

Commission of Inquiry into the Actions of Canadian Officials in Relation to Maher Arar

## Audience publique

## Public Hearing

L'Honorable juge /
The Honourable Justice
Commissioner
Dennis R. O'Connor

Tenue à:
Salon Algonquin
Ancien hôtel de ville
111, Promenade Sussex
Ottawa (Ontario)
le mercredi 9 novembre 2005

Held at:
Algonquin Room
Old City Hall
111 Sussex Drive
Ottawa, Ontario
Wednesday, November 9, 2005

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| Mr. Emelio Binavince | Minority Advocacy and Rights |
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THE REGISTRAR: Please be seated.
THE COMMISSIONER: It will just
take a second with the cameras.
Mr. Décary.
MR. DÉCARY: Mr. Commissioner, let
me first start by offering the apologies of
Dr. Leverett and ourselves, Mr. Hamilton and
myself. Dr. Leverett left quite early this
morning and started exchanging e-mails at 5:44. I am waiting to take off from D.C. US Air has just announced a delay because of fog, and at 6:34 I am now on board waiting to take off. Now, though, I have to change planes in Philadelphia and have missed connections.

THE COMMISSIONER: I understand the uncertainties of plane travel at this time of the year.

One thing though, just about the schedule with the late start, I thought, Mr. Cavalluzzo, we would probably sit as late at seven o'clock. Is that possible?

MR. CAVALLUZZO: I think we should shoot for at least seven o'clock and perhaps starting tomorrow, depending where we reach today, starting early, at 9:30 perhaps.

THE COMMISSIONER: Perhaps 9:30?
DR. LEVERETT: That is fine for
me.
THE COMMISSIONER: You will be staying over tonight?

DR. LEVERETT: Yes.
THE COMMISSIONER: Okay, fine.
What we will do is we will
probably take a break around five o'clock and then carry on until seven or so.

MR. DÉCARY: Dr. Leverett, I would
like to begin, with your permission, Mr. Commissioner, by filing a copy of Dr. Leverett's CV.

THE COMMISSIONER: Please do. MR. DÉCARY: I have, I believe, 11 copies here.

THE COMMISSIONER: Would you like
to be sworn on the Bible or affirmed? DR. LEVERETT: I am happy to swear on the Bible.

SWORN: FLYNT LAWRENCE LEVERETT
THE COMMISSIONER: The CV will be marked the next exhibit, which is 260 .

EXHIBIT NO. P-260:
Curriculum Vitae of Flynt Lawrence Leverett

THE COMMISSIONER: Go ahead,
Mr. Décary.
EXAMINATION
MR. DÉCARY: Dr. Leverett, if we
turn to page 2, could you just go over your academic educational background. DR. LEVERETT: I earned undergraduate degrees in political science and in music at Texas Christian University in Fort Worth, Texas, where $I$ grew up. After a year of post-graduate training in piano in Budapest, I began graduate studies in politics in Princeton University. I earned a Bachelor's degree and a Ph.D. in politics from Princeton.

After various stints teaching at the University of Pennsylvania, the University of Michigan and the University of South Carolina, I entered government service in my country with the Central Intelligence Agency in 1992.

MR. DÉCARY: Sir, I note that you received a Ph.D. in 1992. What was the subject of your dissertation?

DR. LEVERETT: My dissertation was
on U.S. Arms Control Policy.
MR. DÉCARY: Are there other
post-graduate studies to be noted?
DR. LEVERETT: Yes. After I began my work at the CIA, during the 1994-1995 academic year $I$ pursued fulltime intensive Arabic language training and at a government language school and at a university in Jordan. Following on from that, in the summer and the fall of 1997, I pursued post-graduate studies in Arabic language and Arabic literature at Georgetown University.

MR. DÉCARY: If we turn to page 1, starting at the last paragraph, we note that you started a quite lengthy career at the CIA as an analyst and a senior analyst.

I believe the career spread for
nine years.
DR. LEVERETT: Yes.
MR. DÉCARY: From 1992 to 2001.
DR. LEVERETT: Yes.
MR. DÉCARY: Could you please
explain to the Commissioner what an analyst in the Directorate of Intelligence is.

DR. LEVERETT: Analysts in the CIA's Directorate of Intelligence, most of them are what is described in the lingo of the intelligence business as all source analysts. That means they are charged with taking a wide range of information, not just the clandestine human intelligence that the CIA collects but also technical intelligence collected by other intelligence agencies reporting from State Department missions around the world, reporting from the U.S. military attachés around the world and open source unclassified information, and putting all that information and reporting together into assessments of strategic issues that will be useful to U.S. policymakers as they go through their decision-making process on important foreign policy issues.

That's the kind of work that $I$ did as an analyst.

MR. DÉCARY: Were you in any way involved in collecting intelligence?

DR. LEVERETT: No. The collection of intelligence, for human intelligence it would
have been the Directorate of Operations at CIA. For technical intelligence, other agencies in the U.S. intelligence community would have had responsibility for that.

In my career I wasn't involved in collecting intelligence.

MR. DÉCARY: Were you involved in
obtaining intelligence from or exchanging intelligence with other foreign services?

DR. LEVERETT: As an analyst I
participated in analytic exchanges with foreign intelligence services. By that $I$ mean these are settings in which analysts from different services would get together and compare their assessments of a range of issues.

But the exchange of intelligence reporting, whether that was human intelligence reporting, technical intelligence reporting, that was handled by other parts of the agency or other parts of the intelligence community and I was not involved in that.

MR. DÉCARY: We note on your CV at
the bottom of page 1 successive analytic responsibilities for, and in particular, Syria. Did you have any dealings with the Syrian Military

Intelligence?
DR. LEVERETT: No, I never had dealings with the Syrian Military Intelligence or any other Syrian intelligence agency.

MR. DÉCARY: Did you review any intelligence provided by the SMI or any other Syrian intelligence agency?

DR. LEVERETT: No, I did not.
MR. DÉCARY: We got a note that you spent one year with Ambassador Richard Haass on the State Department policy planning staff for the Middle East and as a counter terrorism expert.

Could you develop and give us a bit more background on your activities and your functions?

DR. LEVERETT: Sure. On that role on the policy planning staff $I$ was responsible for providing strategic advice and analysis on U.S. policy toward a range of middle eastern countries, including Syria.

On the counter terrorism front, when the September 11 attacks occurred that was during my period of service on the policy planning staff. I was one of a small group of staffers called back into the State Department on the
night of September 11th to work through the night to prepare a diplomatic strategy for assembling a coalition for to unseat the Taliban regime and defeat the al-Qaeda infrastructure in Afghanistan.

That was the strategy that Secretary Powell took with him to the White House on September 12 th and became the basis of our diplomatic efforts to assemble that coalition. MR. DÉCARY: We note during that period you received the Department of State's Superior Honour Award for analyzing the prospects for and guiding U.S. policy toward a diplomatic breakthrough with Libya and for contribution to the formation of an international coalition to fight terrorism following the September 11th attacks.

Can you give a bit more detail on this honour that was bestowed upon you? DR. LEVERETT: Yes. I think I just described my contribution to post-9/11 efforts to put together an international coalition to fight al-Qaeda and the Taliban in Afghanistan. With regard to the Libya issue, I was considered to have played a leading role in devising a strategy and making argument for
adopting that strategy as policy for the Bush administration in its first year in office to pick up on the diplomatic dialogue with Libya over the Pan Am 103 Lockerbie case that had started under the Clinton administration.

I basically wrote the strategy for
how we should conduct that dialogue once we resumed it, and that dialogue was considered in the end very successful in resolving the Pan Am Lockerbie 103 case and setting the stage for the improvements that we have seen in U.S.-Libyan relations over the last couple of years.

MR. DÉCARY: Finally, we note that you spent one year with the National Security Council as Director and then Acting Senior Director for Middle East Affairs, and then Senior Director for the Middle East Initiative.

What were your duties?
DR. LEVERETT: I provided direct support and advice to the then National Security Advisor, Condoleezza Rice, and to President Bush on U.S. policy toward a range of middle eastern countries, including Syria.

I also travelled with Secretary
Powell and with the Assistant Secretary of State
for Near Eastern Affairs in their various trips to the region as the White House representative on their delegation.

MR. DÉCARY: And specifically did
you ever travel to Syria?
DR. LEVERETT: I have travelled to Syria a number of times during my government service. Since leaving government in 2003, I have been to Syria three times.

MR. DÉCARY: Have you ever met
President Bashar Assad?
DR. LEVERETT: Yes, I have. I met
President Assad for the first time in October 2002 in a meeting that $I$ had with President Assad along with the Assistant Secretary of State for Near Eastern Affairs.

After I left government service,
on one of my trips back to Syria to work on my book, in January 2004, I had a chance to conduct a two-hour interview with President Assad.

MR. DÉCARY: Did you meet the Foreign Minister or Deputy Foreign Ministers? DR. LEVERETT: I have met the Foreign Minister Farouk Shara on two occasions, once for a meeting at the United Nations, once in

October 2002 .
The Deputy Foreign Minister, Waleed Almoalem, $I$ have met any number of times, including meetings with him on my trips to Damascus since I have left government.

MR. DÉCARY: Did you meet General Khalil or anyone from the SMI?

DR. LEVERETT: I have never met General Khalil and to the best of my knowledge I have never met an official of the Syrian Military Intelligence.

MR. DÉCARY: You left government service in 2003. Can you tell the Commissioner why?

DR. LEVERETT: I left government
service because I felt that there were -- I had reached a point where there were sufficient disagreements that $I$ had with decisions that the Bush administration had taken regarding the conduct on the war on terror and the formulation of U.S. policy toward the Middle East. The disagreements had become numerous enough and significant enough that $I$ felt it was best for me to leave the White House and then, in fairly short order, to leave government service.

MR. DÉCARY: And after leaving we note that from the first paragraph on page 1 , that you are now a Senior Fellow Saban Center for Middle East Policy, the Brookings Institution. Could you first tell us what the Brookings Institution is. DR. LEVERETT: The Brookings Institution is a leading specimen of what in American vernacular is called a think tank. It is a non-government, non-profit organization at which scholars, other policy experts, many of them with previous government experience, provide independent and hopefully non-partisan analysis and research on important policy issues of the day.

I work in the Foreign Policy
Studies Program at the Brookings Institution. Within the Foreign Policy Studies Program, the Saban Center is a separately endowed, separately administered unit that focuses on the Middle East. My position as Senior Fellow is housed at the Saban Center. MR. DÉCARY: Could you describe your duties as a Senior Fellow. DR. LEVERETT: I do research and
analysis on a range of Middle East issues. During my time at Brookings Syria has been a very, very important part of my portfolio. Since leaving government two and a half years ago, I have written a book on Syria and U.S. policy toward Syria that was published earlier this year.

I have contributed two articles on Syria to other edited volumes. I have written four Op-Eds on Syria and U.S. policy toward Syria, two for the New York Times, one for the Financial Times, one for the Washington Post.

I have testified on U.S. policy before Syria to the Senate Foreign Relations Committee in Washington, and I have spoken innumerable times on Syria before distinguished foreign policy fora, including the Council on Foreign Relations in New York and the Royal Institute of International Affairs in London.

MR. DÉCARY: Before I conclude with your CV and ask that you be recognized as an expert -- and I will state on what precisely in one moment, Mr. Commissioner -- I want to ask one question in relation to the matter that is before this Commission.

Were you in any way involved or do
you have any knowledge of the Arar matter while you were in the employment of the U.S. government?

DR. LEVERETT: No. I do not. I don't believe $I$ ever even heard the name of Maher Arar until after $I$ left government service.

MR. DÉCARY: And to be specific, any involvement or knowledge of the U.S. government's decision to deport Mr. Arar, or alleged decision to deport Mr. Arar to Syria in October of 2002?

DR. LEVERETT: No, I have no such
knowledge.
MR. DÉCARY: Did you have any
involvement or knowledge of a U.S. policy on rendition?

DR. LEVERETT: Beyond what I have read in press accounts, beyond what $I$ have read in open testimony by U.S. Intelligence officials, no, I have no knowledge and certainly no involvement in policy making regarding renditions.

MR. DÉCARY: Mr. Commissioner, I would ask that Dr. Leverett be declared an expert on Syrian politics from 1963 to the present, on U.S.-Syria relations, Syrian decision-making and Syrian foreign policy.

THE COMMISSIONER: Do counsel with standing wish to ask any questions on the issue of qualifications or make any submissions?

MS EDWARDH: I am rising. Thank
you very much, Mr. Commissioner.
THE COMMISSIONER: This will
simply go to the qualifications for those four areas that Mr . Décary indicated. EXAMINATION

MS EDWARDH: You have been
tendered as an expert on Syrian foreign relations.
DR. LEVERETT: Yes.
MS EDWARDH: And I am interested in developing that in a different context.

I am interested specifically, sir, about whether you have, first of all, any knowledge of foreign relations in the Canadian context.

Have you ever undertaken any
specific studies of Canada?
DR. LEVERETT: I have not
undertaken specific studies regarding Canadian foreign policy. I have had discussions with Syrian officials and analysts about their views regarding a range of foreign countries, including

Canada,
MS EDWARDH: Have you ever discussed with anyone in Syria the circumstances surrounding their acceptance of Mr. Arar, his detention there and their decision to release him? DR. LEVERETT: No, I have not. MS EDWARDH: I take it from the Canadian side, leaving aside your discussions with Syrian officials for a moment, you have neither written about nor have you taught about nor have you undertaken any specific studies about Canadian foreign policy.

DR. LEVERETT: That's correct, I have not.

MS EDWARDH: So from the Syrian
side, I take it that you wouldn't consider yourself an expert on Canadian-Syrian relations per se, but that you are aware of some views some Syrians may have of Canada?

DR. LEVERETT: I would consider myself able to offer expert opinion on Syrian perceptions of decision-making about their relations with Canada. MS EDWARDH: And first of all, if you could, sir, could you describe how you came to
have expertise on Syrian decision-making about the relationship with Canada, what your sources are.

DR. LEVERETT: I have done
extensive work on Syrian foreign policy and
decision-making, Syrian foreign policy really covering the gamut of Syrian relations with other Arab states, relations with other states in the region, relationships with Europe, with the United States, with other advanced industrial countries, and that would include Canada.

MS EDWARDH: If I could, I have
read your book, sir, and it explores in some detail Syrian relations with the U.S. and inferentially with other Arab states and also with the European countries, of course.

You will agree with me that in
your book and your study of the current presidency, there is no mention of Canada?

DR. LEVERETT: There is no
specific mention of Canada in my book, no.
MS EDWARDH: And in the articles
you have written, whether they are for contribution in the other books you are working on or have been published, or in the Op-Eds, it is my understanding that there is no mention of Canada
there as well.
DR. LEVERETT: I certainly
couldn't recall one.
MS EDWARDH: And you will agree with me that you have not written about Syria's perception of Canada in any journal that is a peer review journal?

DR. LEVERETT: I think that is
correct.
MS EDWARDH: And would it also be fair to say that you have not conducted specific interviews with high ranking Syrian officials specifically about Canada?

DR. LEVERETT: Discussions that I have had with Syrian officials or Syrian analysts about Syrian perceptions of Canada took place in the context of conversations that dealt with a wide range of issues. I have not done interviews specifically solely on Syrian perceptions of Canada.

MS EDWARDH: When you referred to Syrian officials and Syrian analysts, are those analysts Syrians working in Syria or are they other intelligence agents who are in the business doing analysis?

DR. LEVERETT: No. I am referring to Syrians who write and think about politics in their own country.

MS EDWARDH: Would it be fair to draw the conclusion that, from your perspective, Canada is largely lumped in with the Syrian approach to other western non-U.S. democracies?

DR. LEVERETT: No, I don't that is
correct. I think that there would be some common themes, but there are also some very important unique features that would distinguish say the way Syria looked at European states that were part of the European Union versus Canada.

MS EDWARDH: And the person that you have spoken specifically with, I take it none of those conversations were dedicated to exploring the specific perceptions of Canada with Syrian officials. They were more global conversations. DR. LEVERETT: That would be correct.

MS EDWARDH: And have you spoken with Syrian decision-makers? For example, let's start with different entities of state.

Have you spoken with the Syrian Foreign Minister?

DR. LEVERETT: About Canada? MS EDWARDH: Yes. DR. LEVERETT: No. MS EDWARDH: Have you spoken with anyone in military intelligence about Canada?

DR. LEVERETT: I have not spoken
with anyone in military intelligence, to my knowledge, about anything.

MS EDWARDH: Have you spoken with
any other major representative of the executive in respect of Canada?

DR. LEVERETT: Yes.
MS EDWARDH: Who was that?
DR. LEVERETT: The Deputy Foreign
Minister, Waleed Almoalem.
MS EDWARDH: And on how many occasions would you have spoken with him about Canada?

DR. LEVERETT: One, possibly two.
MS EDWARDH: And would he have been the most high-ranking official with whom you have had any conversations?

DR. LEVERETT: About Canada?
MS EDWARDH: Yes.
DR. LEVERETT: Yes.

MS EDWARDH: Would it be fair to conclude that his observations or insights are principally observations and insights that you rely on?

DR. LEVERETT: Yes, along with
observations and insights gleaned from conversations with, as I described them, Syrian analysts.

MS EDWARDH: And when did you
speak with the Deputy Foreign Minister?
DR. LEVERETT: Most recently I spoke with him in June of this year.

MS EDWARDH: And you said you might have had one, maybe two conversations. When would the other conversation be? When would it have happened?

DR. LEVERETT: The other
conversation would have taken place in January of 2004 .

MS EDWARDH: And $I$ take it in June of 2005 when you spoke to him, you did not speak to him about this case.

DR. LEVERETT: No, I did not.
MS EDWARDH: In your writing, sir, would it be fair to draw the conclusion that you
have written and are preoccupied with issues about the U.S. approach to Syria and how best to develop and serve U.S. interests in a relationship with Syria?

DR. LEVERETT: That is the
principal focus of my work, yes.
MS EDWARDH: Thank you very much.
THE COMMISSIONER: Any other
questions?
Yes, Mr. Cavalluzzo.
EXAMINATION
MR. CAVALLUZZO: Did you have any
discussions with Mr. Mouallem when he was the Ambassador to the United States?

DR. LEVERETT: No, I never met him
personally during his tenure as Ambassador in Washington.

MR. CAVALLUZZO: One other
question.
You have told us that, to your knowledge, you have never spoken to anyone in the Syrian Military Intelligence, including General Khalil.

Is that correct?
DR. LEVERETT: That's correct.

