerated Canadian doesn't have a copy at their elbow, but certainly it is a very important guide for us. And those two exceptions are important ones to us in terms of our work to assist Canadians in difficulties overseas. MR. CAVALLUZZO: And the two exceptions are consistent use?

MR. PARDY: A use consistent with the purpose for which it was collected, yes. MR. CAVALLUZZO: What's the second exception?

MR. PARDY: The second one is that where you get a grant from the individual that we can use that information, yes.

MR. CAVALLUZZO: Okay. Just to complete this, do you specifically recall giving your approval to, presumably, somebody in ISI sending these documents to the RCMP and CSIS? MR. PARDY: My recollection is that it was always Mr. Solomon. That's where the agreement was, for a number of reasons. I knew Mr. Solomon very well. I trusted his judgment on a number of things. In addition to this, he was a lawyer himself and understood the sensitivity of some of those issues, yes.

MR. CAVALLUZZO: And you recall
giving Mr. Solomon approval to pass this information --

MR. PARDY: I mean, I can't give you -- you won't find any reflection, but $I$ am absolutely certain that Mr . Solomon would have come to me on each and every occasion and sought
that permission, yes.
MR. CAVALLUZZO: Okay. You would agree with me that for future reference -- and this isn't a criticism, in light of the fact that you are operating in a particular context.

For example, in April, you are dealing with a number of cases, including the SARS situation. The war in Iraq has just broken out and you are dealing with the Iranian government. You are dealing with the Saudi Arabian government with Mr. Samson's case, and I could go on.

So I certainly don't mean this as a criticism.

But certainly in the future, you would agree with me that if these kinds of reports were to be transferred to a police agency or a security intelligence agency, there is a way to caveat that information so that purely personal information may be removed if it's not necessary for the agency's use in terms of assisting the citizen?

MR. PARDY: Sometimes the personal information can be just as influential as more factual information. I would not qualify it in the way that you suggest, no.

MR. CAVALLUZZO: Okay. So you don't think that there may be a way to protect the citizen, while at the same time assisting him or her in terms of advancing their cause to the police or security --

MR. PARDY: Oh, absolutely there is a way you can. As the Commission has found out, the redaction process is there. In the situations that $I$ was dealing with, we could have used it then but I didn't, no.

MR. CAVALLUZZO: If we move to October $24 t h$ and go back to your notes, why don't we look at page 7 .

I think it's important for the Commissioner to be aware that certainly during this period of time -- and we are looking at October 24 th at page 7 -- your time is almost exclusively spent on Mr. Arar's case.

For example, in respect of
Mr. Robert Fry -- first of all, you speak to Dr. Mazigh in the morning, giving her an update, and then there is a reference that you speak to Robert Fry, who will be a witness in these proceedings.

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He is the executive assistant to
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the Minister. Is that correct?
MR. PARDY: That's correct, yes. MR. CAVALLUZZO: You are giving
him an update. Then you are dealing with
Mr. Archambault who, as we know, is a consular officer in the Embassy in Washington. Is that dealing with the Arar case? Do you recall?

MR. PARDY: I am assuming that it is, and $I$ have been wracking my brains as to what information he was talking about, and $I$ am sorry $I$ can't --

MR. CAVALLUZZO: The point is you were spending it on Mr. Arar.

MR. PARDY: Oh, yes, very much so.
MR. CAVALLUZZO: Then we see John
McNee. I understand that he is an Assistant Deputy Minister?

MR. PARDY: Yes.
MR. CAVALLUZZO: And in respect of him, you are talking that you have reported that Mr. Edelson, the Ottawa based lawyer for Mr. Arar, wanted to be in contact to discuss developments. MR. PARDY: Yes.

MR. CAVALLUZZO: So you are
dealing with Mr. Arar's Canadian counsel?
MR. PARDY: Mm-hmm.
MR. CAVALLUZZO: Then at 4:30
arrangements were made to meet with somebody to discuss the Arar case?

MR. PARDY: Yes. That was not a non-typical day, I think, throughout the ten months that $I$ was dealing with -- I don't think there are many days there when there wasn't some element of this case that $I$ was involved in.

MR. CAVALLUZZO: Finally Yannick, and then Minister's office requesting update on the question/answer for Mr. Arar?

MR. PARDY: Yes.
MR. CAVALLUZZO: Now at tab 135, if we go back to Volume 2? We are still at October 24? This seems to be an e-mail from the ambassador in Jordan, and $I$ guess he was complaining about or surprised at certain press comments relating to Jordan's handling of the Arar case?