MR. CAVALLUZZO: Do you have any knowledge of the workings of the Syrian Military Intelligence?

DR. LEVERETT: Yes. As part of my
work in trying to understand Syrian decision-making, the structure of power, I have learned some things about Syrian security services.

MR. CAVALLUZZO: And your
information relating -- and in particular we are focusing in on the Syrian Military Intelligence -where would that information come from?

DR. LEVERETT: It would come from interviews with people in Syria. It would come from open source research. It would come from conversations with a wide range of western diplomats who have had experience dealing with Syrian authorities, including intelligence officials.

MR. CAVALLUZZO: Just one final question.

Do you have any knowledge about Syrian detention centres, in particular detention centres run by the security services in Syria?

DR. LEVERETT: My knowledge about

Syrian detention centres and prisons would be derived principally from two sources. One would be the human rights reports that the State Department prepares on Syria, reports prepared by various non-governmental human rights organizations. I am thinking primarily of Human Rights Watch and Amnesty International.

Then the second source would be conversations with Syrians who have actually either been in those places or had encounters with the Syrian security services.

MR. CAVALLUZZO: Thank you. I
have no further questions.
THE COMMISSIONER: Any
re-examination on this issue, Mr. Décary?
Are there any submissions?
Let me do it this way so we make
it efficient: any submissions about anything that the witness is not qualified to offer opinions?

Mr. Décary has outlined four
things: Syrian politics 1963 to the present.
Any submissions about that?
U.S.-Syria relations; Syrian
decision-making; and then Syrian foreign relations?

MS EDWARDH: I am particularly concerned with the fourth, although I don't know that my friend has laid a proper foundation for qualifying the witness on Syrian decision-making. It is a huge category. I would assume it relates to all manner of decisions, from the President right down through every bureaucrat in the government in how those decisions are made.

I don't see that there has been much of an effort to qualify Dr. Leverett in those areas.

THE COMMISSIONER: Let me interrupt, if $I$ can, and say we might handle it this way.

It strikes me that, first of all, this is a public inquiry so that we are not engaged in a determination of individual rights, and that the witness has qualifications to offer opinions in each of these areas.

I take that, even having heard your cross-examination, Ms Edwardh.

It just struck me, as I was listening to it, rather than getting into individual things, such as does he know about a particular detention centre, or a particular
policy as it may affect Syrian-Canadian relationships, a more efficient way may be to go ahead with -- I am satisfied, generally speaking, that he has expertise and should be able to offer opinions in these areas.

There may be specific areas that cross-examination will elicit that it becomes clear that he accepts that he doesn't or I find that he doesn't, and then $I$ can deal with those at the time.

Does that make more sense?
And I am sorry to interrupt.
MS EDWARDH: I don't disagree, Mr. Commissioner. Obviously I will go with whatever decision you make.

I certainly caution that with respect to Syria's foreign relations with Canada and impressionistic conversations that may have occurred on a handful of occasions does not necessarily an expert make.

I am very concerned that part of reason Mr. Leverett is being called is to opine upon where Canada fit in the constellation of concerns the Syrian government may have had. I raise my concerns that we should go very carefully
there.
THE COMMISSIONER: Thank you. I
understand.
I will permit the witness to be examined on all of these areas. If there is cross-examination, it may lead me possibly to disregard an opinion or attach less weight to it.

I just say to you, Mr. Leverett,
that when you are asked opinions in particular areas, if you are uncomfortable expressing an opinion because of lack of experience or expertise in the area, if you would indicate that, that would certainly be understandable.

DR. LEVERETT: Yes, sir.
THE COMMISSIONER: Thank you.
Let's go ahead on that basis.
EXAMINATION
MR. DÉCARY: Dr. Leverett, could you describe to the Commissioner in general terms the state of U.S.-Syrian relations just before the September 11, 2001 attacks in the U.S.

DR. LEVERETT: During the roughly 18 months preceding the September 11, 2001 attacks in the United States relations between the United States and Syria underwent a fairly significant
shift. The most essential feature of that shift, in my view, was the collapse of the Syrian track of the Arab-Israeli peace process.

By that, the phrase Syrian track, I mean the extended process of bilateral negotiations between Israel and Syria intensively mediated by the United States aimed at reaching a comprehensive peace settlement between Israel and Syria.

That Syria track had structured U.S.-Syrian relations throughout the decade of the nineties. It provided Syria with a certain measure of political cover, allowed Syria to deflect, if you will, U.S. pressure that might otherwise have been forthcoming on subjects where the U.S. has long-standing complaints about Syrian behaviour and policy.

The Syria track collapsed
initially in the spring of 2000 at the summit between then Syrian President Hafez Al Assad and the then American president, Bill Clinton. A couple of months after that summit meeting, Hafez Al Assad died. He was succeeded by his son, the current President of Syria, Bashar Al Assad.

Bashar Al Assad in the early days
of his tenure indicated that he would be interested in resuming peace negotiations with Israel, but two developments in late 2000 and early 2001 effectively precluded any resumption of the Syria track for the foreseeable future.

The first of those developments in the fall of 2000 was the outbreak of intifada in Palestinian areas. The outbreak of the intifada and in particular the regular exposure of the Syrian public and other Arab public to television footage, other images of the consequences of Israeli security actions for Palestinian populations, created an atmosphere in which it would be very politically difficult for President Assad as a new Syrian leader to resume direct negotiations with Israel.

The second development in early
2001 was the election of Ariel Sharon as Prime Minister of Israel. The election of Sharon meant that you had a government in Israel that, in contrast to its labour predecessors, was not prepared to negotiate peace with Syria on the basis that had provided the foundation for the negotiating process through the 1990s.

All of that meant that by early

2001 Syria no longer had any realistic prospect of a restored Syria track as a source of political cover in its dealings with the United States.

MR. DÉCARY: What was the impact
of the September 11th, 2001 terrorist attacks?
DR. LEVERETT: In my view, the
impact of those attacks on the U.S.-Syrian relations was very significant.

In the immediate aftermath of the attacks, the United States, the Bush administration, launched a self-declared global war on terror. The way that President Bush defined that war placed particular emphasis on states that had various kinds of links to terrorist organizations. In that context, Syria's status as a country that the U.S. had long designated a state sponsor of terrorism, that was also pursuing weapons of mass destruction, and was also not considered democratic in its treatment of its own citizens, was going to become much more problematic for U.S.-Syrian relations.

In that context the September 11th attacks generated a very serious strategic challenge for President Bashar Al Assad. MR. DÉCARY: How would you
describe that significant strategic challenge? DR. LEVERETT: The challenge was basically how to a void getting caught on the downside of this U.S.-led global war on terror. MR. DÉCARY: And how did he address this problem? What did he do?

DR. LEVERETT: In the weeks following the September 11 th attacks, the Syrians approached the United States and offered to share intelligence that Syrian security services had collected on various Sunni extremist groups that had links of one sort or another to al-Qaeda.

The Syrian motive in doing this seemed pretty straightforward. If by doing this Syria could prove itself to be a useful partner, if you will, to the United States, in conducting the war on terror, this would certainly help to deflect pressure that might otherwise come from the United States on matters of bilateral concern.

More optimistically, the Syrians might be able to leverage that kind of cooperation against al-Qaeda into an improved relationship with the United States.

MR. DÉCARY: What was the result of this offer to share intelligence?

DR. LEVERETT: The result was, in
late 2001 the United States opened an intelligence-sharing relationship between the Central Intelligence Agency and, on the Syrian side, Syrian Military Intelligence. That intelligence-sharing channel ran, as $I$ said, from roughly the end of 2001 to roughly the eve of the Iraq war in early 2003.

MR. DÉCARY: How does this
intelligence-sharing channel work?
DR. LEVERETT: To the best of my understanding, CIA officials would travel to Damascus, would meet with General Khalil and other officials of Syrian Military Intelligence, and at those meetings they would be provided with information that the Syrians had collected about various Sunni extremist groups.

MR. DÉCARY: Was this a bilateral sharing or did the CIA give anything in return?

DR. LEVERETT: I don't know that the CIA gave anything in return.

MR. DÉCARY: What happened in
early 2003? How long did this last? How long did this intelligence-sharing last?

DR. LEVERETT: Roughly the end of

2001 to the eve of the Iraq war in early 2003 . MR. DÉCARY: What happened in 2003?

DR. LEVERETT: Well, as I said, the Syrians were primarily motivated to pursue this relationship as a way of managing their larger strategic relationship with the United States. They were hopeful that they could leverage a better relationship with Washington out of providing this intelligence.

By the end of 2002, early 2003, in
my view, the Syrians had realized that they were not in fact going to be able to leverage this better relationship with Washington out of the intelligence-sharing channel. Also, at that point it was becoming increasingly clear that the United States would, in fairly short order, launch a war to unseat Saddam Hussein in Iraq.

With that increasingly inevitable event looming on the horizon, the Syrians, in my judgment, concluded that there really wasn't that much to be gained by continuing this sort of relationship with the United States.

MR. DÉCARY: What is the relevance of this part of history, this aspect that you just
informed us of to the Iraqis?
DR. LEVERETT: I think that there is considerable significance in terms of how the Syrians would have perceived, thought about, calculated regarding how to deal with Mr. Arar.

At the time that the United States deported Mr. Arar to Syria in October 2002, that intelligence-sharing relationship was still going strong. On the basis of my own conversation with President Assad in October 2002 it was clear to me that he still hoped that the Syrians would be able to leverage improved relations with Washington out of that intelligence-sharing channel.

So at the time that Mr. Arar initially arrived in Syria, the Syrians would have had, from their perspective, maximum incentive to want to appear cooperative and responsive to U.S. Security concerns.

In my view, they would have considered Mr. Arar's deportation as a golden opportunity to build on the intelligence-sharing relationship with the United States. Here was someone that the United States was sending to Syria as a suspected member of al-Qaeda. If the Syrians could interrogate this person, investigate

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him and provide, you know, more information on his possible links to al-Qaeda to the United States, this would bolster American perceptions of value of this relationship with the Syrians.

MR. DÉCARY: This motivation, this
golden opportunity, I take it from your remarks, lasted until the eve, I guess, of the Iraq war?

DR. LEVERETT: Yes. I think
by early 2003 the Syrians were coming to a conclusion that whatever they might be doing in this intelligence-sharing channel, that it was not going to have the benefits for them in terms of improving their standing in Washington that they had initially hoped.

MR. DÉCARY: What, in your
opinion, was the impact of the Iraq war on the Arar case?

DR. LEVERETT: It would be
indirect, but still important.
The Syrians, I think their
position on the Iraq war had a certain ambivalence to it. On the one hand, if the United States wanted to engage them as part of the coalition that would fight the Iraq war in the way that the first Bush administration engaged Syria during the
gulf war, the Syrians would have found that, I think, an attractive proposition, but that's not a path that this Bush administration chose to pursue.

If Syria couldn't be part of the coalition that was prosecuting the Iraq war, then from a Syrian perspective the Iraq war was actually quite a disturbing and threatening precedent in that the United States would be intervening militarily to overthrow a Baathist regime with an at least nominally secular ideology in a country that bordered Syria.

So I think that as we entered 2003
and it became increasingly clear that war with Iraq was inevitable, it sort of reinforced the Syrian's conclusion that they weren't going to be able to leverage this intelligence-sharing relationship for any strategic benefit.

The other impact on the Arar case is also indirect, but also I think important, in that it would simply take away Syrian official attention from the Arar case. The Syrian leadership became preoccupied in early 2003 with the prospect of war in Iraq, with the outbreak of war in Iraq and with the immediate aftermath of
the war.
In that context, they simply wouldn't have had the time to devote a good deal of attention to making decisions about Mr. Arar's fate, and $I$ think in that sense the Iraq war probably contributed or delayed Mr. Arar's release.

MR. DÉCARY: What, in your view,
was the Syrian perception of al-Qaeda?
DR. LEVERETT: Al-Qaeda's
fundamentalist ideology, if $I$ can use this term, it is jihadist ideology. It has been seen by Syrian leaders as threatening to the secular ideology underpinnings of the current Syrian regime.

## If you look at Syrian

demographics, roughly two-thirds of the population is Sunni Arab in its ethnic and sectarian identities. There is a lot of anecdotal evidence to suggest that Syrian Sunnis over the last two decades have become increasingly Islamized in their outlook, more overtly pious in their behaviour, more inclined to look to Islamist ideas about politics and social issues.

In that context, al-Qaeda would be
viewed, or has been viewed by Syrian authorities as an organization that with its ideology might actually have some appeal for significant segments of the Syrian Sunni population. In that sense, the Syrian regime views al-Qaeda as a threat to Syria's internal security.

It is important to note, though, that al-Qaeda has never explicitly targeted Syrian regime for attack or for overthrow in the way that it has targeted other regimes in the Arab world, the Saudi monarchy for example.

In that regard, while Syria would view al-Qaeda as a threat to its internal security, it would not be seen as the principal threat to that internal security.

MR. DÉCARY: What, in your
opinion, would be viewed as the principal perceived threat by the Syrians?

DR. LEVERETT: That would be the Syrian Muslim Brotherhood.

MR. DÉCARY: Could you explain
your answer?
DR. LEVERETT: The Syrian Muslim
Brotherhood has a very long history in Syrian politics dating back to the years before Syria
obtained its independence in 1946. From the earliest days of independence the Muslim Brotherhood has been a potent political and social force in Syria.

With the coming to power of the Baathist regime in 1963, and in particular after the coming to power of Hafez Al Assad in 1970, the Muslim Brotherhood became the principal source of opposition within Syria to that regime.

During the 1970 s and into the early 1980s the Syria Muslim Brotherhood conducted a very bloody insurgent campaign against the Syrian regime. The regime finally put down that insurgent challenge in a very brutal manner in 1982, but even after that, on an underground basis inside Syria and in exile outside of Syria, the Syrian Muslim Brotherhood has continued to be the principal source of opposition to the current Syrian regime.

It continues to play that role down to the present day. Just last month a kind of coalition of Syria opposition groups, including non-Islamist groups as well as Muslim Brotherhood and other Islamist groups, put out something called the Damascus Declaration. But if you talk
to people who were involved in putting together the Damascus Declaration, they will concede to you very readily that Damascus Declaration is fundamentally a document that was drafted and organized by the Syrian Muslim Brotherhood. So even to this day, from the perspective of the Syrian regime, they are the principal threat to Syria's internal security.

MR. DÉCARY: What is the basis of the Brotherhood outside of Syria? Where would you find adherence to this?

DR. LEVERETT: We know that there is a residual underground presence of the brotherhood inside of Syria. It manifests itself in various ways intermittently, campaigns to distribute leaflets, this kind of thing.

But for the most part it would seem the Muslim Brotherhood exists as an organization in exile. There are important Brotherhood networks in the Middle East, in Jordan and in Saudi Arabia. There are also important Brotherhood networks in Europe and in the United Kingdom.

MR. DÉCARY: How is this relevant to the Arar case?

DR. LEVERETT: I think this is very relevant to understanding the time line of Mr. Arar's incarceration and how the Syrians looked at this case and how that perspective shifted over time.

As $I$ said, in the initial stage of Mr. Arar's incarceration, I think the Syrian's principal motive in making decisions about the case would have been the desire, as I said, to contribute to this intelligence-sharing relationship with the United States. By the time that motivation, we will say, dissipated on the Syrian side by early 2003, the Syrian's perception of Mr. Arar had shifted.

From the documents that $I$
reviewed, Syrian officials communicated to
Canadian authorities in December of 2002 that they were no longer looking at Arar primarily as a suspected member of al-Qaeda, but rather as a suspected member of the Syrian Muslim Brotherhood. Once that shift in Syrian
perceptions had occurred, then their motivations in dealing with Mr. Arar's case would have shifted. Once he was viewed as a potential member of the Muslim Brotherhood, on whatever basis --

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and $I$ certainly don't know what that basis was -but once that perception shifted, the Syrians would have been, in my judgment, determined to hold Arar for at long as it took to sort out to their satisfaction what connections, if any, he in fact had to the Syrian Muslim Brotherhood. It was extremely unlikely, in my judgment, that they would have made a decision to release Mr. Arar until they had reached some kind of conclusion on that issue.

MR. DÉCARY: Why then do you think that Mr. Arar was released when he was?

DR. LEVERETT: As I said, the early stage of his incarceration the Syrians were looking at him as a potential member of al-Qaeda with the idea of using that to bolster their intelligence-sharing relationship with the United States. From late 2002 onwards I think the Syrians were look at Mr. Arar primarily as a suspected member of the Syrian Muslim Brotherhood. My judgment would be that by the summer or early fall of 2003 , on whatever basis, the Syrians reached a conclusion that Mr. Arar was not in fact a member -- or at least not a member of any significance in the Syrian Muslim

Brotherhood.
By that point, because of the representations of various Canadian officials, your Ambassador in Damascus, Ambassador Pillarella, the Foreign Minister, your Prime Minister through various envoys and ultimately a letter from the Prime Minister directly to President Assad himself, you know, it was clear that Canada would take Mr. Arar back. At that point, when the Syrians no longer had any concern about Mr . Arar as a potential member of the Muslim Brotherhood, with your Prime Minister's letter on the table, it was a relatively easy way out for the Syrians to release Mr. Arar and to indicate that they were releasing him in response to the letter from Prime Minister Chrétien to President Assad.

MR. DÉCARY: Turning to another subject, can you tell the Commission what you know about Syria's human rights record? DR. LEVERETT: I know that it is extremely poor; a long record of keeping people as political prisoners, prisoners of conscience; a long historical record of a judicial system that does not really provide people with what -- by

American standards or $I$ would assume Canadian standards -- would be due process of law; a long documented record of the application of torture to people in incarceration.

The historical record is a quite
poor one.
MR. DÉCARY: Does this mean that Ambassador Pillarella and Mr. Martel should have assumed in October 2002 that Mr. Arar was being tortured?

DR. LEVERETT: No, I don't believe
that historical record in and of itself would warrant that assumption in this context.

MR. DÉCARY: Just before you answer, you appreciate, just to make clear to you what I'm concerned about as the lawyer for, in particular, Ambassador Pillarella, you assume in your answer that Mr. Arar was detained for two weeks incommunicado --

DR. LEVERETT: Yes.
MR. DÉCARY: -- in the month of
October 2002 .
DR. LEVERETT: Yes.
MR. DÉCARY: Yes.
So go on.

DR. LEVERETT: So at the time that Canadian diplomats had their first encounter with Mr. Arar in Damascus, $I$ think that what Canadian authorities knew was that the United States had made a decision to deport Mr. Arar, that the decision on the Syrian side to take in Mr. Arar had been taken at a very high level, at least at General Khalil's level, and that meant that the Arar case was, in at least some respects, a sui generis case. It was very likely that General Khalil was himself setting the parameters for Mr. Arar's treatment and handling while he was in Syrian custody.

Given those circumstances, I don't think it would have been well-founded for Ambassador Pillarella or Mr. Martel simply to assume that Mr. Arar had been tortured because he was in SMI custody. The only real basis they would have had for reaching the conclusion that he had been tortured would have been at their first meeting, any observation of visible signs of torture. In the absence of those visible signs, there was no basis at that point for them to conclude that he had been tortured.
I think it is also important to
note that if you read all the documentation on Syria's human rights record, what does seem pretty clear is that there is a very strong correlation between being held incommunicado and the risk that a prisoner will be tortured. Once Canadian diplomats obtained consular access to Mr. Arar, I think it would have been prudent for them to give a priority to maintaining that access, because as long as they were able to maintain that access and Mr. Arar was not held incommunicado it would greatly reduce the chances that he would be subjected to torture during the time that they were visiting him.

MR. DÉCARY: You mentioned that General Khalil set the parameters.

Could you elaborate what you mean by this statement?

DR. LEVERETT: Yes. As I said, the decision by Syrian authorities to accept someone in Mr. Arar's circumstances as a deportee from the United States, that decision would have been taken at a very high level, $I$ think in this case at least at General Khalil's level.

Given the exceptional nature of the case, given that Canadian diplomats were
afforded a consular access to Arar that, given Arar's status as a dual national, was really quite unusual, I think the Canadian diplomats could reasonably conclude that this case was sui generis, that the parameters for Arar's handling were going to be set at a very high level. We also know on the basis of interviews with people who have been incarcerated in Syrian prisons, that the decision to apply torture in the sense of -- and I want to stipulate this -- in the sense of actually using various devices, various pieces of equipment to inflict physical violence on an incarcerated person to obtain information during interrogation, that seems to be something that requires at least some level of supervisory decision to implement. I think on that basis as well you could assume in this case that it was unlikely that Mr. Arar would be tortured unless a decision at a relatively high level had been taken to do that.

MR. DÉCARY: At the risk of
repeating, how would you go about determining whether Mr. Arar or anyone had been tortured?

DR. LEVERETT: Well, I'm not a
doctor, $I$ don't know the full range of things that
one can look for.
MR. DÉCARY: Let's limit my
question to Mr. Arar.
DR. LEVERETT: Yes.
MR. DÉCARY: How would you
determine whether Mr. Arar had been tortured in this case?

MS EDWARDH: I'm going to stop there if $I$ could, Mr. Commissioner.

I don't hear the witness saying he has any expertise in identifying whether or not a person has been the victim of torture. We have heard extensive evidence about modern, sophisticated methods that leave no marks. We know that can happen. There is the obvious inference that if the man can walk he obviously hasn't had his legs cut off, but $I$ don't see this witness as being someone who can opine in that area at all.

THE COMMISSIONER: Right. I just wonder, $I$ haven't heard anything in your background that would indicate that you would be an expert in detecting whether or not somebody had been tortured.

DR. LEVERETT: No, I'm not.

THE COMMISSIONER: We have heard witnesses who have gone into some detail about the different manifestations, and so on. MR. DÉCARY: I will move to the next point, Mr. Commissioner.

THE COMMISSIONER: All right. MR. DÉCARY: I will change the subject.

DR. LEVERETT: All right.
MR. DÉCARY: What is the Syrian
view of dual nationality?
DR. LEVERETT: In principle Syrian
law, Syrian policy does not recognize dual
nationality. If a person has Syrian nationality, in the official Syrian view that national status always trumps whatever other citizenship that individual might obtain. This is particularly true in cases of dual nationals who become caught up in the Syrian security system as Mr. Arar did. MR. DÉCARY: What is the Syrian view of consular assistance? DR. LEVERETT: Consular assistance is not a concept that is indigenous to the Syrian diplomatic service or the Syrian government. Syrian embassies around the world are not set up
to provide basic kinds of consular assistance to its nationals abroad that any U.S., or I assume Canadian, embassy would provide to its nationals.

Even something like registering the birth of a child born to Syrian nationals abroad is something that, at least until very, very recently, most Syrian embassies have not been set up to deal with.

So to the extent that the Syrians have some appreciation of the concept of consular access, consular assistance, it is something that they have learned to agree to accommodate in terms of foreign embassies, foreign diplomats in Damascus pushing for consular access in the case when nationals of those countries are detained inside Syria.

But given the Syrian view of dual nationality that $I$ described earlier, normally one would not expect consular access to be granted in a case involving a dual national.

MR. DÉCARY: How would you assess the degree of cooperation provided by the Syrians to Canada in the Arar case?

DR. LEVERETT: My view would be that it is quite unusual. My sense, from talking
to U.S. diplomats who have served in Damascus, is that they would certainly not anticipate that kind of access to a Syrian-American dual national who had been detained.

MS EDWARDH: I'm sorry to interrupt, Mr. Décary, $I$ just have an objection. It is not even clear what the witness knows about the consular access. MR. DÉCARY: I can ask. MS EDWARDH: It is an opinion that is being offered in a vacuum in circumstances where we haven't had any evidence that this witness is an expert in consular affairs either, Mr. Commissioner.

THE COMMISSIONER: I think the factual basis to start with is one which should be laid.

MR. DÉCARY: Very well.
Dr. Leverett, could you state to the Commission what documents and what testimonies you have reviewed before testifying before the Commission?

DR. LEVERETT: I was provided by the Canadian Department of Justice, the Department of Foreign Affairs, with a packet of documents
related to the Arar case. I believe you have a copy of that package of documents on your table there. The documents included reporting e-mails and other types of reporting from Ambassador Pillarella and Mr. Martel describing their meetings with Mr. Arar and describing the kind of access that they were granted.

THE COMMISSIONER: Has the information that was provided to Dr. Leverett been made available to Commission counsel or other counsel? That would probably be useful, if you have at least an index of that for them.

What I am concerned about,
Mr. Décary, is we are going to get into to a place where you are asking this witness to express an expert opinion on facts that have been led before this inquiry.

MR. DÉCARY: Yes.
THE COMMISSIONER: I don't know if you intend to pursue that line of questioning, but if you do, then it must be established very clearly what information he has been given so the cross-examiners may think there is other information to which he should have regard. MR. DÉCARY: Absolutely.

THE COMMISSIONER: It is one thing
to ask him to express opinions about the relationships with the United States, and so on, but as you move into the specific facts of this inquiry -- I am repeating, but it is important -you will have to lay the factual basis. I will want to be careful that when there are areas when he expresses opinions on the actual facts of what happened here, that those opinions do come within his area of qualification.
--- Pause
MR. DÉCARY: I show you,
Dr. Leverett, a document and ask first if you -you may not recognize the document itself. If not, just go through it and tell the Commission if you recognize the document and its contents.

DR. LEVERETT: Yes. This is a
copy of the package of documents that was sent to me electronically by the Departments of Justice and Foreign Affairs when $I$ began my preparation to testify before the Commission.

THE COMMISSIONER: This is no
criticism of you. It would have been very helpful if the Department of Justice and Foreign Affairs and counsel, when they were doing this, would have
made available to other counsel the information that was provided to the witness on which he was going to be asked to base expert opinions. I would have thought that was basic in terms of how counsel should approach it.

MS EDWARDH: Commissioner, might I also say I asked for it by letter.

THE COMMISSIONER: In any event, the hour is late and we are going to get through this evidence over the next couple of days. I am disappointed that the government seemed to take this approach.

Now, can we make available to Ms Edwardh, Commission counsel and other counsel, a list of the documents?

Is the government prepared to do that at this stage?

MR. FOTHERGILL: Commissioner, the government has no objection to doing that, but if I may I would like to respond to your expression of disappointment.

We have attempted to facilitate Mr. Décary's representation of his client, but he represents that client separately from us. Particularly in the early stages when Mr. Décary
was newly retained, we did provide to prospective witnesses certain materials so that they could, among other things, decide whether they were in a position to offer any relevant testimony.

I must with respect say that it is not the responsibility of the government to put before the Commission documents that are going to be relied upon by a witness called by another party.

MR. DÉCARY: I take full
responsibility.
THE COMMISSIONER: You may or may
not and that's fine. I appreciate your doing that.

This has been a cooperative process and if the request was made for these documents $I$ would have expected they would have been produced.

MR. FOTHERGILL: Again,
Commissioner, so the record is clear, I don't believe the request was made to us.

MS EDWARDH: I'm sorry,
Mr. Commissioner. Indeed I wrote and requested that Mr. Leverett come with the documents he had been provided and bring a book as well. I didn't

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receive any response to my request, although he obviously has been given those documents today. In fairness to everyone, it would sure help to prepare cross-examination.

THE COMMISSIONER: Yes. It would
be basic that that should be provided.
In any event, let's get on with
it.
MR. CAVALLUZZO: Before the
witness goes on with it, $I$ would just like to know first of all who decided which documents this witness was going to --

MR. DÉCARY: I did.
MR. CAVALLUZZO: You did? You
made the decision?
MR. DÉCARY: Absolutely.
MR. CAVALLUZZO: I thought it came
from --
MR. DÉCARY: Yes, it came from the department. Roger Flaim, at my request, prepared this.

I just want to make one thing very
clear to the Commission. The first thing I did when $I$ assumed this mandate after reading the documentation was to ask the federal authorities
for the authority to retain the services of experts. That is the very first thing.

Two, this list actually was prepared by Mr. Flaim -- he may be here -- at my request.

It is just that $I$ at that time was in my office in Montreal, and that is some time ago, I forget exactly when, and that is why it was done in Ottawa.

MR. CAVALLUZZO: The question
which $I$ don't understand is: Have you just told me that the government has retained this expert?

MR. DÉCARY: Well, the government pays. I have retained the expert.

MR. CAVALLUZZO: All right.
THE COMMISSIONER: Let's carry on.
Mr. Décary, you will have to lay
the groundwork if you are going to seek opinions on the facts of this case.

MR. DÉCARY: Yes.
THE COMMISSIONER: If we have to take a break so counsel can examine it, so be it. We are going to finish this witness and the other witness by tomorrow, whatever time is required.

Let's go.

MR. DÉCARY: Mr. Commissioner, I think the fastest way would be to take two pages and photocopy 11 copies. I think it would save a lot of time and then $I$ could go over it, but then everyone would have this list.

THE COMMISSIONER: I think if we are going to break to do that, then counsel should have a change to read it so that they can respond to it.

We will rise for 10 minutes.
--- Upon recessing at 3:57 p.m. /
Suspension à 15 h 57
--- Upon resuming at 4:11 p.m. /
Reprise à 16 h 11
THE REGISTRAR: Please be seated.
THE COMMISSIONER: Mr. Décary?
MR. DÉCARY: Dr. Leverett, again $I$
may be repeating myself but, first of all, you recognize having received this list of documents?

DR. LEVERETT: Yes.
MR. DÉCARY: Have you reviewed each and every one of these documents?

DR. LEVERETT: I have.
MR. DÉCARY: The list has been circulated, Mr. Commissioner.

THE COMMISSIONER: Thank you. I have a copy?

MR. DÉCARY: By memory, can you state what you saw?

DR. LEVERETT: The list here is a list of documents. The documents include reports from Ambassador Pillarella and Mr. Martel about their visits with Mr. Arar;
reports from Ambassador Pillarella
about his conversations with various Syrian
officials regarding the Arar case;
it includes various e-mail
exchanges between Canadian officials about Arar's case from the time of his initial incarceration in the United States through his deportation and his detention in Syria;
it includes transcripts of press
conferences that Mr. Arar and members of Mr.
Arar's family gave at various points during his ordeal;
it includes -- let me see. It
includes reports of meetings that Prime
Ministerial envoys had in Syria regarding the Arar case;

> it includes a copy of Prime

Minister Chrétien's letter to President Bashar Al Assad;
it also includes an account of
Foreign Minister Graham's representations to his Syrian counterpart regarding the case.

I think that generically covers the kinds of documents in the package.

MR. DÉCARY: Mr. Commissioner, the list includes a report on every visit, consular visit, and the opinion really concerns the activities of those at the embassy, in Damascus in particular.

THE COMMISSIONER: Did Mr.
Leverett examine the transcripts of all of the witnesses who gave evidence about these events?

MR. DÉCARY: No, no.
THE COMMISSIONER: Because we have obviously heard a great deal of evidence that would flesh out and explain and dealt with the documents that were sent to him.

MR. DÉCARY: I address the first issue.

The question will be comments on the consular access in this case and based on what he has seen in essence. That is what we, I
believe, really know between the time a Deputy Foreign Minister states that the next day a meeting will take place between Ambassador Pillarella -- Ambassador Pillarella is informed the next day by General Khalil that there will be access given.

THE COMMISSIONER: The opinion you seek to lead now is precisely what?

MR. DÉCARY: On this event, the first meeting in particular, then the flow of meetings, the maintenance of access.

So the first point is comments with respect to this first meeting in this particular case. Access: Is this typical or atypical. What his comments are concerning --

THE COMMISSIONER: I'm content that you go ahead with the first question.

MR. DÉCARY: Dr. Leverett, do you understand the question?

I will frame it.
MS EDWARDH: Yes. Thank you.
DR. LEVERETT: Could you repeat
it, just for clarification, please?
MR. DÉCARY: Yes, certainly.
How would you assess the first
meeting?
THE COMMISSIONER: I think the question, as $I$ understood it, was: Was this normal?

MR. DÉCARY: Exactly. If you prefer: Was this normal?

DR. LEVERETT: From my reading of the report on the first consular visit -- which is document 4 in the package that was provided to me -- it describes Mr. Martel's initial visit with Arar.

What strikes me first of all --
MS EDWARDH: I am going object for a moment.

The question was, "Was this
normal?" I thought the witness was being asked: Was this access unusual or exceptional given his knowledge of the position the Syrian government generally took.

I take it from where he is going right now, he is about to evaluate the consular visit. I think with the greatest of respect, Mr. Commissioner -- I know what you initially ruled, but $I$ object to him being able to comment on the quality of the information or the nature of
what transpired.
MR. DÉCARY: That is not the purpose.

THE COMMISSIONER: Was the fact that there was a consular visit, in your opinion, a normal occurrence or an unusual occurrence?

DR. LEVERETT: In my judgment, in a case like this one regarding a dual national, for Canadian diplomats to be afforded this sort of access was extremely unusual.

MR. DÉCARY: Could you state why?
Can you explain why?
DR. LEVERETT: It goes back to my
earlier testimony about the Syrian view of dual nationality, that the Syrians -- in their view, Syrian nationality trumps whatever other nationality an individual might obtain and if that individual gets caught up in the Syrian security system, in a case involving Syrian security concerns, the normal Syrian perception would be that that person's status as a Syrian national was the determining factor of how he would be treated and you would not normally expect that diplomats from another country where that person had national status would be allowed

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access.
MR. DÉCARY: You have seen every exchange, every report by Mr. Martel to

Headquarters with respect to the visits in which he was involved.

How would you assess the evolution
of those visits?
THE COMMISSIONER: Let's be more precise.

Are we asking whether or not that series of visits is normal or are you asking -- is that the question?

MR. DÉCARY: Thank you.
THE COMMISSIONER: All right.
DR. LEVERETT: Again, it is fairly
normal by the standards of normal consular access, but given the fact that Mr. Arar is a dual
national, given what $I$ have testified previously about the Syrian view of nationality, the fact that after this initial visit the Syrians continued to allow Mr. Martel access to Mr. Arar, in my judgment, is highly unusual.

MR. DÉCARY: The evidence that was
remitted to you, in addition to the meetings you have related to the notes and meetings between

Ambassador Pillarella and officials of the Syrian government, notes or exchanges between our Deputy Ministers and Foreign Minister and, finally, the letter -- the representatives of the Government of Canada meetings and then the letter of our then Prime Minister.

In this case, are there other steps that you could think of that should have been taken that would have been more productive? MS EDWARDH: If I could make my objection.

I have looked at the list and the difficulty with, of course, the question is the witness has not been provided the full record of the consular issues that surround this case. The witness was not provided, for example, with the direction from Ottawa to take steps to see if Mr. Arar's cousin, who was a lawyer, could get in, a question that was never asked.

All of the cross-examination that I certainly did of Mr. Martel, none of that record, as best $I$ can see, and none of the testimony, which would have been a good surrogate for the record, seems to have been given to him. More importantly, what has been
given to this witness, for example, is a partial record of the November 4, 2003 e-mails, all of which tend to say Mr. Arar said nothing about the conditions of his confinement, nothing about the cell, things like that.

We know from all the notes of Mr. Fry and his colleagues that is not the case and that indeed Mr. Martel reported it when he came back. So it is indeed a partial record.

I suggest the witness can't answer the question without having the full record or we can stay for a week and do cross-examination, which is what it would take, Mr. Commissioner. But this is not a record upon which he can give an answer to that question.

THE COMMISSIONER: Anyone else?
First of all, do you feel you have the experience in diplomatic affairs about what diplomatic steps should be taken or might be taken in order to seek somebody's release who is in detention in a country?

Have you ever worked in the
foreign service or as a diplomat?
DR. LEVERETT: I have had
experience, not as a foreign service officer but
when I was at the White House. I have had experience in a case regarding the detention of an Egyptian-American, dual national, a prominent academic and human rights activist, which became an issue in the U.S.-Egyptian relationship during the time that $I$ was at the White House and I had experience in the kinds of steps, measures, initiatives that the national government might take in order to seek such a person's release. THE COMMISSIONER: Mr. Décary, do you have an argument in response to Ms Edwardh? MR. DÉCARY: The only comment I would add is that $I$ have no intention of addressing the questions put to M. Martel by Ms Edwardh. I rather put questions to Mr. Pardy and left out what $I$ thought was not pertinent for you to judge.

With respect to the record, based on the record the principal may be -- so if we take apart the comments, the questions that were put to Mr. Martel and others, and the access to lawyers, which are the individual aspects, from the administration perspective, the governmental perspective, I believe the record is complete. Therefore, $I$ would ask, based on
these events, those that are before him, is there anything else you can think of that should have been done, or is there something that was done that should not have been done? That is all I want.

THE COMMISSIONER: I am content that you ask the question. I think the deficiencies in the material, if there are, that he has had to look at, we can deal with in cross-examination. I think we could but here for quite a while, but go ahead and ask the question. MR. DÉCARY: Dr. Leverett, on the record you have seen, is there anything that was done that should not have been done?