MR. PARDY: Yes.
MR. CAVALLUZZO: Without
disclosing whatever is under that redaction, do you know what this was about?

MR. PARDY: No. I think what he was complaining about -- and there is another document, $I$ think, somewhere in the file where $I$ respond to this.

What he is saying is that in the press statement made by the department it did not reflect the information that he had received, I think, on the 21 st or the $22 n d$ of October from the Jordanian foreign minister, and he is saying, come on, you guys, get your act together.

I went back to him and apologized
and it was a matter of making sure the information got transmitted to the press office before they spoke so they were up to date, yes.

The ambassador was quite sensitive in the sense that the foreign minister of Jordan went out of his way himself to get us the information that we were seeking. It was a bit late in the day, but certainly we got it. And in all of this, of course, one wants to make sure that those kinds of contacts are kept in good repair because tomorrow morning you may have need to go back on something else.

MR. CAVALLUZZO: The next day,
October 25th, if you go to tab 137 , we see that
you e-mail Damascus advising that you would be meeting with Mr. Arar's brothers in the morning and would be meeting with Mr. Edelson, his lawyer, on October 29th?

MR. PARDY: Yes.
MR. CAVALLUZZO: And then you make reference that there is media attention continuing on this particular case; that 200 letters have been received, et cetera, and then you ask Damascus when the next visit was going to be.

I guess the other thing is the consistent objective, once again, of you, is in the last two lines on page 1.

It says:
"These largely deal with the actions of the Americans in deporting Mr. Arar but also emphasize the responsibility of the government of Canada in having Mr. Arar returned
to Canada as soon as possible."

And then you go on to say that there is political interest in this, and so on and so forth.

MR. PARDY: Yes.
MR. CAVALLUZZO: At tab 138 -- we are still at October the 25 th -- we have another CAMANT note which contains talking points and so on that would be prepared by you?

MR. PARDY: Yes, it's an updating of the public backgrounder that we spoke about earlier, and what $I$ did was add some additional talking points that reflect where we were on 25 of October.

MR. CAVALLUZZO: Just a couple of questions relating to the document itself. You can see that the consistent objective once again is to have Mr. Arar returned.

But on the first page, it says
five lines up:

> "The Minister of Foreign
> Affairs on October 15 raised his grave concerns with the US Ambassador concerning the deportation of Mr. Arar."
> And then it goes on to say:
> "Further representations are being made to the American authorities on this matter."

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What are you referring to there in terms of further representations are being made to the Americans?

MR. PARDY: Well, our orientation was very much Mr. Arar in Syria at this point. We were not letting slide the issue of what happened in New York and the lack of consultation by the Americans when they took this action. We consider that of sufficient importance to keep it active in the Canada-U.S. relationship.

MR. CAVALLUZZO: Who would be
carrying the ball, so to speak, on that? Would that be the ambassador to the United States, Mr. Kergin?

MR. PARDY: It was a combination of people. The ambassador certainly was involved, and Mr. Graham was still involved, and anybody that was in touch with American officials that had a responsibility in this area, we continued to raise that issue with them, yes.

Bearing in mind that we were
aware, $I$ think by this time, that Mr. Graham was going to be meeting with Mr. Powell. That was already scheduled, the meeting. I think the first one was in Mexico, I think it was, and there was
another one in Ottawa, and then there was one in Prague.

MR. CAVALLUZZO: I would like to finally make reference to page 2 of this note. In the middle paragraph, it begins with "The Canadian ambassador to Syria".

And then if you jump down two
lines, and $I$ am quoting now -- this is still part of tab 138:
"The Syrian authorities initially responded on October 20 that he was not in Syria. They responded again on October 21 saying that Mr. Arar had just arrived in their country from Jordan."

Then it goes on:

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"Previous to this, we had
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made enquiries of the
Jordanian authorities as to
whether Mr. Arar was in their
country. At the time, they
replied that he was not but
on October 21 reported that
he had been in Jordan but 'in

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transit' to Syria."
MR. PARDY: Yes.
MR. CAVALLUZZO: So that publicly
you were saying here that the Jordanian government advised you that Mr. Arar was in Jordan, but only in transit to Syria?

MR. PARDY: Yes. I think that cleared up the confusion over where Mr. Arar was from October $10 t h$ to October 21.