DR. LEVERETT: No, nothing in the
record that $I$ ave reviewed strikes me as an inappropriate action by Canadian officials. MR. DÉCARY: Is there anything that was not done that should have been done? DR. LEVERETT: I could not think of anything else that $I$ would recommend. From the record that $I$ have reviewed here, it seems to me that Ambassador Pillarella delivered a consistent message to his Syrian interlocutors that Canada wanted Arar released and returned to Canada. This
was a message that was echoed by the Foreign Minister, by various Prime Ministerial envoys and, ultimately, in a letter from the Prime Minister himself to President Assad.

I can't think of other steps that I would have recommended to Canadian officials in trying to pursue Arar's release.

MR. DÉCARY: I will ask you, a high profile public campaign, would that have been more effective?

DR. LEVERETT: In my judgment it would not have been more effective in persuading the Syrians to release Arar. In fact, I think it could potentially have been counterproductive.

A high profile public campaign would, in my view, have politicalized the issue for the Syrians in a way that would have made it more difficult for them to reach a decision to release Arar. It might also have had the effect of prompting the Syrians to cut off this access to Arar, this, in my view, unusual access to Arar that they had obtained and, as I testified earlier, in my judgment, maintaining that access was critical to reducing the chances that Arar would be subjected to torture.

MR. DÉCARY: Just as a side
issue -- because this has come up, and it is a small matter -- comments have been made about the fact that Mr. Martel had coffee with Mr. Arar's jailers and sometimes with Mr. Arar.

Do you have any comments about
having coffee?
DR. LEVERETT: At least in the context of trying to do diplomacy in Syria or elsewhere in the Middle East, I think it is important to understand that at the beginning of any kind of meeting in the Middle East, whether it is a diplomatic meeting, whether it is a business meeting, whether you have gone to a shop to purchase a rug, the first thing that you do in this social context is you have coffee or tea and you go through a kind of ritual exchange of pleasantries. Not to do that, to refuse to do that, to refuse to accept that ritual offer of hospitality is, in a Syrian context -- I think it would be tantamount in an American or Canadian context to refusing to shake hands with someone when you came into their office to begin a meeting.
--- Pause

MR. DÉCARY: While my colleague is listening, $I$ have a question and it is from a lawyer obviously who has not attended. I would ask you to excuse my ignorance, but we started a brief discussion and did not come back on the matter.

On experts on torture -- and I certainly want to qualify Mr. Leverett as an expert on torture, but $I$ suppose doctors in particular are experts on torture, and maybe others who are trained, but obviously the physical, mental aspects $I$ would suspect that it relates to the medical field.

But otherwise, coming back to a question $I$ asked, not as an expert, what steps could have been taken by a Consular Officer or an Ambassador vis-à-vis Syrian officials to determine whether someone has been tortured?

Could they ask him? Is there anything that could have been done to discover if someone was tortured?

DR. LEVERETT: In my judgment, it would have been very difficult to pursue that sort of inquiry with Syrian authorities. The reality is, in a situation like that it is Syria that is
the sovereign power, it is Syria that determines the rules for access to Mr. Arar, and if a judgment is made that maintaining that access is critical to protecting an interest in reducing Mr. Arar's chances of being subjected to torture, that judgment strikes me as sound. To push a line of inquiry, demanding various sorts of evidence, whether Arar was tortured or not, I think it would have been counterproductive and probably led to the cut-off of access to Mr. Arar.

MR. DÉCARY: In the Syrian context -- and I will alert everyone -- what inquiries could a Consular Officer or an Ambassador make that would be appropriate to determine if someone was tortured other than by, first, if someone comes to them, they have access to them, they could see them. Would that not be an appropriate way?

DR. LEVERETT: There is no real channel in the Syrian system to pursue that kind of inquiry. There is no Human Rights Commission, there is no internal affairs operation overseeing the conditions of detainees. There is no public ombudsman to appeal to.

In a case like Mr. Arar's
involving a dual national, it is highly
questionable whether foreign officials would be deemed by Syrians authorities even to have the standing to make those kind of inquiries if such channels were available.

MR. DÉCARY: I would refer you to
a document in the booklet that was given to you at tab 7. I understand this document is Commission Exhibit C-206.0164, which is at tab 7.

MR. CAVALLUZZO: If I can
intervene at this point in time. Since we have an obligation to ensure that national security is protected, this is a "C" Exhibit, which is an in camera exhibit. I would like to see the witness' book just to ensure that these --

THE COMMISSIONER: It has been
redacted.
MR. CAVALLUZZO: They are
redacted?
DR. LEVERETT: It is, yes.
--- Pause
MS EDWARDH: It would be of great help to us, Mr. Commissioner, if the exhibit was identified not in that form but as its real
exhibit number.
THE COMMISSIONER: Yes, so you can
locate it.
MS EDWARDH: I have lugged them
from Toronto and I would like to review them as the witness goes through them.

THE COMMISSIONER: Yes. I think
that is important.
MR. CAVALLUZZO: If you look at
the last three numbers, for example we are
referring to No. 7. If you refer to 164 , that
should be tab 164 in Exhibit 42.
THE COMMISSIONER: In Exhibit 42?
MR. CAVALLUZZO: Correct.
THE COMMISSIONER: What is that?
MR. CAVALLUZZO: Exhibit $P-42$ is
the DFAIT collection.
THE COMMISSIONER: Oh, I see. So
it is $P-42$, tab 164 .
MR. CAVALLUZZO: Tab 164.
--- Pause
MS EDWARDH: Unfortunately, I
think this document is much less redacted somewhere else, Mr. Cavalluzzo. Can you help us with that?

THE COMMISSIONER: Yes, this is much different than the one the witness has $I$ can see.

MR. BAXTER: I believe there are additional redactions in either Exhibit $P-134$ or Exhibit $\mathrm{P}-242$, which were prepared for Mr. Pillarella or Mr. Martel's evidence.

THE COMMISSIONER: Which one? I'm sorry, Mr. Baxter, I missed the number.

MR. BAXTER: I believe it is Exhibit P-134 which is the Franco Pillarella book, or Exhibit P-242.

MR. CAVALLUZZO: Before you search, this one has not been further redacted than you can find at tab 164. That is the last comment in terms of redaction.

THE COMMISSIONER: Which one?
MR. CAVALLUZZO: Tab 164.
Some of them have been further redacted, tab 164 has not. So let's just use tab 164.

THE COMMISSIONER: Certainly if you compare mine to the witness', there is a difference.
--- Pause

THE COMMISSIONER: Mine is the same as yours, Mr. Baxter. The witness' is much more extensively redacted -- unredacted, yes.

MR. DÉCARY: The question, if I --
THE COMMISSIONER: If it's a
question relating to a document --
MR. DÉCARY: Related to this, yes.
THE COMMISSIONER: -- then it would be important that counsel and $I$ have an opportunity to look at the document. I don't have the document.

MR. CAVALLUZZO: It would be appear to be Exhibit P-138.

THE COMMISSIONER: Exhibit P-138, okay. I will have it somewhere. --- Pause

THE COMMISSIONER: All right, I have it.

MR. DÉCARY: I'm almost over, Mr. Commissioner.

THE COMMISSIONER: It's okay.
MR. DÉCARY: Dr. Leverett, paragraph 3 relates to the "bout de papier".

You have read this document? You know what I'm referring to?

DR. LEVERETT: Yes.
MR. DÉCARY: In your view, how would General Khalil have perceived Ambassador Pillarella accepting information obtained in the circumstances described in the Exhibit P-138, I believe, document?

DR. LEVERETT: I'm sorry, remind me, please, what is the ExHibit $P-138$ document? MR. DÉCARY: It is the document you have in front of you. I'm sorry. The one you are looking at.

DR. LEVERETT: Okay, I wanted to make sure. All right. Sorry.

The question is: In your view, how would General Khalil have perceived Ambassador Pillarella accepting information about the Arar case from General Khalil?

MS EDWARDH: With the greatest of the respect, Mr . Commissioner, the question is: What would the General have thought about such a request. I'm not sure any witness can answer anything so specific as that.

Clearly, what General Khalil
thought about the request is something we would have to ask General Khalil. It doesn't fit into
any broad-based understanding of the forces at play or anything like that.

The witness has never spoken to General Khalil.

THE COMMISSIONER: Does Ms Edwardh have the question right: We want to know what was in General Khalil's mind when he received this request?

Is that what you are asking the witness?

> MR. DÉCARY: How this would be
> perceived by officers of --
> THE COMMISSIONER: How what would be perceived? How the fact that --

MR. DÉCARY: Just the transfer. We talk about mixed signals. It is just the fact that Ambassador Pillarella accepted the "bout de papier" and remitted to Canadian officers.

Would that in itself constitute a problem? Is there any danger of mixed signals in the end. That is where I'm going.

Is this neutral? Would this change his mind? Would this give him mixed signal? That is what this --

THE COMMISSIONER: Do you have

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any idea?
DR. LEVERETT: My assumption would be that General Khalil would not view Ambassador Pillarella's acceptance of information from him about the Arar case as unusual or constituting a mixed signal that somehow undermined representations from Canadian officials that Canada would like to have Arar released.

In a reverse situation $I$ think Syrian authorities, even if they were seeking the return of a Syrian national detained abroad, they would want to know what if anything had come out in the course of that person's interrogation.

I also think in the context of this meeting -- this is just before Ambassador Pillarella returns to Canada for the first time after Mr. Arar has been detained in Syria -- he is accepting the information from General Khalil with the idea that he wants to be able to go back and be as informed as possible and inform Canadian officials.

THE COMMISSIONER: Do you know that is the conversation? General Khalil knew that?

The difficulty with the line of
questioning is we are getting into: What was the conversation between Mr. Pillarella and General Khalil?

DR. LEVERETT: I only have what I read in this document.

THE COMMISSIONER: You haven't heard the evidence.

MR. DÉCARY: May I respond to
that?
My difficulty, Commissioner
O'Connor, is that $I$ am dealing with a mixed signal. The witness obviously, the representative of the State in question, is not before this Commission. That is a problem we all have to face.

THE COMMISSIONER: Right.
MR. DÉCARY: Therefore, $I$ can only go by secondary evidence, by secondary evidence now, someone who has knowledge and experience, and ask his opinion.

The value of this opinion is to be weighed, obviously.

THE COMMISSIONER: Carry on, please.

MR. DÉCARY: Thank you.

In the same line of questions, change of facts: How would Syria have reacted to, for instance, CSIS saying that it was not interested in seeing Arar back in Canada? If officials of CSIS or the RCMP or a force would have said that, how would you analyze a situation like that?

DR. LEVERETT: My experience in dealing with Syrian officials is that they have a tendency, perhaps reflecting the experience of their own power structure, to accord a lot of weight and ascribe a lot of influence to security services, intelligence services in other governments.

At the same time, in this
context -- and I do understand that what CSIS conveyed to the Syrians in their November 2002 meeting with Syrian Military Intelligence is a matter of some dispute, but even assuming that they made the kind of representation that you stipulated in your question, my judgment is that given that representation was being offset by much higher-level political representation regarding Canada's interest in seeing Arar released and returned to Canada, that Syrian officials
understand very well that different parts of a foreign government can have different views on an issue, and they are also very capable of distinguishing between high-level authoritative representations of Canadian policy coming from an Ambassador, a Foreign Minister, envoys of the Prime Minister and representations by working-level officials of a security service. MR. DÉCARY: The last question, Dr. Leverett, we have heard public testimony about a proposal to send questions to Syrian authorities to be asked of Canadian detainees in Syrian prisons. The government will not confirm or deny whether questions were in fact asked of Canadian detainees of Syria at the request of Canadian officials, but if we were to limit ourselves to the proposal to ask questions of a Syrian detainee -- and let's assume this is someone other than Mr. Arar -- do you think such a proposal would have concerns from the perspective of Mr. Arar's consular access?

DR. LEVERETT: No, I don't.
Because, as $I$ said in earlier testimony, $I$ think that the Arar case was sui generis for the Syrians.

Arar was someone who was deported to Syria by the United States. I have indicate my views given the context at the time of how important that was for the Syrians, and I believe that the Syrians carried out their decision-making on the Arar case on a very case-specific basis. Syrian decision-making about that case, in my view, wouldn't have been influenced if Canadian authorities had submitted questions for the Syrians to pose to other detainees.

MR. DÉCARY: No further questions.
THE COMMISSIONER: Thank you.
Mr. Fothergill.
MR. FOTHERGILL: Commissioner, I
think $I$ would propose that $I$ ask my questions after Ms Edwardh. The reason I would propose that is because, frankly, at present $I$ have none.

But quite apart from that, bearing in mind the interest that $I$ represent, $I$ think if there are aspects of this witness' testimony to which I should respond as counsel for the government, they are probably aspects that will be elicited by Ms Edwardh rather than Mr. Décary. So with your leave I would like to ask my questions after Ms Edwardh has finished
hers.
THE COMMISSIONER: I am
disinclined to approach it that way. From what I have heard so far the government, quite properly, has been assisting Mr. Décary. As I understand the positions that have emerged really on the issues that this witness testifies it is of similar interest. So I would think that you should ask your questions now.

If something comes up and you
apply for leave, then $I$ will consider it later on, but I think that any questions that would normally be asked should be asked in this order.

MR. FOTHERGILL: I agree with you,
sir. In fact, I think what you have expressed is very consistent with the way that we have proceeded up to this point. I think we settled quite early on that if there were matters that were properly raised in examination in chief -- if they were not raised by Commission counsel, then it would be incumbent upon us to at least bring that to the attention of Commission counsel so they would be.

I am certainly prepared to follow
the spirit of how we have been proceeding. I can
tell you that there are no new matters that $I$ think ought to be raised in examination in chief and I take it that $I$ will be required to seek leave before cross-examining.

THE COMMISSIONER: Mr. Décary will have an opportunity of re-examining at the end and I think you probably, in connection with this examination, are working closely enough with him that if you wish to mention it to him he could ask the questions.

MR. FOTHERGILL: I don't know if it is necessary for me to say this, but $I$ do want the Commission to understand: I have had no role whatsoever in the preparation of this witness' testimony.

THE COMMISSIONER: I understand that. I understand that. I have heard about -in any event.

MR. FOTHERGILL: I have no questions at this time.

THE COMMISSIONER: That's good.
Does anybody else in the back row wish to ask questions?

MR. BOXALL: I do have some
questions, Mr. Commissioner, but $I$ would prefer to
go after Ms Edwardh.
THE COMMISSIONER: If you have questions now is the time, Mr. Boxall.

MR. BOXALL: I will go now, then.
THE CHAIRPERSON: He represents
Inspector Cabana.
EXAMINATION
MR. BOXALL: Sir, my name is Norm Boxall and I represent a lead investigator in the case.

Sir, I am interested in the fact that post-9/11 you indicated that Syria was seeking to curry U.S. favour by offering intelligence?

DR. LEVERETT: Yes.
MR. BOXALL: Had they done so
pre-9/11 as well?
DR. LEVERETT: No.
MR. BOXALL: Post-9/11 they did.
Are you in a position to say how much intelligence they were offering?

DR. LEVERETT: No, I have never
seen the -- I never saw any of the raw take from this exchange.

What $I$ can say is that
administration officials said privately and have said publicly that this information was actionable. It let the United States and allied services thwart operations that if they had been carried out would have resulted in the death of Americans.

MR. BOXALL: All right. So the intelligence that they received from Syria, at least to American authorities, was valuable?

DR. LEVERETT: Yes.
MR. BOXALL: They saw at least
some of it as accurate?
DR. LEVERETT: It would seem so, yes.

MR. BOXALL: And as life-saving
information?
DR. LEVERETT: It would seem so, based on what administration officials had said.

MR. BOXALL: This, I take it, would particularly have been in the area of al-Qaeda?

DR. LEVERETT: My understanding is
that the exchange focused on Sunni extremists groups that were in some way affiliated or perceived to be affiliated with al-Qaeda.

MR. BOXALL: Would this
intelligence likely include the results of Syrian interrogations of persons detained in Syria?

DR. LEVERETT: I don't know that.
MR. BOXALL: So you don't know the extent of the intelligence sharing?

DR. LEVERETT: I don't know how
many individual reports were provided. I don't know what the sources for the information in those reports were. I'm not even aware of the specific contents of the reports.

I am aware of how those reports
were perceived by officials who did have access to them and $I$ am aware that administration officials have said publicly that this information was actionable and allowed us to thwart planned operations against American interests.

MR. BOXALL: You are certainly
aware of the Syrian motivation for sharing intelligence with the United States?

DR. LEVERETT: Yes.
MR. BOXALL: All right.
The intelligence that they were sharing, they would be well aware that the American authorities would be interested in

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intelligence on al-Qaeda?
DR. LEVERETT: Yes.
MR. BOXALL: So would it be your understanding, then, that there was significant sharing of actionable material by the Syrians with respect to al-Qaeda?

DR. LEVERETT: I wouldn't have a problem with that characterization.

MR. BOXALL: Okay.
With respect to Mr. Arar, you have referred a number of times to that he was deported by the United States. The public document, sir, that deals with the deportation describes him as being established as, clearly and unequivocally, a member of al-Qaeda.

Would the Syrians have an interest in assisting the United States with a person so described?

DR. LEVERETT: Certainly at the time that Mr. Arar was deported to Syria I believe the Syrians would have felt they had strong interest in trying to appear cooperative and responsive to U.S. security concerns, yes. MR. BOXALL: This would be dealt with at a very high level of the Syrian
government?
DR. LEVERETT: Yes.
MR. BOXALL: Would I be correct
that the arrangements between the Syrian authorities and the American authorities would be clandestine?

DR. LEVERETT: I think in principle, yes, they would have been classified certainly at the time. But it is also very interesting to note that from fairly early in this relationship U.S. officials on a background basis, not named basis, were speaking to the American press describing the basic fact of this intelligence-sharing relationship and at least a few of its logistical details.

MR. BOXALL: I guess this is pretty well stating the obvious, but without either Syrian or American authorities here to tell us what was shared, there is no way to know what they were sharing?

DR. LEVERETT: I am not in a position to address that with any more specificity than I have already.

MR. BOXALL: The American
authorities were clearly aware of Syrian human
rights record.
DR. LEVERETT: I believe so, yes.
MR. BOXALL: They would certainly
be aware of the fact that there was a potential of
torture being used in obtaining information in interrogations in Syria?

DR. LEVERETT: The State
Department publishes regular human rights reports on Syria. I think U.S. officials would have been aware of Syria's human rights record.

MR. BOXALL: Nevertheless, the
position of the American administration was the intelligence they were receiving from Syria was actionable and valuable?

DR. LEVERETT: It would seem so,
yes.
MR. BOXALL: Those are the
questions I have.
THE COMMISSIONER: Thank you,
Mr. Boxall.
Anybody else in the back row?
Ms Edwardh?
EXAMINATION
MS EDWARDH: Dr. Leverett, my name is Marlys Edwardh. I represent Maher Arar. I
want to just establish some of the basic facts around your involvement here.

Certainly we know that the record
that you have reviewed is a record that was
provided to you -- was it provided by the
Department of Justice or Foreign Affairs?
Did you receive it directly from
them, sir?
DR. LEVERETT: Yes. I received it as an attachment to an e-mail from them, yes.

MS EDWARDH: Who sent you that
e-mail, sir?
DR. LEVERETT: I believe the original sender was either Roger Flaim or Roger Flaim's assistant.

I can't remember specifically the sender.

MS EDWARDH: Who was the first person who contacted you with respect to possibly testifying at this inquiry?

DR. LEVERETT: The first person who contacted me in early August was a political officer at the Canadian Embassy in Washington. He contacted me to ask -- he told me in very general terms that there was a Commission of Inquiry
looking into the Arar case, the Government of Canada might be interested in engaging an expert on U.S.-Syrian relations, Syrian foreign policy, Syrian politics to testify before the Commission, would, in principle, $I$ be interested in doing that. I said in principle, yes. MS EDWARDH: Who was that political officer? DR. LEVERETT: His name was Alan Brown.

MS EDWARDH: Sorry, I didn't mean
to cut you off, Dr. Leverett.
DR. LEVERETT: It's okay.
MS EDWARDH: You said in principle
yes, and then?
DR. LEVERETT: Then as a follow-up
to that Mr. Brown put me in contact with Roger Flaim. I had a phone conversation in August with Mr. Flaim. He told me, again in general terms but in a little bit more detail than Mr. Brown had, about the inquiry. Again, he asked me if in principle $I$ was interested in considering testifying before the Commission. I said yes. As a follow-up to that, I had a longer telephone conversation -- we are still in

August -- with Mr. Flaim and Ms McIsaac.
That was the first real
substantive conversation that $I$ had about the Arar case.

MS EDWARDH: If I could just stop you and then we will go on in the chronology. DR. LEVERETT: Yes.

MS EDWARDH: During that time did I take it that the issues as seen by the Government of Canada were at least identified for your consideration?

MR. FOTHERGILL: Commissioner, before the witness answers, I am concerned that we are getting into an area that would be subject to solicitor-client privilege. I am not sure it is at all appropriate for Ms Edwardh to be inquiring into communications between counsel and prospective witnesses.

If $I$ can anticipate a question
that might be raised as a result of my intervention, it is true that this witness is called here at the behest of Mr. Décary, it won't surprise you if $I$ say that there is a certain common interest in the evidence that is being led.

I think it may be more appropriate
if $I$ simply state on the record that when Mr. Décary was retained separately to represent these individuals he asked us to assist him in identifying subject matter experts. We did so and we did so by contacting our missions in London and Washington for people who might have suitable expertise.

As you know, Mr. Flaim prepared a broad overview of some key documents that would assist these individuals in determining whether they were prepared to offer their services to Mr. Décary.

I think it is important that $I$ say
that it was never our intention or expectation that these would be the only things that the witness would review, it was not something we particular concerned ourselves with at the time, but we wanted to be assured that the witness had an idea of what the case was about so that the witness could make an informed decision about whether or not he or she wished to participate in this Commissioner of Inquiry.

I really don't think there is
anything to be gained from pursuing a detailed examination of communications between prospective

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expert witnesses and Ms McIsaac, or indeed Mr. Flaim. I don't think it is appropriate. I think it is privileged and unless somebody can make a case for a constructive waiver of that privilege, we will maintain the privilege.

THE COMMISSIONER: Do you wish to go much further with this?

MS EDWARDH: I'm content to treat this witness as joint witness between the Government of Canada and the Ambassador if that is in effect what my friend is prepared to concede at this moment.

MR. FOTHERGILL: That isn't
correct.
We have played our role in
assisting Mr. Décary identifying suitable witnesses and beyond that it has been his decision whom to call and whether to call that person and the manner in which that person should be prepared.

THE COMMISSIONER: What I don't
think probably is necessary, Ms Edwardh, is to go into the substance of conversations between counsel and the witness, but certainly in terms of the formation of the relationship. I have heard a
good deal about it, but $I$ think if there is anything else about the relationship it is fine if you pursue it.

MS EDWARDH: I take it the at time you were contacted you understood that the Government of Canada was interested in having your views expressed before this Commission of Inquiry? DR. LEVERETT: Yes.

MS EDWARDH: After you spoke with Ms McIsaac, do you recall when it was that you came into possession of the record that you have in front of you and that you have referred to? DR. LEVERETT: I can check the e-mail record and give you a precise date. It was, to the best of my recollection, either August $23 r d$ or $24 t h$.

Sending the e-mail to me with the documents attached followed by several days my phone conversation with Ms McIsaac.

MS EDWARDH: Prior to speaking with Ms McIsaac and speaking with Mr. Décary -no. Let me phrase it this way.

Prior to speaking with Ms McIsaac and receiving the document, had you had any dealings with Mr. Décary or anyone from his
office?
DR. LEVERETT: No.
MS EDWARDH: So now you have the documents. With whom do you then speak?

DR. LEVERETT: To the best of my recollection in looking at my notes, I don't believe I had another substantive conversation with anyone on the case for several weeks. I was requested to review the documents. I did so and began to formulate opinions about what I had reviewed.

And then in early October $I$ was contacted by Mr. Décary's firm and was told that for purposes of my testimony before the Commission that Mr. Décary and his colleagues would be taking the lead in directing my examination.

MS EDWARDH: That's helpful.
I take it we understand, sir, that
you are being paid by the Government of Canada in respect of your attendance here today?

DR. LEVERETT: Yes.
MS EDWARDH: Can you tell us, Dr. Leverett, whether the U.S. Embassy is present and here in the hearing room today?

MR. DÉCARY: Just before we listen
to this, I would just like to make one statement.
I had not the power to retain.
There was an initial discussion by government officials. I wish to state for the record -- and this is on my oath -- that it was at my request. I insisted.

I saw government officials
beforehand to make the point that $I$ wanted expert witnesses. Mr. Flaim hears me -- Ms McIsaac is not there. There were preliminary matters that were discussed, and $I$ won't get into that. Then all the discussions, the preparation of the documentation, the questions, this was done by me or Ambassador Pillarella and Mr. Martel.

THE COMMISSIONER: Thank you,
Mr. Décary.
Carry on, please, Ms Edwardh. MS EDWARDH: Sir, are you aware whether anyone from the U.S. Embassy is present in the hearing room today? DR. LEVERETT: I am not aware. MS EDWARDH: Before coming to testify at this inquiry, did you provide your report, which has been given to us to familiarize ourselves with your testimony, to anyone in the

CIA?
DR. LEVERETT: No.
MS EDWARDH: Did you provide your report to anyone in any executive branch of the U.S. government prior to, and in anticipation of, your testimony today?

DR. LEVERETT: I did not.
MS EDWARDH: Have you generally been given any kind of permission or approval from anyone in the U.S. government to attend here today?

DR. LEVERETT: I have had no conversations at all about my appearance here with anyone in the U.S. government.

MS EDWARDH: And I take it, then, that the limits that you think are placed upon you, given your previous connection with the CIA, are none other than the same limits that would have been imposed upon you when you produced your book on Syria?

DR. LEVERETT: Yes.
MS EDWARDH: And the book on Syria was the one that was provided to the CIA, and for their purposes they determined that it could be published in its present form as it did not
violate any of the national interests of the United States.

DR. LEVERETT: I am legally
required before $I$ publish anything to submit that to the CIA for review to ensure that I am not revealing classified information.

I have done that with my book. I have done that with other things that $I$ have published, and frankly my experience has been the CIA has never changed a word of what $I$ have drafted.

MS EDWARDH: I take it, from your perspective, really your observations here today about U.S. interests and U.S. relations with Syria are nothing in addition to what you have already said in print on earlier occasions.

DR. LEVERETT: I think that's probably correct. Certainly I think what I have said here today is perfectly consistent with what I have written previously.

MS EDWARDH: Yes. I am not
suggesting it wasn't. I just want to say it doesn't add anything really to what you have already written about the evolution of an intelligence channel post-9/11 and it being closed
down, in effect.
DR. LEVERETT: No. In that
context, I am not saying anything here today that I have not said in other places, in other contexts.

MS EDWARDH: Sir, you will know undoubtedly that $I$ wrote a letter to your counsel asking whether or not there were certain areas that you could or could not comment on, and I got a response. I want to confirm because it is important to this Commission of Inquiry that the responses are confirmed by you and we can be sure that you cannot assist in certain areas.

One of the questions was the formation and mandate of the White House Committee on Iraq.

I take it, sir, you are not aware of any such entity called the White House Committee on Iraq?

DR. LEVERETT: I am not aware of any body called the White House Committee on Iraq. I know that there were a number of groups set up to deal with various aspects of pre-war preparations for Iraq. Some of those were at a very, very high level involving cabinet level

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principals; others were more working-level arrangements. I wasn't directly involved in any of them.

To the best of my knowledge, none of them was identified as the White House Committee on Iraq.

MS EDWARDH: Thank you.
I asked a series of questions
about rendition, and $I$ want to understand the limits before $I$ go into it in some detail.

In my question I said I wanted to address with you the U.S. policy on rendition, including the purpose of it, details of U.S. contracts or arrangements with private companies or entities to facilitate rendition of individuals, the level of cooperation from other countries including the receiving state involved in the rendition process.

I asked which members of the U.S.
administration are involved in the decision to render someone.

I asked whether you were aware of any agreements with other countries to provide assistance during the rendition process.

I asked about U.S. policy on
seeking or obtaining assurances as a part of the rendition process.

I asked are assurances sought through diplomatic or intelligence channels.

I asked whether there was any policy or practice of monitoring the treatment of rendered persons.

I asked who authorized extending
renditions to transfers for detention and interrogation rather than for prosecution.

I asked whether you could testify about the amount of U.S. control after transfer.

And I asked whether you could testify about other intelligence coordination in addition to information shared.

I was told, sir, that you were aware of rendition only from media reports, which you had seen only after you left government service.

Is that a correct answer, sir?
DR. LEVERETT: I believe it is. I
certainly was never involved in any way in
formulating, discussing policy on renditions. It wasn't part of my work at the Agency. It wasn't part of my work at the State Department or the

NSC.
And whatever $I$ know about renditions, $I$ know from media reports.

MS EDWARDH: We will come back to that then.

I asked about information sharing generally.

You were an a analyst?
DR. LEVERETT: Yes.
MS EDWARDH: You got information from all sources.

DR. LEVERETT: Yes.
MS EDWARDH: You would have received everything from newspapers, academic journals, to raw intelligence or human asset data.

DR. LEVERETT: Yes.
MS EDWARDH: Your job was to sift through it carefully and come up with an overall evaluation.

DR. LEVERETT: Yes.
MS EDWARDH: Now, in terms of
receiving information -- I'm not worried about whether you collect it. I had asked a whole series of questions about whether you could talk about information sharing, including:
(1) the use of explicit or implied caveats;
(2) U.S. policy on sharing information with regimes that engage in torture;
(3) mechanisms of sharing
information;
(4) existence of
information-sharing agreements, written or otherwise, between the U.S. and Syria;
(5) the relative ability of Canada and the U.S. to obtain intelligence from the Syrians; and
(6) factors which determine a country's ability to obtain intelligence from foreign intelligence agencies.

Your answer, as $I$ have noted it through Mr. Décary, was you have very limited knowledge of information-sharing. You can describe only what you know about intelligence-sharing channels between the U.S. and Syria.

Is it in fact the case, sir, that you do not have a general understanding of how your organization obtained information from other foreign sources?

DR. LEVERETT: I know in general terms that CIA and other U.S. intelligence agencies have liaison relationships with foreign intelligence services. How the passage of raw intelligence information from those services to the U.S. government is done was not something I was ever directly involved.

So no, I'm not in a position to comment on it.

MS EDWARDH: We will come to then the specifics of Syria a little bit later.

You would be familiar, as someone who received information from foreign intelligence sources, including allied sources, that they impose caveats on the use of that information?

DR. LEVERETT: The way I
understand the word caveat as used in this context in Canada, this is not something that would ever have been an issue that $I$ was -- it was not an issue that $I$ needed to pay attention to, because in the work that $I$ did $I$ was doing political analysis for policy makers.

The issue of caveats, as I understand it in the Canadian context, is a question of not using information for -- not
passing it to other agencies, not using it for law enforcement purposes, these kinds of things.

I did not work on issues where
those were going to be consequences of or products of my work.

So the issue of how Canadian
information or other information was handled within the U.S. government was not something that I had any equity stake in.

MS EDWARDH: I'm not sure I
understand the term "equity stake".
I would assume, sir, for example,
if you got intelligence information from the French intelligence services in respect of something that was going on in the world and you wanted to pass it through for policy making decisions, you would not want that used if it had an express or explicit caveat that said this information cannot be used?

DR. LEVERETT: I am not sure I understand the question, the hypothetical that you are setting up.

MS EDWARDH: I will come back to it in a more specific context.

Clearly we do know that you
received raw intelligence and processed it and that you received it from the Middle East.

DR. LEVERETT: Look, when I say
"raw intelligence", I should perhaps say a little more clearly what I mean.

Raw intelligence is a generic
term. There would be various levels of raw intelligence.

For example, with a human
intelligence asset, there would be an initial
report in from the field. We meet this asset;
here is what he said.
I would not, under normal
circumstances, see that kind of reporting.
The reporting that $I$ would see, whether it was from a human intelligence source, whether it was from a technical source, were reports that had been in some way processed through a reporting process within the agency that was generating the raw material. I would see the outcome of that internal process.

MS EDWARDH: So that we are not talking at such a high level, let's suppose that individual A is interrogated and they are interrogated while they are detained by an
intelligence force, and there are tapes or transcripts of that interrogation that are given over to some operational person in the CIA. But it is relevant to your work to know some of the information in that.

What kind of processing would you
see?
DR. LEVERETT: I would be provided with the substance of that reporting, of that raw intelligence reporting that the collectors deemed relevant for my work.

MS EDWARDH: So you would not then be in a position to see the exchange between the interrogated person and the person asking the questions.

DR. LEVERETT: That's right. I
would not be in a position to see that.
MS EDWARDH: Would you know the
circumstances in which the interrogation took place; for example, whether they were detained or they were free?

Would you know that?
DR. LEVERETT: No, I would not
know that.
MS EDWARDH: It would be fair for
me then to conclude that if conditions of detention or confinement might be generally viewed as entirely oppressive, you as the analyst would not be in a position to know that?

DR. LEVERETT: I think that's right.

MS EDWARDH: And will you go with me the next step, which is that if in fact the information was provided by a person in circumstances where it was obtained through torture, that you would not know that? DR. LEVERETT: I don't believe I would, no.

MS EDWARDH: And therefore you
would not as an analyst -- and $I$ would take it that your superiors expect you to evaluate information?

DR. LEVERETT: Certainly they
would have expected me to evaluate information in terms of how it fit with other information, whether it made sense, given other information that we had. They would not expect me to evaluate information in terms of, you know, whether a specific source is reliable or not. That would have been an operational issue.

MS EDWARDH: Indeed, if torture is used, we can agree, I think, as a simple proposition that that kind of pain inflicted on a person during the course of interrogation can give rise to false confessions?

DR. LEVERETT: People who know more about this than $I$ do, I have certainly heard them make that argument.

MS EDWARDH: Indeed, without taking you there in detail, the CIA has long recognized in interrogation manuals, starting as early as 1963, that the use of physical coercion that is actually producing considerable pain can produce false confessions.

DR. LEVERETT: I am not aware of the specific manuals you are referring to.

MS EDWARDH: Have you ever heard, sir, of the KUBARK counterintelligence document declassified in 1997 and produced by the CIA in the 1960s?

DR. LEVERETT: No, I have not heard of that document.

MS EDWARDH: Certainly your common sense would tell you, would it not, as an analyst that if you were dealing with raw, unconfirmed
information from a source who was tortured, there would be fundamental concerns about his reliability?

DR. LEVERETT: I think I would have those concerns. It's not an issue I ever encountered in my work as an analyst.

MS EDWARDH: Or you wouldn't know.
DR. LEVERETT: I suppose that's possible.

MS EDWARDH: I take it, sir, one of the areas $I$ was going to ask you about that I'm told you have no knowledge of, and $I$ wish you to confirm, is the role of the cIA in Project A-OCanada.

DR. LEVERETT: I never heard of Project A-OCanada until $I$ began familiarizing myself with this case. I certainly don't know of any CIA role in that investigation.

MS EDWARDH: And I take it you also have no knowledge of the reputation of CSIS, our intelligence agency in Canada?

DR. LEVERETT: No.
MS EDWARDH: And you have no
knowledge -- have you had any dealings with information passed by CSIS?

DR. LEVERETT: To the best of my recollection, no.

MS EDWARDH: I take it you have no knowledge as well about the U.S. or any international definitions of torture?

DR. LEVERETT: No, I am not in any way an expert on that subject.

MS EDWARDH: As well, you have no knowledge of the U.S. policy post-9/11 in respect of investigating, detaining and charging terrorism suspects.

DR. LEVERETT: This has obviously been an issue of enormous contention in my country both before and after I left government service.

From reading media reports, seeing media reports, $I$ am aware of the issues, aware of the arguments about those issues.

MS EDWARDH: And were you aware of some of those issues while you served in government?

DR. LEVERETT: Not as a result of my work in government.

MS EDWARDH: No, but as an
interested person who was employed by the Government of the United States.

DR. LEVERETT: Sure.
MS EDWARDH: This came to your
attention?
DR. LEVERETT: Yes.
MS EDWARDH: And I am sure was the subject of discussion between you and your colleagues.

DR. LEVERETT: I don't recall it
as a specific subject of discussion between my colleagues and me. It is something I discussed on a personal basis with friends.

MS EDWARDH: All right. I also
understand, sir, you have no knowledge of CIA watchlists?

DR. LEVERETT: I do not.
MS EDWARDH: You have no knowledge about the Monterey Protocol?