MR. CAVALLUZZO: So that nailed it
down?
MR. PARDY: Very much so, yes.
MR. CAVALLUZZO: Okay. There is
another document that $I$ would like to introduce at this time that $I$ think $M s$ Edwardh was going to file with us.
--- Off microphone / Sans microphone
THE COMMISSIONER: Ninety-six.
EXHIBIT NO. P-96: E-mail
from Laura Cyr to HOM Amman, dated 25 October 2002

MS EDWARDH: Mr. Commissioner, if I might add for everyone's reference, the note at the top "Not in DFAIT documents" doesn't mean it wasn't in the DFAIT documents. It just didn't
form part of the volume of material that was before the Commission of Inquiry. It is in fact Ms Davis' handwriting and it indicates that it is an Access document.

THE COMMISSIONER: Thank you.
MR. CAVALLUZZO: This document is also dated Friday, October 25th, 2002. It is from Laura Cyr, JPD.

Laura Cyr is your administrative assistant and she is sending this document on your behalf?

MR. PARDY: Yes.
MR. CAVALLUZZO: And you are
sending it to the embassy in Amman?
MR. PARDY: To the Head of Mission
there specifically, yes.
MR. CAVALLUZZO: Okay. And that
was Mr. Bell at the time?
MR. PARDY: Correct, yes.
MR. CAVALLUZZO: And then there
are copies to a number of individuals in DFAIT.
You say:
"Rod, thanks for your quick eye in noting this."

Rod is who?

MR. PARDY: Rod Bell, he is the ambassador.

$$
\begin{aligned}
& \text { MR. CAVALLUZZO: And: } \\
& \text { "However, the problem was } \\
& \text { ours and not with the press } \\
& \text { spokesman about Mr. Arar } \\
& \text { being in transit." } \\
& \text { And then it goes on in paragraph }
\end{aligned}
$$

"The Jordanian information
was partially confirmed by
Mr. Arar in his meeting with
Leo Martel on the $23 r d$ before
he was cut off by his Syrian
captors. Mr. Arar suggested
that he was only in Jordan
for a few hours probably on
the 8th or 9th of October
following his deportation
from the United States.
However, I am not ready to
close the book completely on
this until such time as we
can sit down with Mr. Arar
and go over the sequencing
without people with large mustaches looking on. Many thanks for your assistance on this one."
--- Laughter / Rires
MR. CAVALLUZZO: Having a large
moustache myself, I am wondering why you are making pejorative comments about people with large moustaches?

MR. PARDY: I did not know you at that time.

MR. CAVALLUZZO: Fair enough.
I guess the point of this was that you were concerned that while Mr. Arar was being interviewed, there were Syrian officials sitting in the same room and you were concerned about how free he was to talk?

MR. PARDY: Yes. One is always sceptical of these things, and I think -subsequently, $I$ think the information is quite confirming about the routine of Mr. Arar between New York and Damascus, yes.

MR. CAVALLUZZO: Okay. If we go back to Volume 2, still on the same date, tab 140 , Ms Girvan is communicating with you about having
spoken to the Centre for Constitutional Rights, and they have forwarded on excerpts from the relevant legislation.

What is DFAIT doing here; in other words, contacting or being in contact with the Centre for Constitutional Rights when Mr. Arar is already in Syria?

MR. PARDY: As I mentioned to you earlier, while our focus was Syria, we had not given up in any way on the issue of what the United States had done, and this was part of our effort to try to understand American law.

The Centre for Constitutional Rights, as you have probably come to learn, is a group of people in the United States that are quite expert in this area, and we are going out seeking their opinion on all of this.

I think you will find quite a bit of correspondence in the file with a person by the name of Steven Watt, who is considered to be an expert on this. We were asking him and people at the centre for their opinion, and to give us copies of what they thought was relevant American law and regulation in this area.

MR. CAVALLUZZO: Indeed in the
previous tab, at tab 139, we see Ms Girvan sending you another excerpt from the relevant legislation: "Title V-Alien Terrorist Removal Procedures"? MR. PARDY: Yes. If you have trouble sleeping, just try to read that late at night.

MR. CAVALLUZZO: Yes. Let me see if $I$ can --

MR. PARDY: I would just like to add one other comment in terms of talking to American officials. What we tried to do is know as much about their laws at this point, or regulations, as they did in terms of the procedures. We did not want to go in and say: "Well, you tell us." We wanted to at least have some of this information available to us from independent sources.

MR. CAVALLUZZO: You don't have to refer to it now, but we can see on page 8 that you are dealing with Ms Girvan in respect of the Centre for Constitutional Rights.

This is in your notes; $I$ am sorry.
Your notes at page 8, Exhibit P-88.
MR. PARDY: Yes.
MR. CAVALLUZZO: And the other
point on page 8 which $I$ think is important, which we are leading up to, we see at the top there, it says:

> "Minister's office called to
> inquire about briefing notes
> for the meeting with
> Mr. Colin Powell, the
> American Secretary of State."

MR. PARDY: Yes.
MR. CAVALLUZZO: That meeting is
going to be occurring in the next few weeks, and we will come to that as well.

MR. PARDY: Yes.
MR. CAVALLUZZO: If you go now to tab 141, we see an e-mail from you, once again, to Dr. Mazigh.

MR. PARDY: No -- I am sorry, yes. MR. CAVALLUZZO: Okay. And this is dated October 27th. We see that it has reached a point where you are calling her by her first name?

That not a criticism. MR. PARDY: In the intensity of discussions with people, very quickly you get to the point of first names.

MR. CAVALLUZZO: Okay. And it says:
"Monia, Ms Pastyr-Lupul and I met with Bassam on Friday..."

So on the previous Friday you had
met with Bassam, who is Mr. Arar's brother,
concerning developments and so on?
MR. PARDY: Yes, it was a number.
He was sort of the other brother -- for some
reason $I$ was dealing almost exclusively with Bassam after the events in New York, yes.

MR. CAVALLUZZO: Okay. At tab 144, on October the $28 t h$, we see a message from Michael Chesson, who is GMR - C4.

The C4 obviously is the secret message. He is the head of the Middle Eastern desk. Am I correct on that?

MR. PARDY: He was what we would refer to as the desk officer for Syria, along with several other countries in the region, yes.

MR. CAVALLUZZO: There are just a couple of points $I$ would make in regard to this message.

In the second paragraph he says:
"We should like to caution

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that great discretion should be used in discussing Mr. Arar's detention by the Syrian authorities and the fact that we have been given consular access. This is a major concession made in the interest of good bilateral relations and we judge it to have been the result of the Syrian Ambassador's intervention with the MFA..."

That is the Minister of Foreign
Affairs.
"... Deputy Minister on
Friday October 18, following
the Ambassador's encounter with Minister Graham."

Then it goes on in paragraph 4: "With due regard for what has been said already and for the pressures DFAIT spokespersons come under from the media, we believe our lines should express appreciation for the

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cooperation Syria has extended, without being overly specific, as in $t h e$ Syrian authorities have stated that the Canadian consul can visit Mr. Arar on a regular basis.' Nor should we speculate about what may happen in future, as in `We will endeavour to have Mr. Arar returned to Canada at the earliest possible date." Assertions such as these can become hostages to fortune."

Now, who is this gentleman
admonishing in respect of these statements?
MR. PARDY: No, I think that
Mr. Chesson was playing the role that he would normally play in this. He has deeper knowledge and understanding of dealing with the Government of Syria in terms of how they are likely to react in certain circumstances, and he knows full well that we run a global program. You know, and I mentioned earlier, we had very little by way of
specific dealings with the Government of Syria and he is telling us, "Well, okay."

As we did come to find out, I
think one of the elements that led to the withdrawal of Syrian cooperation in 2003 might very well have been a lot of the press comments in Canada.

MR. CAVALLUZZO: We will come
to that.
MR. PARDY: We will, yes.
MR. CAVALLUZZO: There may be
other concerns the Syrians had.
Just moving along, if you go
to tab 145. This is an e-mail, once again from you to Damascus giving further instructions because it appears that Mr. Arar's going to have a second visit --

MR. PARDY: Yes.
MR. CAVALLUZZO: -- on
October 29th.
Once again, you are keeping
in contact with Mr. Martel, giving instructions as to what he should be looking for and so on and so forth?

MR. PARDY: Yes. I am also
suggesting in paragraph 3 that the Ambassador go back to his high-level contact and start pumping them for any additional information that they can get.

MR. CAVALLUZZO: Okay. It says:
"...if they can provide us with..."

This is the last line:
"...if they can provide us with information on the state of their investigation and any conclusions they have reached."

Here we have in fact you are instructing Canadian officials to get as much information on the state of their investigation and any conclusions they have reached.