DR. LEVERETT: I am aware that the Monterey Protocol exists. My understanding, secondhand, is that it is an agreement between Canada and the United States.

MS EDWARDH: Let me just stop you.
Did you acquire that information
through discussions as you were informed in order to prepare yourself for testifying here?

DR. LEVERETT: Yes.
MS EDWARDH: So it's not correct
to say you have no knowledge of it or its potential usefulness.

DR. LEVERETT: As I recall the conversation, it was when $I$ was discussing with counsel these questions that you had sent, and the question came "did I have knowledge of the Monterey Protocol", and $I$ think I said "No. What's that?"

MS EDWARDH: All right.
I take it, sir, that your evidence
with respect to Mr. Arar's detention in the United States , deportation to Syria, detention and torture in Syria and then return to Canada, you are telling the Commissioner that you had absolutely no involvement or no discussions with anyone while you were in government service -DR. LEVERETT: That's correct. MS EDWARDH: -- about any aspect
of that?
DR. LEVERETT: That is correct. I don't believe $I$ heard the name Maher Arar until after $I$ was out of government.

MS EDWARDH: And then since you
have departed from government, have you had any conversations with anyone who had a role to play in this, in the Arar case?

DR. LEVERETT: No, I don't believe
so.
MS EDWARDH: Either in the U.S. or
in Syria.
DR. LEVERETT: No. I know in
retrospect, given the documents that $I$ have reviewed, that for example Deputy Foreign Minister Mouallem was an interlocutor of Ambassador Pillarella's regarding the Arar case, but it is not a subject that $I$ have ever discussed with Mr. Mouallem or anyone else in Syria and it is not an issue that $I$ have discussed with anyone in the U.S. government.

MS EDWARDH: I want, if I could, sir, to place some people before I go through a number of issues with you. I want to place these people because $I$ think they may become relevant to assessing the response Syria had to Canada.

Who is Bahjat Suleiman?
DR. LEVERETT: Bahjat Suleiman is
the now retired Director of the General Intelligence Directorate. The General

Intelligence Directorate is one of several Syrian security services. Suleiman has occupied over a long career a number of senior positions in GID culminating in service as director MS EDWARDH: I understand -- and you can have reference to your book; you will find it at page 63 -- it was your view that he as a younger officer was close to Bashar Assad, the current President?

DR. LEVERETT: That's correct. MS EDWARDH: And indeed he was placed in the GID by President Assad's father in order to secure some support for his succession. DR. LEVERETT: I believe that was part of the reason for General -- I'm sorry, General --

MS EDWARDH: Suleiman.
DR. LEVERETT: Thank you.
-- Suleiman's rise to high ranks in the GID.

It is also my understanding that when President Assad, the late President Assad, began to prepare his son Bashar, to groom him, if you will for the presidency, that General Suleiman was one of the figures who played an important
role in that grooming process.
MS EDWARDH: So it would be fair to draw from your conclusion that you believe that he became increasingly influential within the General Intelligence Directorate over the period of time we are talking about?

DR. LEVERETT: I think that's accurate, yes.

MS EDWARDH: There is another person who you talk about that $I$ think has some relevance to where we are going, a man by the name of Assef Shawket.

DR. LEVERETT: Yes.
MS EDWARDH: And I understand that he is the brother-in-law of President Assad.

DR. LEVERETT: He is, yes.
MS EDWARDH: And indeed he was
placed into Syria Military Intelligence.
Is that correct?
DR. LEVERETT: That's right.
MS EDWARDH: Is it also the case
that it was your conclusion that he went into Syrian Military Intelligence in order to function as a -- call it the eyes and ears of the President in that organization?

DR. LEVERETT: Yes, I believe
that's the case. If you look at the evolution of the development of the Syrian Military Intelligence, before the succession, before the death of Hafez Al Assad, the long-time chief of Syrian Military Intelligence, a man named Ali Duba, was removed from his position reportedly because he was not supportive enough of Bashar succeeding Hafez Al Assad.

General Khalil became the Director of Syrian Military Intelligence at that point. He was presumably more supportive of Bashar. And as part of that transition, Assef Shawket, Bashar's brother-in-law, became effectively the Deputy Director of SMI, and when General Khalil retired in February, he became the Director.

MS EDWARDH: So in fact we have within those two important intelligence agencies in Syria in effect the extension of family members into senior positions.

DR. LEVERETT: Yes.
MS EDWARDH: I take it that it was
also your view that General Khalil was placed in the position that he sat and continued on in that position because he was prepared to work with and
keep Shawket in the loop?
DR. LEVERETT: Yes.
MS EDWARDH: I want to spend a few minutes on Syrian human rights record. You have been very candid, Dr. Leverett, and said it is very poor by any standard one can measure it.

DR. LEVERETT: Yes, I think that's
the case.
MS EDWARDH: And certainly while you have urged that the American administration adopt a policy of engagement for its own self-interest, you do that in circumstances where it is clear you understand the nature of the Syrian regime.

DR. LEVERETT: I think that's
correct, yes.
MS EDWARDH: And that this is the case even though the human rights record of Syria continues to be perhaps not as bad as it once was, but still poor by any standard.

DR. LEVERETT: Yes. Part of my
argument for engagement is that $I$ believe it would be a more effective strategy over time to encourage improvements in Syria's human rights conditions.

MS EDWARDH: I take it from
reading your book that you are comfortable relying on the assessment of the Department of State as providing credible and verifiable reports of human rights abuses in Syria?

DR. LEVERETT: I certainly don't have any reason to question the credibility of those reports, and those reports seem to be consistent with the reports of non-governmental human rights organizations that have reported on Syria.

MS EDWARDH: So from your perspective as someone who advises the governments and even presidents, you would view those reports as adequately verified?

DR. LEVERETT: I think they are credible, yes.

MS EDWARDH: Included in that, I noted that you cited non-governmental organizations as also providing credible reports with respect to torture, such as Human Rights Watch.

DR. LEVERETT: Yes.
MS EDWARDH: And Amnesty
International.

DR. LEVERETT: Yes.
MS EDWARDH: And you are prepared
to rely upon them, $I$ take it, not only in your book but in the advice you have given to very high circles in the government?

DR. LEVERETT: Yes. I don't recall ever specifically being asked to advise senior policy-makers on Syria's human rights conditions.

MS EDWARDH: If you had been asked, sir, I take it you would not have hesitated to go to those sources?

DR. LEVERETT: No, I wouldn't.
MS EDWARDH: Can we also agree
that your view is not entirely unique? Hopefully, we can say that given the Department of State reports and the other NGO reports, it would be fair to conclude that there was a general understanding in Washington, in other departments of the U.S. government, that Syria had this human rights record that you have described.

DR. LEVERETT: I think that's probably the case, yes.

MS EDWARDH: So no one, from the CIA to the White House to the State Department to
the FBI or the INS would have had any reason to think that Syria had other than a very poor human rights record by any standard.

DR. LEVERETT: I don't see on what basis they could think that.

MS EDWARDH: So it would be generally accepted within those kinds of government units if in fact they turned their minds to it?

DR. LEVERETT: Yes.
MS EDWARDH: Sir, if someone were
to ask the question "were you aware that serious human rights abuses were being committed in Syria" and they received the answer, "No, I was not. I did not have any indication that there were serious human rights abuses committed that I could verify", would you agree with me, sir, that that person has either never made a serious study of Syria or his is not credible?

DR. LEVERETT: I don't know what the statement means "that $I$ could not verify" -sorry, "that I could verify".

MS EDWARDH: So certainly from your perspective, there were ample, credible complaints of human rights abuses?

DR. LEVERETT: There are certainly, you know, ample reports that I consider credible documenting human rights abuses in Syria. I am not in a position individually to verify those reports. I accept those reports as credible.

MS EDWARDH: As credible.
And, indeed, if you were asked by any policy-maker whether or not they could be relied upon to inform your action, you will agree with me, sir, you wouldn't go and say they can't be individually verified so don't count on them?

You wouldn't say that?
DR. LEVERETT: No. I would say the best sources available for understanding human rights conditions in Syria, in my judgment, would be this body of reporting that we have been discussing.

MS EDWARDH: All of which uniformly condemns the human rights record of Syria.

DR. LEVERETT: All of which --
yes.
MS EDWARDH: So if the standard was just credible reporting, one could not say, if
one had any knowledge about Syria, that there is no indication that there are serious human rights abuses.

You couldn't say that?
DR. LEVERETT: I wouldn't say
that.
MS EDWARDH: I want to turn, if I could --

THE COMMISSIONER: We might have a break if this is convenient, Ms Edwardh.

MS EDWARDH: Absolutely,
Mr. Commissioner.
THE COMMISSIONER: Do you know how
long you are going to be in your cross-examination, just so $I$ can plan ahead?

MS EDWARDH: I can give some very serious consideration to that during the break and answer when we come back.

THE COMMISSIONER: And you might
then talk to Mr. Cavalluzzo and other counsel about the remainder of today.

MS EDWARDH: I think we will go
over to tomorrow morning.
THE COMMISSIONER: Right. And tomorrow's schedule as well.

We will take a 10 -minute break.
--- Upon recessing at 5:35 p.m. /
Suspension à 17 h 35
--- Upon resuming at 5:50 p.m. /
Reprise à 17 h 50
THE COMMISSIONER: Ms Edwardh.
MS EDWARDH: Thank you very much,
Mr. Commissioner.
I want to review some of what you
have said about --
THE COMMISSIONER: Just on the estimate.

MS EDWARDH: Mr. Commissioner, where $I$ am is, as I have explained to Mr. Cavalluzzo, that some of the witness' testimony requires me to go back to the documents to actually select the documents that $I$ feel I need it show him.

And as late as it is, I can't don't it on my feet. I couldn't do it on my feet if it was at 10:00 in the morning.

So I am going to go as far as I
can, and Mr. Cavalluzzo has consented to me suggesting that we convene at nine.

THE COMMISSIONER: All right.

MS EDWARDH: I will do whatever is
necessary to be essentially brief.
We understand, Mr. Décary, you
thought you would need two hours --
MR. DÉCARY: One and a half.
MS EDWARDH: One and a half hours for Mr. Hogger.

Mr. Cavalluzzo suggests he is
going to be an hour in cross-examination of this witness. So $I$ think we can clearly manage the day.

And Mr. Waldman will live with me continuing. So I will be some time tomorrow. I am going to try and do it in one hour tomorrow. THE COMMISSIONER: Why don't we start at nine then tomorrow.

MS EDWARDH: We would appreciate that, Mr. Commissioner.

THE COMMISSIONER: That's fine;
thank you.
MS EDWARDH: I want to go back to some of the evidence with respect to the Muslim Brotherhood, if I could, Dr. Leverett.

It seems fairly clear that internally within Syria that the more open
organizations of the Muslim Brotherhood have been crushed after 1982. So what we are left with in Syria may be clandestine or undercover or underground aspects of that organization, but there are many people in jail still, and it doesn't operate in a public way.

DR. LEVERETT: That's correct. MS EDWARDH: That is true, and it has not operated in a public way since 1982 . Is that correct? DR. LEVERETT: Yes, in Syria. MS EDWARDH: In Syria. The other thing I detected from your writing was a sense that while the Muslim Brotherhood may have kind of subsided in Syria, the secular regime of the government remained ever vigilant and concerned about the rise of any kind of serious Sunni Islamist organization, fearing that may well be a threat to the internal security of the state.

DR. LEVERETT: Yes. As a general
proposition they are concerned about Sunni fundamentalists.

MS EDWARDH: And of course it won't have escaped anyone here that that
characterization is certainly appropriate for al-Qaeda?

DR. LEVERETT: Of course.
MS EDWARDH: We have heard you
comment that the concern that arises sometime in December -- and I'm not going to take you to the documents, but if you wish to review any, we will do that.

The concern that arises in
September in a meeting between --
DR. LEVERETT: You mean December.
MS EDWARDH: Sorry, in December.
Well, I suppose we should start
when Mr. Arar arrives in the United States, he arrives with already a designation as someone who is a member of al-Qaeda.

DR. LEVERETT: That's right.
MS EDWARDH: That would be of
concern to the Syrians.
DR. LEVERETT: Yes.
MS EDWARDH: And in a couple of months, in December, we have in a conversation between General Khalil, the identification that the problem may be his membership in the Muslim Brotherhood.

DR. LEVERETT: Yes.
MS EDWARDH: We have marched along here on the assumption that that represents a dramatic kind of shift in concern.

I am going to suggest to you that really if one looks from the perspective of Syrian eyes, it's not really a dramatic shift.

Mr. Arar came from "outside"
Syria?
DR. LEVERETT: Yes.
MS EDWARDH: As a member of
al-Qaeda, from an American perspective, it's very clear that they would be alive to the fact that al-Qaeda and the Muslim Brotherhood crossed in Europe?

DR. LEVERETT: There would
definitely be some contacts, some overlap of interests. I think, though, that the Muslim Brotherhood has maintained a quite discrete and separate identity from al-Qaeda in a way that other Sunni extremist groups did not.

MS EDWARDH: All right. I would
like to take you to some observations in an article in which you are quoted but not in this regard. It is an article written by Mr. Seymour

Hersh.
Do you know Mr. Hersh?
DR. LEVERETT: Yes, I do.
MS EDWARDH: Would you agree with
me, sir, that he is widely regarded as an
investigative journalist who has extensive experience in the military and intelligence community and writing about those communities?

DR. LEVERETT: Yes.
MS EDWARDH: Could the witness
please be given an article called "The Syrian Bet".

It is July 28th, 2003. And I believe it was published in the Annals of National Security.

DR. LEVERETT: It was actually in
The New Yorker.
MS EDWARDH: Okay. I was very
surprised when $I$ was reading it, and $I$ have to put the right description to it or Mr. Registrar can't find it.

In The New Yorker.
THE COMMISSIONER: Sorry, 261.

MS EDWARDH: Thank you very much.
Exhibit 261 .

EXHIBIT NO. P-261: Article entitled "The Syrian Bet" MS EDWARDH: On the second page of Mr. Hersh's article, at the beginning of the third full paragraph, starting with the word
"Nevertheless" -- do you see that?
DR. LEVERETT: Yes.
MS EDWARDH: It says:
"Nevertheless, after
September 11th the Syrian
leader, Bashar Assad,
initiated the delivery of
Syrian intelligence to the
United States. The Syrians
had compiled hundreds of
files on al-Qaeda, including
dossiers on the men who participated -- and others who wanted to participate -in the September 11th attacks. Syria also penetrated al-Qaeda cells throughout the Middle East and in Arab exile communities throughout Europe. The data
began flowing to C.I.A. and F.B.I. operatives."

Would you have any information,
sir, to suggest that is inaccurate?
DR. LEVERETT: No. I couldn't
confirm all of the details in what Mr. Hersh has written, but $I$ certainly couldn't disconfirm them either.

MS EDWARDH: Let's go on.
"Syria had accumulated much
of its information because of
Al Qaeda's ties to the Syrian
Muslim Brotherhood, Islamic
terrorists who had been at
war with the secular Syrian
government for more than two
decades. Many of the
September 11th hijackers had
operated out of cells in
Aachen and Hamburg, where Al
Qaeda was working with the
Brotherhood. In the late
nineties, Mohammed Atta and
other Al Qaeda members,
including Mohammed Haydar

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Zammar, who is believed to have been one of the organization's top recruiters, worked on occasion at a German firm called Tatex Trading. Tatex was infiltrated by Syrian intelligence in the eighties; one of its shareholder was Mohammed Majed Said, who ran the Syrian intelligence directorate from 1987 to 1994. Zammar is now in Syrian custody.

Within weeks of the September 11th attacks, the F.B.I. and the C.I.A., with Syria's permission, began intelligence-gathering operations in Aleppo, near the Turkish border. Aleppo was the subject of Mohammed Atta's dissertation on urban planning, and he travelled there twice in the
mid-nineties. 'At every
stage in Atta's journey is the Muslim Brotherhood,' a former C.I.A. officer who served undercover in Damascus told me. 'He went through Spain in touch with the Brotherhood in Hamburg.'" So clearly, and I want to ask you, sir, are you in a position to disagree with any of the suggestion, at least within the exile community in Europe, there were close links between the Syrian Muslim Brotherhood and also al-Qaeda?

DR. LEVERETT: There would
certainly be tactical links between those groups. The issue, though, that $I$ was raising was to what extent these groups still maintained separate identities, to what extent some of their strategic goals, particularly vis-à-vis the Syrian regime, may have been different and how that would have affected Syrian perceptions relatively speaking of the two.

MS EDWARDH: All I'm really trying to draw out of this, for anyone to be left with
the impression that the Syrian Military Intelligence viewed al-Qaeda as something that was not going to be an internal security threat to the State of Syria, that would be a wrong impression. While there may have been differences, the Syrians viewed al-Qaeda as a potentially dangerous organization to Syria.

DR. LEVERETT: I think that is
what $I$ testified, yes.
MS EDWARDH: So when you say that Mr. Arar went through a period of time where he was characterized as being a member of the Muslim Brotherhood, and therefore the Syrians would want to keep him to be very sure that they were satisfied that wasn't an issue before they considered releasing him, $I$ am going to suggest that that is true but you have to go one step further.

You have to say that they would have to be satisfied that he wasn't a member of al-Qaeda for them to consider releasing him, otherwise your logic would dictate he would be continued to be detained.

DR. LEVERETT: I think the key
question would have been for the Syrians -- once they, for whatever reason, became concerned that he might be a member of the Muslim Brotherhood, I think the key questions for the Syrians would be first of all: Is that in fact the case? Is he a member of the Muslim Brotherhood?

If he is not but he is a part of some other Sunni extremist group that might be linked to al-Qaeda, is that a group that in fact has some sort of operational or tactical link to the Muslim Brotherhood.

MS EDWARDH: Certainly al-Qaeda had such a tactical or operational link?

DR. LEVERETT: We know at least parts of al-Qaeda. Al-Qaeda is not a monolithic organization or structure. It does seem to be the case that parts of al-Qaeda, particularly in Europe, had some overlap with the Muslim Brotherhood.

MS EDWARDH: That is my point. Certainly if Mr. Hersh is right, the Syrian Military Intelligence was very concerned with infiltrating those aspects of al-Qaeda in order to glean information about it? DR. LEVERETT: Yes. But the point
of it would be to infiltrate al-Qaeda in order to understand in what ways it might be supporting Muslim Brotherhood activity that could ultimately threaten Syrian interests.