Some people might criticize that, saying, "What would you be interested in a Syrian investigation for? We know their tactics. We know that their human rights record is a very poor one. Why would we want any information from them as to their investigation? Aren't we just tolerating or acquiescing to their investigation?" MR. PARDY: Not at all.

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MR. CAVALLUZZO: What would your comment be?

MR. PARDY: Mr. Arar was in the total custody of the Syrian authorities. In order to get to change that situation we needed to know what the Syrians were about and anything that they were prepared to say to us it was very important that we know that. This is a standard instruction that goes out to the Ambassador and Consular Officer for anything that they can pick up in that area, because that is the kind of information that then starts to guide our future actions.

MR. CAVALLUZZO: You can see, Mr. Commissioner, that paragraph 4 is redacted. In the past we have requested from the government to release the redacted information in paragraph 4 and I'm wondering if we have an answer yet on that request.

MR. FOTHERGILL: I think the answer will be influenced in part, sir, by the outcome of the discussions and proposals that we have to Commission counsel and to Ms Edwardh.

THE COMMISSIONER: Is it necessary for me to understand that, because I don't. --- Laughter / Rires

MR. CAVALLUZZO: It may be necessary for me to understand that, because I don't.

MR. FOTHERGILL: I'm sorry, I have to be slightly circumspect.

THE COMMISSIONER: No, I understand.

MR. FOTHERGILL: It does relate to the same issue that is raised by the possibly inadvertent disclosure of information to counsel for Mr. Arar. If we can come to a resolution on that issue, $I$ think we should be able to come to a comparable resolution on this particular paragraph.

MR. CAVALLUZZO: I have always been known for my segues, Mr. Commissioner. It is now five o'clock. We can just go into that meeting, and this may be an appropriate time to break for the day.

THE COMMISSIONER: Okay. Are we starting tomorrow -- is ten o'clock going to be fine, or do we need an early start?

MR. CAVALLUZZO: If you give me a minute with my counsel? fine.
--- Pause
MR. CAVALLUZZO: I guess a lot has to do with the cross-examinations. It may be preferable to start at 9:30, just to be --

THE COMMISSIONER: We have two more days scheduled for this witness.

MR. CAVALLUZZO: That's correct. That's correct.

THE COMMISSIONER: Are you likely to finish tomorrow?

MR. CAVALLUZZO: If we start at 9:30 $I$ will guarantee to be finished tomorrow and hopefully maybe even before the end of the day.

THE COMMISSIONER: Is that going
to be good enough for the cross-examiners?
MS EDWARDH: I think so.
We do have the two issues we would like to raise with you: One being the order of cross-examination that we canvassed this morning.

THE COMMISSIONER: Right.
MS EDWARDH: The other being
the issue of whether or not suggestions can be put to a witness and what properly ought to be taken from the suggestion put, if it is put in
good faith.
THE COMMISSIONER: Right. I have read the case law and $I$ don't think either issue will take a lot of time.

MS EDWARDH: Certainly. Then we can be brief.

THE COMMISSIONER: I will want to hear from the government.

MR. BAXTER: I think the amount of time that the government's re-exam will take will depend partially on the decision as to the order of --

THE COMMISSIONER: I put out a suggestion this morning. Let's deal with it now. Does the Government disagree with the suggestion $I$ made this morning?

MR. BAXTER: We have a nuanced proposal that we would like to discuss and perhaps we could do that at five o'clock as well?

THE COMMISSIONER: Why don't you, and maybe you can let me know what the nuances are. Okay.

MR. CAVALLUZZO: In terms of other cross-examiners, there may be another cross-examiner. Mr. Bayne may --

THE COMMISSIONER: The absent
Mr. Bayne.
MR. CAVALLUZZO: Well, let's have
his cross-examination right now.
--- Laughter / Rires
THE COMMISSIONER: That's right, okay.

Any more questions, Mr. Bayne?
That's it.
--- Laughter / Rires
MR. CAVALLUZZO: Thank you.
THE COMMISSIONER: Okay. We will
start at 9:30, though, the suggestion is.
MR. CAVALLUZZO: 9:30 is fine. THE COMMISSIONER: 9:30 tomorrow. THE REGISTRAR: Please stand.

Veuillez-vous lever.
--- Whereupon the hearing adjourned at 5:06 p.m., to resume on Wednesday, May 25, 2005, at 9:30 a.m. / L'audience est ajournèe à 17 h 06 , pour reprendre le mercredi 25 mai 2005 à 9 h 30


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[^0]:    "The government has imposed a

[^1]:    "The Foreign Minister assured