MS EDWARDH: I understand. I just
don't want to leave for one second the impression that both weren't viewed as potential threats to the security of the state in Syria. DR. LEVERETT: I testified I think both are viewed as threats to internal security. I was offering a judgment as to which would be viewed as the more serious threat.

MS EDWARDH: Right. Certainly I am going to suggest to you, sir, that we have heard that Ambassador Mustafa made it very clear upon Mr. Arar's release that he was released because there was nothing there.

DR. LEVERETT: Yes.
MS EDWARDH: I am going to suggest to you, sir, that that conclusion represents, at least publicly a statement that there was nothing there in respect of al-Qaeda and nothing there in respect of the Syrian Muslim Brotherhood?

DR. LEVERETT: I would interpret it that way.

MS EDWARDH: One of the things, I suppose having said that and having observed that he was in fact released, would you view that conclusion as credible?

DR. LEVERETT: I don't know on
what basis Ambassador Mustafa was making that statement. I have testified that $I$ think the Syrians released Arar when they did because they had reached a conclusion in their own internal process that he was not part of the Muslim Brotherhood, either directly or indirectly.

Ambassador Mustafa's statements may be reflecting that. How detailed a knowledge he had of the Arar case or of the Syrian investigation of Mr. Arar, I don't know.

MS EDWARDH: Certainly that is what he said publicly in the United States?

DR. LEVERETT: Yes.
MS EDWARDH: I want to spend a few moments on the concept of dual nationality, if $I$ could.

Essentially, sir, $I$ understand your evidence to be that Syria simply doesn't recognize dual nationality and when a Syrian national enters Syria they are subject to the
obligations and duties of citizenship?
DR. LEVERETT: My understanding is
that there are certain obligations of citizenship involving compulsory military service for example which Syrian authorities may be prepared in some cases to overlook with respect to dual nationals, but as a general proposition, a sort of proposition of principle, my understanding of the Syrian position is that they don't recognize in a principled or theoretical way the concept of dual nationality, at least as far as it pertains to Syrian nationals.

MS EDWARDH: Perhaps because I also am aware, sir -- and $I$ certainly don't dispute your characterization that the government from time to time does not demand that Syrians with dual citizenship actually do their military service, but certainly it is your view that they don't recognize dual citizenship in the ordinary course for the purpose of consular relations?

DR. LEVERETT: That is my
understanding, yes.
MS EDWARDH: I would like to show you a document.

If the witness could please be
provided with Exhibit $P-42$, Volume 2, tab 142.
Volume 2, tab 142.
Are you familiar with a
publication by the name of Al-Hayat?
DR. LEVERETT: Oh, yes.
MS EDWARDH: Could you, for the benefit of others who may not know, describe what it is and where it is published? DR. LEVERETT: Al-Hayat is
currently published in London. Historically it is a newspaper of Lebanese origin originally founded and published in Beirut. During the Lebanese Civil War the publishers moved their operation out of the region to London, and with the advance of modern communications technology over the last 10 years or so, Al-Hayat has become one of the -- I would say one of the two leading regional Arabic-language daily newspapers in the Middle East.

MS EDWARDH: Thank you.
It is interesting to note that as early as October 26,2002 -- really just a few days after Mr. Arar surfaces in Syria -- Al Hayat is reporting:
"Syrian Security authorities

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are investigating Mr. Maher
Arar, a Canadian citizen of Syrian origin, about the possibility of having any connection with terrorism, after the US authorities deported him from USA to Syria, on a suspicion that he had relationship with al-Qaeda.

Diplomatic sources
informed ..."
When you read "diplomatic

DR. LEVERETT: Yes?
MS EDWARDH: It says:
"Diplomatic sources informed Al-Hayat that the Syrian authorities have allowed Mr. Leo Martel, the Canadian Consul at the embassy of Canada, to visit Mr. Arar in his jail, after a meeting between the Canadian Ambassador Mr. Franco

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Pillarella and a Ministry of Foreign Affairs' officials. The sources expressed their comfort for this visit since Mr. Arar is a Syrian national who holds the Canadian citizenship."

I draw from that, sir, that there is someone in the Syrian government who has let it be known that they are comfortable with Canada's access to Mr. Arar as early as October 26, 2002.

Do you draw that as well?
DR. LEVERETT: Yes. They are obviously comfortable with Canadian officials having access to Mr. Arar because they granted those officials that access.

MS EDWARDH: Right. You agree with me, sir, that it would be unusual to have this kind of statement publicly acknowledged by Syrian government officials?

DR. LEVERETT: Well, since I consider this case to be unusual, this is not the sort of thing $I$ would look for in statements from Syrian officials.

I think looking at this report now
in the context of the time, $I$ think it may well have been part of a Syrian effort -- at least a Syrian Foreign Ministry effort given the sourcing -- to try to signal to the outside world that while they were holding Mr. Arar, they were going to investigate Mr. Arar, there were serious concerns about Mr. Arar from their perspective, they were not interested in gratuitously trashing their relationship with Canada while they sorted out what they might be able to get from investigating Mr. Arar in terms of the relationship with the United States.

MS EDWARDH: Certainly from the get-go they were a ware that there was a big diplomatic problem between Canada and the U.S. on this issue --or there was a diplomatic problem? DR. LEVERETT: I honestly don't
know what they knew about U.S.-Canadian discussions on the Arar case. MS EDWARDH: Well, certainly if the Syrians monitor this daily newspaper, it says right there in paragraph three:
"A diplomatic problem
occurred when the US authorities deported Mr. Arar

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from Kennedy Airport when he was on his way back from Tunisia to Montreal, without coordinating with the Canadians, since Mr. Arar is not on the Canadian terrorists' list. Canadian Foreign Minister Bill Graham condemned the deporting and presented an official protest to the Americans."

So they would know there was a diplomatic tiff going on at this time?

DR. LEVERETT: Yes, but we don't know what the sources are for that paragraph.

MS EDWARDH: Would you not think that this kind of reporting would be viewed in the ordinary course by observers within the Syrian Foreign Ministry and they would be aware of this report, which also quotes them?

DR. LEVERETT: Oh, yes. I can't tell from this report who the journalist was for Al-Hayat who prepared it -- I am perhaps assuming, but if it was this their regular Damascus correspondent this is someone that $I$ know for a
fact has very good connections at Syrian Foreign Ministry, oftentimes gets exclusive stories out of the Syrian Foreign Ministry.

MS EDWARDH: So in looking at
Canada's relationship with Syria, or Syria's lens that it looks at Canada through, you have, I take it, nothing, sir, to disagree with the view expressed in testimony here that access was also very much in the interest of maintaining good bilateral relations?

You have no information to offer that disagrees with that?

DR. LEVERETT: I think I would agree with that.

In terms of why the Syrians would grant this unusual degree of consular access in the Arar case, $I$ think it was very much motivated by a Syrian interest, as $I$ said, in not trashing gratuitously their relationship with Canada while they were seeing what they could get out of this whole thing from the United States.

MS EDWARDH: Were you aware, sir,
that at the same time Syria was trying to encourage Canadian investment and indeed Petro-Can and one other company were looking at investments
in oil in Syria?
DR. LEVERETT: I am aware of
Petro-Canada's interests in Syria for oil, yes.
MS EDWARDH: They were looking for
some vehicle for investment at this time?
DR. LEVERETT: I hadn't drawn the connection before, but you are right, it would have been during this period that Petro-Canada would have had that interest.

MS EDWARDH: That would have been of course of great interest to the Syrian government?

DR. LEVERETT: Yes. Since
President Bashar al-Asad has become President, the Syrians have been trying to encourage foreign investment, particularly in their oil sector.

MS EDWARDH: Certainly Canada's
position with respect to the war in Iraq was something that was important to the Syrians?

DR. LEVERETT: Syrian officials, in my view, would have viewed with favour Canada's decision not to participate in the Iraq war, yes. MS EDWARDH: In a sense, it ultimately let them feel less isolated? DR. LEVERETT: Yes.

MS EDWARDH: I want to read you an exchange and ask you whether this is just a lie or whether you accept it as the truth. "There is a meeting ..."

For my colleagues, you will find this June 15, 2005, a meeting between Mr. Pillarella and General Khalil. It is the comments of --

MR. CAVALLUZZO: Just let me
interrupt.
It wouldn't have been 2005 .
MS EDWARDH: I'm sorry. No, it is
not 2005 .
It is the meeting in which they discuss the CSIS visit.

It is the June 15, 2005
transcript. I'm going to read it to him.
MR. CAVALLUZZO: The transcripts
are here. The meeting $I$ think you are referring to was on January 9, 2003.

MS EDWARD: Yes.
MR. CAVALLUZZO: Is that correct?
THE COMMISSIONER: Let's deal
with -- Mr. Décary, would you like the witness to be shown the transcript?

MR. DÉCARY: Yes.
THE COMMISSIONER: Could somebody
produce the transcript?
MS EDWARDH: Thank you. I would appreciate that.
--- Pause
MS EDWARDH: If you turn to
page 7035 it is a question posed by Commission counsel, Mr. Cavalluzzo. If I can just take you to line 17 on page 7035. Mr. Pillarella has testified for some time and Mr. Cavalluzzo then comes back. He says:
"I have some remaining questions for you, Mr. Pillarella. Once again these questions relate to the CSIS visit that we discussed yesterday, that visit in November 2002. What I want to ask you is whether Mr. Khalil said to you that on a very exceptional basis he would agree to have Canadian intelligence officials come to Damascus to review the
information provided by Arar.
Is that correct?"
(As read)

The Ambassador says:
"He did, yes."
"MR. CAVALLUZZO: Is it true that you asked whether it would be possible for the official to directly ask questions of Mr. Arar." (As read)

The Ambassador says:
"That is correct, but the General was non-committal on this." (As read)

Continuing:
"MR. CAVALLUZZO: Okay. Is it true that General Khalil went on to say that the official, that is the security official from Canada, would be welcome it attend the interrogation sessions and satisfy himself that everything was
aboveboard.
MR. PILLARELLA: Yes. In fact, he said the official would be welcomed within the interrogation sessions and satisfy himself that everything was aboveboard. For this, however, it would help if the official could speak Arabic.

Then he went on to say that whether or not the Canada official could ask direct questions, he would leave Damascus absolutely satisfied regarding the exact circumstances of Arar. He added that despite -this he would do only for Canada, because he said, he added that despite repeated requests by Americans, British and Germans, this had not been granted. They had not been granted such a

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privilege, but the Syrians would be ready to receive a Canadian official at our convenience." (As read)

Are you aware, sir, of whether in fact American, British and German officials had been sought and been denied access -- and I assume their intelligence officials -- to interrogations of their nationals held by Syrian Military Intelligence?

DR. LEVERETT: I certainly can't speak for British and German officials. I am not a ware of any requests of this sort that were made by American officials.

MS EDWARDH: All right. So
Americans have, $I$ 'm going to suggest, declined to participate in the interrogations conducted by Syrian Military Intelligence of either Americans or other nationals that they may have an interest in?

DR. LEVERETT: I don't know if
that is true or not.
MS EDWARDH: So you don't know whether they asked and were refused or they didn't ask as a matter of their own judgment?

DR. LEVERETT: I don't know that.
MS EDWARDH: So can you tell us
whether or not -- and I take it you have no information about the British or the Germans?

DR. LEVERETT: No.
MS EDWARDH: You would have no
information, then, about whether foreign
intelligence services had ever had access to any interrogations?

DR. LEVERETT: I simply don't
know that.
MS EDWARDH: If this offer was true -- this is of course January, many months or many weeks after Mr. Arar is originally detained and held incognito -- if this offer is true, would this not signal a really general interest in developing intelligence channels with Canadians? DR. LEVERETT: What was
represented in this testimony from Ambassador Pillarella -- and it's a consistent with a document, a report in the package that $I$ reviewed -- the way I interpreted what General Khalil was saying to Pillarella, I believe it is part of the Syrian effort, allowing of this access to Arar, that they would also be prepared to grant
this unusual access of Canadian security officials to Arar as part of the Syrian effort to, as best they could, keep relations with Canada on a more or less even keel while Arar was incarcerated.

MS EDWARDH: And would it not also
be the case -- you can have that hypothesis, but it may well be the Syrians were interested in opening up communication with CSIS as CSIS had just visited them in November.

DR. LEVERETT: In November, yes.
MS EDWARDH: So it might be an
overture of welcome to the Canadian Security Intelligence Service indicating that they would be prepared to have them participate?

DR. LEVERETT: I suppose that
could be. I had a different reading of this conversation between General Khalil and the Ambassador.

MS EDWARDH: Certainly it's available to draw that inference from that conversation?

DR. LEVERETT: You can make that argument, yes.

MS EDWARDH: I am going to ask about personal relations as playing into the
position that Canada has.
I would like the witness to please be provided with CBC document dated Friday, June $24,2005$.

Do you have that?
I ask that this be marked as the
next exhibit.
THE COMMISSIONER: 262.
EXHIBIT NO. P-262: CBC
article entitled "Syrian
hardliner's family given visas for Canadian births: report"

MS EDWARDH: I shipped this or faxed it to your counsel earlier.

I take it you have had an opportunity to read this article? DR. LEVERETT: I have seen this yes.

MS EDWARDH: And while the name is spelled slightly different than you do in your book, I take it what we have here is a description of the daughter-in-law and daughter of Bahjat Suleiman.

DR. LEVERETT: Yes.

MS EDWARDH: The person you described earlier as being kind of pivotal in the General Intelligence Directorate.

DR. LEVERETT: Yes.
MS EDWARDH: Were you aware, sir,
that during the period of time that Ambassador Pillarella was in Damascus that Suleiman's daughter-in-law and daughter had come to Canada and that they had given birth here and that indeed they would become Canadian citizens?

DR. LEVERETT: No. Until I saw
this report, $I$ had not heard that.
MS EDWARDH: You had not heard
that. And you wouldn't of course then be able to comment on the fact -- and I take you down to the fifth paragraph in this article.

> "According to the report, which cites sources close to the situation, it's common for the children of senior Syrian officials to deliver their children in Canada to give them citizenship and a place to receive a low-cost education."

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DR. LEVERETT: My own sense of this phenomenon is a little bit broader based. I think it is fairly common for the children of senior officials in Syria to do this kind of thing in a number of countries. Canada may well be one of them, but they also do in the United States, they do it in various European countries; make sure the children are born in these countries so they can claim citizenship.

Subsequently children of senior officials set up businesses in the --

MS EDWARDH: Are you aware, sir, of any high-ranking officials in Syria who have chosen to have their daughter-in-law or daughters deliver in the United States?

DR. LEVERETT: Yes.
MS EDWARDH: And who would that
be?
DR. LEVERETT: Actually, not strictly speaking an intelligence official, but a former Chief of Staff for the Syrian military, General Hikmat Shihabi.

MS EDWARDH: Is he still in Syria?
DR. LEVERETT: At this point, I
think General Shihabi may be spending a good deal
of time at his son's residence in California. One of General Shihabi's sons has for many years been established in United States, in California, as a physician and businessman, and General Shihabi's grandchildren from that son have been born in the States.

MS EDWARDH: My point, though, is only this: that these kind of personal relations can also play an important role or personal considerations in how requests are dealt with?

DR. LEVERETT: I suspect in
general that requests for visas by the families of very prominent officials are probably handled a little bit differently, but I don't have experience with that.

MS EDWARDH: I see. So you
wouldn't know whether the concern for senior military intelligence persons or intelligence persons to have access to Canada was an important consideration in their thinking about how to treat Canada?

It could be or could not be. You wouldn't know.

DR. LEVERETT: I wouldn't know.
MS EDWARDH: Let me also just
continue for a moment in respect of the relationship that you may or may not be in a position to comment about.

It is clear that within a very few hours of Syria publicly acknowledging that it had Mr. Arar -- and of course we don't know whether, until the Canadians came knocking, the Syrians had a clue that he was a Canadian.

You have no information about
that?
DR. LEVERETT: No, I don't.
MS EDWARDH: They may well have
thought he was a U.S citizen and also a national of Syria?

DR. LEVERETT: Possible, yes.
MS EDWARDH: So within the period
of time that Canada goes knocking, you will agree with me that when they realize that he is a Canadian citizen at least, it is extraordinary that within a brief period of hours the Ambassador has a meeting with General Khalil? DR. LEVERETT: Yes, I would consider that extraordinary. MS EDWARDH: And I'm going to suggest to you, sir, that must be because of a
very real and substantial interest in maintaining bilateral relations with Canada?

DR. LEVERETT: I think the Syrians did have an interest in maintaining those relations, yes.

MS EDWARDH: You made an interesting observation, and you dealt with it globally, and it may take me a bit to tack things together.

You were asked by Mr. Décary about public clamour, public discussion of Mr. Arar's detention in Syria as being counterproductive. You said in your opinion it was. It would have led to a denial of access and to continued detention.

DR. LEVERETT: As I recall the question, it was a high-profile, sustained public campaign to embarrass Syria over the Arar detention. Yes, I would argue that that would have been counterproductive.

MS EDWARDH: I want to ask you, sir, whether you were informed about how the August 14 th consular visit came to pass? What had happened internationally prior to that August 14th visit?

Do you have any knowledge, sir?
DR. LEVERETT: I don't recall,
from my review of the documents, a specific international event linked to that visit.

MS EDWARDH: So I take it, sir,
that you were not told that the Syrian Human
Rights Committee had published a report
documenting that Mr. Arar had been the victim of torture in Syria -- let me just finish the question.

DR. LEVERETT: Mm-hmm.
MS EDWARDH: And two, a more
detailed letter had been written by that committee to Mr. Arar's wife, and that letter had been made public and that the Ambassador had been called in by the minister -- all of it very public.

Then a meeting occurred within
about 24 hours.
I just want to put the suggestion
to you. Obvious --
MR. DÉCARY: I would like to
object.
If you look at tab 26 in the book
that was remitted to you --
DR. LEVERETT: Yes, I do recall
this.
MS EDWARDH: We will deal with on the basis that you have it before you.

So you are aware that there was a public clamour, and there had been a sustained campaign by Mr. Arar's wife. There had been vigils on Parliament Hill, et cetera.

I am going to suggest to you that at least in that instance, what the Syrians were responding to was the pressure created by the public clamour in respect of allegations that Mr. Arar had been tortured and was currently being tortured.

DR. LEVERETT: This document I recall now was part of the packet that I reviewed. I know that the Syrian Human Rights Commission sent this letter to Mr. Arar's wife.

When I described -- when I refer to a high-profile, sustained public campaign to embarrass Syria, I mean one that would involve Canadian officials at a high level in a very public way, publicly criticizing Syria for its detention of Arar.

MS EDWARDH: So certainly the ebb and flow of public concern is something that, if
played correctly, can produce a response on the Syrian side.

DR. LEVERETT: I'm not sure that
that is true. I would still interpret, to the extent that the Syrians were prepared to be responsive to Canadian interests in terms of having access to Mr. Arar, Canadian interest in the conditions of his incarceration, that that had more to do with a kind of Syrian sense in wanting to preserve government-to-government relations. It wasn't a response to press events or media accounts.

MS EDWARDH: Certainly you will have to agree with me if those press accounts light the fire under senior government officials in Canada, then it's a concern to the Syrians, because that is when bilateral relations can be affected?

DR. LEVERETT: But then the point
I was making is that the representations that Canadian officials made to Syrian officials regarding the Arar case were, at least as far as I read the record, for the most part not particularly public communications; you know, conversations between the Canadian Foreign

Minister and his Syrian counterpart, conversations by Ambassador Pillarella with Syrian officials.

Even the letter from Prime
Minister Chrétien to President Assad, you know it's not clear to me that that letter immediately became public.

MS EDWARDH: So when you say a sustained campaign, what you are really talking about is a campaign by government officials --

DR. LEVERETT: Yes.
MS EDWARDH: -- in respect of criticism of the regime in Syria.

DR. LEVERETT: And doing it publicly, yes.

MS EDWARDH: You are not talking about great expressions of public concern in the community that may motivate government officials? DR. LEVERETT: No, I'm not.

MS EDWARDH: I see. So great expressions of public concern are indeed matters that allow government officials to say privately "we have a problem in our community".

DR. LEVERETT: Yes.
MS EDWARDH: And indeed Ambassador
Pillarella, as I recall, said as much.

DR. LEVERETT: Yes.
MS EDWARDH: That being able to go and say the Canadian community is disturbed and distressed was an important thing to be able to say.

DR. LEVERETT: Yes.
MS EDWARDH: It was a lever that he could use.

DR. LEVERETT: I think it was a lever that somebody in Ambassador Pillarella's situation could bring to bear in his dialogue with Syrian officials, yes.

MS EDWARDH: I want to come to
Senator Pierre -- I'm going to say that wrong, Mr. Commissioner; I wasn't here -- De Bané. I am only going to say it once. It is "the Senator" from now on.

DR. LEVERETT: Okay.
MS EDWARDH: Senator De Bané was a personal envoy of our Prime Minister.

Do you know who he is?
DR. LEVERETT: I gather he is a
Canadian senator of Arab extraction.
MS EDWARDH: Yes. And he is
someone who even in his reports to Canada says he
was born in Haifa, Palestine.
DR. LEVERETT: Yes.
MS EDWARDH: He is someone who has travelled to Syria and is a person with a personal relationship with the Deputy Foreign Minister, Mr. Mouallem.

DR. LEVERETT: All right.
MS EDWARDH: His bringing of that letter, his personal relationship, and what he had done in the Middle East, $I$ am going to suggest to you was instrumental in getting the Deputy Foreign Minister to say -- and he testified to this at page 4646 , Mr. Commissioner -- that he would support the Prime Minister's request that Mr. Arar be allowed to come home on humanitarian grounds.

DR. LEVERETT: It sounds in the circumstances like he was a smart choice for the Prime Minister to use as an envoy.

MS EDWARDH: And those personal connections are important in the decision-making among Syrian senior officials.

DR. LEVERETT: I think they can be, yes.

MS EDWARDH: And they were in this case.

DR. LEVERETT: It sounds as if the senator was an effective envoy for the Prime Minister.

MS EDWARDH: So even though we
know that Mr. Arar was first described as a member of the al-Qaeda and then in December described as a member of the Muslim Brotherhood and then by April described as a member of al-Qaeda again, somewhere along that continuum the investigation really was finished.

DR. LEVERETT: At some point, yes.
MS EDWARDH: And then as I
understand what you are saying, Professor
Leverett, is simply this: At some point the
Syrian chose their time.
DR. LEVERETT: Yes.
MS EDWARDH: In their
self-interest.
DR. LEVERETT: Yes.
MS EDWARDH: But that before they
chose their time, they were satisfied that Mr. Arar was not a threat.

DR. LEVERETT: My testimony is
that the Syrians would have wanted to satisfy themselves that from their perspective he wasn't a
threat before they released him, yes.
MS EDWARDH: I want to turn to another area.

I am surprised, Dr. Leverett, that
your position, as I recall it, when we started today, was that you only became aware of media reports of rendition after you left the government.

DR. LEVERETT: That's my
recollection, yes.
MS EDWARDH: I just want to
establish a few things about your work.
You were a person who gave advice
to the National Security Advisor and to the President and to the National Security Council from March 2002 through to March 2003.

DR. LEVERETT: Roughly, yes.
MS EDWARDH: And just so the record is clear, the National Security Council is an entity chaired by the President and it sits as a matter of its statute. It has its own legislative framework.

DR. LEVERETT: Yes.
MS EDWARDH: And its legislated
members.

DR. LEVERETT: Yes.
MS EDWARDH: Some are there as
permanent members and some are there simply as invitees when it becomes important to consult them on a specific issue.

DR. LEVERETT: Yes.
MS EDWARDH: And its purpose is to
bring together issues of $U$.S. defence or security and foreign policy.

DR. LEVERETT: Yes.
MS EDWARDH: You sat as the Senior
Director for the Middle East.
DR. LEVERETT: Yes.
MS EDWARDH: And that would mean
that you would be involved in giving advice about the entry of U.S. Forces into Afghanistan?

DR. LEVERETT: I went to the
White House after the war in Afghanistan had been fought, so that would not have been an issue that I dealt with at the White House. MS EDWARDH: The invasion of Iraq. DR. LEVERETT: I was Senior

Director for Middle East Affairs, but the way my portfolio was declined it included the Arab-Israeli arena which encompassed Syria, among
other places.
It also included Saudi Arabia.
Iraq was not part of my portfolio.
MS EDWARDH: How about the global
war on terror as it related to the countries in which you held the portfolio?

DR. LEVERETT: There was a
separate directorate at the NSC for counter terrorism. There was, in fact, a Deputy National Security Advisor responsible for counter terrorism.

I would become involved with
issues like, given Syria's status as a state sponsor of terrorism, what should our policy be in terms of engaging or not engaging state sponsors of terrorism on political or strategic issues.

Specific tactical questions of how
to conduct the war on terror, which I assume would include questions of rendition, those were not part of my area of responsibility.

MS EDWARDH: Would you have been
present during discussions about them at the National Security Council?

DR. LEVERETT: No. Those discussions would have been conducted with
different National Security Council staff members in the room.

MS EDWARDH: And so, for example, would you have been called upon to give advice about individuals in Saudi Arabia who should be targeted pursuant to executive orders for the seizure of their property in the U.S.?

DR. LEVERETT: No, I would not have been.

MS EDWARDH: So you would not have been consulted on that as a policy matter or on the nature of the individuals.

DR. LEVERETT: Both, I think.
MS EDWARDH: So you would be simply outside of that loop, other than to have access to the order, if it was a public order?

DR. LEVERETT: That's right.
MS EDWARDH: Could you please
provide the witness with the article in the Washington Post, dated March 11th, 2002 .

Could I ask that it be marked as the next exhibit, please.

THE COMMISSIONER: 263.
MS EDWARDH: Thank you, Mr. Commissioner.

EXHIBIT NO. P-263: Article from The Washington Post, dated March 11, 2002, entitled "U.S. Behind Secret Transfer of Terror Suspects"

MS EDWARDH: Dr. Leverett, this
article is among the very first major articles published in the United States discussing the policy of rendition in detail.

DR. LEVERETT: Mm-hmm.
MS EDWARDH: And in particular, if
I take you down to the fifth paragraph, it says:

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                                    "Since Sept. 11, the U.S.
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                                    government has secretly
                                    transported dozens of people
                                    suspected of links to
                                    terrorists to countries other
                                    than the United States,
                                    bypassing extradition
                                    procedures and legal
                                    formalities, according to
                                    Western diplomats and
                                    intelligence sources. The
                                    suspects have been taken to
                                    countries, including Egypt
    
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and Jordan, whose
intelligence services have close ties to the CIA and where they can be subjected to interrogation tactics -including torture and threats to families -- that are illegal in the United States, the sources said. In some cases, U.S. intelligence agents remain closely involved in the interrogation, the sources said.
`After September 11, these sorts of movements have been occurring all the time,' a U.S. diplomat said. `It allows us to get information from terrorists in a way we can't do on U.S. soil.'"

So sir, you were about to undertake your duties in the National Security Council when this article hit the press.

DR. LEVERETT: Actually by March
the $10 t h$ I would have already been there.
MS EDWARDH: Right. But this is a full year away from your leaving government service.

DR. LEVERETT: Yes.
MS EDWARDH: And this article would have come to your attention, would it not?

DR. LEVERETT: I am a regular
reader of the Washington Post and certainly was at the time I was the White House. I don't have a specific recollection of seeing this article at the time it was published.

MS EDWARDH: One would have thought, given where you were, and what the business of you and others were about, that this article would have been somewhat of a concern. DR. LEVERETT: As I said, you know, the day-to-day conduct of the war on terror was an issue that was, for the most part, handled out of other parts of the NSC apparatus. I was spending 16 -hour days at the White House dealing with Arab/Israeli diplomacy, U.S. diplomatic relations with countries like Egypt and Syria as we're contemplating going war in Iraq. Relations with the Saudis at a particularly different time
in that bilateral relationship.
I was not concerned on a day-to-day basis, with tactical decisions about who might be getting rendered and where they might be going.

MS EDWARDH: I appreciate it, sir, but all I'm really trying to establish is while you may not have been on the operational side, certainly in the course of your obligations and discharging your duties and having your ears and eyes to the ground in the areas you were dealing with, it could not have escaped you, surely, that this information about the CIA and its rendering of subjects outside of legal processes, had hit or become part of the public domain or gone into the public domain?

DR. LEVERETT: All $I$ can say is I don't have a specific recollection of reading this article or becoming aware of controversy over the rendition issue until after I left government.

The issue --
MS EDWARDH: In 2003.
DR. LEVERETT: Yes. The issue of how the U.S. Government was treating detainees at Guantanamo, I do have a specific recollection of
that becoming a public issue of controversy during the time I was at the White House. It didn't affect my work directly, but $I$ was a ware of that. I simply don't have a recollection of rendition being an issue of public controversy before I left government.

MS EDWARDH: Would it be appropriate to say though that you were aware that rendition was a practise that the CIA had been involved in before $9 / 11$ and thereafter after 9/11? It was a fairly central piece to the CIA's public presentation of how it was going to fight against bin Laden?

DR. LEVERETT: Yes, I am aware
that at -- I can't remember specifically when, but that the Director of Central Intelligence, Mr. Tenant, I think made public references to rendition as at least a potential tactic in the counter-terrorism arsenal. But $I$ wasn't aware of, you know, public controversy surrounding this issue.

MS EDWARDH: And indeed I'm going
to just take you to a piece of Mr. Tenant's comments, which you will -- if I could ask that they be given to the witness.

October 17th, 2002, written
statement for the record, by the Director of the Central Intelligence Agency before the Joint Inquiry Committee, 17 October, 2002.

THE COMMISSIONER: Okay.
THE REGISTRAR: 264.
EXHIBIT P-264: Document entitled "Written Statement for the Record of the Director of Central Intelligence Before the Joint Inquiry Committee" dated 17 October 2002.

MS EDWARDH: So certainly, and I'm going to just take you through a few of these observations, this is a public statement given by the Director of the Central Intelligence Agency. DR. LEVERETT: Mm-hmm

MS EDWARDH: You're nodding sir, you have to answer yes or no.

DR. LEVERETT: It looks like it, yes.

MS EDWARDH: And I take it the members of the free press could publish it and see it in a different form when it was typed up or put
in the record.
DR. Leverett: Yes, I think
that's undoubtedly the case.
MS EDWARDH: So if I ask you to
turn to page three, certainly, if you look about a third of the way down or two, it begins with the paragraph:
"as bin Laden's prominence grew in the early 1990s, it became clear to the CIA it was not enough simply to to collect and report intelligence about him."

DR. LEVERETT: Okay.
MS EDWARDH: And then jumping down
to the next:
"I must pause here. In an
open forum, I cannot describe
what authorities we sought or
received, but it is important
that the American people
understand two things: The
first is about covert action
in general. The CIA can only
pursue such activities with

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the express authorization of the President..."

And then I'm going to take you over to page six, and the heading is "Going to war Against al-Qaeda: The Plan"

If you go down to the fifth
bullet:
"Pursuing a multi-track
approach to bring bin Laden
himself to justice including
working with foreign
services, developing a close
relationship with $u . S$.
Federal prosecutors,
increasing pressure on the
Taliban and enhancing our
capability to capture him.
CIA's policies and objectives
statement for the fiscal year
lg98 budget submission to
congress which was prepared
in early lg97 reflects this
determination to go on the
offensive against terrorism.
The submission outlined our

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counterterrorist center's
offensive operations listing as their goals: To render the masterminds, disrupt terrorist infrastructure, infiltrate terrorist roots and work with foreign partners."

And over, page eight. Bottom of that page, the director says on the public record:
"By 11 September, CIA in many cases with the FBI had rendered 70 terrorists to
justice around the world."
DR. LEVERETT: Okay.
MS EDWARDH: Going over again to
page 10:

$$
\begin{aligned}
& \text { "In 2001..." } \\
& \text {-- I'm sorry, I'm at page } 10,
\end{aligned}
$$

the -- go to the two bullets at the bottom of that page.
"In 2001, before 9/11, the CIA IG..."
-- What's that?
DR. LEVERETT: Inspector general.

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MS EDWARDH: And the Inspector General, I take it, is someone who issues a report?

DR. LEVERETT: Inspectors General,
in our system, $I$ think most cabinet agencies have them, laws have been written that stipulate that within each of these cabinet agencies, including the CIA, there will be an inspector general who is allowed to make and empowered to make independent internal investigations and assessments of the performance of that organization and to report those findings to Congress.

MS EDWARDH: And clearly what is being referred to here is the Inspector General's report to congress?

DR. LEVERETT: It would seem so,
yes.
MS EDWARDH: And it stated:
"In 2001, before 9/11, the CIA IG found significant
improvement, citing for example the center's assistance to the FBI in two dozen renditions in 1999/2000."

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DR. LEVERETT: Mm-hmm
MS EDWARDH: And I'm going to take
you over --
MR. DÉCARY: You're reading
extracts, but what is the question? The witness is competent to testify that or not, ask the question. If not, then find a way of producing a document, but not by this witness.

THE COMMISSIONER: Let's let Ms Edwardh finish referring to the document and I'm sure she'll ask the question. I don't know what it is yet.

MR. DÉCARY: Maybe at this point we can just ask, rather than just go on and on. I understand the point, is this witness the competent person to produce. You can produce it otherwise, it's a public document, it's just that, in relation to the testimony of Dr. Leverett, does he have knowledge of rendition?

You have heard what he has stated to date.

THE COMMISSIONER: I have heard his evidence, but $I$ think that issue was raised by you and I think Ms Edwardh can explore it. I think she was one more reference in the document,

I understand, then we'll have the question. MS EDWARDH: And again, Mr. Tenant -- and I'm at page 11, Mr. Commissioner, and just the second last bullet before "Run-up to 9/11", beginning with the words "We assisted another foreign partner..."

Do you see that language?
DR. LEVERETT: Yes, I do.
MS EDWARDH:
"We assisted another foreign partner in the rendition of a senior bin Laden associate. Information he provided included plans to kidnap Americans in three countries and carry out hijackings."

So my question, sir, is while you
say you had no operational involvement with renditions, I'm going to suggest, sir, that it would be very difficult to work in the CIA as an analyst, looking for information and not note from time to time that persons who might be of interest to your organization just vanished.

DR. LEVERETT: During the time that $I$ was an analyst, $I$ did not work on tactical
counter-terrorism issues. I was not part of the agency's effort to chase down terrorists the around the world. I was a political analyst providing support to policy-makers in places like state department and the NSC.

I am not, you know, challenging any of these statements, I am not doubting that rendition is part of the CIA's arsenal for its counter-terrorism activities. I am simply saying I am not, as a result of my work in government, aware of particular cases of rendition or how rendition as a policy matter was pursued.

MS EDWARDH: And this is even the case while you worked in counter-terrorism in the state department?

DR. LEVERETT: As I explained in my direct testimony, the counter-terrorism part of my portfolio at the policy planning staff focused on how to build a diplomatic -- how to build a coalition to go to war in Afghanistan to unseat the Taliban and destroy the al-Qaeda infrastructure there. It was not a day-to-day tactical portfolio --

MS EDWARDH: And it didn't
include --

DR. LEVERETT: -- dealing with individual suspects.

MS EDWARDH: Sorry, I didn't mean to cut you off.

And it didn't include becoming aware of the details when looking about how you're going to take out al-Qaeda or take out the Taliban structure, looking at how those persons might be removed?

DR. LEVERETT: No, I did not work on that issue.

MS EDWARDH: So you can't tell us for example, sir, who would authorize a rendition?

DR. LeVERETT: No, I do not know that.

MS EDWARDH: Could a rendition be carried out, given your knowledge of the CIA, could a rendition be carried out without communicating with CIA agents on the ground in the country receiving the person?

MR. DÉCARY: I object. I think
with respect to that witness, he is not competent to answer.

THE COMMISSIONER: Well, if he has any knowledge. Do you have any knowledge of that?

DR. LEVERETT: No, I don't.
THE COMMISSIONER: It wasn't an
opinion, it was a knowledge question. I think we're just about at the end of the day. MS EDWARDH: I think so, Mr. Commissioner. I think it would be better if we stopped, I will regroup and come back tomorrow. THE COMMISSIONER: Yes, nine o'clock. So we are going to break now, Dr. Leverett. Very much. I know it's been a long day for you.

DR. LEVERETT: I'm sorry, to have made it longer for everyone else.

THE COMMISSIONER: No, not at all.
I heard you were at the airport at five o'clock.
Thank you. We will we will resume at nine o'clock.
--- Whereupon the hearing adjourned at 6:56 p.m., to resume on Thursday, November 10, 2005 at 9:00 a.m. / L'audience est ajournée à 18 h 56 , pour reprendre le jeudi 10 novembre 2005 à 9 h 00

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Lynda Johansson, C.S.R., R.P.R.

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